

Housing Element Update 2021-2029

TASK FORCE KICK-OFF MEETING January 22, 2020



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What is the Housing Element?

Los Angeles City Planning

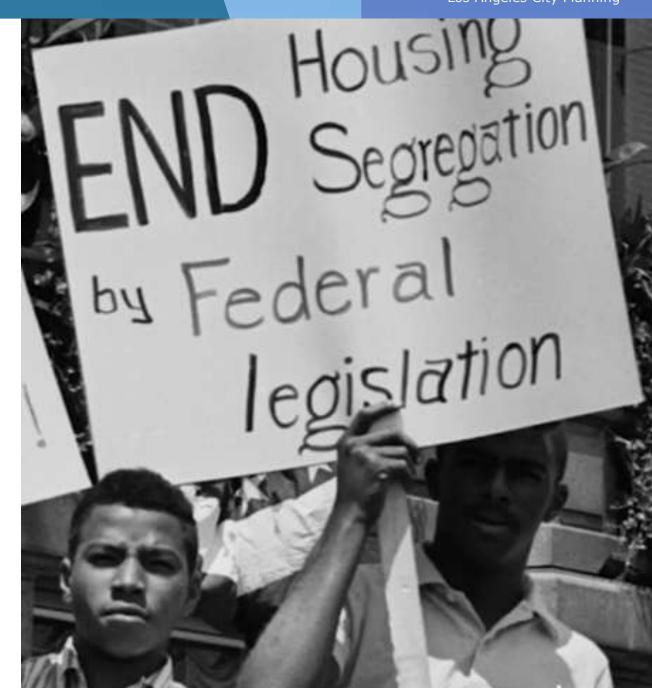
State Housing Element Law

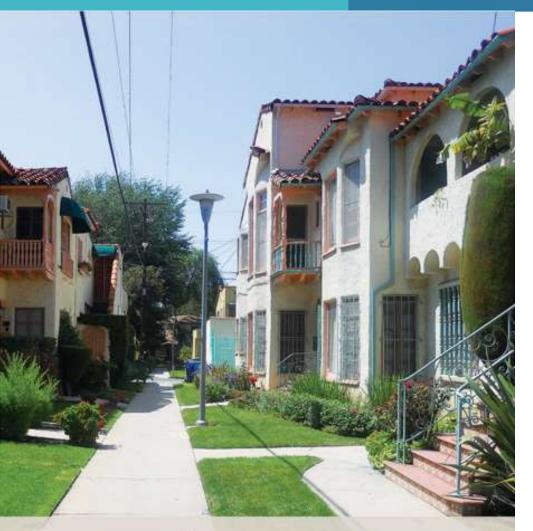
Established in 1969 as mandatory part of General Plan

Meant to require jurisdictions to do their "fair share" around planning for adequate affordable housing (RHNA)

Recognizes that housing is critical need and government and private sector must work together to address it

Has been strengthened in recent years





Housing Element 2013-2021

Adopted Date: December 3, 2013 CPC-2013-1318-GPA

CD Los Angeles Department of City Planning

What is a Housing Element?

A statement of the City's goals, policies, quantified objectives, financial resources, and scheduled programs for the preservation, improvement, and development of housing

- State Requirements
 - Update every 8 years
 - Demonstrate compliance with state housing law
- City Impacts
 - Sets housing policy and program direction
 - Used when reviewing projects and policies

- Interdepartmental Effort

- Involvement of all departments
- Update led by LACP, HCIDLA + Task Force

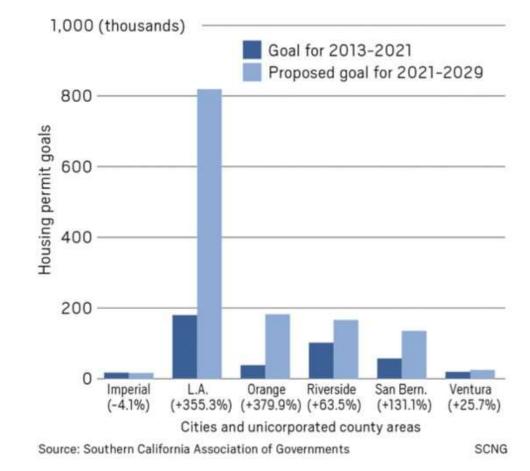
Regional Housing Needs Assessment (RHNA)

The state determines our allocation as a SoCal (SCAG) region (now 1.34 million units)

SCAG allocates the regional number to jurisdictions (by income category) through a RHNA methodology **(LA draft = 460,000 units)**

Jurisdictions must show adequate sites zoned for housing, including sites for lower income allocation (30 units/acre)

Jurisdictions must "upzone" within three years if there are not adequate zoned sites

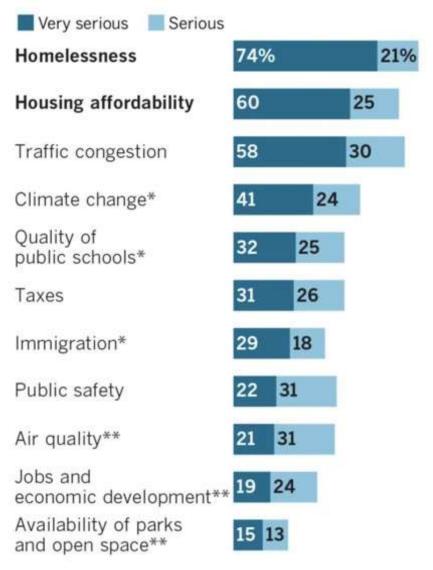


The Housing Crisis

Housing affordability crisis

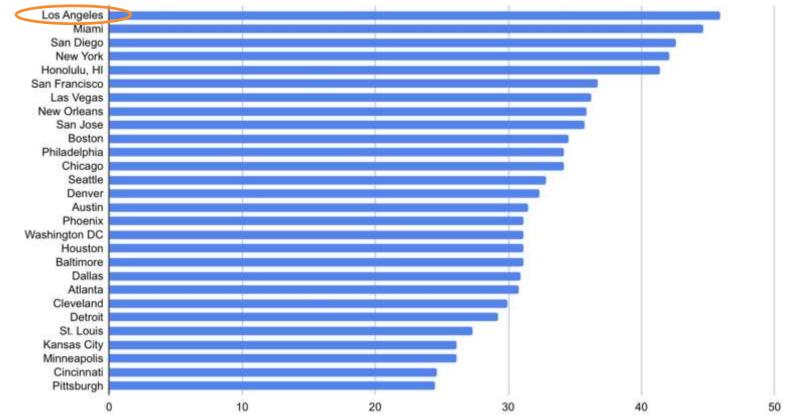
- Unprecedented housing affordability crisis in California
- Impacts all aspects of quality of life, including: schools, access to opportunity, traffic, air quality, access to jobs and amenities
- Local governments subject to increased oversight and scrutiny
- Housing Element Law is one of main state levers (RHNA)

Poll: Homelessness, housing among most serious problems in L.A. County



Too many Angelenos cannot afford their homes

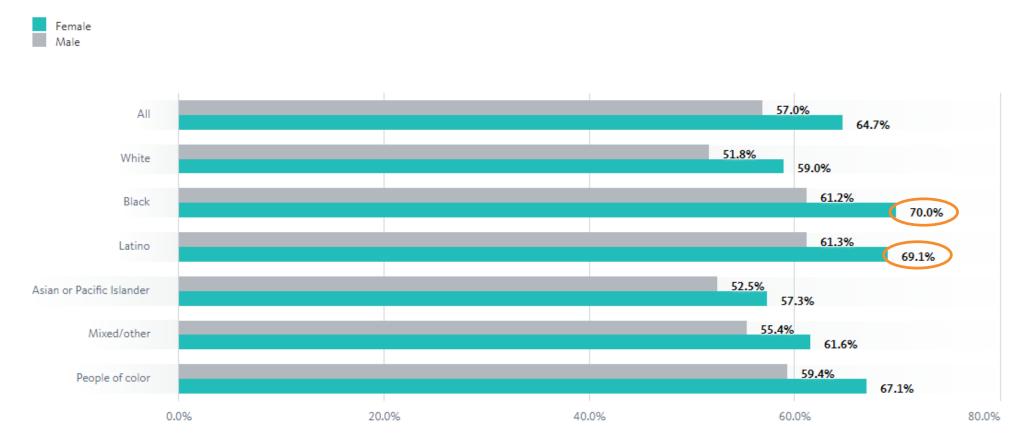
Percentage of Households that are Cost Burdened, Largest Metro Areas



Source: JCHS tabulations of US Census Bureau, 2017 American Community Survey 1-Year Estimates and Missouri Census Data Center data.

The crisis is most severe for women of color

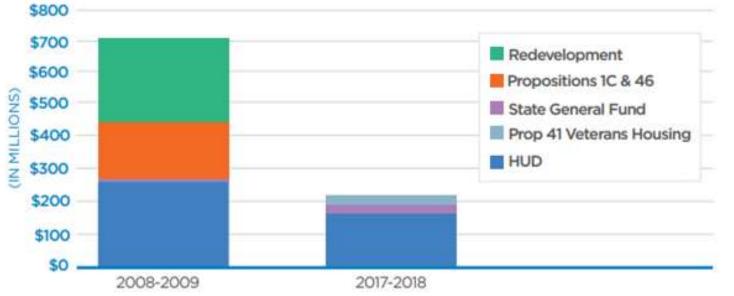
Housing burden by tenure, race/ethnicity, and gender: Los Angeles City, CA, Renters, 2015



Source: National Equity Atlas, PolicyLink & USC PERE

Insufficient funding for affordable housing

Change in Federal and State Capital Investments in Affordable Housing in Los Angeles County



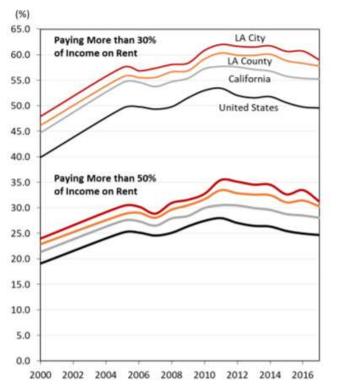
Los Angeles County lost 70% of State and Federal funding for affordable housing production and preservation from FY 08-09 to FY 17-18.

Source: California Housing Partnership analysis of 2008-2009 annual Redevelopment Housing Activities Report; 2008-2009 and 2017-2018 Annual HCD Financial Assistance Programs Reports; 2008-2009 and 2017-2018 HUD CPD Appropriations Budget Reports.

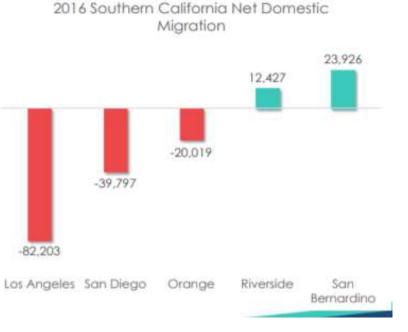
*FY 2017-2018 does not include No Place Like Home Funding (NPLH) and no funds for the Affordable Housing Sustainable Communities (AHSC) program were awarded.

Effects: Limited housing options

1. Pay More



2. Commute Further



3. Crowd In

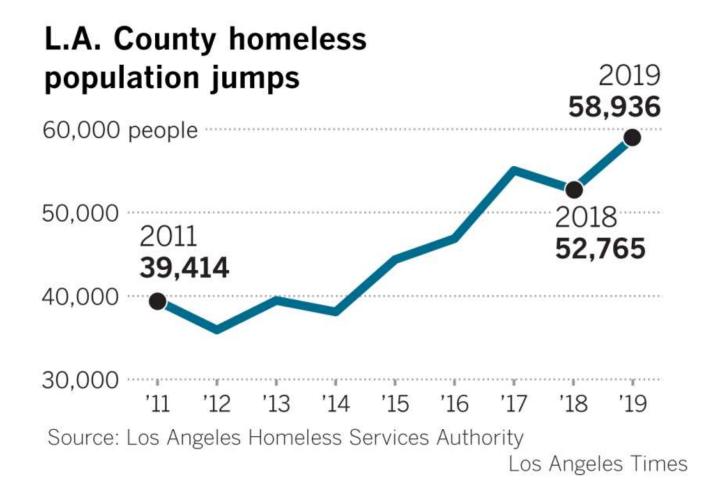


Source: 2000 Census Table H069, ACS Table B25070 via Myers, Park, Mendoza "How Much Worse is Affordability in LA than Before?" USC 2018

Source: Census, ACS via Jordan Levine Ca Association of Realtors

Zip codes with highest rates of overcrowding Source: LA Times

...When options are exhausted



The Current Housing Element 5th Cycle (2013-2021)

Current vision statement

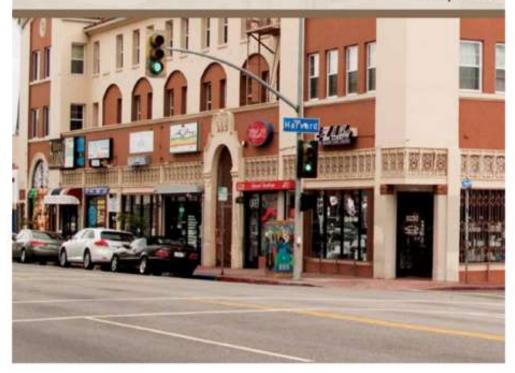
It is the overall housing vision of the City of Los Angeles to create for all residents a city of livable and sustainable neighborhoods with a range of housing types, sizes and costs in proximity to jobs, amenities and services. In keeping with decades of federal Housing Acts and the Universal Declaration of Human Rights that declared housing as a human right, the City will work towards ensuring that housing is provided to all residents.

Current goals

- **GOAL 1:** A City where housing production and preservation result in an adequate supply of ownership and rental housing that is safe, healthy and affordable to people of all income levels, races, ages, and suitable for their various needs.
- **GOAL 2:** A City in which housing helps to create safe, livable and sustainable neighborhoods.
- **GOAL 3:** A City where there are housing opportunities for all without discrimination.

GOAL 4: A City committed to preventing and ending homelessness.

Housing Goals, Objectives, Policies and Programs



Objectives, policies and programs

GOAL 2: A City in which housing helps to create safe, livable and sustainable neighborhoods.

Objective 2.3

Promote sustainable buildings, which minimize adverse effects on the environment and minimize the use of non-renewable resources.

Policies:

- 2.3.1 Streamline entitlement, environmental, and permitting processes for sustainable buildings.
- 2.3.2 Promote and facilitate reduction of water consumption in new and existing housing.

Programs

80. Financial Incentives to Conserve Water

Provide financial rebates for installing water conserving appliances and systems, such as high-efficiency clothes washers and toilets, and weather-based irrigation controllers.

| Lead Agency: | LADWP |
|--------------------|--|
| Funding Sources: | LADWP Public Benefit Program |
| Objective: | Installation of high efficiency clothes washers in 5,000 households per year. |
| Respective Policy: | 2.3.2 |

Housing Element in action: Local \$ for affordable housing

Identify major policy options for the production of additional affordable housing. Explore the development of a local, permanent funding source for the Affordable Housing Trust Fund (AHTF) that provides additional funding annually for new affordable housing development (including predevelopment, site acquisition, new construction and rehabilitation activities for rental and for-sale units), preservation of existing affordable housing projects, and for the development of permanent supportive housing. Explore options for generating funds locally, such as fees on new development that increases the demand for affordable housing, a voter-approved bond measure, and/or the dedication of property tax increment previously generated under the now dissolved redevelopment agency (CRA/LA) for affordable housing. Upon the legal resolution of inclusionary zoning, explore the option of a citywide mixed income ordinance on new housing construction to include provisions for the preservation and/or construction of units that are made affordable to extremely low, very low, low, and moderate income households for at least thirty years, or payment of an in-lieu fee.

| Lead Agency: | HCIDLA, DCP, City Council, Mayor's Office | | |
|------------------|---|--|--|
| Funding Sources: | General Fund, \$ TBD, subject to Council and Mayoral approval. | | |
| Objective: | Prepare reports to Council and the Mayor that identify potential policies and programs to address the increase in funding for the production and preservation of affordable housing – 2014 - 2015. | | |

Respective Policies: 1.1.5, 1.1.2, 1.1.3, 1.1.4

- Program #16 of the Housing Element
- Some key accomplishments:
 - Measure HHH, 2016 local election
 - \$1.2 billion over 10 years for supportive housing
 - Affordable Housing Linkage Fee, 2017
 - \$100 million / year for affordable housing
- Involved several City departments and extensive community support

Progress since prior Housing Element

Public Initiatives:

- Measure HHH, H and Comprehensive Homeless Strategy
- Measure JJJ



City Initiatives:

- Mayor Garcetti's Executive Directives 13, 16, 19, 24
- Affordable Housing Linkage Fee
- Permanent Supportive Housing (PSH) Ordinance
- Interim Motel Conversion Ordinance
- Home-Sharing Ordinance
- Unapproved Dwelling Unit (UDU) Ordinance
- Accessory Dwelling Unit (ADU)
- Value Capture Ordinance
- Bridge Housing (A Bridge Home)
- Community Plans and Transit Neighborhood Plans Rezoning
- Tenant Protections: Ellis Act/RSO, Source of income anti-discrimination

Annual Progress Report (APR)

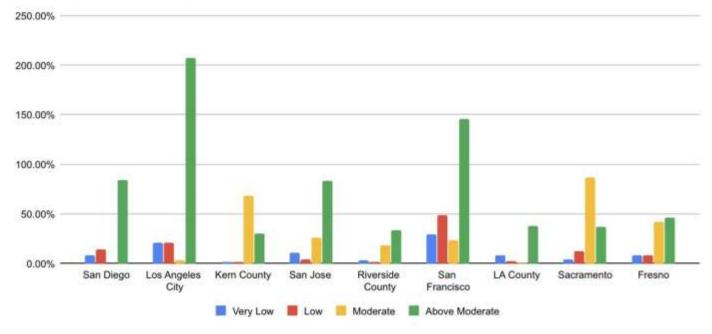
- Due to the State in April of each year
- Tracks City's progress on each Program of the Housing Element
- Tracks City's progress towards meeting RHNA goals (number of housing units permitted)
- Since 2018, includes listing of every housing project proposed, approved and finalized in the CY

| | | Table D | Contraction of the International Action of the Internation | | | | |
|---|--|---------------------|--|--|--|--|--|
| | Program Imple | mentation Status pu | Irsuant to GC Section 65583 | | | | |
| Housing Programs Progress Report Describe progress of all programs including local efforts to remove governmental constraints to the maintenance, improvement, and development of housing as identified in the housing element. | | | | | | | |
| 1 | 2 | 3 | 4 | | | | |
| Name of Program | Objective | Timeframe in H.E | Status of Program Implementation | | | | |
| Second Unit (Granny Flat) Process | 30 second units on lots annually, identify development standards and code requirements that pose compliance difficulties to second unit process, Adopt amendments to the Zoning Code to alleviate challenges. | 2013-2021 | With the adoption of AB 2299 and SB 1069 (2016), the City drafted a new Accessory Dwelling Unit (ADU) ordinance to comply with the new State ADU law. The City Planning Commission approved a revised draft ordinance in November 2018 and the ordinance is currently under consideration by City Council. Until it is adopted, the City will rely on state law. With the passage of the state law, ADU permits have significantly increased in recent years. The City issued approximately 117 ADU permits in 2018. | | | | |
| Update the Los Angeles Building Code | Adopt the most recent version of the CBC when released. | 2013-2021 | No update for 2018. The building code was updated in 2017. | | | | |
| Zoning and Neighborhood Implementation Tools for Mixed Use Development | 1,000 housing units in mixed use developments; Identify targets in all Community Plans; Adopt ordinances if appropriate. | 2013-2021 | In 2018, two Community Plan Implementation Overlays (CPIO) were enacted, which included new by-right mixed-use zones along transit-rich commercial corridors. Also i 2018, 2,936 units were proposed in 26 mixed-use cases; 2,535 units were approved in 18 mixed-use cases. Work continued on the Transit Neighborhood Plans program, which is also creating | | | | |
| Reduced "Trips" for Housing near Transit and/ or with Affordable Housing Units | Increase the trip credits provided for affordable housing units. | 2013-2021 | new mixed-use zones to protect jobs and housing mix near key transit lines. In January 2017, the DOT issued new Traffic Study Guidelines, which created new trip generation rates for residential or mixed-use developments that include Affordable Housing Units based on the total number and type of dwelling units reserved as affordable. | | | | |
| Transit Oriented District Studies | Complete Transit Neighborhood Plans (TNPs) for 24 transit stations. | 2013-2021 | The draft Exposition Corrdior Transit Neighborhood Plan continued through the adoption process in 2018 and is now pending final approval. Transit planning along the Orange Line continues, with two of the Orange Line station area plans being integrated into the ongoing Southwest Valley community plan update effort. Plans for three stations along the Purple Line extension went through the EIR scoping process during 2018. Finally, the Downtown Community Plan update includes planning for the existing transit stations and proposed new stations associated with the Regional Connector project. | | | | |
| Targeting Growth in Community Plan Areas | Identify targeted growth areas and incorporate appropriate land use designations in 10 Community Plans, Complete Transit Neighborhood Plans | 2013-2021 | Each of the 17 Community Plans being updated in 2018 include targeted growth areas to incorporate land use designations to achieve citywide and local growth objectives. Similarly, the Transit Neighborhoods plans being considered in 2018 include recommendations on how to appropriately consider growth along transit. | | | | |

Progress on housing goals (RHNA) 2014-2018

| | Units Permitted 2014-2018 | Units Remaining to Meet RHNA |
|-------------------|---------------------------------|---------------------------------------|
| Very Low | 4,265 | 16,162 |
| Low Income | 2,588 | 9,847 |
| Moderate | 430 | 13,298 |
| Above Moderate | 73,387 | 0 |
| TOTAL | 80,670 | 39,307 |

Percentage of RHNA Met, by Income Category, Top Jurisdictions



The Housing Element Update Process 6th Cycle (2021-2029)

Housing Element structure

- 1. ID existing and projected housing needs
- 2. Address constraints (maintenance & development)
 - a. Resource inventory (\$, land, tools, groups, etc.)
- **3.** Inventory of sites (RHNA)
- 4. Opportunities for conservation
- 5. Review and revise policies and programs
- 6. List of goals, objectives, policies and programs

| . Housing Needs Assessment | 2 | \sim | \sim | \sim | \sim | 4 | 2 | 2 | .1-3 |
|--------------------------------|-----|--------|--------|--------|--------|----|---|-----|-------|
| A. Population Characteristics. | | | | | | | | | . 1-3 |
| B. Household Characteristics . | | | | | | | | | 1-10 |
| C. Housing Stock Characteristi | cs | 066 | | | | -0 | | | 1-33 |
| D. Housing Needs Indicators . | | | | 643 | | - | | | 1-44 |
| E. Regional Housing Needs As | ses | sme | nt | 11 | | - | | 222 | 1-78 |

2. Constraints On Housing Maintenance,

| Improvement and Development | .2-3 |
|---|--------|
| A. Overview Of The City's Environmental Setting | 2-3 |
| B. Governmental Constraints | 2-5 |
| D. Infrastructure Constraints | . 2-49 |
| E. Constraints in The Coastal Zone | . 2-53 |
| F. Market Constraints | . 2-59 |

| 3. Inventory of Sites for Housing | 18 | 10.10 | 3-3 |
|---|--------|-------|------|
| A. Inventory of Adequate Sites. | | aasi | 3-3 |
| B. Development Trends and Future Growth | | aasa | 3-6 |
| C. Sites Suitability Analysis | | | 3-8 |
| D. Selection Methodology | | | 3-11 |

| 4. Opportunities for Conservation in Residential Development |
|---|
| A. Reducing Consumer Use of Energy and Water |
| B. Planning and Land Use |
| 5. Review of The 2006-2014 Housing Element |
| A. Progress in Meeting the Regional Housing Needs Assessment Allocation. 5-3 |
| B. Review Of 2006-2014 Housing Element Goals, Objectives and Policies 5-5 |
| 6. Housing Goals, Objectives, Policies and Programs6-3 |
| Goal 1: Housing Production and Preservation |
| Goal 2: Safe, Livable, and Sustainable Neighborhoods 6-8 |
| Goal 3: Housing Opportunities Without Discrimination 6-10 |

Inventory of Sites for Housing



New requirements

- New Regional Housing Need Allocation (RHNA) Framework
- Considers existing need in addition to projected need
- Actual RHNA housing production now relevant (per SB 35)
- New Requirements for RHNA Site Selection (AB 1397)
- Must retain enough sites under RHNA
- More penalties for non-compliance (AB 101, AB 72)
 - Including state funding for infrastructure, transportation, and housing
- Must Affirmatively Further Fair Housing (AFFH)
 Opportunities (AB 686)

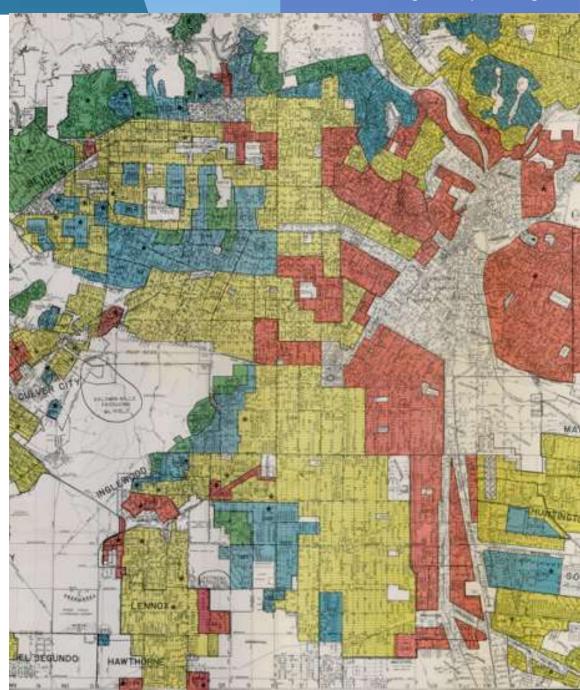
The starting point: Higher housing goals (RHNA)

| | 2013-2021 | 2021-2029 | | X |
|-------------------------|------------|-------------------|---|----|
| | Allocation | *Draft Allocation | | |
| | 440 407 | 4 0 4 4 0 0 7 | Inventory of Potential Sites for Housing | |
| Units in SCAG Region: | 412,137 | 1,341,827 | Net Units Possible with Current Zoning | - |
| | | | 100 | 7 |
| Units in Los Angeles: | 82,002 | *463,682 | 9 1,000 Regional Centers | 1 |
| | 01,001 | 400,002 | 1500 Feet from Rail and Rapid Bus Stops | 7 |
| | | | Rail Lines and Bus Transitways | X |
| Affordable Units in Los | 46,590 | *263,956 | Proposed Rail Extensions | T |
| Angeles: | 40,000 | 200,000 | Circle sizes and directly proportional to data values. Identified sizes indicate additional residential capacity | 11 |
| | | | under zument zuning, based on DCP methodology in. Chapter 3 of the 2013-2021 Nousing Element update. | 1d |
| | | | Sites should not be interpreted as locations in which the City of Los Angeles encourages development. | |
| | | | Miles Miles | |

Culture City Bus, Passillance

Background on Affirmatively Furthering Fair Housing (AFFH)

- Rooted in federal Fair Housing Act and the struggle for racial equity and civil rights
- Required by both federal and state law
- Prohibits discrimination based on race, color, religion, national origin, sex, disability, family status, sexual orientation, gender identity, source of income, medical condition, age, genetic information, ancestry, and marital status
- Requires jurisdictions to proactively advance the goals of the fair housing act



How can we proactively address fair housing?

Enable integrated living patterns

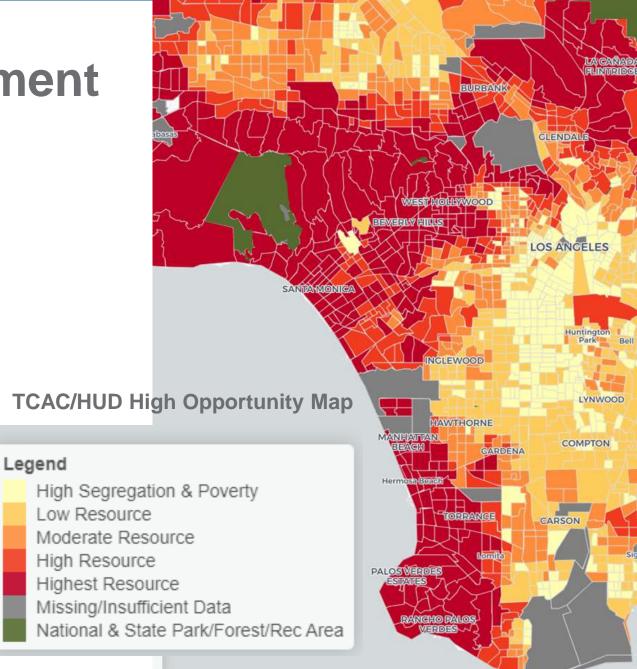
Overcome historic patterns of segregation

> Transform racially and ethnically concentrated areas of poverty into areas with greater access to opportunity

Reduce disparities in access for different protected classes Respond to the disproportionate housing needs of different protected classes

How can the Housing Element achieve these goals?

- Identify and address zoning barriers in high resource areas
- Incentivize affordable housing in high resource area
- Include meaningful community engagement that reaches neighborhoods and groups that have historically been excluded



Project timeline

2020

January - March: Task Force launches, kick-off Open Houses, announce to Mayor and Council
January - May: Staff drafting and research, interdepartmental and task force review
August: Final RHNA Allocation
Early Fall: Concepts open house / workshops

Winter: Release First Draft

2021

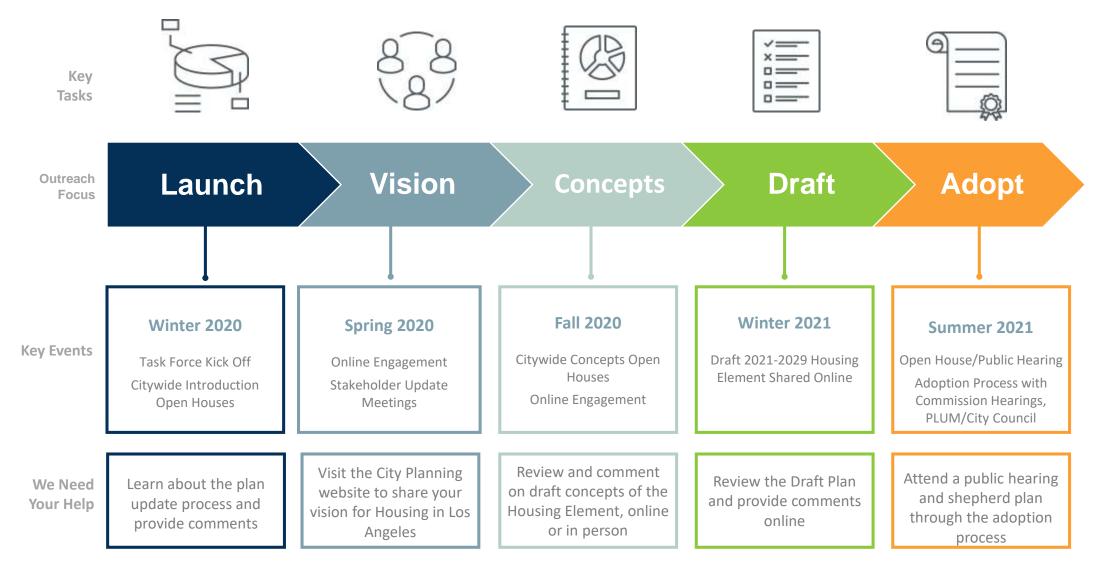
January - March: Community open house / public hearings
June: Committee and Council Review of Draft
September: HCD review of draft / findings of compliance
October: Adoption of Final Housing Element

Public outreach and engagement requirements

"The local government shall make a diligent effort to achieve public participation of all economic segments of the community in the development of the housing element, and the program shall describe this effort."

Government Code Sec. 65583(c)(7)

OUTREACH PROCESS



What is your role?

- Participate in subcommittee meetings
- Review Goals, Objectives, Policies and Programs
- Provide guidance and recommendations for additional and/or amended housing policy to include in HE Update
- Share any implementation programs that should be included
- Provide feedback on housing needs assessment and constraints
- Review final draft
- Help spread the word!

- Office of Conference Services 2 staff (Wayne Stevens and Neal Wheeler) provide Public Address and audio visual equipment setup and support)⁻¹
- Office of Distance Learning various staff provide ad hoc support of hardware, software and training / assistance with developing materials for presentation %
- Office of Information Technology one staff member (Ronnie Adkins) provides assistance with project management and serves liaison with vendors to provide equipment recommendations, price quotes and installation. (*)
- -Camden Carroll Library staff in multimedia resource center assist faculty and students in developing presentations (2)
- Various support resources within each college include (but are not limited to) Patrick Hawkins, MMRC in Science & Tech, Mark Menser in College of Business, Tony Glover, Communications, Bill Cole and Lesia Lennex, Education, Robert Royar, English, Gary Mesa-Gaido, Art, etc. that assist faculty;
- > -PT3 Grant team related instructional technology support -
- Center for Teaching and Learning related instructional technology support 4
- Posibly add.) Office of Human Resources -- professional development workshops for faculty/staff, sometimes on technology 9

Comment: Then an mally two different pes of people in this list; there are staff then who are specifically assigned to widing infunitory apport, for the most pa a the college level thinking. Meany and yields and faishing whose radionings suppa mostly in the form of maintaining one for mouth commutes laborationists. for the sales part at the department level (everyone also, I bink). Hitch we might want to separate these we kinds of support, especially since the culty manufare after provide their surney ast top of their touching load and other duties. I also periop that Ihumanitias is the only college that does not have a college-wide haology support period of some kind through they do have several department hat are very active in their use of technology wooder if it would be eventeeping out bounds to muceumend that CCIII croate this kind of position to coordinate its technology

| | Formatted: Bullets and Numbering |
|---|---|
| 1 | Within Con 1/24/20 11/23 AM C C Deleted: Other related amass of support within the instructional technology support concept include Within Con 1/24/21 11/23 AM C C |
| | Concept Include |
| | Weam Con 124/20 11/28 AM |

^{4.} The workgroup recognized multimedia support (as defined in the task overview section) as a critical support area that should co-exist within a larger umbrella of instructional technology support. There is also a recognized need for multimedia support for non-instructional events scheduled through Conference. Services, Such support whild measurity be multimedia but

| Subcommitte | e structure | Guiding Principles and Values: Equity Environmental Justice Affirmatively Furthering Fair Housing | | | |
|--|--|---|---|--|--|
| Production & InnovationPreservation & Tenants' Rights | | Livability, Sustainability & Resiliency | Homelessness & Special Needs | | |
| Zoning & regulatory constraints Construction Innovative housing typologies | Renter protections Replacement policies Management of affordable housing stock | Urban design Historic preservation Green building Climate adaptation | Shelter & transitional housing Supportive housing Outreach & supportive services Fair Housing Senior & disabled | | |

Tentative meeting schedule (2020) & next steps

Meeting Schedule

- Task Force a total of 3 meetings
 - January, June, December
- Subcommittees approximately 4-5 meetings each (bi-monthly)
 - March, May, July, October, November (as needed)
- Kick-Off Open Houses
 - Late February / early March

Next Steps

- Coordinate with Staff to report subcommittee preference
- Additional work to be assigned between meetings

Thank you

General Questions / Comments:

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