

2.11 POLICE SERVICES

2.11.1 *Introduction*

The intent of the Police Services section of this document is to analyze whether the number of sworn police officers is adequate for the provision of police services in the existing condition and whether the project would result in impacts relative to police service. The Police Services section has been analyzed by Community Plan Area (CPA). This level of analysis is appropriate as sworn police officers can be readily analyzed comparing the average day/night population of the CPA to the amount of sworn police officers that are allocated to that CPA. Police services that are citywide in nature have not been included because they can not be analyzed at the CPA level for adequacy. The baseline data was gathered from the LAPD, 1990 Census Data, SCAG 1990 Employment Survey, the City of Los Angeles Planning Department, and the Envicom Corporation 1994 Theoretical Database.

2.11.2 *Threshold of Significance*

Significant impacts relative to police services would occur if the future population generated under the proposed plan necessitates an increase in the number of sworn officers (based on planning ratios) which can not be provided for.

2.11.3 *Existing Conditions*

Primary police and law enforcement services in the City are provided by the City of Los Angeles Police Department (LAPD); supplemental regional, state, and federal services (as jurisdictional responsibilities and events necessitate) are provided by the Los Angeles County Sheriff, the California Highway Patrol (CHP), the Federal Bureau of Investigations (FBI), and the Drug Enforcement Administration (DEA). The City of Los Angeles Police Department also operates under and participates in a mutual aid agreement with police agencies in the surrounding cities, providing support and assistance services in regional law enforcement events and in the case of emergencies.

The LAPD operates 18 stations within four bureaus with two new stations proposed. The locations of each existing station are listed in **Table P-1**. In 1990, the Department was staffed by a total of 8,817 sworn officers and 2,754 non-sworn support personnel citywide. The breakout of these figures by Community Planning Area (CPA) is listed in **Table P-2**.

The existing (1990) operating level citywide is 1.73 sworn officers per 1000 population (1.73:1000) and 0.12 non-sworn support personnel per 1000 population (0.12:1000). The City's law enforcement personnel need is based on standards established by the International Association of Chiefs of Police which are used by the LAPD to determine staffing needs. The standards are based on the amount of population needed to support these personnel. As indicated in **Table P-2**, the national standard is four sworn police officers per 1000 residents (4:1000) and the local standard for non-sworn support personnel is one per 1000 residents (1:1000).

TABLE P-1

Location of Police Stations

Location	Area	Station Address
Central Bureau		
	Central Area	251 East Sixth Street
	Rampart Area	2710 West Temple Street
	Hollenbeck Area	2111 East First Street
	Northeast Area	3353 San Fernando Road
	Newton Area	1354 Newton Street
West Bureau		
	Hollywood Area	1358 North Wilcox Avenue
	Wilshire Area	4861 Venice Boulevard
	West Los Angeles Area	663 Butler Avenue
	Pacific Area	12312 Culver Boulevard
Valley Bureau		
	Van Nuys Area	6240 Sylmar Avenue
	West Valley Area	19092 Vanowen Street
	North Hollywood Area	11480 Tiara Street
	Foothill Area	12760 Osborne Street
	Devonshire Area	10250 Etiwanda Avenue
South Bureau		
	Southwest Area	1546 Martin Luther King Jr. Boulevard
	Harbor Area	2175 John S. Gibson Boulevard
	77th Street Area	235 West 77th Street
	Southeast Area	145 West 100th Street
Other Facilities		
	Parker Center	150 North Los Angeles Street
	Supply Division	555 East Ramirez Street
	Jail Division	150 North Los Angeles Street
	Juvenile Division	150 North Los Angeles Street
	Motor Transport Division	151 North San Pedro Street
	Police Academy	1880 West Academy Drive
	Air Support Division	555 East Ramirez Street
	Metropolitan Division	251 East Sixth Street
	Airport Substation	Los Angeles International Airport
	Scientific Inv. Div.	555 E. Ramirez St.
	Property Division	620 Commercial St.
	Police Training Center	Westchester

Existing Conditions for Police

CITY OF LOS ANGELES COMMUNITY PLANNING AREA (CPA)	EXISTING TOTAL AVG. DAY/NIGHT (1) POPULATION	POLICE (6/1/000)	CIVILIAN (6/1/000)	EXISTING TOTAL (2)		SURPLUS/SHORTAGE OVER EXISTING	
				SWORN OFFICERS	POLICE CIVILIANS	SWORN OFFICERS	POLICE CIVILIANS
1 ARLETA-PACOMA	81,039	324	81	109	1	-215	-80
2 BEL AIR-BEVERLY CREST	17,635	71	18	19	2	-51	-15
3 BOYLE HEIGHTS	88,846	335	89	169	13	-186	-78
4 BRENTWOOD-PACIFIC PALISADES	53,638	215	54	77	7	-157	-47
5 CANOGA PARK-WINNETKA-WOODLAND HILLS	165,953	664	166	164	16	-499	-150
6 CENTRAL CITY	137,090	548	137	385	26	-163	-111
7 CENTRAL CITY NORTH	32,014	128	32	83	6	-45	-26
8 CHATSWORTH-PORTER RANCH	94,956	380	95	89	0	-291	-95
9 ENCINO-TARZANA	75,904	304	76	81	8	-223	-68
10 GRANADA HILLS-KNOLLWOOD	50,387	202	50	46	0	-155	-50
11 HARBOR GATEWAY	37,679	152	38	87	5	-65	-33
12 HOLLYWOOD	210,587	842	211	426	42	-416	-68
13 MISSION HILLS-PANORAMA CITY-SERFVILVEDA (NORTH HILLS)	101,250	405	101	121	5	-284	-96
14 NORTH HOLLYWOOD	117,743	471	118	130	2	-321	-116
15 NORTHEAST LOS ANGELES	217,257	869	217	393	27	-476	-190
16 NORTHRIDGE	55,149	221	55	52	0	-169	-55
17 PALME-MAR VISTA-DEL REY	96,214	385	96	134	13	-251	-84
18 PORT OF LOS ANGELES	0	0	0	13	2	13	2
19 RESEDA-WEST VAN NUYS	90,111	360	90	99	9	-262	-81
20 SAN PEDRO	68,152	273	68	113	14	-159	-54
21 SHERMAN OAKS-STUDIO CITY-TOLUCA LAKE	75,095	300	75	92	3	-208	-72
22 SILVER LAKE-ECHO PARK	69,128	277	69	136	10	-141	-59
23 SOUTH CENTRAL LOS ANGELES	229,299	919	230	575	51	-345	-179
24 SOUTHEAST LOS ANGELES	229,311	917	229	617	31	-270	-108
25 SUN VALLEY	81,066	324	81	103	2	-222	-80
26 SUNLAND-TUJUNGA-LAKE VIEW TERRACE-SHADOW HILLS	42,234	181	42	60	0	-121	-45
27 SYLMAR	55,955	224	56	75	0	-149	-55
28 VAN NUYS-NORTH SHERMAN OAKS	142,866	572	143	177	13	-395	-130
29 VENICE	37,590	150	38	56	1	-94	-37
30 WEST ADAMS-BALDWIN HILLS-LEIMERT	152,308	609	152	309	31	-301	-121
31 WEST LOS ANGELES	94,666	379	95	201	14	-178	-81
32 WESTCHESTER-PLA DEL REY	67,140	269	67	106	2	-162	-66
33 WESTLAKE	110,024	440	110	216	18	-224	-92
34 WESTWOOD	62,455	250	62	71	9	-179	-54
35 WILMINGTON-HARBOR CITY	69,510	278	70	135	16	-143	-53
36 WILSHIRE	285,584	1,142	286	498	48	-645	-238
PLANNING SUBREGION	278,138	1,117	279	664	49	-432	-230
1 CENTRAL LOS ANGELES (6/7/83)	175,540	702	176	348	36	-354	-139
2 HARBOR (11/18/20/435)	496,171	1,985	496	924	90	-1,061	-406
3 METRO CENTER (12/6/46)	375,234	1,501	375	697	50	-804	-326
4 NORTHEAST LOS ANGELES (3/15/62)	263,296	1,053	263	347	3	-706	-260
5 NORTHEAST VALLEY (1/25/64/27)	301,721	1,207	302	307	5	-900	-297
6 NORTHWEST VALLEY (8/10/13/416)	459,110	1,836	459	1,222	82	-614	-377
7 SOUTH LOS ANGELES (2/3/4)	335,725	1,343	336	419	18	-924	-318
8 SOUTHEAST VALLEY (14/21/628)	333,252	1,413	333	605	46	-808	-307
9 SOUTHWEST LOS ANGELES (17/29/30/432)	331,967	1,328	332	344	32	-663	-307
10 SOUTHWEST VALLEY (5/9/419)	228,454	914	228	348	32	-566	-197
11 WEST LOS ANGELES (2/13/62/4)				2,572	2,311		
Deployed Citywide	3,599,588	14,998	3,600	8,817	2,754	-5,581	-845
CITYWIDE TOTAL							

NOTES: THIS TABLE ONLY INCLUDES SWORN OFFICERS AND NON-SWORN PERSONNEL ASSIGNED TO AN INDIVIDUAL CPA. TASK FORCES (IE, CRASH UNITS, HOMICIDE DETECTIVES) ARE NOT ANALYZED AS COMMUNITY SERVING.

1. NATIONAL ASSOCIATION OF CHIEFS OF POLICE AND POLICE DEPARTMENT STANDARDS WERE APPLIED TO THE AVERAGE DAY/NIGHT POPULATIONS BY COMMUNITY PLANNING AREA TO DETERMINE NEED.
A VC DAY/NIGHT POPULATION*2-EMPLOYMENT-WORKERS/2 WHERE *WORKERS ARE RESIDENTS WHO ARE EMPLOYED AND EMPLOYMENT REPRESENTS JOBS LOCATED IN THE CENSUS TRACT.

2. DUE TO THE LARGE NUMBER OF LAPD EMPLOYEES ASSIGNED TO ADMINISTRATIVE FUNCTIONS, ONLY OFFICERS AND CIVILIANS WORKING OUT OF POLICE STATIONS IN THE FIELD WERE COUNTED AS EXISTING COMMUNITY SERVICE PROVIDERS. LAPD OFFICERS AND CIVILIANS WERE ASSUMED TO SERVE THEIR POLICE STATION AREA PROPORTIONATE TO THE A VC DAY/NIGHT POPULATION OF EACH CPA IT ENCOMPASSES.

SOURCE: LAPD 1990 EMERGENCY CALLS FOR SERVICE DATA AND REPORTING DISTRICT (RD) MAPS, LAPD PROPOSAL FOR ESTABLISHING THE 19TH AND 20TH AREAS OF THE POLICE DEPARTMENT, 1990 CENSUS DATA, SCAG 1990 EMPLOYMENT SURVEY.

Based on the existing (1990) Los Angeles total average day/night population of 3,599,588, the existing need for sworn officers and non-sworn support personnel is 14,398 and 3,600 respectively. The existing Citywide total of 8,817 sworn officers¹ and 2,754 non-sworn civilians falls short of the existing need, creating a deficit of 5,581 for sworn officers and 845 for non-sworn support personnel.

Table P-2 also identifies the existing needs and shortages for both sworn officers and non-sworn support personnel at the Community Planning Area (CPA) level. Sworn officer shortages occur in all 36 CPAs and range from the largest shortage in the Wilshire CPA of 645 to the smallest shortage in the Port of Los Angeles CPA of 13. Non-sworn support personnel shortages occur in each of the 36 CPAs and range from the largest in the Wilshire CPA of 238 to the smallest in the Port of Los Angeles CPA of 2.

Based upon national and local planning standards, the existing police system is severely deficient in personnel at the CPA level and at the broader citywide level of both sworn officers and non-sworn support personnel.

In order for police personnel to complete reports and other paper work associated with their duties, police stations need to consist of an appropriate amount of square footage. Although not quantified in this analysis, the City has indicated that police station square footage per person is not at a desirable level overall. Any additional personnel would be adverse at a citywide level.

2.11.4 Project Impacts

Implementation of the Los Angeles Citywide General Plan Framework would result in an increased demand for police services. As listed in **Table P-3**, the projected Project Buildout average day/night population under the General Plan Framework for the year 2010 is 4,418,298 persons. This represents an increase of approximately 818,710 persons, or 23 percent, above the existing (1990) average day/night population. Based on the planning ratio standard used to determine sworn officer supply adequacy, a total demand for approximately 17,673 sworn officers would be generated to adequately accommodate the City's 2010 average day/night population under Project Buildout.

The 2010 Project Buildout demand for sworn police officers compared to the existing condition supply of 8,817 sworn officers yields a shortfall of 8,856 sworn officers citywide. At the CPA level, the disparity between Project Buildout sworn officer demand surplus and shortage ranges from a shortage of 923 sworn officers in the Wilshire CPA to a surplus of 13 sworn officers in the Port of Los Angeles CPA. A total of 35 CPAs have sworn officer supply shortages.

¹ The number of total sworn officers does not reflect task force units (i.e., CRASH units, homicide detectives) as they are not community serving in nature, but rather citywide serving units.

Policy Conditions for Police

CITY OF LOS ANGELES COMMUNITY PLANNING AREA (CPA)	POLICY BUILDOUT TOTAL AVG. DAY/NIGHT (d) POPULATION		NEED (d) POLICE (#473000) CIVILIAN (#472000)		EXISTING TOTAL (e) SWORN OFFICERS CIVILIANS		SURPLUS/SHORTAGE OVER EXISTING SWORN OFFICERS CIVILIAN	
1 ARLETA-PACOMA	101,919	408	102	109	1	-299	-101	
2 BEL AIR-BEVERLY CREST	19,765	79	20	19	2	-60	-17	
3 BOYLE HEIGHTS	112,166	449	112	169	13	-280	-100	
4 BRENTWOOD-PACIFIC PALISADES	43,333	253	63	57	7	-196	-56	
5 CANOGA PARK-WINNETKA-WOODLAND HILLS	210,510	842	211	164	16	-678	-195	
6 CENTRAL CITY	171,382	686	171	385	26	-300	-146	
7 CENTRAL CITY NORTH	50,416	202	50	83	6	-118	-45	
8 CHATSWORTH-PORTER RANCH	116,220	465	116	69	0	-376	-116	
9 ENCINO-TARZANA	90,799	363	91	81	8	-282	-83	
10 GRANADA HILLS-KNOLLWOOD	57,338	229	57	46	0	-183	-57	
11 HARBOR GATEWAY	48,167	193	87	87	5	-106	-44	
12 HOLLYWOOD	252,898	1,012	253	426	42	-585	-211	
13 MISSION HILLS-PANORAMA CITY-SEFULVEDA (NORTH HILLS)	128,819	515	129	121	5	-395	-124	
14 NORTH HOLLYWOOD	147,208	569	147	150	2	-439	-146	
15 NORTHEAST LOS ANGELES	269,429	1,078	269	393	27	-665	-242	
16 NORTHBRIDGE	-70,245	281	52	70	0	-229	-70	
17 PALME-MAR VISTA-DEL REY	110,466	442	110	134	13	-308	-98	
18 PORT OF LOS ANGELES	0	0	0	13	2	13	2	
19 RESEDA-WEST VAN NUYS	108,908	436	109	99	9	-337	-100	
20 SAN PEDRO	85,221	341	85	113	14	-228	-71	
21 SHERMAN OAKS-STUDIO CITY-TOLUCA LAKE	93,912	376	94	92	3	-283	-91	
22 SILVER LAKE-ECHO PARK	84,284	337	84	136	10	-202	-74	
23 SOUTH CENTRAL LOS ANGELES	278,791	1,115	279	575	51	-541	-228	
24 SOUTHEAST LOS ANGELES	272,162	1,069	272	647	31	-441	-241	
25 SUN VALLEY	96,847	386	97	103	2	-285	-95	
26 SUNLAND-TUJUNGA-LAKE VIEW TERRACE-SHADOW HILLS	58,441	234	58	60	0	-174	-58	
27 SYLMAR	71,717	287	72	75	0	-212	-71	
28 VAN NUYS-NORTH SHERMAN OAKS	173,416	694	173	177	13	-517	-161	
29 VENICE	43,393	174	43	56	1	-117	-43	
30 WEST ADAMS-BALDWIN HILLS-LEIMERT	179,692	719	180	309	31	-410	-148	
31 WEST LOS ANGELES	118,563	474	119	201	14	-224	-105	
32 WEST CHESTER-FLAYA DEL REY	84,663	339	85	106	2	-232	-83	
33 WESTLAKE	131,371	525	131	216	18	-310	-114	
34 WESTWOOD	73,753	295	74	71	9	-224	-65	
35 WILMINGTON-HARBOR CITY	86,792	347	87	135	16	-212	-70	
36 WILSHIRE	355,175	1,421	355	498	48	-923	-307	
PLANNING SUBREGION								
1 CENTRAL LOS ANGELES (6,7433)	353,169	1,413	353	664	49	-728	-304	
2 HARBOR (11,18,20435)	220,179	861	220	348	36	-533	-184	
3 METRO CENTER (17,4436)	608,073	2,432	608	924	90	-1,308	-518	
4 NORTHEAST LOS ANGELES (3,15422)	466,879	1,864	466	697	50	-1,166	-416	
5 NORTHEAST VALLEY (1,25,26427)	329,024	1,316	329	347	3	-969	-326	
6 NORTHWEST VALLEY (6,10,10416)	372,622	1,490	373	367	5	-1,183	-368	
7 SOUTH LOS ANGELES (24,624)	590,952	2,304	591	1,222	82	-462	-469	
8 SOUTHEAST VALLEY (14,21426)	414,337	1,668	415	419	18	-1,239	-397	
9 SOUTHWEST LOS ANGELES (17,29,30432)	418,234	1,673	418	605	46	-1,068	-372	
10 SOUTHWEST VALLEY (5,94,19)	410,216	1,641	410	344	32	-1,296	-378	
11 WEST LOS ANGELES (2,431434)	275,414	1,102	275	348	32	-754	-244	
Deployed Citywide				2,572	2,311			
CITYWIDE TOTAL	4,418,288	17,673	4,418	6,817	2,754	-4,856	-1,644	

NOTES: THIS TABLE ONLY INCLUDES SWORN OFFICERS AND NON-SWORN PERSONNEL ASSIGNED TO AN INDIVIDUAL CPA. TASK FORCES (I.E., CRASH UNITS, HOMICIDE DETECTIVES) ARE NOT ANALYZED AS COMMUNITY SERVICE.

NATIONAL ASSOCIATION OF CITY MANAGERS AND POLICE DEPARTMENT STANDARDS WERE APPLIED TO THE AVERAGE OF DAY/NIGHT POPULATIONS BY COMMUNITY PLANNING AREA TO DETERMINE NEED.
AVG. DAY/NIGHT POPULATION = EMPLOYMENT WORKERS / 2 WHERE "WORKERS" ARE RESIDENTS WHO ARE EMPLOYED AND EMPLOYMENT REPRESENTS JOBS LOCATED IN THE CENSUS TRACT.

DUE TO THE LARGE NUMBER OF LAPD EMPLOYEES ASSIGNED TO ADMINISTRATIVE FUNCTIONS, ONLY OFFICERS AND CIVILIANS WORKING OUT OF POLICE STATIONS IN THE FIELD WERE COUNTED AS EXISTING COMMUNITY SERVICE PROVIDERS. LAPD OFFICERS AND CIVILIANS WERE ASSUMED TO SERVE THEIR POLICE STATION AREA PROPORTIONATE TO THE AVG. DAY/NIGHT POPULATION OF EACH CPA IT ENCOMPASSES.

SOURCE: LAPD, LAPD 1990 EMERGENCY CALLS FOR SERVICE DATA AND REPORTING DISTRICT (RD) MAPS, LAPD PROPOSAL FOR ESTABLISHING THE 19TH AND 20TH AREAS OF THE POLICE DEPARTMENT, 1990 CENSUS DATA, SCAG 1990 EMPLOYMENT SURVEY.

There is not an appropriate threshold by which to quantify impacts relative to police station square footage adequacy, therefore it is not analyzed quantitatively in the Project condition. However, additional personnel would worsen the existing condition.

The Project Buildout of the General Plan Framework would result in the introduction of additional population that would necessitate an increase in the number of sworn officers which can not be provided for; therefore, this would result in a significant impact relative to police services.

2.11.5 Mitigation Measures

2.11.5.1 Mitigation through Framework Policy

Policies 3.3.2, 5.4.2, 9.14.1 through 9.16.2, and 7.10.1 contained in the General Plan Framework represent measures that would serve to lessen impacts relative to police services.

Policy 3.3.2 directs monitoring of infrastructure and public service capacities to determine need within each CPA for improvements based upon planning standards. This policy also directs determinations of the level of growth that should correlate with the level of capital, facility, or service improvement that are necessary to accommodate that level of growth. In addition, the policy directs the establishment of programs for infrastructure and public service improvements to accommodate development in areas the General Plan Framework targets for growth. Lastly, the policy requires that type, amount, and location of development be correlated with the provision of adequate supporting infrastructure and services. **Policy 5.4.2** directs the location of police sub-station facilities in the ground floor of mixed use buildings (not including maintenance or jail facilities). **Policy 7.10.1** focuses available implementation resources in targeted areas or "communities in need."

Policies 9.14.1 through 9.15.7 address the need to identify and monitor conditions that would require additional police services and facilities. These policies also address the issue of completing all funded capital facilities projects in as short a time as possible and minimize the time required to establish needed facilities and modify existing facilities. **Policies 9.15.4** address the design of police facilities to facilitate the needs of law enforcement. **Policies 9.16.1 and 9.16.2** address public safety and emergency situations through maintaining established mutual assistance agreements with other law enforcement services and ensuring the LAPD's continuation in emergency planning.

Public services are either funded entirely or partially by the General Fund and/or by Special Funds. The General Fund is composed of property tax, sales tax and other general taxes that can vary according to economic conditions. Special funds are those fees and charges that are associated with specific services or products such as sewers, public parking, gasoline and parks. Moneys generated by these specific fees

go entirely to the service which generated them. Even though revenues from these fees can vary according to economic conditions, they can be considered a more reliable source of revenue than those in the General Fund.

Police services are funded entirely by General Fund moneys. Consequently, the budget available to this department can vary according to the priorities of the City.

As discussed in **Appendix B**, the fiscal impacts of the Framework Plan result in a slight net surplus of funds. However, the fiscal analysis assumes:

- 1) Current expenditure levels are maintained through year 2010 (i.e. no expansion of services);
- 2) Economic conditions result in full utilization of commercial and industrial areas.

Given the limited surplus of funds, it is unlikely that police services could be expanded to the levels identified in this analysis. Furthermore, if economic conditions do not result in full utilization of commercial and industrial designated areas, there may be insufficient revenue to maintain, let alone expand, police services to serve the buildout population.

However, because the Framework Plan contains **Policy 3.3.2** which considers the regulation of the type, location, and/or timing of development, as necessary, in the event that there is inadequate public infrastructure or service to support land use development, the negative fiscal effects of the Framework Plan could be minimized.

Given that these policies do not address the provision of additional sworn police officers, the impact on Police in regard to population increases under Project Buildout would be significant.

2.11.6 Level of Impact Significance

Although the Plan would generate additional population within the City that would generate additional demand for police services, full implementation of the policies contained in the Framework Plan in conjunction with the additional mitigation measures would reduce impacts to a level below significant (Class II).