

# **CITY OF LOS ANGELES**

#### DEPARTMENT OF CITY PLANNING

City Hall • 200 N. Spring Street, Room 750 • Los Angeles, CA 90012

#### **INITIAL STUDY / MITIGATED NEGATIVE DECLARATION**

#### Environmental Case No.: ENV-2016-3609-MND CPC-2016-3608-GPA-ZC-HD-DB-MCUP-CU-SPR VTT-674511 Project Title: 800 South Western Avenue

#### **Council District No. 10**

# THIS DOCUMENT COMPRISES THE INITIAL STUDY/PROPOSED MITIGATED NEGATIVE DECLARATION ANALYSIS AS REQUIRED UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT

Project Address: 800-824 South Western Avenue and 801 South Oxford Avenue, Los Angeles, CA 90005 Project Description: The Project Site is located in the Wilshire Community Plan Area of the City of Los Angeles. The Project Site consists of six lots in the C2-1 zone that form a L-shaped parcel bordered on the north by West 8<sup>th</sup> Street, on the east by South Oxford Avenue and multi-family residential buildings, on the south by a surface parking lot and multifamily residential buildings, and on the west by South Western Avenue. The Project Site is developed with 58 surface parking spaces, an existing 11,450 gross square foot (9,400 square foot net leasable square feet) commercial building (known as Eden Plaza, along 8<sup>th</sup> Street), and an existing 66,400 gross square foot (22,446 net leasable square feet) commercial building with 61 parking structure spaces (known as IB Plaza, along Western). The Project will involve demolishing the Eden Plaza building, adaptively reusing and adding onto the 4-story IB Plaza building, constructing a new 12-story mixed-use building, and constructing a new 3-story commercial building. The Project will include approximately: (i) 148 guest rooms (limited service hotel); (ii) 96 apartment units, with 5 percent set aside for Very Low Income Households; (iii) 58,343 square feet of commercial floor area (consisting of 35,863 square feet retail, 17,766 square feet alcohol-serving restaurants, 4,714 square feet of non-alcohol-serving restaurants); and (iv) 241 vehicle parking spaces. The Project will include approximately 229,138 square feet of floor area, which includes approximately 90,523 square feet of guest room uses, 80,272 square feet of apartment unit uses, and 58,343 square feet of commercial space. It will also include approximately 10,600 square feet of open space. The Project's proposed floor area ratio (FAR) will be approximately 3.72:1. The amount of soils removed or exported would be approximately 20,000 cubic yards (cy).

The Project will require approval of the following discretionary actions:

1) A **General Plan Amendment** to amend the adopted Wilshire Community Plan's Footnote 5 of the Community Plan's General Plan Land Use Map to allow Height District No. 2 at the Property;

2) A Zone and Height District Change for the Property from Height District No. 1 to Height District No. 2;

3) Site Plan Review for a development that results in an increase of 50 or more dwelling units and/or guest rooms;

4) A **Density Bonus** setting aside 5 percent restricted to Very Low Income Households and utilizing one Off-Menu Affordable Housing Incentive as follows:

a) An Off-Menu Incentive to reduce the side yard requirements to 2 feet 6 inches in lieu of the 15-foot side yard requirement specified in LAMC Section 12.22.A.18(c)(2);

5) A Master Conditional Use Permit for the sale or dispensing of alcoholic beverages for on-site consumption at 6 locations;

6) A Conditional Use Permit for a hotel in the C2 Zone located within 500 feet of an R zoned property; and

7) A Vesting Tentative Tract to merge the existing six contiguous lots into a single lot and re-subdivide the Property with residential and commercial condominium units.

A General Plan Amendment (GPA) under the Wilshire Community Plan is requested for the Project and also for adjacent properties located at 801-874 South Western Avenue and 855 South Manhattan Place, Los Angeles (Add Area). No development is proposed for the Add Area. All existing uses would remain. Although the GPA would provide the potential for future development opportunities, for this potential to be realized, the property owners of the Add Area would need to apply for a zone change and for approval of their specific development projects. These actions would be subject to additional environmental review on a case-by-case basis. By including the adjacent Add Area, the GPA provides for a larger area-wide change. The Add Area is developed on the east side of Western Avenue with a surface parking lot and approximately 20,518 square feet of commercial use. The Add Area is developed on the west side of Western Avenue with

a gas station, approximately 56,000 square feet of commercial use in three separate buildings (35,000 square feet, 16,500 square feet, and 4,500 square feet), and a surface parking lot.

PREPARED FOR: Los Angeles Department of City Planning

PREPARED BY: CAJA Environmental Services, LLC

APPLICANT: Western Plaza Capital Holding, LLC

SIGNATURE (OFFICIAL)	DATE 0 25 2017

# **CITY OF LOS ANGELES**

#### CALIFORNINA ENVIRONMENTAL QUALITY ACT INITIAL STUDY AND CHECKLIST

# ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:

The environmental factors checked below would be potentially affected by this project, involving at least one impact that is a "Potentially Significant Impact" as indicated by the checklist on the following pages.

□ Aesthetics	Greenhouse Gases	Population and Housing
□ Agriculture and Forestry Resources	🗵 Hazards and Hazardous Materials	S 🖾 Public Services
🖾 Air Quality	Hydrology and Water Quality	
I Biological Resources	Land Use and Planning	ITransportation and Traffic
I Cultural Resources	□ Mineral Resources	ITribal Cultural Resources
Geology and Soils	□ Noise	<ul> <li>Utilities and Service Systems</li> <li>Mandatory Findings of Significance</li> </ul>

#### DETERMINATION: (To be completed by the Lead Agency)

#### On the basis of this initial evaluation:

□ I find that the proposed project COULD NOT have a significant effect on the environment, and a NEGATIVE DECLARATION will be prepared.

I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because revisions in the project have been made by or agreed to by the project proponent. A MITIGATED NEGATIVE DECLARATION will be prepared.

□ I find that the proposed project MAY have a significant effect on the environment, and an ENVIRONMENTAL IMPACT REPORT is required.

I find that the proposed project MAY have a "potentially significant impact" or "potentially significant unless mitigated" impact on the environment, but at least one effect 1) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and 2) has been addressed by mitigation measures based on the earlier analysis as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT is required, but it must analyze only the effects that remain to be addressed.

□ I find that although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed adequately in an earlier EIR or NEGATIVE DECLARATION pursuant to applicable standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or NEGATIVE DECLARATION, including revisions or mitigation measures that are imposed upon the proposed project, nothing further is required.

Signature	Date
amo.	9.28.2017
Printed Name	
Jane hoi	

INITIAL STUDY CHECKLIST (To be completed by the Lead	City Agency)
BACKGROUND	
PROPONENT NAME	PHONE NUMBER
Western Plaza Capital Holding, LLC	(213) 201-1009
PROPONENT ADDRESS	
439 South Western Avenue, Suite 208 Los Angeles, CA 90020	
AGENCY REQUIRING CHECKLIST	DATE SUBMITTED
City of Los Angeles Department of City Planning	September 2017

# **ENVIRONMENTAL IMPACTS**

(Explanations of all potentially and less than significant impacts are required to be attached on separate sheets)

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
1.	AESTHETICS. Would the project:	<u>Significant impact</u>	Incorporateu	Significant impact	tto impact
a.	Have a substantial adverse effect on a scenic vista?			X	
b.	Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings, within a scenic highway?			X	
c.	Substantially degrade the existing visual character or quality of the site and its surroundings?			X	
d.	Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?			X	

2. **AGRICULTURE AND FORESTRY RESOURCES.** In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Department of Conservation as an optional model to use in assessing impacts on agriculture and farmland. In determining whether impacts to forest resources, including timberland, are significant environmental effects, lead agencies may refer to information compiled by the California Department of Forestry and Fire Protection regarding the state's inventory of forest land, including the Forest and Range Assessment Project, and the Forest Assessment project, and forest carbon Legacy measurement mythology provided in Forest Protocols adopted by the California Air Resources Board. Would the project:

- a. Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance, as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to nonagricultural use?
- b. Conflict the existing zoning for agricultural use, or a Williamson Act Contract?
- c. Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code section 12220(g)), timberland (as defined by Public Resources Code section 4526), or timberland zoned Timberland Production (as defined by Government Code section 51104

 $\mathbf{X}$ 

X

X

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
	(g))?				
d.	Result in the loss of forest land or conversion of forest land to non-forest use?				X
e.	Involve other changes in the existing environment, which due to their location or nature, could result in conversion of Farmland, to non-agricultural use or conversion of forest land to non-forest use?				X
3.	<b>AIR QUALITY.</b> Where available, the significance criteria established by the applicable air quality management or air pollution control district may be relied upon to make the following determinations. Would the project result in:				
a.	Conflict with or obstruct implementation of the applicable air quality plan?			X	
b.	Violate any air quality standard or contribute substantially to an existing or projected air quality violation?		X		
c.	Result in a cumulatively considerable net increase of any criteria pollutant for which the air basin is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions, which exceed quantitative thresholds for ozone precursors)?		X		
d.	Expose sensitive receptors to substantial pollutant concentrations?		X		
e.	Create objectionable odors affecting a substantial number of people?			X	
4.	BIOLOGICAL RESOURCES. Would the project:				
a.	Have a substantial adverse effect, either directly or through habitat modification, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?			X	
b.	Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in the local or regional plans, policies, regulations by the California Department of Fish and Wildlife or U.S. Fish and Wildlife				X

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d.

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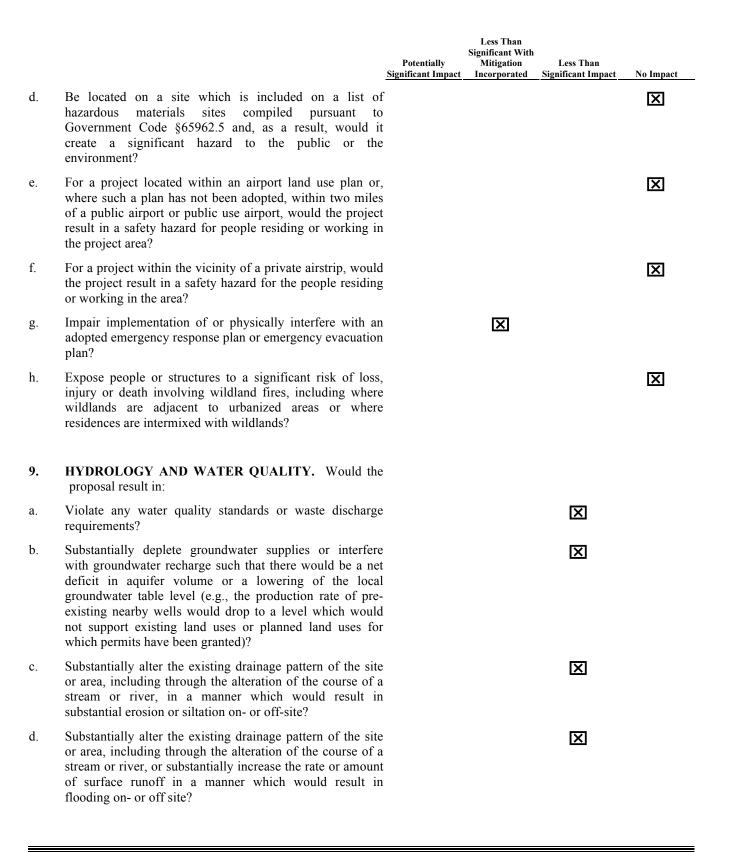
		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
	Service?				
c.	Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?				X
d.	Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?				X
e.	Conflict with any local policies or ordinances protecting biological resources, such as tree preservation policy or ordinance?		X		
f.	Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?				X
5.	CULTURAL RESOURCES: Would the project:				
a.	Cause a substantial adverse change in significance of a historical resource as defined in <i>State CEQA Guidelines</i> §15064.5?		X		
b.	Cause a substantial adverse change in significance of an archaeological resource pursuant to <i>State CEQA Guidelines</i> §15064.5?			X	
c.	Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?			X	
d.	Disturb any human remains, including those interred outside of dedicated cemeteries?			$\boxtimes$	
6.	GEOLOGY AND SOILS. Would the project:				
a.	Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:				
	Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.			X	

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		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
b.	Strong seismic ground shaking?			X	
c.	Seismic-related ground failure, including liquefaction?				X
d.	Landslides?				X
e.	Result in substantial soil erosion or the loss of topsoil?			X	
f.	Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potential result in on- or off-site landslide, lateral spreading, subsidence, liquefaction, or collapse?	l		X	
g.	Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantia risks to life or property?			X	
h.	Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?	3			X
7.	GREENHOUSE GAS EMISSIONS. Would the project:				
a.	Generate greenhouse gas emissions, either directly of indirectly, that may have a significant impact on the environment?			X	
b.	Conflict with an applicable plan, policy or regulations adopted for the purpose of reducing the emissions of greenhouse gases?			X	
8.	HAZARDS AND HAZARDOUS MATERIALS. Would the project:	l			
a.	Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?			X	
b.	Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?	t	X		
c.	Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one- quarter mile of an existing or proposed school?			X	

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			Less Than		
		Potentially Significant Impact	Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
e.	Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?			X	
f.	Otherwise substantially degrade water quality?			X	
g.	Place housing within a 100-year flood plain as mapped on federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?				X
h.	Place within a 100-year flood plain structures which would impede or redirect flood flows?				X
i.	Expose people or structures to a significant risk of loss, inquiry or death involving flooding, including flooding as a result of the failure of a levee or dam?				X
j.	Expose people or structures to a significant risk of loss, injury or death involving inundation by seiche, tsunami, or mudflow?				X
10.	LAND USE AND PLANNING. Would the project:				
a.	Physically divide an established community?			X	
b.	Conflict with applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to, a general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?			X	
c.	Conflict with any applicable habitat conservation plan or natural community conservation plan?				X
11.	MINERAL RESOURCES. Would the project:				
a.	Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				X
b.	Result in the loss of availability of a locally-important mineral resource recovery site delineated on a local general plan, specific plan, or other land use plan?				X

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12.

a.

b.

c.

d.

e.

f.

13.

a.

b.

c.

14.

		Less Than Significant With		
	Potentially	Mitigation	Less Than	No Inc. of
	Significant Impact	Incorporated	Significant Impact	No Impact
NOISE. Would the project:				
Result in exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?			X	
Result in exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?			X	
Result in a substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?			X	
Result in a substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?			X	
For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?				X
For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?				X
POPULATION AND HOUSING. Would the project:				
Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?			X	
Displace substantial numbers of existing housing necessitating the construction of replacement housing elsewhere?				X
Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?				X
PUBLIC SERVICES.				
Would the project result in substantial adverse physical				

Would a. impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
	could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:				
i.	Fire protection?			X	
ii.	Police protection?		X		
iii.	Schools?			X	
iv.	Parks?			X	
v.	Other public facilities?			X	
15.	RECREATION.				
a.	Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?			X	
b.	Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?			X	
16.	TRANSPORTATION AND TRAFFIC. Would the project:				
a.	Conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit?	- - -	X		
b.	Conflict with an applicable congestion management program, including but not limited to level of service standard and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?			X	
c.	Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results				X

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d.

		Potentially	Less Than Significant With Mitigation	Less Than	
	in substantial safety risks?	Significant Impact	Incorporated	Significant Impact	No Impact
d.	Substantially increase hazards to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?		X		
e.	Result in inadequate emergency access?			X	
f.	Conflict with adopted policies, plans, or programs regarding public transit, bicycles, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities?			X	
17.	<b>TRIBAL CULTURAL RESOURCES.</b> Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is:				
a.	Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code section 5020.1(k), or		X		
b.	A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1. In applying the criteria set forth in subdivision (c) of Public Resource Code Section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe.			$\boxtimes$	
18.	UTILITIES AND SERVICE SYSTEMS. Would the project:				
a.	Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?			X	
b.	Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?		X		
c.	Require or result in the construction of new stormwater drainage facilities or expansion of existing facilities, the construction of which could cause significant			X	

		Potentially Significant Impact	Less Than Significant With Mitigation Incorporated	Less Than Significant Impact	No Impact
	environmental effects?				
d.	Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?			X	
e.	Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?			X	
f.	Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?			X	
g.	Comply with federal, state, and local statutes and regulations related to solid waste?			X	
19.	MANDATORY FINDINGS OF SIGNIFICANCE.				
a.	Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?			X	
b.	Does the project have impacts which are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects).			X	
c.	Does the project have environmental effects which cause substantial adverse effects on human beings, either directly or indirectly?			X	

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# Mitigation Measures (MM), Regulatory Compliance Measures (RCM), and Project Design Features (PDF)

#### **1. AESTHETICS**

#### **Regulatory Compliance Measures**

#### RCM-1-1 Vandalism

The project shall comply with all applicable building code requirements, including the following:

- Every building, structure, or portion thereof, shall be maintained in a safe and sanitary condition and good repair, and free from, debris, rubbish, garbage, trash, overgrown vegetation or other similar material, pursuant to LAMC Section 91.8104.
- The exterior of all buildings and fences shall be free from graffiti when such graffiti is visible from a street or alley, pursuant to LAMC Section 91.8104.15.

#### **RCM-1-2** Signage on Construction Barriers

The project shall comply with the Los Angeles Municipal Code Section 91.6205, including but not limited to the following provisions:

- The applicant shall affix or paint a plainly visible sign, on publically accessible portions of the construction barriers, with the following language: "POST NO BILLS".
- Such language shall appear at intervals of no less than 25 feet along the length of the publically accessible portions of the barrier.
- The applicant shall be responsible for maintaining the visibility of the required signage and for maintaining the construction barrier free and clear of any unauthorized signs within 48 hours of occurrence.

# **RCM-1-3** Aesthetics (Landscape Plan)

All landscaped areas shall be maintained in accordance with a landscape plan, including an automatic irrigation plan, prepared by a licensed landscape architect in accordance with LAMC Sections 12.40 and 12.41. The final landscape plan shall be reviewed and approved by the City of Los Angeles Department of City Planning during the building permit process.

# 2. AGRICULTURE AND FORESTRY RESOURCES

None required.

# **3. AIR QUALITY**

# **Regulatory Compliance Measures**

- **RCM-3-1** Construction activities shall comply with SCAQMD Rule 403, including the following measures:
  - Apply water to disturbed areas of the site three times a day
  - Require the use of a gravel apron or other equivalent methods to reduce mud and dirt trackout onto truck exit routes
  - Appoint a construction relations officer to act as a community liaison concerning on-site construction activity including resolution of issues related to PM generation.
  - Limit soil disturbance to the amounts analyzed in this air quality analysis.
  - All materials transported off-site shall be securely covered.
  - Apply non-toxic soil stabilizers according to manufacturers' specifications to all inactive construction areas (previously graded areas inactive for ten days or more).
  - Traffic speeds on all unpaved roads to be reduced to 15 mph or less.
- **RCM-3-2** Architectural coatings and solvents applied during construction activities shall comply with SCAQMD Rule 1113, which governs the VOC content of architectural coatings.
- **RCM-3-3** In accordance with Sections 2485 in Title 13 of the California Code of Regulations, the idling of all diesel-fueled commercial vehicles (weighing over 10,000 pounds) during construction shall be limited to five minutes at any location.
- **RCM-3-4** In accordance with Section 93115 in Title 17 of the California Code of Regulations, operation of any stationary, diesel-fueled, compression-ignition engines shall meet specified fuel and fuel additive requirements and emission standards.

# Mitigation Measures

**MM-3-1** All off-road construction equipment greater than 50 hp shall meet USEPA Tier 3 emission standards, to reduce  $NO_x$ ,  $PM_{10}$ , and  $PM_{2.5}$  emissions at the Project site. In addition, all construction equipment shall be outfitted with Best Available Control Technology devices certified by CARB. Any emissions control device used by the contractor shall achieve emissions reductions that are no less than what could be achieved by a Level 3 diesel emissions control strategy for a similarly sized engine as defined by CARB regulations. At the time of mobilization of each applicable unit of equipment, a copy of each unit's certified tier specification, BACT documentation, and CARB or SCAQMD operating permit shall be provided.

# 4. BIOLOGICAL RESOURCES

# Mitigation Measure

# MM-4-1 Tree Removal

- Prior to the issuance of any permit, a plot plan shall be prepared indicating the location, size, type, and general condition of all existing trees on the site and within the adjacent public right(s)-of-way.
- All significant (8-inch or greater trunk diameter, or cumulative trunk diameter if multitrunked, as measured 54 inches above the ground) non-protected trees on the Project Site proposed for removal shall be replaced at a 1:1 ratio with a minimum 24-inch box tree. Net, new trees, located within the parkway of the adjacent public right(s)-of-way, may be counted toward replacement tree requirements.
- Removal or planting of any tree in the public right-of-way requires approval of the Board of Public Works. Contact Urban Forestry Division at: 213-847-3077. All trees in the public right-of-way shall be provided per the current standards of the Urban Forestry Division of the Department of Public Works, Bureau of Street Services.

# **5. CULTURAL RESOURCES**

# Mitigation Measures

# MM-5-1 Rehabilitation Plan and Construction Monitoring

To protect and preserve the integrity of the IB Plaza Building as a historical resource and reduce potential adverse impacts, a Rehabilitation Plan shall be prepared by a gualified preservation consultant ("Preservation Consultant") retained by the applicant to inform the design and oversee implementation of the Project so that upon completion the Project conforms with the Secretary of the Interior's Standards for Rehabilitation to the extent feasible. The Preservation Consultant shall meet the Secretary of the Interior's professional gualification standards in history, architectural history or historic architecture, with at least 10 years of experience conducting similar projects. The Preservation Consultant shall prepare a Rehabilitation Plan for the proposed adaptive reuse of the IB Plaza Building which is consistent with the analysis, identified impacts and findings of the Historical Resources Assessment Report and Environmental Impact Analysis, prepared by ESA PCR in November 2016. The Rehabilitation Plan shall identify features to be retained and preserved as identified and documented in the Historic Assessment and include appropriate recommendations for the treatment of these features. The Preservation Consultant shall review the design and construction plans to verify the Project's conformance with the Standards and the Rehabilitation Plan, and prepare draft and final plan review letters for submittal to the City Planning Department, Office of Historic Resources. If any character-defining features or materials would be removed by the Project, the Preservation Consultant shall specify and document a storage location and appropriate storage methods so that they can be reinstalled or salvaged in the future. Once design and construction plans have been prepared, and prior to issuance of a building permit, the Preservation Consultant shall review the Project for conformance to the Standards and consistency with the Rehabilitation Plan, and provide a final

plan review letter summarizing the review findings to the City Planning Department, Office of Historic Resources. Once the Project has been approved by the City, the Preservation Consultant shall visually inspect construction associated with the IB Plaza Building at regular intervals to address any unanticipated discoveries that may require preservation treatment, ensure Project conformance with the Standards and Rehabilitation Plan, and minimize potential damage to historic fabric. The Preservation Consultant shall document the construction monitoring process in digital photography as well as monitoring logs, and prepare a final monitoring report to be submitted to the City Planning Department, Office of Historic Resources.

# MM-5-2 HABS Level II Report

The existing conditions of the IB Plaza Building shall be recorded in a Historic American Buildings Survey Level II ("HABS Level II") report which would serve as a base line reference for the Project and any other future work that may be undertaken for the building. The HABS would record character- defining architecture, spaces, elements and features of the Project Site, photographically in professional archival large format 4" x 5" black-and-white photographs, provide a detailed architectural description of the IB Plaza Building along with a narrative history of construction, alterations, and statement of significance. The HABS Level II report would include supplementary color 35mm photographs of architectural details, materials and features to record color, materials and texture not apparent in black-and-white photographs. Supplementary materials shall also include archivally reproduced historic photographs, historic illustrations and advertisements, and historic architectural plans depicting the historic appearance of the property during the period of significance. The HABS Level II report would document existing conditions including those portions of the IB Plaza Building to be demolished as well as the portions of the building to be retained. The HABS Level II report shall be archivally produced and deposited in a publically accessible library or museum archive such as the Library of Congress, State Archives, Los Angeles Public Library, and the City of Los Angeles Office of Historic Resources.

# MM-5-3 Interpretive Exhibit

A permanent interpretive exhibit shall be installed in the IB Plaza Building in an area accessible to the public to commemorate the significant historical, architectural and structural associations of the subject property. The interpretive exhibit shall document and interpret the architectural design and purpose of the IB Plaza Building, a parking structure designed by master architects Morgan, Walls, and Clements in the Art Deco style and connected to the automobile-related commercial development of Los Angeles during the early twentieth-century. The permanent exhibit shall be designed in consultation with a qualified historian, architectural historian, or art historian who shall assess the content and presentation to ensure that the important cultural history and associations that contribute to the significance of the IB Plaza Building are incorporated, to ensure that the significant cultural importance of the subject property is appropriately commemorated.

# **Regulatory Compliance Measure**

# RCM-5-1 Archaeological

If archaeological resources are discovered during excavation, grading, or construction activities, work shall cease in the area of the find until a qualified archaeologist has evaluated the find in accordance with federal, State, and local guidelines, including those set forth in California Public Resources Code Section 21083.2. Personnel of the proposed Project shall not collect or move any archaeological materials and associated materials. Construction activity may continue unimpeded on other portions of the Project site. The found deposits would be treated in accordance with federal, State, and local guidelines, including those set forth in California Public Resources Code Section 21083.2.

# RCM-5-2 Paleontological

If paleontological resources are discovered during excavation, grading, or construction, the City of Los Angeles Department of Building and Safety shall be notified immediately, and all work shall cease in the area of the find until a qualified paleontologist evaluates the find. Construction activity may continue unimpeded on other portions of the Project site. The paleontologist shall determine the location, the time frame, and the extent to which any monitoring of earthmoving activities shall be required. The found deposits would be treated in accordance with federal, State, and local guidelines, including those set forth in California Public Resources Code Section 21083.2.

# RCM-5-3 Human Remains

If human remains are encountered unexpectedly during construction demolition and/or grading activities, State Health and Safety Code Section 7050.5 requires that no further disturbance shall occur until the County Coroner has made the necessary findings as to origin and disposition pursuant to California Public Resources Code (PRC) Section 5097.98. In the event that human remains are discovered during excavation activities, the following procedure shall be observed:

• Stop immediately and contact the County Coroner:

1104 N. Mission RoadLos Angeles, CA 90033323-343-0512 (8 a.m. to 5 p.m. Monday through Friday) or323-343-0714 (After Hours, Saturday, Sunday, and Holidays)

- If the remains are determined to be of Native American descent, the Coroner has 24 hours to notify the Native American Heritage Commission (NAHC).
- The NAHC would immediately notify the person it believes to be the most likely descendent of the deceased Native American.

- The most likely descendent has 48 hours to make recommendations to the owner, or representative, for the treatment or disposition, with proper dignity, of the human remains and grave goods.
- If the owner does not accept the descendant's recommendations, the owner or the descendent may request mediation by the NAHC.

# 6. GEOLOGY AND SOILS

# Regulatory Compliance Measure

# **RCM-6-1** Geotechnical Conditions

The Project shall comply with the recommendations and conditions contained within the Geotechnical Report for the Project, and as it may be subsequently amended or modified.

The Project shall comply with the conditions contained within the Department of Building and Safety's Geology and Soils Report Approval Letter for the Project, as it may be subsequently amended or modified.

# 7. GREENHOUSE GAS EMISSIONS

# **Project Design Feature**

**PDF-7-1** Approximately 20 percent EVSE (electric vehicle supply equipment) ready parking stalls will be provided for the Project.

# 8. HAZARDS AND HAZARDOUS MATERIALS

# **Regulatory Compliance Measures**

# **RCM-8-1** Explosion/Release (Existing Toxic/Hazardous Construction Materials)

(Asbestos) Prior to the issuance of any permit for the demolition or alteration of the existing structure(s), the applicant shall provide a letter to the Department of Building and Safety from a qualified asbestos abatement consultant indicating that no Asbestos-Containing Materials (ACM) are present in the building. If ACMs are found to be present, it will need to be abated in compliance with the South Coast Air Quality Management District's Rule 1403 as well as all other applicable State and Federal rules and regulations.

(Lead Paint) Prior to issuance of any permit for the demolition or alteration of the existing structure(s), a lead-based paint survey shall be performed to the written satisfaction of the Department of Building and Safety. Should lead-based paint materials be identified, standard handling and disposal practices shall be implemented pursuant to OSHA regulations.

# Mitigation Measures

# MM-8-1 Construction Soil Management Plan

- Prior to excavation, a technician shall perform boring tests of (1) soil near any USTs, clarifiers, drains or other potentially contaminated equipment discovered by pre-excavation survey; and (2) soil in portions of the property where historical conditions indicate potential contamination, including historical dry cleaning operations. If soils impacted with hazardous chemicals and/or petroleum products are encountered during redevelopment or discovered by pre-excavation survey, a licensed Professional Geologist or Professional Engineer shall oversee proper characterization and remediation of identified impacted materials.
- In addition, a Construction Soil Management Plan shall be required to guide the redevelopment of the below-grade portions of the property. The Plan shall address the historical conditions known about the property's history in addition to any potential sources of contamination discovered during the pre-excavation survey, and present the appropriate methods and protocol for management of encountered conditions.
- A technician shall be on the Site during demolition, excavation, and grading phases to sample and screen any residual contaminants, should they be encountered. The technician shall use visual identification (such as discolored soils) and/or a screening meter to identify any residual contaminants, should they be encountered. Testing to characterize the material shall occur either onsite in a mobile laboratory or off-site in a remote laboratory. Materials shall be identified, segregated, and tracked as to their extent on the site.
- Any soils containing contaminants at levels of concern shall be either remediated on-site prior to reuse or removed and disposed of in accordance with all applicable laws and regulations, including those promulgated by the California Department of Toxic Substances Control (DTSC). All necessary approvals shall be obtained from the lead enforcement agency including, but not limited to, the Los Angeles County Fire Department Health and Hazardous Materials Division.

# 9. HYDROLOGY AND WATER QUALITY

# **Regulatory Compliance Measures**

# **RCM-9-1** Storm Water Pollution Prevention Plan

Prior to issuance of a grading permit, the Applicant shall obtain coverage under the State Water Resources Control Board National Pollutant Discharge Elimination System General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Order No. 2009-0009-DWQ, National Pollutant Discharge Elimination System No. CAS000002) (Construction General Permit) for Phase 1 of the proposed Modified Project. The Applicant shall provide the Waste Discharge Identification Number to the City of Los Angeles to demonstrate proof of coverage under the Construction General Permit. A Storm Water Pollution Prevention Plan shall be prepared and implemented for the proposed Project in compliance with the requirements of the Construction General Permit. The Storm Water Pollution Prevention Plan shall identify construction Best Management Practices to be implemented to ensure that the potential for soil erosion and sedimentation is minimized and to control the discharge of pollutants in stormwater runoff as a result of construction activities.

# **RCM-9-2** Low Impact Development Plan

Prior to issuance of grading permits, the Applicant shall submit a Low Impact Development Plan and/or Standard Urban Stormwater Mitigation Plan to the City of Los Angeles Bureau of Sanitation Watershed Protection Division for review and approval. The Low Impact Development Plan and/or Standard Urban Stormwater Mitigation Plan shall be prepared consistent with the requirements of the Development Best Management Practices Handbook.

# **RCM-9-3** Development Best Management Practices

The Best Management Practices shall be designed to retain or treat the runoff from a storm event producing 0.75 inch of rainfall in a 24-hour period, in accordance with the Development Best Management Practices Handbook Part B Planning Activities. A signed certificate from a licensed civil engineer or licensed architect confirming that the proposed Best Management Practices meet this numerical threshold standard shall be provided.

# RCM-9-4 Waste Discharge Requirements (WDR)

The Regional Water Quality Control Board (RWQCB) has issued a general permit for construction dewatering (Waste Discharge Requirements for Discharges of Groundwater from Construction Projects Dewatering to Surface Waters in Coastal Watersheds of Los Angeles and Ventura Counties Order No. R4-2008-0032, and CAG994004). Discharges covered by this permit include but not limited to, treated or untreated groundwater generated from permanent, temporary dewatering operations or other applicable wastewater discharges not specifically covered in other general or individual NPDES permits. If dewatering is required for construction or operation the project would have to obtain coverage under this permit.

# **10. LAND USE AND PLANNING**

None required.

# **11. MINERAL RESOURCES**

None required.

# 12. NOISE

# **Regulatory Compliance Measures**

# **RCM-12-1** Demolition, Grading, and Construction Activities

- The Project shall comply with the City of Los Angeles Noise Ordinance No. 144,331 and 161,574, and any subsequent ordinances, which prohibit the emission or creation of noise beyond certain levels at adjacent uses unless technically infeasible.
- The Project shall comply with the City of Los Angeles Building Regulations Ordinance No. 178,048, which requires a construction site notice to be provided that includes the following information: job site address, permit number, name and phone number of the contractor and owner or owner's agent, hours of construction allowed by code or any discretionary approval for the site, and City telephone numbers where violations can be reported. The notice shall be posted and maintained at the construction site prior to the start of construction and displayed in a location that is readily visible to the public.

# **Project Design Features**

- **PDF-12-1** All powered construction equipment shall be equipped with exhaust mufflers or other suitable noise reduction devices. All diesel-powered construction vehicles shall be equipped with exhaust mufflers or other suitable noise reduction devices capable of achieving a sound attenuation of at least 3 dBA.
- **PDF-12-2** Temporary noise control barriers such as, but not limited to, plywood structures or flexible sound control curtains shall be erected along the perimeter of the construction site and/or stationary equipment to minimize the amount of noise during construction on noise-sensitive uses.
- **PDF-12-3** Construction and demolition shall be restricted to the hours of 7:00 am to 6:00 pm Monday through Friday, and 8:00 am to 6:00 pm on Saturday and national holidays.
- **PDF-12-4** Demolition and construction activities shall be scheduled so as to avoid operating several pieces of equipment simultaneously, which causes high noise levels.
- **PDF-12-5** Noise and groundborne vibration construction activities whose specific location on the site may be flexible (e.g., operation of compressors and generators, cement mixing, general truck idling) shall be conducted as far as possible from the nearest noise- and vibration-sensitive land uses, and natural and/or manmade barriers (e.g., intervening construction trailers) shall be used to screen propagation of noise from such activities towards these land uses to the maximum extent possible.
- **PDF-12-6** The power contractor shall use either plug-in electric or solar powered on-site generators to the extent feasible.

# **13. POPULATION AND HOUSING**

None required.

# **14. PUBLIC SERVICES**

#### **Regulatory Compliance Measures**

#### **RCM-14-1** Fire Flows and Hydrants

The Project shall submit a request to the City of Los Angeles Department of Water and Power (LADWP) to determine whether the pressure in the project area is sufficient. If it is not, then onsite or offsite upgrades to the existing infrastructure, as determined by the LADWP and LAFD shall be required to be made by the Applicant.

#### RCM-14-2 Public Services (Fire)

The Project shall comply with the required regulations and feasible recommendations of the Fire Department relative to fire safety and emergency access, and shall be incorporated into the building plans, which includes the submittal of a plot plan for approval by the Fire Department prior to the approval of a building permit.

#### **RCM-14-3** Payment of School Development Fee

Prior to issuance of a building permit, the Project Applicant shall pay all applicable school facility development fees in accordance with California Government Code Section 65995.

#### **RCM-14-4** Recreation (Increased Demand for Parks or Recreational Facilities)

- (*Subdivision*) Pursuant to Section 17.12-A or 17.58 of the Los Angeles Municipal Code, the applicant shall pay the applicable Quimby fees for the construction of dwelling units.
- *(Apartments)* Pursuant to Section 21.10 of the Los Angeles Municipal Code, the applicant shall pay the Dwelling Unit Construction Tax for construction of apartment buildings.
- *(Zone Change)* Pursuant to Section 12.33 of the Los Angeles Municipal Code, the applicant shall pay the applicable fees for the construction of dwelling units.

#### **Project Design Features**

# PDF-14-1 Public Services (Police – Demolition/Construction Sites)

Temporary construction fencing shall be placed along the periphery of the active construction areas to screen as much of the construction activity from view at the local street level and to keep unpermitted persons from entering the construction area.

# PDF-14-2 Public Services (Police)

The plans shall incorporate a design that enhances the security, semi-public and private spaces, which may include but not be limited to access control to building, secured parking facilities, walls/fences with key systems, well-illuminated public and semi-public space designed with a minimum of dead space to eliminate areas of concealment, location of toilet facilities or building entrances in high-foot traffic areas, and provision of security guard patrol throughout the Project Site if needed. Please refer to "Design Out Crime Guidelines: Crime Prevention Through Environmental Design", published by the Los Angeles Police Department. These measures shall be approved by the Police Department prior to the issuance of building permits.

# **Mitigation Measures**

**MM-14-1** Upon completion of the Project, the Olympic Area commanding officer shall be provided with a diagram of each portion of the property. The diagram shall include access routes and any additional information that might facilitate police response.

#### **15. RECREATION**

None required.

# **16. TRANSPORTATION/TRAFFIC**

#### **Regulatory Compliance Measures**

**RCM-16-1** The Project shall comply with the conditions contained within the Department of Transportation's Approval Letter for the Project, as it may be subsequently amended or modified.

#### **RCM-16-2** Parking Area and Driveway Plan

The Applicant shall submit a parking and driveway plan that incorporates design features that reduce accidents and provide code-required emergency access, to the Bureau of Engineering and the Department of Transportation for review and approval.

# **Project Design Features**

#### PDF-16-1 Transportation Demand Management Program

A preliminary TDM program shall be prepared and provided for DOT review <u>prior</u> to the issuance of the first building permit for this project and a final TDM program approved by DOT is required <u>prior</u> to the issuance of the first certificate of occupancy for the project. The TDM program should include, but not be limited to, the following strategies:

• An on-site Transportation Information Center;

- Preferential rideshare loading/unloading or parking location;
- Convenient parking and facilities for bicycle riders;
- Guaranteed ride home programs for employees;
- Allowance for flexible and alternative work schedules;
- Administrative support for the formation of carpools/vanpools;
- Promotion of transit, walk, or bike to work events;
- Project design elements to ensure a bicycle, transit, and pedestrian friendly environment;
- Unbundled parking from housing cost;
- Parking cash-out programs for Project and uses as appropriate;
- A Covenant and Agreement to ensure that the TDM program will be maintained.
- Contribute a one-time fixed fee contribution of **\$50,000** to be deposited into the City's Bicycle Plan Trust fund to implement bicycle improvements in the vicinity of the project.

The following improvements proposed by the project as part its transit and mobility improvement program should be part of the TDM program:

- Improved site amenities such as new sidewalks and street trees along the perimeter, improved street and pedestrian lighting, and pedestrian walkways through the site including an open-air courtyard
- Unbundling parking from housing cost
- Providing a transit pass discount program for residents or employees
- Providing bicycle amenities such as long term and short term bicycle parking, bicycle showers and lockers for employees, self-service bike repair area, and bike share program
- Allow for car share programs within its proposed parking facilities
- Upgrade transit amenities at nearby bus-stops
- PDF-16-2A Construction Traffic Management Plan will be developed by the Project Applicant for approval<br/>by the City of Los Angeles to alleviate construction period impacts. The Construction Traffic<br/>Management Plan may include but is not limited to the following measures:

- Provide off-site truck staging in a legal area furnished by the construction truck contractor. Anticipated truck access to the project site will be off Western Avenue, 8th Street, and Oxford Avenue.
- Schedule deliveries and pick-ups of construction materials during non-peak travel periods to the extent possible and coordinate to reduce the potential of trucks waiting to load or unload for protracted periods.
- As parking lane and/or sidewalk closures are anticipated, worksite traffic control plan(s), approved by the City of Los Angeles, should be implemented to route vehicular traffic, bicyclists, and pedestrians around any such closures.
- Establish requirements for loading/unloading and storage of materials on the project site, where parking spaces would be encumbered, length of time traffic travel lanes can be encumbered, sidewalk closings or pedestrian diversions to ensure the safety of the pedestrian and access to local businesses and residences.
- Ensure that access will remain unobstructed for land uses in proximity to the project site during project construction.
- Coordinate with the City and emergency service providers to ensure adequate access is maintained to the project site and neighboring businesses and residences.

A Construction Worker Parking Plan will also be developed by the Project Applicant for approval by the City of Los Angeles to ensure that the parking location requirements for construction workers will be strictly enforced. The Construction Worker Parking Plan could include but are not limited to the following measures:

- During construction activities when construction worker parking cannot be accommodated on the project site, the plan shall identify alternate parking location(s) for construction workers and the method of transportation to and from the project site (if beyond walking distance) for approval by the City 30 days prior to commencement of construction.
- Provide all construction contractors with written information on where their workers and their subcontractors are permitted to park, and provide clear consequences to violators for failure to follow these regulations. This information will clearly state that no parking is permitted on residential streets.

The Construction Traffic Management Plan and the Construction Worker Parking Plan will need to be approved by LADOT prior to the issuance of building permits. LADOT will be the responsible agency for monitoring and enforcement of the plans.

# Mitigation Measures

# MM-16-1 Transportation Systems Management (TSM) Improvements

The Project would contribute towards TSM improvements within the Hollywood-Wilshire District that may be considered to better accommodate intersection operations and increase intersection capacity throughout the study area. LADOT's ATSAC Section has identified the need to upgrade the traffic signal CCTV equipment two intersections: Western Avenue & Wilshire Boulevard, and Western Avenue & 6th Street. The CCTV equipment upgrades will also include the necessary mounting poles, fiber optics, and electrical connections. Collectively, these TSM improvements provide a system wide benefit by reducing delays experienced by motorists at study intersections.

Additionally, the Project will also contribute to 50% of the costs for updating fiber optic lines along Wilshire Boulevard from Van Ness Avenue to Alexandria Avenue, and on Normandie Avenue from 6th Street to Wilshire Boulevard. The contribution to the update of the fiber optic line will be paid prior to the certificate of occupancy for the project. The remaining 50% of the costs to the update will be shared with the separate development project at 3600 Wilshire Boulevard. In the event that the 3600 Wilshire project is not built, the 800 Western Avenue project would be required to pay the remaining 50% of the balance.

Should the Project be approved, then a final determination on how to implement these CCTV installations will be made by DOT prior to the issuance of the first building permit. These installations will be implemented **either** by the applicant through the B-Permit process of the Bureau of Engineering (BOE), **or** through payment of a one-time fixed fee to DOT to fund the cost of the upgrades. If DOT selects the payment option, then the applicant would be required to pay DOT, and DOT shall design and construct the upgrades.

If the installations are implemented by the applicant through the B-Permit process, then these improvements must be guaranteed prior to the issuance of any building permit and completed prior to the issuance of any certificate of occupancy. Temporary certificates of occupancy may be granted in the events of any delay through no fault of the applicant, provided that, in each case, the applicant has demonstrated reasonable efforts and due diligence to the satisfaction of DOT.

# MM-16-2 Safety Hazards

- The Applicant shall install appropriate construction related traffic signs around the site to ensure pedestrian and vehicle safety.
- The Applicant shall plan construction and construction staging as to maintain pedestrian access on adjacent sidewalks throughout all construction phases. This requires the Applicant to maintain adequate and safe pedestrian protection, including physical separation (including utilization of barriers such as K-Rails or scaffolding) from work space and vehicular traffic, and overhead protection, due to sidewalk closure or blockage, at all times.
- Temporary pedestrian facilities shall be adjacent to the Project Site and provide safe, accessible routes that replicate as nearly as practical the most desirable characteristics of the existing facility.

- Covered walkways shall be provided where pedestrians are exposed to potential injury from falling objects.
- The Applicant shall keep sidewalks open during construction until only when it is absolutely required to close or block sidewalk for construction and/or construction staging. Sidewalks shall be reopened as soon as reasonably feasible taking construction and construction staging into account.

# MM-16-3 School Safety

- The LAUSD Transportation Branch at (213) 580-2950 must be contacted regarding the potential impact upon existing school bus routes. School buses must have unrestricted access to schools. During the construction phase, truck traffic and construction vehicles may not cause traffic delays for our transported students. During and after construction changed traffic patterns, lane adjustment, traffic light patterns, and altered bus stops may not affect school buses' on-time performance and passenger safety. Because of provisions in the California Vehicle Code, other trucks and construction vehicles that encounter school buses, using red-flashing-lights must-stop-indicators will have to stop. The Project Manager or designee will have to notify the LAUSD Transportation Branch of the expected start and ending dates for various portions of the project that may affect traffic within nearby school areas.
- Contractors must maintain safe and convenient pedestrian routes to all nearby schools. The applicable Pedestrian Route to School map can be found at <a href="http://www.lausd-oehs.org/saferoutestoschools.asp">http://www.lausd-oehs.org/saferoutestoschools.asp</a>.
- Contractors must maintain ongoing communication with LAUSD school administrators, providing sufficient notice to forewarn children and parents when existing pedestrian and vehicle routes to school may be impacted.
- Installation and maintenance of appropriate traffic controls (signs and signals) to ensure pedestrian and vehicular safety.
- No staging or parking of construction-related vehicles, including worker-transport vehicles, will occur on or adjacent to a school property.

# **17. TRIBAL CULTURAL RESOURCES**

# **Project Design Feature**

# PDF-17-1 Tribal Cultural Resources Inadvertent Discovery

In the event that objects or artifacts that may be tribal cultural resources are encountered during the course of any ground disturbance activities (excavating, digging, trenching, plowing, drilling,

tunneling, quarrying, grading, leveling, removing peat, clearing, pounding posts, augering, backfilling, blasting, stripping topsoil or a similar activity), all such activities shall temporarily cease on the project site until the potential tribal cultural resources are properly assessed pursuant to the process set forth below:

- Upon a discovery of a potential tribal cultural resource, the Project Permittee (Project Applicant, or successor that receives permits to carry out the Project) shall immediately stop all ground disturbance activities and contact the following: (1) all California Native American tribes that have informed the City they are traditionally and culturally affiliated with the geographic area of the proposed project; (2) and the Department of City Planning at (213) 978-1454.
- If the City determines, pursuant to Public Resources Code Section 21074 (a)(2), that the object or artifact appears to be tribal cultural resource, the City shall provide any effected tribe a reasonable period of time, not less than 14 days, to conduct a site visit and make recommendations to the Project Permittee and the City regarding the monitoring of future ground disturbance activities, as well as the treatment and disposition of any discovered tribal cultural resources.
- The Project Permittee shall implement the tribe's recommendations if a qualified archaeologist, retained by the City and paid for by the Project Permittee, reasonably concludes that the tribe's recommendations are reasonable and feasible.
- The Project Permittee shall submit a tribal cultural resource monitoring plan to the City that includes all recommendations from the City and any effected tribes that have been reviewed and determined by the qualified archaeologist to be reasonable and feasible. The Project Permittee shall not be allowed to recommence ground disturbance activities until this plan is approved by the City.
- If the project Permittee does not accept a particular recommendation determined to be reasonable and feasible by the qualified archaeologist, the Project Permittee may request mediation by a mediator agreed to by the Permittee and the City who has the requisite professional qualifications and experience to mediate such a dispute. The Project Permittee shall pay any costs associated with the mediation.
- The Project Permittee may recommence ground disturbance activities outside of a specified radius of the discovery site, so long as this radius has been reviewed by the qualified archaeologist and determined to be reasonable and appropriate.
- Copies of any subsequent prehistoric archaeological study, tribal cultural resources study or report, detailing the nature of any significant tribal cultural resources, remedial actions taken,

and disposition of any significant tribal cultural resources shall be submitted to the South Central Coastal Information Center (SCCIC) at California State University, Fullerton.

Notwithstanding the above, any information determined to be confidential in nature, by the City Attorney's office, shall be excluded from submission to the SCCIC or the general public under the applicable provisions of the California Public Records Act, California Public Resources Code, and shall comply with the City's AB 52 Confidentiality Protocols.

# **18. UTILITIES AND SERVICE SYSTEMS**

# **Regulatory Compliance Measure**

#### **RCM-18-1** Fire Water Flow

The Project Applicant shall consult with the LADBS and LAFD to determine fire flow requirements for the Project, and will contact a Water Service Representative at the LADWP to order a Sewer Availability Request (SAR). This system hydraulic analysis will determine if existing LADWP water supply facilities can provide the proposed fire flow requirements of the Project. If water main or infrastructure upgrades are required, the Applicant would pay for such upgrades, which would be constructed by either the Applicant or LADWP.

# **RCM-18-2** Water Efficiency Requirements

The Project shall implement all applicable mandatory measures of Ordinance No. 180,822 (Water Efficiency Requirements for New Development), the 2014 LA Plumbing Code, 2013 Cal Green Building Code, and 2014 LA Green Building Code the LA Green Building Code that would have the effect of reducing the Project's water use.

# RCM-18-3 Landscape

The Project shall comply with Ordinance No. 170,978 (Water Management Ordinance), which imposes numerous water conservation measures in landscape, installation, and maintenance (e.g., use drip irrigation and soak hoses in lieu of sprinklers to lower the amount of water lost to evaporation and overspray, set automatic sprinkler systems to irrigate during the early morning or evening hours to minimize water loss due to evaporation, and water less in the cooler months and during the rainy season).

# RCM-18-4 LID Ordinance and Stormwater BMPs

The Project shall comply with the City of Los Angeles Low Impact Development Ordinance (City Ordinance No. 181,899) and implement Best Management Practices that have stormwater recharge or reuse benefits for the Project (as applicable and feasible).

# **RCM-18-5** Designated Recycling Area

In compliance with Los Angeles Municipal Code, the proposed Project shall provide readily accessible areas that serve the entire building and are identified for the depositing, storage, and collection of nonhazardous materials for recycling, including (at a minimum) paper, corrugated cardboard, glass, plastics, and metals.

# **RCM-18-6** Construction Waste Recycling

In order to meet the diversion goals of the California Integrated Waste Management Act and the City of Los Angeles, which will total 70 percent by 2013, the Applicant shall salvage and recycle construction and demolition materials to ensure that a minimum of 70 percent of construction-related solid waste that can be recycled is diverted from the waste stream to be landfilled. Solid waste diversion would be accomplished though the on-site separation of materials and/or by contracting with a solid waste disposal facility that can guarantee a minimum diversion rate of 70 percent. In compliance with the Los Angeles Municipal Code, the General Contractor shall utilize solid waste haulers, contractors, and recyclers who have obtained an Assembly Bill (AB) 939 Compliance Permit from the City of Los Angeles Bureau of Sanitation.

# RCM-18-7 Commercial/Multifamily Mandatory Recycling

In compliance with AB341, recycling bins shall be provided at appropriate locations to promote recycling of paper, metal, glass and other recyclable material. These bins shall be emptied and recycled accordingly as a part of the Proposed Project's regular solid waste disposal program. The Project Applicant shall only contract for waste disposal services with a company that recycles solid waste in compliance with AB3 41.

- **RCM-18-8** The Project shall implement all applicable mandatory measures within the LA Green Building Code that would have the effect of reducing the Project's energy use.
- **RCM-18-9** The Project shall comply with City Ordinance No. 179,820 (Green Building Ordinance), which establishes a requirement to incorporate green building practices into projects that meet certain threshold criteria.
- **RCM-18-10** The Project shall comply with the lighting power requirements in the California Energy Code, California Code of Regulations (CCR), Title 24, Part 6.

# **Project Design Features**

# PDF-18-1 Wastewater Service

Prior to the development of a new building, the capacity of the on-site sanitary sewers that would serve the building shall be evaluated based on applicable Bureau of Sanitation and California Plumbing Code standards and replacement or new sanitary sewers shall be installed on-site as necessary to accommodate proposed flows.

As part of the normal construction/building permit process, the Project Applicant shall confirm with the City that the capacity of the local and trunk lines are sufficient to accommodate the Project's wastewater flows during the construction and operation phases. If the public sewer has insufficient capacity, then the Project Applicant shall be required to build sewer lines to a point in the sewer system with sufficient capacity. If street closures for construction are required, the Project applicant shall coordinate with LADOT on a traffic control plan and have flagmen to facilitate traffic flow and safety.

# PDF-18-2 Water Service

New on-site water mains and laterals would be installed in accordance with City Plumbing Code requirements, where necessary, to distribute water within the Project Site.

As part of the building permit process, the Project Applicant shall confirm with the LADWP Water Service Organization (WSO) that the capacity of the existing water infrastructure can supply the domestic needs of the Project during the construction and operation phases. If the water infrastructure has insufficient capacity, then the Project Applicant shall be required to build water lines to a point in the system with sufficient capacity. If street closures for construction are required, the Project applicant shall coordinate with LADOT on a traffic control plan.

# **19. MANDATORY FINDINGS OF SIGNIFICANCE**

None required.

# 2. PROJECT DESCRIPTION

The section is based in part on the following item, included as Appendix A of this IS/MND:

Entitlement Application Submittal, TCA Architects, March 2017.

Introduction

Project Title:	800 South Western Avenue Project			
Case Numbers:	ENV-2016-3609-MND CPC-2016-3608-GPA-ZC-HD-DB-MCUP-CU-SPR Vesting Tentative Tract No. 74511			
Project Location:	800-824 South Western Avenue and 801 South Oxford Avenue, Los Angeles, CA 90005			
Add Area Addresses:	801-874 South Western Avenue and 855 South Manhattan Place, Los Angeles, CA 90005			
Lead Agency:	City of Los Angeles, Department of City Planning 200 N. Spring Street, Room 620, Los Angeles, California 90012			
City Staff Contact:	Kinikia Gardner, City Planner (213) 978-1445 and Kinikia.Gardner@lacity.org			
Project Applicant:	Western Plaza Capital Holding, LLC 439 South Western Avenue, Suite 208 Los Angeles, CA 90020			

The subject of this Initial Study/Mitigated Negative Declaration (IS/MND) under the California Environmental Quality Act (CEQA) consists of two components:

1) The Development Project – The Project Site would be developed with residential, limited service hotel, and commercial uses. A new 12-story mixed-use building and 3-story commercial building would be constructed. An existing 4-story building would be redeveloped and continue as a commercial building.

2) A General Plan Amendment – An amendment to the Wilshire Community Plan Land Use Map that would affect additional parcels on either side of Western Avenue from 8<sup>th</sup> Street to 9<sup>th</sup> Street (Add Area).

# **CEQA Statutes and Guidelines**

According to CEQA Statute § 21064.5:

MITIGATED NEGATIVE DECLARATION

"Mitigated negative declaration" means a negative declaration prepared for a project when the initial study has identified potentially significant effects on the environment, but (1) revisions in the project plans or proposals made by, or agreed to by, the applicant before the proposed negative declaration and initial study are released for public review would avoid the effects or mitigate the effects to a point where clearly no significant effect on the environment would occur, and (2) there is no substantial evidence in light of the whole record before the public agency that the project, as revised, may have a significant effect on the environment.

According to CEQA Guidelines Article 6, Negative Declaration Process:

15070. DECISION TO PREPARE A NEGATIVE OR MITIGATED NEGATIVE DECLARATION

A public agency shall prepare or have prepared a proposed negative declaration or mitigated negative declaration for a project subject to CEQA when:

(a) The initial study shows that there is no substantial evidence, in light of the whole record before the agency, that the project may have a significant effect on the environment, or

(b) The initial study identifies potentially significant effects, but:

(1) Revisions in the project plans or proposals made by, or agreed to by the applicant before a proposed mitigated negative declaration and initial study are released for public review would avoid the effects or mitigate the effects to a point where clearly no significant effects would occur, and

(2) There is no substantial evidence, in light of the whole record before the agency, that the project as revised may have a significant effect on the environment.

# 15071. CONTENTS

A Negative Declaration circulated for public review shall include:

- (a) A brief description of the project, including a commonly used name for the project, if any;
- (b) The location of the project, preferably shown on a map, and the name of the project proponent;
- (c) A proposed finding that the project will not have a significant effect on the environment;
- (d) An attached copy of the Initial Study documenting reasons to support the finding; and
- (e) Mitigation measures, if any, included in the project to avoid potentially significant effects.

#### **Project Location**

The Project Site consists of six lots that form a L-shaped parcel bordered on the north by West 8<sup>th</sup> Street, on the east by South Oxford Avenue and multi-family residential buildings, on the south by a surface parking lot and multi-family residential buildings, and on the west by South Western Avenue, in the City of Los Angeles, 90005.

The Add Area consists of 25 parcels on either side of Western Avenue, between 8<sup>th</sup> Street and 9<sup>th</sup> Street.

See Figure 1, Regional Map, for the location within the City. See Figure 2, Aerial Map, for the Project Site and surrounding areas. See Figure 3, Zoning Map, for the existing zoning.

# **Regional Setting**

The Project Site is approximately 3 miles west of Downtown Los Angeles and approximately 11 miles east of the Pacific Ocean. The Project Site is located within the Wilshire Community Plan (WCP). The majority of the WCP consists of gently sloping plains and includes about 8,954 acres (about 14 square miles), which is approximately 3 percent of the total land in the City of Los Angeles. The WCP is often referred to as the Mid-City section of Los Angeles. The eastern edge of the approximately 2.5-mile wide by 6-mile long plan area is about 6 miles west of Downtown Los Angeles, while the western edge abuts the City of Beverly Hills. The plan area is bounded by Melrose Avenue and Rosewood Avenue to the north; 18th Street, Venice Boulevard and Pico Boulevard to the south; Hoover Street to the east; and the Cities of West Hollywood and Beverly Hills to the west. The WCP area is surrounded by the City of Los Angeles community plan areas of Hollywood to the north; South Central Los Angeles and West Adams Leimert-Baldwin Hills to the south; Silverlake-Echo Park and Westlake to the east; and West Los Angeles to the west. The plan area is generally southwest of the Hollywood Freeway (U.S. 101), which is oriented northwest-southeast across the northeast corner of the Plan Area at Vermont and Rosewood Avenues. The Hollywood Freeway is the only freeway within the Wilshire plan area. The Harbor Freeway (I-110) is located one mile to the east; the Santa Monica Freeway (I-10) is located one mile to the south; and the San Diego Freeway (I-405) is approximately five miles to the west of the community boundaries.

The Metro Red Line subway also serves the WCP, running along portions of Wilshire Boulevard and Vermont Avenue. The WCP Area has a pattern of low to medium density residential uses interspersed with areas of higher density residential uses. Long narrow corridors of commercial activity can be found along major boulevards including Wilshire, Pico, La Cienega, Western and Vermont. The plan area east of Western Avenue contains large concentrations of higher-density residential neighborhoods surrounding the regional commercial area known as Wilshire Center. The street pattern in the Wilshire area is primarily a grid. Most of the street network is oriented on primary compass points with few exceptions. Notably, south of Wilshire Boulevard and west of Wilton Place, the street grid shifts uniformly towards a northeast/southwest alignment, while east/west streets shift somewhat to a northwest/southeast orientation. Wilshire Boulevard between Hoover Street and Western Avenue includes a substantial number of mid-rise buildings, generally with minimal setbacks or setbacks that increase the sidewalk width along the boulevard and some with ground floor shops and services. This highly urbanized section of the boulevard experiences considerable pedestrian activity and is supported by Metro Red Line subway

service. The Wilshire Center Regional Commercial Center is approximately 100 acres in size. It includes a dense collection of high-rise office buildings, large hotels, regional shopping complexes, churches, entertainment centers, and both high-rise and low-rise apartment buildings.<sup>1</sup>

# **Regional and Local Access**

The Project Site is approximately 1.4 miles north of the Santa Monica (I-10) Freeway, approximately 1.8 miles south of the Hollywood (US-101) Freeway, and approximately 2.8 miles west of the Harbor (I-110) Freeway. 8<sup>th</sup> Street and Western Avenue provide local access.

# Public Transit

LA County Metro Lines 66 and 207, and LADOT Dash Wilshire Center serve the Project Site at Western and 8<sup>th</sup> Street. Metro Purple Line subway has a station stop at Wilshire and Western, approximately 1,550 feet south of the Project Site.

# Site Characteristics

The Project Site's assessor parcel number (APN), zoning, and land use designation are listed on **Table 2-1**, **Project Site**. The Project Site area is approximately 61,632 square feet<sup>2</sup> (or 1.41 acres). The Project Site is within ZI-2452 Transit Priority Area in the City of Los Angeles, ZI-2374 Los Angeles State Enterprise Zone, and ZI-1940 Wilshire Center/Koreatown Redevelopment Project of the former CRA/LA.

# **Existing Uses**

The Project Site is developed with a 58 space surface parking lot, an existing 11,450 gross square foot (9,400 square foot net leasable square feet) commercial building (known as Eden Plaza, along 8<sup>th</sup> Street), and an existing 66,400 gross square foot (22,446 net leasable square feet) commercial building with a 61 space parking structure space (known as IB Plaza, along Western). The Project will involve demolishing the Eden Plaza building, adaptively reusing and adding onto the 4-story IB Plaza building, constructing a new 12-story mixed-use building, and constructing a new 3-story commercial building.<sup>3</sup>

The Add Area is developed on the east side of Western Avenue with a surface parking lot and approximately 20,518 square feet of commercial use. The Add Area is developed on the west side of Western Avenue with a gas station, approximately 56,000 square feet of commercial use in three separate buildings (35,000 square feet, 16,500 square feet, and 4,500 square feet), and a surface parking lot.

<sup>&</sup>lt;sup>1</sup> Wilshire Community Plan: http://cityplanning.lacity.org/complan/pdf/wilcptxt.pdf

<sup>&</sup>lt;sup>2</sup> Entitlement Application Submittal, TCA Architects, September 21, 2016.

<sup>&</sup>lt;sup>3</sup> Project Applicant, October 2016.

### Table 2-1 Project Site

Address	Size (sf)	APN	Zone	General Plan Land Use	
Project Site					
3564, 3566 W 8 <sup>th</sup> Street and 800 S Western	10,421.1	5093-008-013			
3550, 35,58 35603566 W 8 <sup>th</sup> Street and 801 S Oxford	12,535.7	5093-008-014			
808 S Western	8,825.0		C2-1	General Commercial	
None	8,825.3	5093-008-010	C2-1	General Commercial	
824 S Western	8,825.7	5095-008-010			
None	11,465.8				
	Add Area				
836 S. Western Avenue	10,516.1	5093-008-011			
866 S. Western Avenue	9,008.7				
870 S. Western Avenue	6,855.8	5093-008-009			
874 S. Western Avenue	7,953.0				
801 S. Western Avenue	5,900.9	5093-003-025			
809, 811, 813 S. Western Avenue	7,168.9	5095-005-025			
817 S. Western Avenue	7,768.9				
833 S. Western Avenue	7,588.8				
841 S. Western Avenue	7,588.9				
843, 845 S. Western Avenue	7,588.8		C2-1	General Commercial	
847, 849 S. Western Avenue	7,588.8		C2-1	General Commercial	
851, 853 S. Western Avenue	7,588.8				
855, 857, 859 S. Western Avenue	7,588.8	5002 002 024			
861, 863, 865, 867 S. Western Avenue	7,588.7	5093-003-024			
869 S. Western Avenue	7,588.7				
871 S. Western Avenue	9,070.4	•			
None	7,500.0				
None	7,500.0				
None	7,500.0				
None	7,500.0				

None	7,500.1		
None	7,500.0		
None	7,500.0		
855 S. Manhattan Place	7,500.0		
None	7,500.0		
Source: Zone Information & Map Access System (ZIMAS): <u>http://</u>			

#### **Project Site Zoning and Land Uses**

The existing land use designation for the Project Site and Add Area is General Commercial within the Wilshire Community Plan (WCP) with the corresponding zones of C1.5, C2, C4, RAS3, and RAS4. The Project Site and Add Area are zoned C2-1 with a permitted maximum floor area ration (FAR) of 1.5:1.

#### Surrounding Uses

The land uses within the general vicinity of the Project Site are characterized by a mix of low- to medium-intensity residential, commercial, and mid-rise office buildings, which vary widely in building style and period of construction.

<u>North</u>: Properties to the north are designated with Neighborhood Commercial and High Medium Residential land uses and are predominantly zoned [Q]C2-2, [Q]C2-1, C2-1, R3-2, and R4-2 for those parcels along West 8<sup>th</sup> Street, South Western Avenue, and South Oxford Avenue, including the 4-story Oxford Palace Hotel & Galleria, and the soon-to-be built 7-story development at 3525 West 8<sup>th</sup> Street, that will reach a height of approximately 102 feet (Case No. CPC-2015-4613-GPA-VZC-HD-BL-CUB-SPR).

East: Properties to the east are designated with General Commercial, High Medium Residential, and Neighborhood Office Commercial land uses and are predominantly zoned R4-2, [T][Q]C2-1, and C2-1 for those parcels along South Oxford Avenue and South Serrano Avenue, including the 2-story and 4-story apartment buildings on the east and west sides of South Oxford Avenue, and the two 6-story apartment buildings on the east side of South Oxford Avenue.

<u>South</u>: Properties to the south are designated with General Commercial and High Medium Residential land uses and are predominantly zoned C2-1 south of the Project Site and R4-2 for those parcels along South Oxford Avenue, including the 2-story Koreatown Plaza and the 3-story parking structure attached to Koreatown Plaza.

West: Properties to the west are designated with General Commercial and High Medium Residential land uses and are zoned C2-1, R4P-1, and R4-1. The structures directly west of the Project Site include the

single-story Rodeo Gallery, and the two- and three-story apartment buildings along South Manhattan Place.

#### Add Area Discussion

A General Plan Amendment (GPA) under the Wilshire Community Plan is requested for the proposed Project and for the Add Area. The GPA would amend Footnote 5 to allow Height District 2 and, if enacted, would allow for additional FAR which would allow more density, and could increase the development potential of the Add Area parcels immediately around the Project Site, on either side of Western Avenue. No development is proposed for the Add Area. All existing uses would remain. The GPA would not change the uses permitted. For this additional development potential to be realized, the property owners of the Add Area would need to apply for a zone change and for approval of specific development projects. These actions would be subject to additional environmental review on a case-by-case basis. By including the adjacent Add Area, the GPA provides for a larger area-wide change for land use consistency, which is congruent with good planning practices.

#### **Proposed Project**

The Project will include approximately: (i) 148 guest rooms (limited service hotel); (ii) 96 apartment units, with 5 percent set aside for Very Low Income Households; (iii) 58,343 square feet of commercial floor area (consisting of 35,863 square feet retail, 17,766 square feet alcohol-serving restaurants, 4,714 square feet of non-alcohol-serving restaurants);<sup>4</sup> and (iv) 241 vehicle parking spaces. The Project will involve demolishing the Eden Plaza building, adaptively reusing and adding onto the IB Plaza building, and constructing a new 12-story mixed-use building.<sup>5</sup> A plot plan is included as Figure 4. Floor plans, renderings, elevations, and sections are included as Appendix A to this MND.

The adaptive reuse of the IB Plaza building will be connected to an addition and will contain three floors of commercial space and one floor of subterranean parking (collectively, the Adaptive Reuse Structure). The Adaptive Reuse Structure will form a U-shape and be connected with pedestrian bridges on the second and third floors. The basement floor will contain vehicle parking spaces, loading space, and a trash and utilities area. The first floor will contain a valet drop-off area, approximately 10,065 square feet of commercial space, and an outdoor common area plaza. The second floor will contain outdoor common areas and approximately 17,863 square feet of commercial space. The third floor will contain outdoor common areas and approximately 14,625 square feet of commercial space. The roof will contain approximately 2,000 square feet of open space in the form of a roof deck and landscaped area.

<sup>&</sup>lt;sup>4</sup> The traffic study analyzes a conservative program of 29,730 sf retail space and 30,000 sf of restaurant space for a total of 59,730 gross square feet. This includes the outdoor restaurant portion. The MND analysis uses the same conservative gross square feet. There is a distinction between floor area and gross square feet. For the analyses, we used the more conservative numbers for a worse-case scenario.

<sup>&</sup>lt;sup>5</sup> Project Applicant, October 2016.

The 12-story mixed-use structure will include approximately 148 guest rooms, 96 apartment units, ground floor commercial space, rooftop amenities, and two floors of above-grade and one floor of subterranean parking (the Mixed-Use Structure). The Mixed-Use Structure will connect to the Adaptive Reuse structure at the basement and fourth floor. The basement floor will contain vehicle parking spaces. The first floor will contain a guest lobby, leasing and administrative offices, a mail room, and approximately 7,946 square feet of commercial space. The second floor will contain approximately 36 residential parking spaces and the third floor will contain approximately 38 residential parking spaces. The fourth floor will contain approximately 34 guest rooms, a shared amenity space and deck, and connect to the open space on the roof of the Adaptive Reuse Structure. The fifth through seventh floors will each contain approximately 38 guest rooms. The eighth through eleventh floors will each contain approximately 24 apartment units. The 96 apartment units will be comprised of 24 Studios, 32 One-Bedrooms, 24 One-Bedrooms Plus Dens, and 16 Two-Bedrooms. The twelfth floor will contain a skydeck, with a pool and spa, and a 2,500 square-foot gym/lounge.

The hotel is characterized as limited service, as opposed to full service. The major differences between the two hotel types is provided in **Table 2-2**.

	Limited Service (This Project)	Full Service
		Regular room turn-down
		Food & beverage service
Comisso	Poor turn down as requested or upon vacanay	Newspaper delivery
Services	Services Room turn-down as requested or upon vacancy	Room service
		Transport shuttle
		Concierge
		In-house drinking and dining options
Facilitian	No drinking and dining options in-house	Dry cleaning
Facilities	Shared amenity space with residential tenants	24-hour valet
		Spas & banquets
	<u>ISA Today, and Applicant.</u> nental Services, March 2017.	

Table 2-2 Hotel Types

The restaurant space totals 30,000 square feet (indoors and outdoors) (15,000 square feet quality restaurant, 10,000 square feet high-turnover restaurant, and 5,000 square feet fast-food restaurant). Outdoor floor area does not contribute to overall commercial space. The Project will provide a total of approximately 776 seats indoors and approximately 417 outdoors.

#### Height

Height District Number 1 limits the Project Site's FAR to 1.5:1 with no height limit. The Mixed-Use Structure will be 12 stories (170 feet) and the Adaptive Reuse Structure will be 3 stories (65 feet).

#### Floor Area

The Project will include approximately 229,138 square feet of floor area, which includes approximately 90,523 square feet of guest room uses, 80,272 square feet of apartment unit uses, and 58,343 square feet of commercial space. It will also include approximately 10,600 square feet of open space. The Project's proposed FAR will be approximately 3.72:1. A breakdown of the Project's floor area is shown in **Table 2-3**.

Use	Floor Area (sf)	Notes			
Apartments	80,272	96 units (24 studios, 32 1-bedroom, 24 1-bedroom plus den, 16 2-bedroom)			
Guest Rooms	90,523	148 hotel rooms			
Commercial Space	58,343	22,480 sf restaurant (776 indoor seats) and 35,863 sf retail and 417 outdoor seats.			
Total	Total 229,138				
Entitlement Application Submittal, TCA Architects, September 21, 2016.					
CAJA Environmental Services, March 2017.					

Table 2-3 Building Area

#### Access

The Project would have four driveways:<sup>6</sup>

A right-in/right-out/left-in driveway on Oxford Street with outbound left turns prohibited, primarily for residents

An outbound only driveway on 8<sup>th</sup> Street

1-way inbound driveway on Western Avenue (the northern driveway)

Full-access driveway on Western Avenue (the southern driveway)

Primary pedestrian and bicycle access will be provided along Western Avenue through to the central plaza. Retail loading will be located on the basement parking level.

<sup>&</sup>lt;sup>6</sup> <u>Transportation Impact Analysis</u>, Fehr & Peers, April 2017.

#### Parking

**Table 2-4, Vehicle Parking**, provides the amount of required parking. The Project would provide 241 spaces consisting of 135 spaces on subterranean level B1, 32 spaces on level 1, 36 spaces on level 2, and 38 spaces on level 3.

Use	Amount (size)	Rate	Total spaces
Guest Rooms (first 30)	30 rooms	1 per room	30
Guest Rooms (next 30)	30 rooms	0.5 per room	15
Guest Rooms (the balance)	88 rooms	0.33 per room	29
		Subtotal	74
		Bicycle Reduction (15%)	(11)
		<b>Total Hotel Required</b>	63
Residential	80 units	1 per unit	80
Residential	16 units	2 per unit	32
Subtotal			112
Bicycle Reduction (15%)			(16)
Total Residential Required			96
Commercial         58,343 sf         2 per 1,000 sf			117
Subtotal			117
		Bicycle Reduction (30%)	(35)
	Total Residential Required		
		Total Adjusted Required	241
Per affordable housing incentive. L. Bike reduction is 1 for every 4 park. Entitlement Application Submittal, CAJA Environmental Services, Mar	ing spaces. LAMC I TCA Architects, Sep	12.21 A.4	

Table 2-4Vehicle Parking Required

#### Bicycles

LAMC Section 12.21 A.16(a)(2) requires new projects to provide bicycle parking spaces. Short term bicycle parking shall consist of bicycle racks that support the bicycle frame at two points. Long term bicycle parking shall be secured from the general public and enclosed on all sides and protect bicycles from inclement weather.

**Table 2-5, Bicycle Parking Required**, provides the amount of required bicycle parking. Per LAMC Section 12.21.A.4, the Applicant will replace 15 percent (16 spaces) of the required automobile parking

spaces for apartment uses, 15 percent of the required automobile parking spaces for guest room uses (11 spaces), and 30 percent (35 spaces) of the required automobile parking spaces for the commercial uses with bicycle parking spaces.

The Project will include 60 short-term and 230 long-term bicycle parking spaces. Half of the short-term bicycle parking spaces will be located adjacent to the Mixed-Use Structure lobby. The other half of the short-term bicycle parking spaces will be located on the sidewalk along 8<sup>th</sup> Street and Western Avenue. The long-term bicycle parking spaces will be located in the Mixed-Use Structure adjacent to the lobby elevators and in the Adaptive Reuse Structure adjacent to the parking entrance.

Use	Units	Rate	Code-Required	Replacement Req.	Total Required
Guest Rooms					
Short-term	148 rooms	1 / 20 rooms	7	14	44
Long-term	148 rooms	1 / 20 rooms	7	30	
Apartment					
Short-term	96 units	1 / 10 units	10	0	106
Long-term	96 units	1 / unit	96	64	
Commercial					
Short-term	58,343 sf	1 / 2,000 sf	29	36	140
Long-term	58,343 sf	1 / 2,000 sf	29	104	
	<b>Total</b> Short-term Long-term		46 132	112	290
Entitlement Application Submittal, TCA Architects, September 21, 2016.					
CAJA Environmental Services, March 2017.					

Table 2-5
<b>Bicycle Parking Required</b>

#### **Open Space**

**Table 2-6, Open Space**, provides the amount of required open space and the amount provided. The Project will include at least 10,600 square feet of useable open space. The Mixed-Use Structure will provide approximately 5,950 square feet of outdoor common open space (e.g., sky deck, pool/spa, rooftop landscaped area) and approximately 2,650 square feet of indoor common open space (e.g., gym, sky lounge, club room). In addition, the Adaptive Reuse Structure will provide approximately 2,000 square feet of outdoor common open space (e.g., roof deck, rooftop landscaped area).

Tabl	e 2-6
Open	Space

Use Amount (units)		Rate	Total (sf)		
Amount Required					
Studio 24 100 sf / unit 2,400					
1-bedroom	32	100 sf/unit	3,200		

1-bedroom plus den	24	125 sf / unit	3,000	
2-bedroom	16	125 sf / unit	2,000	
	Total Required	10,600		
	Amount Prov	vided		
Pri	vate Balconies		0	
Out	tdoor Sky Deck		2,277	
		1,054		
Rooftop Landscape			2,619	
Indoor Sky Gym			1,000	
Sky Lounge			1,050	
Club Room			600	
Existing Building Roof Deck			1,074	
Existing Building Rooftop Landscape			926	
Total Provided			10,600	
Entitlement Application Submittal,	In square feet. Per LAMC Section 12.21 G.2. <u>Entitlement Application Submittal</u> , TCA Architects, September 21, 2016. CAJA Environmental Services, March 2017.			

#### Landscaping

The Project Site contains one non-protected on-site tree which will be replaced at a ratio of 1:1. The Project Site contains two non-protected street trees which will be replaced at a ratio of 2:1. The Project is also required to provide 24 on-site trees (one tree for every four dwelling units<sup>7</sup>). The Project will include the planting of 30 new trees in total.

#### **Green/Conservation Features**

The Project will comply with the Los Angeles Green Building Code (LAGBC), which is based on the 2017 California Green Building Standards Code (CalGreen, effective January 1, 2017).<sup>8</sup>

The buildings will be designed with an architectural shading system on the glazing system at the west facing building façade to reduce direct sun light and solar heat gain. Approximately 20 percent EVSE (electric vehicle supply equipment) ready parking stalls will be provided for the Project. All aspects of the design, including building systems and finishes, will meet Cal Green Code requirements. The Project

<sup>&</sup>lt;sup>7</sup> LAMC Section 12.21 G.2(a)(3).

<sup>&</sup>lt;sup>8</sup> Los Angeles Department of Building and Safety: <u>http://ladbs.org/LADBSWeb/green-bldg.jsf</u>

is pedestrian-friendly and is located near mass transit to encourage walkability. The interior retail plaza offers open space that is semi-covered with sun shades. The Project's building configurations are orientated to shield the outdoor spaces from the elements to create a natural comfortable environment.

#### **Construction Information**

The estimated construction schedule is shown in **Table 2-7**, **Construction Schedule**. Construction of the Project is anticipated from December 2017 to December 2019.

Demolition will remove approximately 11,450 gross square foot existing Eden Plaza building. This would yield approximately 781 tons of debris.<sup>9</sup>

The amount of soils removed or exported would be approximately 20,000 cubic yards (cy).<sup>10</sup> The Project will contain one subterranean level. Trucks that would be used to export the soil were assumed to have a capacity of 10 cubic yards per truck, requiring approximately 2,000 truck trips over 21 work days, or approximately 95 truck trips per day.<sup>11</sup> It is anticipated that the soils, demolition, and construction debris will be transported to the Sunshine Canyon Landfill in Sylmar. The estimated route is approximately 23 miles using Western, 101, 170, and 5 freeways, as shown in Figure 5, Truck Route.

Most construction equipment would be parked and staged on the Project site, and most deliveries of construction materials would be made on the Project site. Construction would require temporary parking restrictions along the project frontages of 8th Street to accommodate the construction area footprint for approximately 24 months. A total of eight metered spaces would require temporary parking restrictions during this time, but could extend for the entire duration of construction.

During the limited period of time when there is a physical impossibility to use on-site areas because of on-site grading and construction, off-site areas may be used on a temporary basis. Construction workers would either park at the Project site or at a designated area near the Project site.

Table 2-7       Construction Schedule					
Phase Dates Length					
Demolition	December 1, 2017 – February 1, 2018	2 months			
Site Preparation	February 2, 2018 – March, 1, 2018	1 month			
Grading	March 2, 2018 – April 1, 2018	1 month			
Construction	April 2, 2018 – December 1, 2019	20 months			
Architectural Coatings	October 15, 2019 – December 1, 2019	1.5 months			

<sup>&</sup>lt;sup>9</sup> Client provided information, November 2016.

<sup>&</sup>lt;sup>10</sup> *Client provided information, November 2016.* 

<sup>&</sup>lt;sup>11</sup> 20,000 cy / 10 cy trucks = 2,000 trucks / 21 days = 95 trucks per day.

Construction schedule, including start, end, and duration dates are estimates only. Client provided information, November 2016 Table: CAJA Environmental Services, December 2016

#### **Project Objectives**

- Capitalize on smart growth opportunity on a site by intensifying a currently under-utilized parking area with a mix of residential and commercial uses.
- Provide residential uses near the retail and office uses along Wilshire Boulevard.
- Provides high density residential near mass transit options.
- Activate the stretch of Western Avenue with new contemporary commercial opportunities that could serve the dense residential communities to the west.
- Provide housing that contributes towards the City's Regional Housing Needs Assessment.
- Provide residential and commercial uses near the Metro Purple Line Station.
- Contribute to the economic recovery of the City by developing commercial uses that generate local tax revenues, provide new jobs with employees who support local businesses, including dining, shopping and entertainment venues nearby.

#### **Discretionary Actions**

The project will require approval of the following discretionary actions: <sup>12</sup>

1) A **General Plan Amendment** to amend the adopted Wilshire Community Plan's Footnote 5 of the Community Plan's General Plan Land Use Map to allow Height District No. 2 at the Property;

2) A Zone and Height District Change for the Property from Height District No. 1 to Height District No.2;

3) **Site Plan Review** for a development that results in an increase of 50 or more dwelling units and/or guest rooms;

4) A **Density Bonus** setting aside 5 percent restricted to Very Low Income Households and utilizing one Off-Menu Affordable Housing Incentive as follows:

<sup>&</sup>lt;sup>12</sup> Project representative, October 2016.

a) An Off-Menu Incentive to reduce the side yard requirements to 2 feet 6 inches in lieu of the 15-foot side yard requirement specified in LAMC Section 12.22.A.18(c)(2);

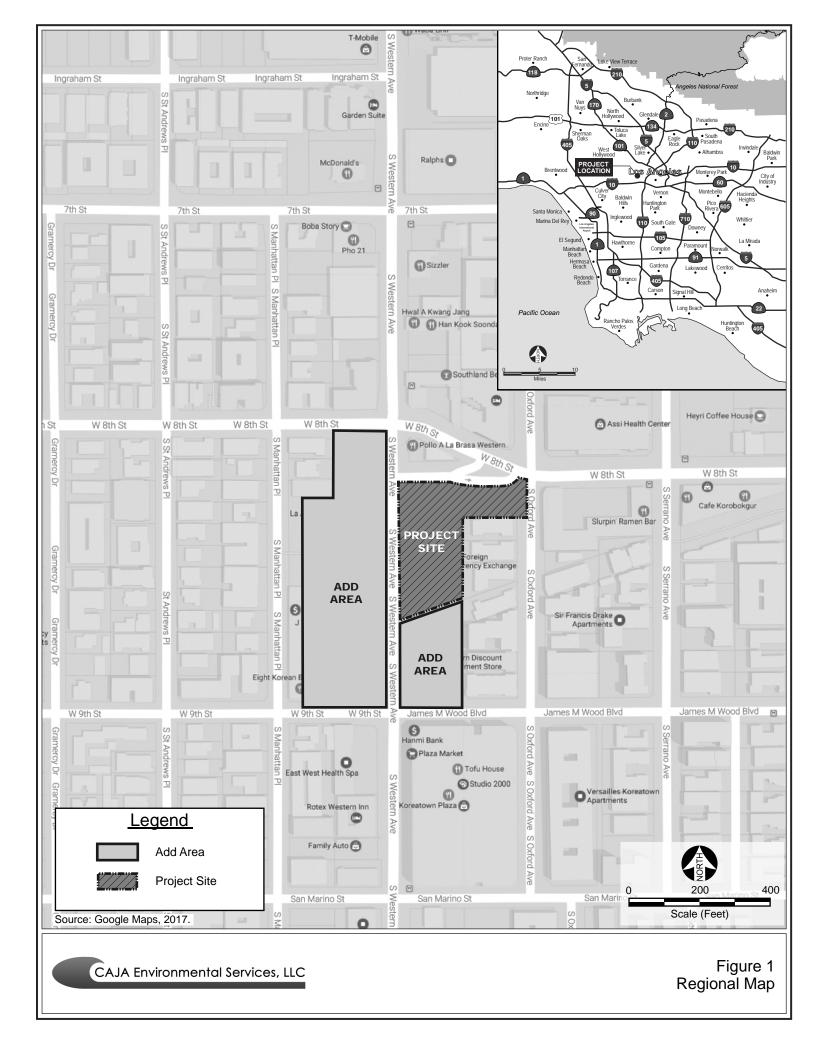
5) A **Master Conditional Use Permit** for the sale or dispensing of alcoholic beverages for on-site consumption at 6 locations;

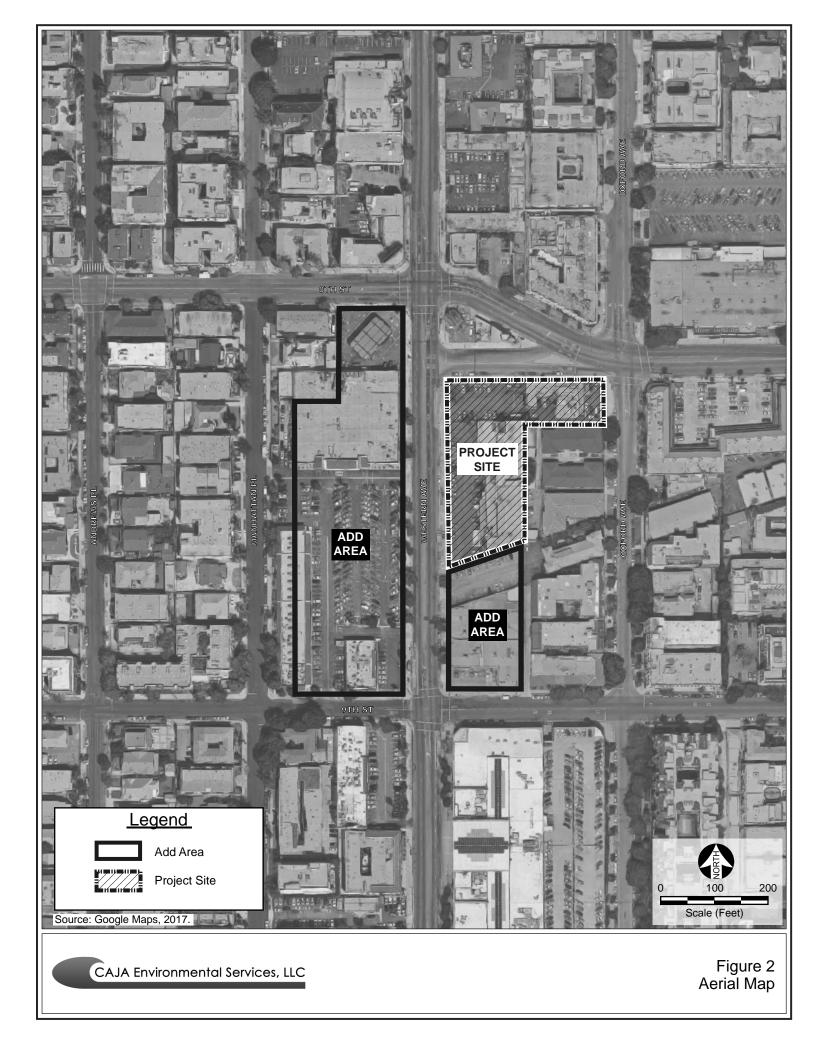
6) A **Conditional Use Permit** for a hotel in the C2 Zone located within 500 feet of an R zoned property; and

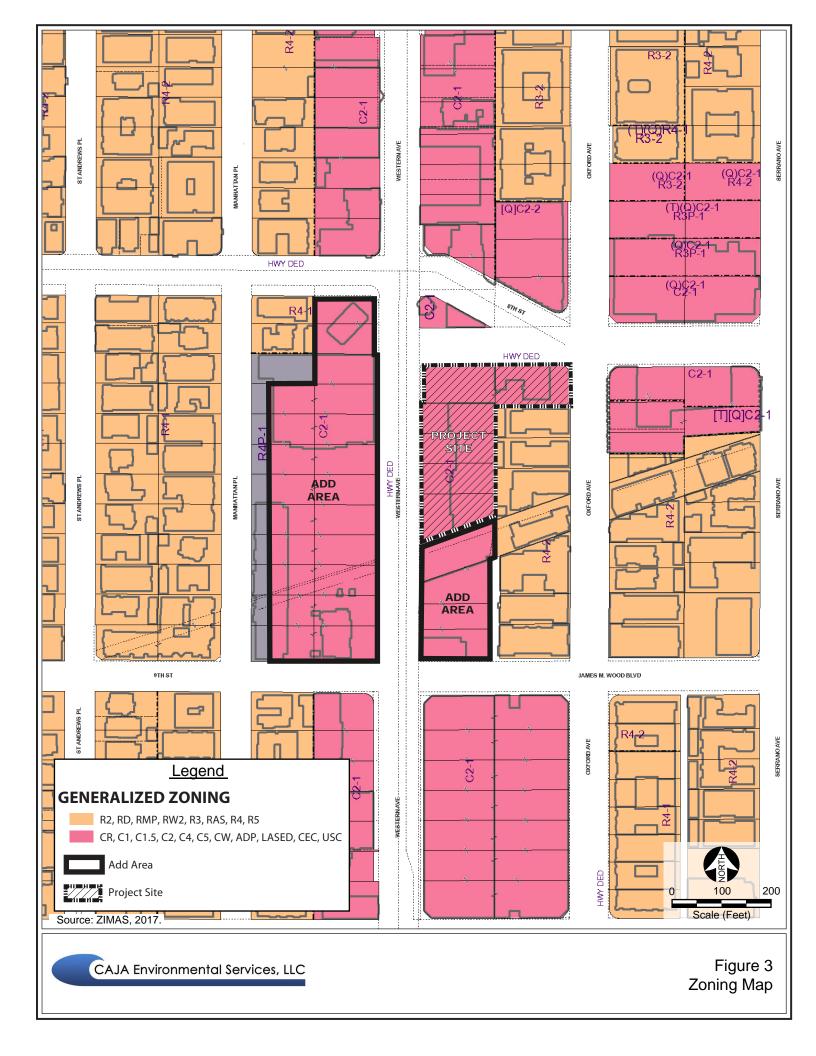
7) A **Vesting Tentative Tract** to merge the existing six contiguous lots into a single lot and re-subdivide the Property into a single lot with residential and commercial condominium units.

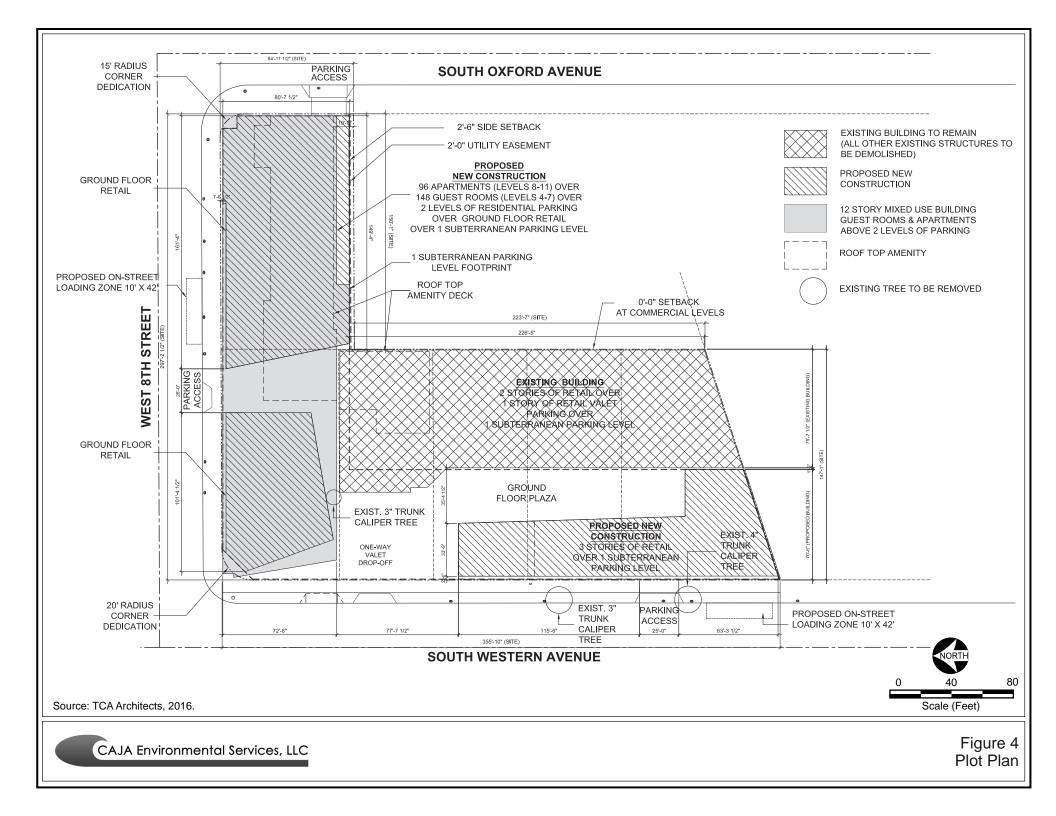
In addition to the entitlements identified above, the following approvals are also required from other City entities for the Project, including, but not limited to, approvals and permits from the City's Department of Building and Safety and Public Works (and other municipal agencies) for Project construction activities including, but not limited to the following: demolition, excavation, shoring, grading, foundation, building and interior improvements and the removal of trees on public and/or private property.

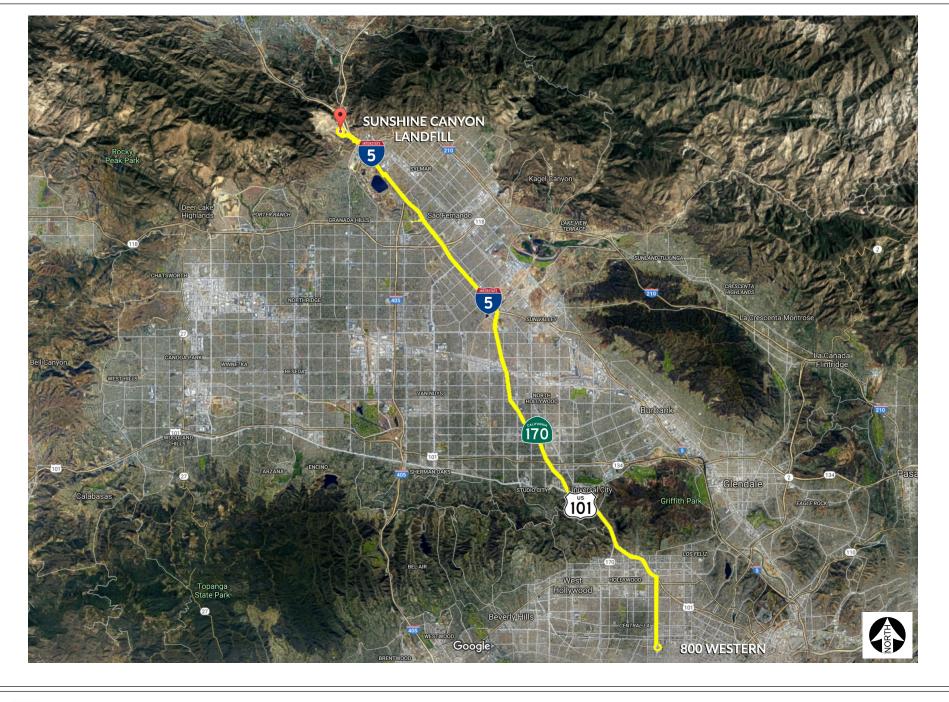
This MND is intended to be the primary reference document in the formulation and implementation of a mitigation monitoring program for the Project. This MND also intended to cover all federal, State, regional and/or local government discretionary approvals that may be required to develop the Project, whether or not they are explicitly listed above.











CAJA Environmental Services, LLC

Figure 5 Truck Route

## **3. ENVIRONMENTAL IMPACT ANALYSIS**

#### 1. **AESTHETICS**

The section is based, in part, on the following item, included as Appendix B of this IS/MND:

Shade and Shadow Study, Solargy, Inc., December 1, 2016.

This analysis is provided herein for full disclosure so the public and decision-makers can consider and evaluate this potential impact, even though Senate Bill No. 743<sup>1</sup>, effective as of January 1, 2014, amended CEQA in pertinent part to add Public Resources Code Section 21099 to provide that the aesthetics of a project that is a mixed-use residential project on an infill site within a transit priority area shall not be considered a significant impact under CEQA.<sup>2</sup> The City has issued Zoning Information File (ZI) No. 2452, confirming that SB 743 applies to a project's aesthetic impacts, including shade and shadow impacts. The Project contains multiple uses, including residential, hotel, retail, and restaurant.<sup>3</sup> The Project Site is an infill site, which is defined in pertinent part as a lot located within an urban area that has been previously developed.<sup>4</sup> The Project Site is within a transit priority area, which is defined in pertinent part as an area within one-half mile of an existing major transit stop.<sup>5</sup> The Project Site is within a pproximately 1,550 feet south of the Metro Purple Line Wilshire and Western Station, (which is a major transit stop) as well as multiple Metro and LADOT DASH lines.

Therefore, any aesthetic impacts, including but not limited to (a) adverse effects on scenic vistas, (b) damage to scenic resources, (c) degradation of existing visual character, (d) light and/or glare, and (e) shade shadow are deemed less than significant as a matter of law. Notwithstanding the mandate imposed by SB 743, the following aesthetic analysis of the Project is provided for informational purposes only.

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any

- <sup>4</sup> California Public Resources Code Section 21099(a)(4)
- <sup>5</sup> California Public Resources Code Section 21099(a)(7) and PRC Section 21155: a corridor with fixed route bus service with service intervals no longer than 15 minutes during peak commute hours.

<sup>&</sup>lt;sup>1</sup> SB 743: http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=201320140SB743

<sup>&</sup>lt;sup>2</sup> California Public Resources Code Section 21099(a) and (d)(1)

<sup>&</sup>lt;sup>3</sup> *LAMC Section 12.03.* 

future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

#### a) Would the project have a substantial adverse effect on a scenic vista?

**Less Than Significant Impact.** A significant impact would occur if a project introduced incompatible scenic elements within a field of view containing a scenic vista or substantially block views of an existing scenic vista. Scenic vistas are generally described in two ways: panoramic views (visual access to a large geographic area, for which the field of view can be wide and extend into the distance) and focal views (visual access to a particular object, scene, or feature of interest). Based on the City of Los Angeles L.A. CEQA Thresholds Guide (L.A. CEQA Thresholds Guide), the determination of whether a project would result in a significant impact on a scenic vista is made considering the following factors:

- The nature and quality of recognized or valued views (such as natural topography, settings, manmade or natural features of visual interest, and resources such as mountains or ocean);
- Whether a project affects views from a designated scenic highway, corridor, or parkway;
- The extent of obstruction (e.g., total blockage, partial interruption, or minor diminishment); and
- The extent to which a project affects recognized views available from a length of a public roadway, bike path, or trail, as opposed to a single, fixed vantage point.

The Project Site is in a relatively flat area of Koreatown/Wilshire Center along a commercial corridor (Western) and adjacent to residential uses (along Oxford Avenue). The existing visual character of the surrounding locale is highly urban and the Project Site is not located within or along a designated scenic highway<sup>6</sup>, corridor, or parkway. The Project Site is located within a densely developed urban area. Views in the vicinity of the Project Site are largely constrained by the existing structures on the Project Site and structures on adjacent parcels.

No scenic or natural setting views are visible due to the dense urban uses. In addition, CEQA is only concerned with public views with broad access by persons in general, not private views that will affect particular persons.<sup>7</sup> Urban features that may contribute to a valued aesthetic character or image include:

<sup>&</sup>lt;sup>6</sup> Los Angeles Mobility Plan 2035, Inventory of Designated Scenic Highways: http://planning.lacity.org/documents/policy/mobilityplnmemo.PDF

<sup>&</sup>lt;sup>7</sup> Obstruction of a few private views in a project's immediate vicinity is not generally regarded as a significant environmental impact. (See Ocean View Estates Homeowners Assn., Inc. v. Montecito Water Dist., supra, 116 Cal.App.4th at p. 402 [that a project affects "only a few private views" suggests that its impact is insignificant]; Mira Mar Mobile Community v. City of Oceanside, supra, 119 Cal.App.4th at pp. 492-493

structures of architectural or historic significance or visual prominence; public plazas, art or gardens; heritage oaks or other trees or plants protected by the City; consistent design elements (such as setbacks, massing, height, and signage) along a street or district; pedestrian amenities; landscaped medians or park areas; etc.<sup>8</sup> There are no tall features on the Project Site from which scenic vistas may be obtained or which make up part of the scenic landscape of the surrounding community.

At the street level, views in all directions are largely constrained by structures on adjacent parcels. Wilshire provides the major east-west view corridor. From the public sidewalks, there are views of the mid-rise buildings to the north at Wilshire. Views north and south are unremarkable showing the existing urban environment. These views would not be substantially affected by the Project since Project buildings would be comparable in height and size as the existing buildings at Wilshire/Western, approximately two blocks north of the Site.

There is an approximate 22-story building at 3800 Wilshire, 23-story building at 3785 Wilshire, and 22story office building at 3580 Wilshire, all located within 1,900 feet of the Site. The approximate height of the proposed building (12-stories) would be similar to other structures in the area. Additionally, there are no height restrictions on the Project Site. Height District 1 regulates permitted FAR but does not prescribe a height limit. No designated scenic vistas in the local area would be impeded, and the Project would not substantially block any scenic vistas. As per ZI No. 2452 and SB 743, aesthetic impacts "shall not be considered significant impacts on the environment." Therefore, Project impacts to scenic vista would be less than significant.

# b) Would the project substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a scenic highway?

**Less Than Significant.** A significant impact would occur only if scenic resources would be damaged or removed by a project, such as a tree, rock outcropping, or historic building within a designated scenic highway. There are no identified scenic resources such as rock outcroppings located on-site. The Project Site is not located within or along a designated scenic highway, corridor, or parkway. The Pacific Coast Highway (State Route 1) is an "Eligible State Scenic Highway – Not Officially Designated", and is approximately 10 miles west of the Project Site.<sup>9</sup> The Site is not within a scenic highway.<sup>10</sup>

The Project Site contains one non-protected on-site tree, which would be replaced by a ratio of 1:1. The Project Site contains two non-protected street trees, which would be replaced by a ratio of 2:1.

[distinguishing public and private views; "[u]nder CEQA, the question is whether a project will affect the environment of persons in general, not whether a project will affect particular persons"].

- <sup>8</sup> L.A. CEQA Thresholds Guide, 2006, section A.1 Aesthetics.
- <sup>9</sup> California Scenic Highway Mapping Systems: <u>http://www.dot.ca.gov/hq/LandArch/scenic\_highways/index.htm</u>
- <sup>10</sup> http://planning.lacity.org/documents/policy/mobilityplnmemo.PDF

After Project completion, the Existing Mixed-use Building would be retained and preserved and would remain eligible as a historical resource at the national, state and local levels. However, the work required to rehabilitate the Existing Mixed-use Building for adaptive reuse would result in potential adverse impacts. Therefore, the incorporation of **Mitigation Measures MM-5-1** to **MM-5-3** (in part 5, Cultural Resources, of this IS/MND) would ensure reduction of potential adverse impacts to the Existing Mixed-use Building to a less than significant level.<sup>11</sup>

The City's Office of Historic Resources (OHR) is in support of the <u>Historic Resource Assessment and</u> <u>Impacts Analysis</u>.<sup>12</sup> As per ZI No. 2452 and SB 743, aesthetic impacts "shall not be considered significant impacts on the environment." The Project impacts to scenic resources would be less than significant.

## c) Would the project substantially degrade the existing visual character or quality of the site and its surroundings?

**Less Than Significant Impact.** A significant impact may occur if a project was to introduce incompatible visual elements on the Project Site or visual elements that would be incompatible with the character of the area surrounding the Project Site. As per ZI No. 2452 and SB 743, aesthetic impacts "shall not be considered significant impacts on the environment."

The Project Site is approximately 3 mile west of the Downtown Los Angeles and approximately 11 miles east of the Pacific Ocean. The Project Site is located within the Wilshire Community Plan (WCP). The majority of the WCP consists of gently sloping plains and includes about 8,954 acres (about 14 square miles), which is approximately 3 percent of the total land in the City of Los Angeles. The WCP is often referred to as the Mid-City section of Los Angeles. The eastern edge of the approximately 2.5-mile wide by 6-mile long plan area is about 6 miles west of Downtown Los Angeles, while the western edge abuts the City of Beverly Hills. The plan area is bounded by Melrose Avenue and Rosewood Avenue to the north; 18th Street, Venice Boulevard and Pico Boulevard to the south; Hoover Street to the east; and the Cities of West Hollywood and Beverly Hills to the west. The WCP area is surrounded by the City of Los Angeles community plan areas of Hollywood to the north; South Central Los Angeles and West Adams Leimert-Baldwin Hills to the south; Silverlake-Echo Park and Westlake to the east; and West Los Angeles to the west. The plan area is generally southwest of the Hollywood Freeway (U.S. 101), which is oriented northwest-southeast across the northeast corner of the Plan Area at Vermont and Rosewood Avenues. The Hollywood Freeway is the only freeway within the Wilshire plan area. The Harbor Freeway (I-110) is located one mile to the east; the Santa Monica Freeway (I-10) is located one mile to the south; and the San Diego Freeway (I-405) is approximately five miles to the west of the community boundaries.

<sup>&</sup>lt;sup>11</sup> <u>Historic Resource Assessment and Impacts Analysis</u>, ESA PCR, November 2016.

<sup>&</sup>lt;sup>12</sup> Email correspondence between Kinikia Gardner of the Department of City Planning and Lambert Giessinger of the Office of Historic Resources, dated September 11, 2017.

The Metro Red Line subway also serves the WCP, running along portions of Wilshire Boulevard and Vermont Avenue. The WCP Area has a pattern of low to medium density residential uses interspersed with areas of higher density residential uses. Long narrow corridors of commercial activity can be found along major boulevards including Wilshire, Pico, La Cienega, Western and Vermont. The plan area east of Western Avenue contains large concentrations of higher-density residential neighborhoods surrounding the regional commercial area known as Wilshire Center. The street pattern in the Wilshire area is primarily a grid. Most of the street network is oriented on primary compass points with few exceptions. Notably, south of Wilshire Boulevard and west of Wilton Place, the street grid shifts uniformly towards a northeast/southwest alignment, while east/west streets shift somewhat to a northwest/southeast orientation. Wilshire Boulevard between Hoover Street and Western Avenue includes a substantial number of mid-rise buildings, generally with minimal setbacks or setbacks that increase the sidewalk width along the boulevard and some with ground floor shops and services. This highly urbanized section of the boulevard experiences considerable pedestrian activity and is supported by Metro Red Line subway service. The Wilshire Center Regional Commercial Center is approximately 100 acres in size. It includes a dense collection of high-rise office buildings, large hotels, regional shopping complexes, churches, entertainment centers, and both high-rise and low-rise apartment buildings.<sup>13</sup>

#### Compatibility with Character of Surrounding Community

The Project would create a mixed-use residential and commercial development in the Wilshire Center area which has multiple commercial uses, office uses, and restaurants. The Project would retain the passive visual open space aesthetic of the existing Project Site by including pedestrian passageways and connections within the interior of the Site, including a large open space area along Western. The Project features ground floor commercial designed to activate Western Avenue and enhance the overall pedestrian experience. The Project has uses that would be similar to those already found in the area to provide additional synergy with patrons, customers, and visitors throughout the day and night. The residential use will respond directly to the market demand for high-quality accommodations. The Project will promote use of the currently under-utilized parcel (most of the Project Site is surface parking lot), generating customer opportunities for the existing businesses in the area. The Project will be compatible with and complementary to the surrounding community because it would combine uses already found in the immediate area within the same parcel in physically separated buildings connected through pedestrian walkways. The WCP designates the area as General Commercial, which serves as a transition between the commercial corridor (Western) and residential uses (Oxford). A mixed-use development in a contemporary, visually integrated building would contribute to the characteristics of Western as a walkable, mixed-use urban district near the Metro Purple Line and would, therefore, be compatible with the character of the surrounding community.

The Project would be oriented in such a manner that maximizes pedestrian comfort and visibility to passersby. The Project would be sited along West 8<sup>th</sup> Street and South Western Avenue with highly-visible grade level entrances to retail, restaurants, and other active uses. Automotive entrance driveways

<sup>&</sup>lt;sup>13</sup> Wilshire Community Plan: http://cityplanning.lacity.org/complan/pdf/wilcptxt.pdf

would be minimized in size and prominence in order to provide continuity at the street. The strong street wall would be broken up by a centrally located accessible drop-off area to facilitate pedestrian movement to the interior plaza where additional retail and restaurants would be located. In addition, the fully accessible "outdoor room" would incorporate decorative enhanced paving and seating in the form of chaise lounges and planters to enliven the pedestrian experience. As a whole, the Project's building orientations would be sited to improve the neighborhood character and pedestrian environment – a significant change from the primarily surface parking lot that exists today – and, therefore, the Project's impacts with respect to the character of the community would be less than significant.

#### Architectural Style and Design

With respect to building mass and height, land uses within the Project vicinity vary in use and height. Within the Wilshire area are commercial retail, office, restaurant, parking, residential, and mixed-use land uses ranging in various heights. Development within the proximity of the Project Site ranges from low- to medium-rise in height, with buildings ranging from 2 to 10 stories in height close to the Project Site. The proposed building would be 12 stories. Therefore, the massing and height of the proposed development with the general character of the area and the Project's impacts with respect to building height and massing would be less than significant.

In response to the Art Deco Existing Mixed-Use Building, the Project would be a modern abstraction of Art Deco and Streamline Moderne. The aesthetic is reminiscent of the swift westward push of Los Angeles development along Wilshire Boulevard and the accompanying prevalence of private automobile ownership that was unique to Los Angeles. Contrasting the Existing Mixed-Use Building rhythm are the new developments that exude dynamic movement and articulation in the glassy retail facades. The apartment and guest rooms above would be articulated within a pattern of enhanced materials and fenestrations. The retail-level façade would weave into and upward along the high rise's prominent corner. The addition of signage, awnings, grade level street entrances, and landscape would contribute to a pedestrian friendly streetscape, providing shade and devoid of blank walls and/or fences. The result would be an urban mixed-use building façade that adds visual interest and reinforces neighborhood identity.

The proposed residential common open space on the roof would provide unobstructed 360-degree views to surrounding environment. Landscape programs for residences would be provided with a well-being life style in mind. Lap pool, outdoor yoga deck, multipurpose lawn, terraced seating for community movie night, and several BBQ rooms would be designed to encourage balanced active life style while at home.

The Adaptive Reuse Structure fronting South Western Avenue would maintain a strong street wall three floors high. The building façade would consist of transparent fenestrations to maximize visual connection to and from the street. The Mixed-Use Structure with guest rooms and apartments over ground floor retail, would equally maintain a strong street wall with active retail, restaurant, and lobby uses. To tie the buildings together and break up the long block, a centrally located accessible valet drop off / plaza would be constructed, which would also facilitate pedestrian movement to the interior of the lot where additional retail and restaurants would reside. In addition, the fully accessible "outdoor room" would incorporate decorative enhanced paving and seating in the form of chaise lounges and planters to enliven the

pedestrian experience. An active street presence would be maintained with transparent fenestrations, direct paths of travel to destinations, and highly visible common areas.

#### Views

At a height of approximately 170 feet above grade, the proposed mixed-use building may be visible from private viewpoints within commercial or residential buildings in the Koreatown neighborhood. Existing views toward the Wilshire skyline or the Hollywood Hills from these vantage points may be obstructed as a result of the Project. However, it should be noted that private views are not protected by any viewshed protection ordinance, and the alteration of private views would not constitute a significant impact under CEQA. The visual impact of one building blocking another building is not considered a significant impact because the general characteristics of the urban setting would not be altered. As such, the Project's impact on obstruction of scenic public views would be less than significant.

#### Streetscape

The Project would take advantage of an existing urban sidewalk and enhance the pedestrian experience and movement along its length. The South Western Avenue sidewalk would be widened from approximately 12 feet to 15 feet. Four shade trees would replace the existing two trees in 4-foot wide parkways. Decorative enhanced paving would be introduced at the existing bus stop reaching south 120 feet. Much of the 8<sup>th</sup> Street 12-foot wide sidewalk would remain the same with the exception of two additional shade trees in a 4-foot wide parkway. The Oxford Avenue 18-foot wide sidewalk would remain the same with the addition of one shade tree. Overall, the sidewalks would be straight and continuous with parkways and bicycle parking as buffers between pedestrians and moving vehicles, providing pedestrian safety and comfort.

The existing on-street parking arrangement would be improved with additional stalls and fewer curb cuts. The number of driveway curb cuts along the street frontages would be reduced from seven to four, allowing for the reconfiguration and addition of on-street parallel parking stalls.

For all the foregoing reasons, the Project would enhance, not degrade, the visual character or quality of the Project Site and its surroundings and, therefore, the Project's impacts on the visual character of the Project Site and its surroundings would be less than significant.

#### Other visual and aesthetic considerations

The Project would be landscaped according to LAMC Section 12.40 and 12.41. The landscape design has been developed to connect the Project to the surrounding development. Views from Western Avenue to the Existing Mixed-Use Building would be preserved without obstruction. Simultaneously, the ground level landscape would activate the proposed plaza with decorative, enhanced, paving with seat planters, which would extend historical architecture features to the ground level with a modernized style. The plaza design would maximize its flexibility to accommodate multiple programs such as cultural events, night markets, farmer's markets, small concerts, and temporary art exhibits. The Existing Mixed-Use Building would be transformed with views to the plaza, which would introduce, visitors to the significance of the architecture's value.

While the Project Site is under construction, construction walls and barriers would be erected to protect the Site from vandalism and, which have the potential to attract unauthorized bills and postings. The Project shall comply with the following provisions of the LAMC as described in RCM-1-1 and RCM-1-2:

#### **Regulatory Compliance Measures**

#### RCM-1-1 Vandalism

The Project shall comply with all applicable building code requirements, including the following:

- Every building, structure, or portion thereof, shall be maintained in a safe and sanitary condition and good repair, and free from, debris, rubbish, garbage, trash, overgrown vegetation or other similar material, pursuant to LAMC Section 91.8104.
- The exterior of all buildings and fences shall be free from graffiti when such graffiti is visible from a street or alley, pursuant to LAMC Section 91.8104.15.

#### **RCM-1-2** Signage on Construction Barriers

The Project shall comply with the LAMC Section 91.6205, including but not limited to the following provisions:

- The applicant shall affix or paint a plainly visible sign, on publically accessible portions of the construction barriers, with the following language: "POST NO BILLS".
- Such language shall appear at intervals of no less than 25 feet along the length of the publically accessible portions of the barrier.
- The applicant shall be responsible for maintaining the visibility of the required signage and for maintaining the construction barrier free and clear of any unauthorized signs within 48 hours of occurrence.

#### **RCM-1-3** Aesthetics (Landscape Plan)

All landscaped areas shall be maintained in accordance with a landscape plan, including an automatic irrigation plan, prepared by a licensed landscape architect in accordance with LAMC Sections 12.40 and 12.41. The final landscape plan shall be reviewed and approved by the City of Los Angeles Department of City Planning during the building permit process.

## d) Would the project create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?

Less Than Significant Impact. A significant impact may occur if a project were to introduce new sources of light or glare on or from the Project Site which would be incompatible with the area surrounding the Project Site, or which pose a safety hazard to motorists utilizing adjacent streets or freeways. The Project Site and surrounding area are highly urbanized and contain numerous sources of nighttime lighting, including streetlights, security lighting, illuminated signage, indoor building illumination (light emanating from the interior of structures that passes through windows), and automobile headlights. In addition, glare is a common phenomenon in the Southern California area due mainly to the occurrence of a high number of days per year with direct sunlight and the highly urbanized nature of the region, which results in a large concentration of potentially reflective surfaces. Potentially reflective surfaces introduced by the Project include new windows at the Project Site and automobiles traveling and parked on streets in the vicinity of the Project Site. As per ZI No. 2452 and SB 743, aesthetic impacts "shall not be considered significant impacts on the environment."

#### Light

The surrounding area is illuminated by freestanding streetlights and lighting from the surrounding residential and commercial uses. Vehicle headlights from traffic on Western contribute to overall ambient lighting levels. The Project would create additional sources of illumination. The Project Site currently contains an existing office building and commercial/parking building with window illumination. There is existing security lighting as well.

The Project would construct a new building and interior lighting through windows would increase as compared to the existing setting. Also the residential nature of the Project would create additional lighting into the night hours. The Project would provide illumination at street level for security. All security lighting on the upper levels will be shielded and focused on the Project Site and directed away from the neighboring land uses to the maximum extent feasible and consistent with safety requirements. In addition to increasing the ambient "glow" presently associated with urban settings and with this part of the City, Project-related light sources could potentially spill over and illuminate off-site vantages including adjacent streets and land uses.

The Project would include architectural features and facades with a low level of reflectivity. The ground floor commercial area would have low reflectivity to allow greater visual access into the building and appeal to a pedestrian aesthetic. Upper floor windows would be less visible to the pedestrian environment and would be suitably shielded to prevent visual trespass and allow privacy to the residential spaces. As such, the Project would not result in a substantial amount of light that would adversely affect the day or night-time views in the Project vicinity. Though the Project will increase ambient light levels in the vicinity, the increase will not be substantial because the Project Site is located in an urbanized location that is already illuminated at night, and the Project's lighting levels would be compatible with surrounding uses. Exterior lighting will be designed to confine illumination to the Project Site and off-site areas that do not include light-sensitive uses.

Building signage and lighting will be prominently placed along 8<sup>th</sup> Street and Western Avenue retail and restaurant frontages, at the drop off plaza, within the ground floor plaza, and among the various outdoor public areas. In addition to tenant signage, a pedestrian way-finding strategy will be employed to navigate the Project. The signage and outdoor rooms are clearly visible through implementation of a uniform, glare-free, "dark sky" compliant lighting strategy.

Furthermore, due to its close proximity with surrounding residential and commercial buildings, the Project would utilize outdoor lighting designed and installed with shielding to reduce light-sourced impacts surrounding the Project Site. Therefore, the change in levels of ambient illumination as a result of the Project will be less than significant.

#### Glare

Urban glare is largely a daytime phenomenon occurring when sunlight is reflected off the surfaces of buildings or objects. Excessive glare not only restricts visibility, but also increases the ambient heat reflectivity in a given area. Potential reflective surfaces in the Project vicinity include automobiles traveling and parked on streets in the vicinity of the Project Site, exterior building windows, and surfaces of brightly painted buildings in the Project vicinity. Glare from building facades include those that are largely or entirely comprised of highly reflective glass or mirror-like material from which the sun reflects at a low angle in the periods following sunrise and prior to sunset.

The Project includes an increase in window and building surfaces in comparison to the existing uses. This increase in surfaces will have the potential to reflect light onto adjacent roadways and land uses. However, the Project will limit reflective surface areas and the reflectivity of architectural materials used. The Project will not be an all-glass façade but instead will have a façade of plaster, glass, and painted metal. The parking structure is wrapped and contained within the building, to provide a shield so that light from vehicles and building lighting does not project upwards. Glass that will be incorporated into the facades of the building will either be of low-reflectivity or accompanied by a non-glare coating as required by the Los Angeles Building Code. The Project will not result in a new source of substantial glare. See also project design features below, which would ensure that the building will not create substantial glare. Accordingly, impacts as a result of glare generated by the Project will be less than significant.

#### Shade/Shadow

The issue of shade and shadow pertains to the blockage of direct sunlight by project buildings, which may affect adjacent properties. Shading is an important environmental issue because the users or occupants of certain land uses have some reasonable expectations for direct sunlight and warmth from the sun. These land uses are termed "shadow-sensitive." Shadow lengths are dependent on the height and size of the building from which they are cast and the angle of the sun. The angle of the sun varies with respect to the rotation of the earth (i.e. time of day) and elliptical orbit (i.e. change in seasons). The longest shadows are cast during the winter months and the shortest shadows are cast during the summer months.

#### Winter and Summer Solstice

"Solstice" is defined as either of the two points on the ecliptic (i.e., the path of the earth around the sun) that lie midway between the equinoxes (separated from them by an angular distance of  $90^{\circ}$ ). At the solstices, the sun's apparent position on the celestial sphere reaches its greatest distance above or below the celestial equator, about 23  $1/2^{\circ}$  of the arc. At winter solstice, about December 22, the sun is overhead at noon at the Tropic of Capricorn; this marks the beginning of winter in the Northern Hemisphere. At the time of summer solstice, about June 22, the sun is directly overhead at noon at the Tropic of Cancer. In the Northern Hemisphere, the longest day and shortest night of the year occur on this date, marking the beginning of summer. Measuring shadow lengths for the winter and summer solstices represents the extremes of the shadow patterns that occur throughout the year. Shadows cast on the summer solstice are the shortest shadows during the year, becoming progressively longer until winter solstice when the shadows are the longest they are all year.

#### Screening Criteria<sup>14</sup>

Would the project include light-blocking structures in excess of 60 feet in height above the ground elevation that would be located within a distance of three times the height of the proposed structure to a shadow-sensitive use on the north, northwest or northeast?

- A "yes" response to the preceding question indicates further study in an expanded Initial Study, Negative Declaration, Mitigated Negative Declaration or EIR may be required. Refer to the Significance Threshold for Shading, and review the associated Methodology to Determine Significance, as appropriate.
- A "no" response to the [screening criteria] indicates that there would normally be no significant impact on Shading from the proposed project.

#### Thresholds of Significance

A project impact would normally be considered significant if shadow-sensitive uses would be shaded by project-related structures for more than three hours between the hours of 9:00 AM and 3:00 PM Pacific Standard Time (between late October and early April), or for more than four hours between the hours of 9:00 AM and 5:00 PM Pacific Daylight Time (between early April and late October).

#### Sensitive Uses

Sensitive uses include: routinely useable outdoor spaces associated with residential, recreational, or institutional (e.g., schools, convalescent homes) land uses; commercial uses such as pedestrian-oriented outdoor spaces or restaurants with outdoor eating areas; nurseries; and existing solar collectors. These uses are considered sensitive because sunlight is important to function, physical comfort, or commerce.

<sup>&</sup>lt;sup>14</sup> L.A. CEQA Thresholds Guide, 2006, section A.3 Shading.

There are no shadow-sensitive uses, such as routinely useable outdoor space at any of the residences, restaurants, or hotels in the Project area.

#### Shadow Analysis

The Project would be taller than 60 feet in height above the ground. Therefore, the following is the further analysis required by the threshold. Shadows in the vicinity are created by the proposed uses and the adjacent uses.

The difference between the shadow coverage created by existing uses on adjacent uses, as compared with the Project, determines whether the net change of the buildings on the Project Site create a significant impact. CEQA is concerned with the Project's impact on the environment, or the net change due to the Project. Environmental analyses net out the existing uses and take into account the surrounding existing uses that already are creating shadow impacts.

#### Summer Solstice

Appendix B contains the summer shadows figures. The shadow sweeps rapidly from 8 AM (9 AM PDT) to 4 PM (5 PM PDT). There are no shadow sensitive uses within the shadow arc. The Project would not create a shadow for more than 4 hours during the summer on a sensitive receptor. Moreover, as per ZI No. 2452 and SB 743, aesthetic impacts "shall not be considered significant impacts on the environment." Therefore, no impacts during summer solstice would occur.

#### Winter Solstice

Appendix B contains the winter shadows figures. The shadow sweeps rapidly from 9 AM to 3 PM. There are no shadow sensitive uses within the shadow arc. The Project would not create a shadow for more than 3 hours during the winter on a sensitive receptor. Moreover, as per ZI No. 2452 and SB 743, aesthetic impacts "shall not be considered significant impacts on the environment." Therefore, no impacts during winter solstice would occur.

#### 2. AGRICULTURE AND FORESTRY RESOURCES

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

a) Would the project convert prime farmland, unique farmland, or farmland of statewide importance (farmland), as shown on the maps prepared pursuant to the farmland mapping and monitoring program of the California resources agency, to non-agricultural use?

**No Impact.** A significant impact may occur if a project were to result in the conversion of Statedesignated agricultural land from agricultural use to another non-agricultural use. The California Department of Conservation, Division of Land Protection, lists Prime Farmland, Unique Farmland, and Farmland of Statewide Importance under the general category of "Important Farmland" in California. The Project Site is zoned C2-1, and the General Plan land use designation for the Site is General Commercial. The Project Site is developed with buildings and surface parking. The Project Site is designated Urban and Built-up Land and is not included in the Prime Farmland, Unique Farmland, or Farmland of Statewide Importance category.<sup>15</sup> Therefore, the Project would have no impact on the conversion of farmland to non-agricultural uses.

# b) Would the project conflict with existing zoning for agricultural use, or a Williamson Act Contract?

**No Impact**. A significant impact may occur if a project were to result in the conversion of land zoned for agricultural use or under a Williamson Act Contract from agricultural use to non-agricultural use. The Williamson Act of 1965 allows local governments to enter into contract agreements with local landowners with the purpose of trying to limit specific parcels of land to agricultural or other related open space use.<sup>16</sup> The Project would not result in the conversion of land zoned for agricultural use to non-

<sup>&</sup>lt;sup>15</sup> California Department of Conservation, Farmland Mapping and Monitoring Program, Los Angeles County Important Farmland 2012, Map, website: ftp://ftp.consrv.ca.gov/pub/dlrp/FMMP/pdf/2012/los12.pdf, March 7, 2017.

<sup>&</sup>lt;sup>16</sup> California Department of Conservation, Williamson Act Program, website: http://www.conservation.ca.gov/dlrp/lca/Pages/index.aspx, accessed March 7, 2017.

agricultural use. Further, the Project would not result in the conversion of land under a Williamson Act Contract from agricultural use to non-agricultural use because the Project Site is not subject to a Williamson Act contract. Therefore, no impact with respect to land zoned for agricultural use or under a Williamson Act Contract would occur.

c) Would the project conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code section 12220(g)), timberland (as defined by Public Resources Code section 4526), or timberland zoned Timberland Production (as defined by Government Code section 51104(g))?

**No Impact.** Neither the Project Site nor surrounding parcels are zoned for forest land or timberland. No impacts related to forest land or timberland would occur.

## d) Would the project result in the loss of forest land or conversion of forest land to non-forest use?

**No Impact**. The Project Site is completely surrounded by urban uses and infrastructure, and is not forest land. No impact related to the loss of forest land or conversion of forest land would occur.

# e) Would the project involve other changes in the existing environment, which due to their location or nature, could result in conversion of Farmland, to non-agricultural use or conversion of forest land to non-forest use?

**No Impact.** A significant impact may occur if a project involves changes to the existing environment that could result in the conversion of farmland to another non-agricultural use or conversion of forest land to non-forest use. The Project Site is in an area of the City that is highly urbanized. Neither the Project Site nor surrounding parcels are utilized for agricultural uses or forest land and such uses are not in proximity to the Project Site. No impacts related to conversion of farmland to a non-agricultural use or conversion of forest land to non-forest use would occur.

#### 3. AIR QUALITY

The section is based, in part, on the following item, included as Appendix C of this MND:

#### Air Quality and Greenhouse Gases Appendices, DKA Planning, April 2017.

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

## a) Would the project conflict with or obstruct implementation of the applicable air quality plan?

Less Than Significant Impact. In the case of projects proposed within the City or elsewhere in the South Coast Air Basin (the Basin), the applicable plan is the 2016 Air Quality Management Plan (AQMP), which is prepared by the South Coast Air Management District (SCAQMD). SCAQMD adopted the final 2016 AQMP on March 3, 2017.<sup>17</sup> The SCAQMD is the agency principally responsible for comprehensive air pollution control in the Basin. To that end, the SCAQMD, a regional agency, works directly with the Southern California Association of Governments (SCAG), county transportation commissions, local governments, and cooperates actively with all state and federal government agencies. The SCAQMD develops rules and regulations, establishes permitting requirements, inspects emissions sources, and enforces measures though educational programs or fines, when necessary.

#### **Pollutants and Effects**

Criteria air pollutants are defined as pollutants for which the federal and State governments have established ambient air quality standards for outdoor concentrations. The federal and State standards have been set at levels above which concentrations could be harmful to human health and welfare. These standards are designed to protect the most sensitive persons from illness or discomfort. Pollutants of concern include carbon monoxide (CO), ozone (O<sub>3</sub>), nitrogen monoxide and dioxide (NO and NO<sub>2</sub>), sulfur dioxide (SO<sub>2</sub>), particulate matter 2.5 microns or less in diameter (PM<sub>2.5</sub>), particulate matter ten microns or less in diameter (PM<sub>10</sub>), and lead (Pb). These pollutants are discussed below.

<sup>&</sup>lt;sup>17</sup> http://www.aqmd.gov/home/library/clean-air-plans/air-quality-mgt-plan/final-2016-aqmp

- Carbon Monoxide (CO) is a colorless and odorless gas formed by the incomplete combustion of fossil fuels. It is emitted almost exclusively from motor vehicles, power plants, refineries, industrial boilers, ships, aircraft, and trains. In urban areas, automobile exhaust accounts for the majority of emissions. CO is a non-reactive air pollutant that dissipates relatively quickly, so ambient concentrations generally follow the spatial and temporal distributions of vehicular traffic. Concentrations are influenced by local meteorological conditions, primarily wind speed, topography, and atmospheric stability. CO from motor vehicle exhaust can become locally concentrated when surface-based temperature inversions are combined with calm atmospheric conditions, a typical situation at dusk in urban areas between November and February.<sup>18</sup> The highest concentrations occur during the colder months of the year when inversion conditions are more frequent. CO is a health concern because it competes with oxygen, often replacing it in the blood and reducing the blood's ability to transport oxygen to vital organs. Excess CO exposure can lead to dizziness, fatigue, and impair central nervous system functions.
- Ozone (O<sub>3</sub>) is a colorless gas that is formed in the atmosphere when reactive organic gases (ROG) and nitrogen oxides (NO<sub>X</sub>) react in the presence of ultraviolet sunlight. O<sub>3</sub> is not a primary pollutant; rather, it is a secondary pollutant formed by complex interactions of two pollutants directly emitted into the atmosphere. The primary sources of ROG and NO<sub>X</sub>, the components of O<sub>3</sub>, are automobile exhaust and industrial sources. Meteorology and terrain play major roles in O<sub>3</sub> formation. Ideal conditions occur during summer and early autumn, on days with low wind speeds or stagnant air, warm temperatures, and cloudless skies. The greatest source of smog-producing gases is the automobile. Short-term exposure (lasting for a few hours) to O<sub>3</sub> at levels typically observed in Southern California can result in breathing pattern changes, reduction of breathing capacity, increased susceptibility to infections, inflammation of the lung tissue, and some immunological changes.
- Nitrogen Monoxide and Dioxide (NO and NO<sub>2</sub>) like O<sub>3</sub>, is not directly emitted into the atmosphere but is formed by an atmospheric chemical reaction between nitric oxide (NO) and atmospheric oxygen. NO and NO<sub>2</sub> are collectively referred to as NO<sub>x</sub> and are major contributors to O<sub>3</sub> formation. NO<sub>2</sub> also contributes to the formation of PM<sub>10</sub>. High concentrations of NO<sub>2</sub> can cause breathing difficulties and result in a brownish-red cast to the atmosphere with reduced visibility. There is some indication of a relationship between NO<sub>2</sub> and chronic pulmonary fibrosis. Some increase of bronchitis in children (2-3 years old) has been observed at concentrations below 0.3 ppm.
- Sulfur Dioxide (SO<sub>2</sub>) is a colorless, pungent gas formed primarily by the combustion of sulfurcontaining fossil fuels. Main sources of SO<sub>2</sub> are coal and oil used in power plants and industries. Generally, the highest levels of SO<sub>2</sub> are found near large industrial complexes. In recent years, SO<sub>2</sub> concentrations have been reduced by the increasingly stringent controls placed on stationary source emissions of SO<sub>2</sub> and limits on the sulfur content of fuels. SO<sub>2</sub> is an irritant gas that attacks the throat

<sup>&</sup>lt;sup>18</sup> Inversion is an atmospheric condition in which a layer of warm air traps cooler air near the surface of the earth, preventing the normal rising of surface air.

and lungs. It can cause acute respiratory symptoms and diminished ventilator function in children.  $SO_2$  can also yellow plant leaves and erode iron and steel.

- Particulate Matter (PM) consists of small liquid and solid particles floating in the air, including smoke, soot, dust, salts, acids, and metals and can form when gases emitted from industries and motor vehicles undergo chemical reactions in the atmosphere. Fine particulate matter, or PM<sub>2.5</sub>, is roughly 1/28 the diameter of a human hair and results from fuel combustion (e.g. motor vehicles, power generation, industrial facilities), residential fireplaces, and wood stoves. In addition, PM<sub>2.5</sub> can be formed in the atmosphere from gases such as SO<sub>2</sub>, NO<sub>x</sub>, and VOC. Inhalable particulate matter, or PM<sub>10</sub>, is about 1/7 the thickness of a human hair. Major sources of PM<sub>10</sub> include crushing or grinding operations; dust stirred up by vehicles traveling on roads; wood burning stoves and fireplaces; dust from construction, landfills, and agriculture; wildfires and brush/waste burning; industrial sources; windblown dust from open lands; and atmospheric chemical and photochemical reactions.
- PM<sub>2.5</sub> and PM<sub>10</sub> pose a greater health risk than larger-size particles. When inhaled, they can penetrate the human respiratory system's natural defenses and damage the respiratory tract. PM<sub>2.5</sub> and PM<sub>10</sub> can increase the number and severity of asthma attacks, cause or aggravate bronchitis and other lung diseases, and reduce the body's ability to fight infections. Very small particles of substances, such as lead, sulfates, and nitrates can cause lung damage directly. These substances can be absorbed into the blood stream and cause damage elsewhere in the body. These substances can transport absorbed gases, such as chlorides or ammonium, into the lungs and cause injury. Whereas PM<sub>10</sub> tends to collect in the upper portion of the respiratory system, PM<sub>2.5</sub> is so tiny that it can penetrate deeper into the lungs and damage lung tissues. Suspended particulates also damage and discolor surfaces on which they settle, as well as produce haze and reduce regional visibility.
- Lead (Pb) in the atmosphere occurs as particulate matter. Sources of lead include leaded gasoline; the manufacturers of batteries, paint, ink, ceramics, and ammunition; and secondary lead smelters. Prior to 1978, mobile emissions were the primary source of atmospheric lead. Between 1978 and 1987, the phase-out of leaded gasoline reduced the overall inventory of airborne lead by nearly 95 percent. With the phase-out of leaded gasoline, secondary lead smelters, battery recycling, and manufacturing facilities have become lead-emission sources of greater concern.

Prolonged exposure to atmospheric lead poses a serious threat to human health. Health effects associated with exposure to lead include gastrointestinal disturbances, anemia, kidney disease, and in severe cases, neuromuscular and neurological dysfunction. Of particular concern are low-level lead exposures during infancy and childhood. Such exposures are associated with decrements in neurobehavioral performance, including intelligence quotient performance, psychomotor performance, reaction time, and growth.

• Toxic Air Contaminants (TAC) are airborne pollutants that may increase a person's risk of developing cancer or other serious health effects. TACs include over 700 chemical compounds that are identified by State and federal agencies based on a review of available scientific evidence. In

California, TACs are identified through a two-step process established in 1983 that includes risk identification and risk management.

#### **Regulatory Setting**

#### Federal

<u>United States Environmental Protection Agency (USEPA).</u> The USEPA is responsible for enforcing the Federal Clean Air Act (CAA), the legislation that governs air quality in the United States. USEPA is also responsible for establishing the National Ambient Air Quality Standards (NAAQS). NAAQS are required under the 1977 CAA and subsequent amendments. USEPA regulates emission sources that are under the exclusive authority of the federal government, such as aircraft, ships, and certain types of locomotives. USEPA has jurisdiction over emission sources outside State waters (e.g., beyond the outer continental shelf) and establishes emission standards, including those for vehicles sold in States other than California, where automobiles must meet stricter emission standards set by the State. As required by the CAA, NAAQS have been established for seven major air pollutants: CO, NO<sub>2</sub>, O<sub>3</sub>, PM<sub>2.5</sub>, PM<sub>10</sub>, SO<sub>2</sub>, and Pb. The CAA requires USEPA to designate areas as attainment, nonattainment, or maintenance for each criteria pollutant based on whether the NAAQS have been achieved. The federal standards are summarized in Table 3.3-1. The USEPA has classified the Los Angeles County portion of the South Coast Air Basin as nonattainment for O<sub>3</sub> and PM<sub>2.5</sub>, attainment for PM<sub>10</sub>, and attainment/unclassified for CO and NO<sub>2</sub>.

#### State

<u>California Air Resources Board (CARB).</u> In addition to being subject to the requirements of CAA, air quality in California is also governed by more stringent regulations under the California Clean Air Act (CCAA). CARB, which became part of the California Environmental Protection Agency in 1991, is responsible for administering the CCAA and establishing the California Ambient Air Quality Standards (CAAQS). The CCAA, as amended in 1992, requires all air districts in the State to achieve and maintain the CAAQS, which are generally more stringent than the federal standards and incorporate additional standards for sulfates, hydrogen sulfide, vinyl chloride, and visibility-reducing particles. CARB has broad authority to regulate mobile air pollution sources, such as motor vehicles. It is responsible for setting emission standards for vehicles sold in California and for other emission sources, such as consumer products and certain off-road equipment. CARB established passenger vehicle fuel specifications, which became effective in March 1996. CARB oversees the functions of local air pollution control districts and air quality management districts, which, in turn, administer air quality activities at the regional and county levels. The State standards are summarized in **Table 3.3-1**.

The CCAA requires CARB to designate areas within California as either attainment or nonattainment for each criteria pollutant based on whether the CAAQS have been achieved. Under the CCAA, areas are designated as nonattainment for a pollutant if air quality data shows that a State standard for the pollutant was violated at least once during the previous three calendar years. Exceedances that are affected by highly irregular or infrequent events are not considered violations of a State standard and are not used as a basis for designating areas as nonattainment.

		California		Federal	
Pollutant	<b>Averaging Period</b>	Standards	Attainment Status	Standards	Attainment Status
$O_{\text{Topp}}(O_{1})$	1-hour	0.09 ppm (180 μg/m <sup>3</sup> )	Nonattainment		
Ozone (O <sub>3</sub> )	8-hour	0.070 ppm (137 μg/m <sup>3</sup> )	/a/	0.075 ppm (147 μg/m <sup>3</sup> )	Nonattainment
Respirable Particulate	24-hour	$50 \ \mu g/m^3$	Nonattainment	$150 \ \mu g/m^3$	Attainment
Matter (PM <sub>10</sub> )	Annual Arithmetic Mean	$20 \ \mu g/m^3$	Nonattainment		
Fine Particulate Matter	24-hour			$35 \ \mu g/m^3$	Nonattainment
(PM <sub>2.5</sub> )	Annual Arithmetic Mean	$12 \ \mu g/m^3$	Nonattainment	$12 \ \mu g/m^3$	Nonattainment
Carbon Monoxide (CO)	8-hour	9.0 ppm (10 mg/m <sup>3</sup> )	Attainment	9 ppm (10 mg/m <sup>3</sup> )	Maintenance
	1-hour	20 ppm (23 mg/m <sup>3</sup> )	Attainment	35 ppm (40 mg/m <sup>3</sup> )	Maintenance
Nitrogen Dioxide	Annual Arithmetic Mean	0.030 ppm (57 μg/m <sup>3</sup> )	Attainment	53 ppb (100 μg/m <sup>3</sup> )	Unclassified/ Attainment
(NO <sub>2</sub> )	1-hour	0.18 ppm (338 μg/m <sup>3</sup> )	Attainment	100 ppb (188 μg/m <sup>3</sup> )	Unclassified/ Attainment
Sulfur Disuids (SQ.)	24-hour	0.04 ppm (105 μg/m <sup>3</sup> )	Attainment		Attainment
Sulfur Dioxide (SO <sub>2</sub> )	1-hour	0.25 ppm (655 μg/m <sup>3</sup> )	Attainment	75 ppb (196 μg/m <sup>3</sup> )	Attainment
Land (Dh)	30-day average	$1.5 \ \mu g/m^3$	Attainment		
Lead (Pb)	Calendar Quarter			$0.15 \ \mu g/m^3$	Nonattainment
/a/ CARB has not determined 8-hour O3 attainment status. Source: CARB, Ambient Air Quality Standards, and attainment status, accessed December 16, 2016 (www.arb.ca.gov/desig/adm/adm.htm)					

 Table 3.3-1

 State and National Ambient Air Quality Standards and Attainment Status

Local

South Coast Air Quality Management District (SCAQMD). The 1977 Lewis Air Quality Management Act merged four air pollution control districts creating the SCAQMD to coordinate air quality planning efforts throughout Southern California. It is responsible for monitoring air quality, as well as planning, implementing, and enforcing programs designed to attain and maintain State and federal ambient air quality standards. Programs include air quality rules and regulations that regulate stationary sources, area sources, point sources, and certain mobile source emissions. The SCAQMD is also responsible for establishing stationary source permitting requirements and for ensuring that new, modified, or relocated

stationary sources do not create net emission increases. The SCAQMD monitors air quality over its jurisdiction of 10,743 square miles, including the South Coast Air Basin, which covers an area of 6,745 square miles and is bounded by the Pacific Ocean to the west; the San Gabriel, San Bernardino and San Jacinto mountains to the north and east; and the San Diego County line to the south. The Basin includes all of Orange County and the non-desert portions of Los Angeles, Riverside, and San Bernardino counties. The SCAQMD also regulates the Riverside County portion of the Salton Sea Air Basin and Mojave Desert Air Basin.

All areas designated as nonattainment under the CCAA are required to prepare plans showing how they will meet the air quality standards. The SCAQMD prepares the Air Quality Management Plan (AQMP) to address CAA and CCAA requirements by identifying policies and control measures. On December 7, 2012, the SCAQMD adopted its 2012 AQMP, which is now the legally enforceable plan for meeting the 24-hour PM<sub>2.5</sub> strategy standard.

The Southern California Association of Governments (SCAG) assists by preparing the transportation portion of the AQMP through the adoption of its Regional Transportation Plan (RTP). This includes the preparation of a Sustainable Communities Strategy (SCS) that responds to planning requirements of SB 375 and demonstrates the region's ability to attain greenhouse gas reduction targets set forth in State law. In its role as the local air quality regulatory agency, the SCAQMD also provides guidance on how environmental analyses should be prepared. This includes recommended thresholds of significance for evaluating air quality impacts.

<u>City of Los Angeles.</u> The City's General Plan includes an Air Quality Element that provides a policy framework that governs air quality planning within the City. Adopted in November 1992, the Plan includes six goals, 15 objectives, and 30 policies that help define how the City will achieve its clean air goals. In 2006, the City released its L.A. CEQA Thresholds Guide that provides guidance in the preparation of environmental documents. This included a chapter focusing on air quality. While it did not set new thresholds of significance for air quality, the L.A. CEQA Thresholds Guide suggests a process for evaluating projects and attempts to standardize analyses through prescribed protocols.

#### **Air Pollution Climatology**

The Project Site is located within the Los Angeles County non-desert portion of the South Coast Air Basin. The Basin is in an area of high air pollution potential due to its climate and topography. The region lies in the semi-permanent high pressure zone of the eastern Pacific, resulting in a mild climate tempered by cool sea breezes with light average wind speeds. The Basin experiences warm summers, mild winters, infrequent rainfalls, light winds, and moderate humidity. This usually mild climatological pattern is interrupted infrequently by periods of extremely hot weather, winter storms, or Santa Ana winds. The Basin is a coastal plain with connecting broad valleys and low hills, bounded by the Pacific Ocean to the west and high mountains around the rest of its perimeter. The mountains and hills within the area contribute to the variation of rainfall, temperature, and winds throughout the region.

The Basin experiences frequent temperature inversions that help to form smog. While temperature typically decreases with height, it actually increases under inversion conditions as altitude increases,

thereby preventing air close to the ground from mixing with the air above. As a result, air pollutants are trapped near the ground. During the summer, air quality problems are created due to the interaction between the ocean surface and the lower layer of the atmosphere. This interaction creates a moist marine layer. An upper layer of warm air mass forms over the cool marine layer, preventing air pollutants from dispersing upward. Additionally, hydrocarbons and NO<sub>2</sub> react under strong sunlight, creating smog. Light daytime winds, predominantly from the west, further aggravate the condition by driving air pollutants inland toward the mountains. Air quality problems also occur during the fall and winter, when CO and NO<sub>2</sub> emissions tend to be higher. CO concentrations are generally worse in the morning and late evening (around 10:00 p.m.) when temperatures are cooler. High CO levels during the late evenings result from stagnant atmospheric conditions trapping CO. Since CO emissions are produced almost entirely from automobiles; the highest CO concentrations in the Basin are associated with heavy traffic. NO<sub>2</sub> concentrations are also generally higher during fall and winter days.

#### Air Monitoring Data

The SCAQMD monitors air quality conditions at 45 locations throughout the Basin. The Project Sites are located in SCAQMD's Central Los Angeles receptor area. Historical data from the area was used to characterize existing conditions in the vicinity of the Project area. **Table 3.3-2** shows pollutant levels, State and federal standards, and the number of exceedances recorded in the area from 2013 through 2015. The one-hour State standard for  $O_3$  was exceeded five times during this three-year period, the daily State standard for  $PM_{10}$  was exceeded 26 times while the daily federal standard for  $PM_{2.5}$  was exceeded seven times. CO and  $NO_2$  levels did not exceed the CAAQS from 2013 to 2015.

		Central	Los Angeles	County
Pollutant	Pollutant Concentration & Standards	2013	2014	2015
	Maximum 1-hour Concentration (ppm)	0.081	0.113	0.104
Ozone	Days > 0.09 ppm (State 1-hour standard)	0	3	2
	Days > 0.075 ppm (Federal 8-hour standard)	0	2	0
	Maximum 1-hour Concentration (ppm)	N/A	N/A	3.2
Carbon	Days > 20 ppm (State 1-hour standard)	N/A	N/A	0
Monoxide	Maximum 8-hour Concentration (ppm)	2.0	2.0	1.8
	Days > 9.0 ppm (State 8-hour standard)	0	0	0
Nitrogen	Maximum 1-hour Concentration (ppm)	0.0903	0.0821	0.0791
Dioxide	Days > 0.18 ppm (State 1-hour standard)	0	0	0
DM	Maximum 24-hour Concentration (µg/m <sup>3</sup> )	57	66	88
$PM_{10}$	Days > 50 $\mu$ g/m <sup>3</sup> (State 24-hour standard)	1	3	26
DM (	Maximum 24-hour Concentration (µg/m <sup>3</sup> )	43.1	N/A	56.4
PM <sub>2.5</sub>	Days > 35 $\mu$ g/m <sup>3</sup> (Federal 24-hour standard)	1	N/A	7
Sulfar Dissida	Maximum 24-hour Concentration (ppm)	N/A	N/A	12.6
Sulfur Dioxide	Days > 0.04 ppm (State 24-hour standard)	N/A	N/A	0
Source: SCAQML	) annual monitoring data ( <u>www.aqmd.gov/home/libi</u>	rary/air-quali	ty-data-studie	es/historical-
data-by-year)	accessed January		13,	2017.

 Table 3.3-2

 2012-2014 Ambient Air Quality Data In Project Vicinity

*N/A:* Not available at this monitoring station.

#### Toxic Air Pollution

According to the SCAQMD's Multiple Air Toxics Exposure Study IV (MATES IV), the incidence of cancer over a lifetime in the US population is about 1 in 4, to 1 in 3, which translates into a risk of about 300,000 in 1 million (SCAQMD 2015). One study, the *Harvard Report on Cancer Prevention*, estimated that, of cancers associated with known risk factors, about 30 percent were related to tobacco, about 30 percent were related to diet and obesity, and about 2 percent were associated with environmental pollution related exposures (Harvard 1996). The potential cancer risk for a given substance is expressed as the incremental number of potential excess cancer cases per million people over a 70-year lifetime exposure at a constant annual average pollutant concentration. The risks are usually presented in chances per million. For example, if the cancer risks were estimated to be 100 per million, this would predict an additional 100 excess cases of cancer in a population of 1 million people over a 70-year lifetime.

As part of the SCAQMD's environmental justice initiatives adopted in late 1997, the SCAQMD adopted the MATES IV study in May 2015, which was a follow-up to the previous MATES I, II, and III air toxics studies conducted in the Basin. The MATES IV study was based on monitored data throughout the Basin and included a monitoring program, an updated emissions inventory of TACs, and a modeling effort to characterize carcinogenic risk across the Basin from exposure to TACs. The MATES IV study applied a 2-kilometer (1.24-mile) grid over the Basin and reported carcinogenic risk within each grid space (each covering an area of 4 square kilometers or 1.54 square miles). The study concluded that the average of the modeled air toxics concentrations measured at each of the monitoring stations in the Basin equates to a background cancer risk of approximately 897 in 1 million primarily due to diesel exhaust particulate matter (DPM). Using the MATES IV methodology, about 94 percent of the cancer risk is attributed to emissions associated with mobile sources, and about 6 percent of the risk is attributed to toxics emitted from stationary sources, which include industries, and businesses such as dry cleaners and chrome plating operations. The MATES IV study found lower ambient concentrations of most of the measured air toxics, as compared to the levels measured in the previous MATES III study finalized in September 2008.

# **Thresholds of Significance**

For the purposes of this analysis, air quality impacts of the Project would be considered significant if they exceed the following Standards of Significance, which are based on Appendix G of the State CEQA Guidelines. According to these guidelines, a project would normally have a significant impact on air quality if it would:

- Conflict with or obstruct implementation of the applicable air quality plan;
- Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is nonattainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors);

- Violate any air quality standard or contribute substantially to an existing or projected air quality violation;
- Expose sensitive receptors to substantial pollution concentrations; or
- Create objectionable odors affecting a substantial number of people.

The State CEQA Guidelines Section 15064.7 provides the significance criteria established by the applicable air quality management district or air pollution control district, when available, may be relied upon to make determinations of significance. The potential air quality impacts of the proposed project are, therefore, evaluated according to thresholds developed by the SCAQMD in their *CEQA Air Quality Handbook, Air Quality Analysis Guidance Handbook,* and subsequent guidance.

#### **Existing Emissions**

Existing development includes 31,846 square feet of retail space. As shown in **Table 3.3-3**, the majority of emissions are generated from mobile sources that access the commercial retail uses at the Project Site.

Enisting Dury Operations Emissions										
Emission Source	Pounds per Day									
Emission Source	VOC	NO <sub>X</sub>	СО	SO <sub>X</sub>	PM <sub>10</sub>	PM <sub>2.5</sub>				
Area Sources	1	<1	<1	<1	<1	<1				
Energy Sources	<1	<1	<1	<1	<1	<1				
Mobile Sources	1	5	14	<1	2	1				
Total Operations	2	5	14	<1	2	1				
Source: DKA Planning, 20	017 based on C	CalEEMod 2016	.3.1 model runs.	£						

Table 3.3-3Existing Daily Operations Emissions

#### **Consistency with Air Quality Plans**

<u>SCAQMD Air Quality Management Plan.</u> The proposed residential, hotel, restaurant, and commercial land uses will neither conflict with the SCAQMD's 2016 Air Quality Management Plan (AQMP) nor jeopardize the region's attainment of air quality standards. The AQMP focuses on achieving clean air standards while accommodating population and housing growth forecasts by SCAG. Specifically, SCAG's growth forecasts from the 2016 RTP/SCS accommodates 4,609,400 persons; 1,690,300 households; and 2,169,100 jobs by 2040.

The Project Site is located in the City's Wilshire Community Plan area. The Community Plan implements land use standards of the General Plan Framework at the local level. The Project is consistent with the City's projected growth capacity for the Community Plan area, which accommodated a projected

population of 337,144 persons and housing base of 138,330 units by 2010.<sup>19</sup> The City has not updated projections beyond 2010 for the Community Plan area.

The Project would primarily develop non-residential uses like hotels, restaurant, and retail, all nonresidential uses that are generally accommodated by the population-based growth projections in the AQMP. However, the Project includes 96 apartments that could add 212 residents to the Plan area, based on the 2.21 persons/household density in the Community Plan area according to the 2010 Census data. This would marginally increase population in the South Coast Air Basin. The Project Site is zoned as C2-1, Wilshire Center/Koreatown Redevelopment Project and is within a Transit Priority Area, zoning classifications that conditionally allow residential uses. As such, the RTP/SCS' assumptions about growth in the City would accommodate housing and population growth on this Project Site. As such, the Project does not conflict with the growth assumptions in the regional air plan and this impact is considered less than significant. See **Table 3.3-4**.

 Table 3.3-3

 Project Consistency With Air Quality Management Plan's Growth Forecast

Year	City Population	Project	City Households	Project
2020	4,017,000	212	1,441,400	06
2040	4,609,400	212	1,690,300	96
Source: DKA Pl	anning 2016 based on SC	CAG 2016 Regional T	Fransportation Plan Grow	th Forecast.
http://www.scag	.ca.gov/Documents/2016	DraftGrowthForecas	tByJurisdiction.pdf	
Assumes Employment for	2.21 persons ecast based on SCAG "E	I ·	usehold per tudy", October 31, 2001.	2010 Census.

<u>City of Los Angeles General Plan Air Quality Element</u>. The City's General Plan Air Quality Element identifies 30 policies that identify specific strategies for advancing the City's clean air goals. As shown in **Table 3.3-5**, the Project is consistent with the applicable policies in the General Plan. As such, the Project's impact on the City's General Plan would be considered less than significant. The air quality impacts of residential development on the Project Site are accommodated in the region's emissions inventory for the 2016 RTP/SCS and 2016 AQMP. The Project will therefore not conflict with or obstruct implementation of the AQMP, and any impact on the Plan would be less than significant. Similarly, the Project is consistent with the City's General Plan Air Quality Element's policies and does not conflict with its six goals and 15 objectives. As such, this impact would be less than significant.

Table 3.3-4 General Plan Air Quality Element

Policy						Analysis					
Policy	1.3.1	Minimize	particulate	emissions	from	Consistent.	Construction	activities	will	comply	with

<sup>19</sup> City of Los Angeles, Wilshire Community Plan, <u>www.cityplanning.lacity.org/complan/pdf/wilcptxt.pdf</u>.

Policy	Analysis
construction sites.	SCAQMD Rule 403 that governs fugitive dust. Best management practices will be employed that reduce local exposure to $PM_{10}$ and $PM_{2.5}$ .
<b>Policy 1.3.2</b> Minimize particulate emissions from unpaved roads and parking lots, which are associated with vehicular traffic.	<b>Consistent</b> . There will be no unpaved roads or parking lots. All areas will be paved and developed.
<b>Policy 2.1.1.</b> Utilize compressed work weeks and flextime, telecommuting, carpooling, vanpooling, public transit, and improve walking/bicycling related facilities in order to reduce vehicle trips and/or VMT as an employer and encourage the private sector to do the same to reduce work trips and traffic congestion.	<b>Consistent.</b> The Project would be located in an urban area with significant infrastructure to facilities alternative transportation modes, including proximity to the Metro Routes 16, 18, 20, 66, 206, 207, 209, 210, 316, 330, 710, 720, 728, 757 and the Metro Purple Line station, along with bus services from Foothill Transit Route 481, Santa Monica Big Blue Bus Route R7, and LADOT DASH shuttles serving Wilshire Center/Koreatown and Hollywood/Wilshire.
<b>Policy 2.1.2.</b> Facilitate and encourage the use of telecommunications (i.e., telecommuting) in both the public and private sectors, in order to reduce work trips.	<b>Consistent.</b> This is an encouragement and not a requirement.
<b>Policy 2.2.1.</b> Discourage single-occupant vehicle use through a variety of measures such as market incentive strategies, mode-shift incentives, trip reduction plans and ridesharing subsidies.	<b>Consistent.</b> This is a discouragement and not a requirement.
<b>Policy 2.2.2.</b> Encourage multi-occupant vehicle travel and discourage single-occupant vehicle travel by instituting parking management practices.	<b>Consistent.</b> This is an encouragement and not a requirement.
<b>Policy 2.2.3.</b> Minimize the use of single-occupant vehicles associated with special events or in areas and times of high levels of pedestrian activities.	<b>Not Applicable.</b> The Project does not include special events that would require traffic management.
Policy 3.2.1. Manage traffic congestion during peak hours.	<b>Consistent.</b> The Project would minimize traffic impacts below significance thresholds as described in the Transportation/Traffic section of this IS/MND.
<b>Policy 4.1.1.</b> Coordinate with all appropriate regional agencies on the implementation of strategies for the integration of land use, transportation, and air quality policies.	<b>Consistent.</b> The Project is being entitled through the City of Los Angeles, which coordinates with SCAG, Metro, and other regional agencies on the coordination of land use, air quality, and transportation policies.
<b>Policy 4.1.2.</b> Ensure that project level review and approval of land use development remains at the local level.	<b>Consistent.</b> The Project would be approved and environmentally cleared at the local level.
<b>Policy 4.2.1.</b> Revise the City's General Plan/Community Plans to achieve a more compact, efficient urban form and to promote more transit-oriented development and mixed-use development.	<b>Not Applicable.</b> This policy calls for City updates to its General Plan.
<b>Policy 4.2.2</b> Improve accessibility for the City's residents to places of employment, shopping centers, and other establishments.	<b>Consistent.</b> The Project is an infill development that providing residents with proximate access to jobs, shopping, and other uses.

Table 3.3-4General Plan Air Quality Element

Policy	Analysis
<b>Policy 4.2.3</b> Ensure that new development is compatible with pedestrians, bicycles, transit, and alternative fuel vehicles.	<b>Consistent.</b> The Project would include pedestrian activity on the ground-floor with commercial spaces. Bicycle parking would be provided per LAMC as shown in Table 2-4 of Section 2 of this IS/MND. Vehicle parking, including any charging spaces, would be on the Project Site per LAMC as shown in Table 2-3 of Section 2 of this IS/MND.
<b>Policy 4.2.4</b> Require that air quality impacts be a consideration in the review and approval of all discretionary projects.	<b>Consistent.</b> The Project is being evaluated under CEQA for air quality impacts and complies with this policy.
<b>Policy 4.2.5.</b> Emphasize trip reduction, alternative transit and congestion management measures for discretionary projects.	<b>Consistent.</b> The Project would be located in an urban area with significant infrastructure to facilities alternative transportation modes, including proximity to bus routes operating by the Metro and LADOT DASH buses.
<b>Policy 4.3.1.</b> Revise the City's General Plan/Community Plans to ensure that new or relocated sensitive receptors are located to minimize significant health risks posed by air pollution sources.	<b>Not Applicable.</b> This policy calls for City updates to its General Plan.
<b>Policy 4.3.2.</b> Revise the City's General Plan/Community Plans to ensure that new or relocated major air pollution sources are located to minimize significant health risks to sensitive receptors.	<b>Not Applicable.</b> This policy calls for City updates to its General Plan.
<b>Policy 5.1.1.</b> Make improvements in Harbor and airport operations and facilities in order to reduce air emissions.	<b>Not Applicable.</b> This policy calls for cleaner operations of the City's water port and airport facilities.
<b>Policy 5.1.2</b> Effect a reduction in energy consumption and shift to non-polluting sources of energy in its buildings and operations.	<b>Consistent.</b> The Project would comply with CalGreen requirements as required by LA Green Building Code. In addition, the Project would include several features that help to minimize energy consumption, including access to public transportation and designated bike storage areas.
<b>Policy 5.1.3.</b> Have the Department of Water and Power make improvements at its in-basin power plants in order to reduce air emissions.	<b>Not Applicable.</b> This policy calls for cleaner operations of the City's Water and Power energy plants.
<b>Policy 5.1.4.</b> Reduce energy consumption and associated air emissions by encouraging waste reduction and recycling.	<b>Not Applicable.</b> This policy calls for City facilities to reduce solid waste and energy consumption.
<b>Policy 5.2.1.</b> Reduce emissions from its own vehicles by continuing scheduled maintenance, inspection and vehicle replacement programs; by adhering to the State of California's emissions testing and monitoring programs; by using alternative fuel vehicles wherever feasible, in accordance with regulatory agencies and City Council policies.	<b>Not Applicable.</b> This policy calls for the City to gradually reduce the fleet emissions inventory from its vehicles through use of alternative fuels, improved maintenance practices, and related operational improvements.
Policy 5.3.1. Support the development and use of	Consistent. The Project would be designed to meet the

Table 3.3-4General Plan Air Quality Element

Policy	Analysis			
equipment powered by electric of low-emitting fuels.	applicable requirements of the States Green Building Standards Code and the City of Los Angeles' Green Building Code.			
<b>Policy 6.1.1.</b> Raise awareness through public-information and education programs of the actions that individuals can take to reduce air emissions.	<b>Not Applicable.</b> This policy calls for the City to promote clean air awareness through its public awareness programs.			
Table: CAJA Environnemental Services, March 2017.				

Table 3.3-4 General Plan Air Quality Element

# b) Would the project violate any air quality standard or contribute substantially to an existing or projected air quality violation?

Less Than Significant Impact with Mitigation Incorporated. A project could have a significant impact where project-related emissions would exceed federal, state, or regional standards or thresholds, or where project-related emissions would substantially contribute to an existing or projected air quality violation. Both short-term impacts occurring during construction (e.g., site grading, truck trips) and long-term effects related to the ongoing operation of the Project are discussed. This analysis focuses on two levels of impacts: pollutant emissions and pollutant concentrations. "Emissions" refer to the quantity of pollutants released into the air. "Concentrations" refer to the amount of pollutant material per volumetric unit of air, as measured in parts per million (ppm) or micrograms per cubic meter ( $\mu g/m^3$ ).

# **Construction** Phase

Construction-related emissions were estimated using the South Coast Air Quality Management District's (SCAQMD's) CalEEMod 2016.3.1 model using assumptions from the Project's developer, including the Project's cumulative construction schedule of 24 months. **Table 3.3-6** summarizes the proposed construction schedule that was modeled for air quality impact.

	Construction Schedule	
Phase	Duration	Notes
Demolition	12/1/17-2/1/18	781 tons of debris hauled off-site
Site Preparation	2/2/18-3/1/18	
Grading	3/2/18-4/1/18	20,000 cubic yards of soil export
Building Construction	4/2/18-12/1/19	
Architectural Coatings	10/15/19-12/1/19	
Construction schedule, including star Client provided information, Novemb Table: CAJA Environmental Services,	er 2016.	ates only.

Table 3	.3-6	
	Calcadard	1.

# Construction Phase Air Quality Impacts on Regional Air Quality

As shown in **Table 3.3-7**, construction of the Project would produce VOC,  $NO_X$ , CO,  $SO_X$ ,  $PM_{10}$  and  $PM_{2.5}$  emissions that do not exceed the SCAQMD's regional thresholds. As a result, construction of the Proposed Project would not contribute substantially to an existing violation of air quality standards for regional pollutants (e.g., ozone). Therefore, this impact would be less than significant.

		<i>y</i> eonsei aet		ons - Chinit	-9			
	Pounds Per Day							
Year	VOC	NO <sub>X</sub>	CO	SO <sub>X</sub>	PM <sub>10</sub>	PM <sub>2.5</sub>		
2017	5	52	31	<1	4	3		
2018	5	75	32	<1	10	6		
2019	53	33	34	<1	4	2		
			I	•	L	1		
Maximum Regional Total	53	75	34	<1	10	6		
<b>Regional Significance Threshold</b>	75	100	550	150	150	55		
Exceed Threshold?	No	No	No	No	No	No		
			1	J.	L	J		
Maximum Localized Total	49	49	29	<1	8	5		
Localized Significance Threshold		74	680		5	3		
Exceed Threshold?	N/A	No	No	N/A	Yes	Yes		
Numbers may not add up due to roun	ding.		1		1	1		
Source: Source: DKA Planning, 201	7 based of	n CalEEMod	2016.3.1 m	odel runs. LS	T analyses bas	sed on 1-a		

<b>Table 3.3-7</b>
Estimated Daily Construction Emissions - Unmitigated

site with 25 meter distances to receptors in Central LA source receptor area.

#### Construction Phase Air Quality Impacts on Local Air Quality

In terms of local air quality, the Project would produce significant emissions that do not exceed the SCAQMD's recommended localized standards of significance for NO<sub>2</sub> and CO during the construction phase. However, construction activities could produce  $PM_{10}$  and  $PM_{2.5}$  emissions that exceed localized thresholds recommended by the SCAQMD, primarily from vehicle exhaust and fugitive dust emissions from off-road construction vehicles during the site preparation and grading phases. As a result, construction impacts on localized air quality are considered significant but mitigable.

**Mitigation Measure MM-3-1** calls for the use of readily-available construction equipment that uses EPA-certified Tier 3 engines to reduce combustion-related NO<sub>2</sub>, PM<sub>10</sub> and PM<sub>2.5</sub> emissions.

There are several regulatory compliance measures that must be implemented under SCAQMD Rule 403, which governs fugitive dust emissions. **Regulatory Compliance Measure RCM-3-1** addresses fugitive dust emissions of  $PM_{10}$  and  $PM_{2.5}$  that would be regulated by SCAQMD Rule 403, which calls for Best

Available Control Measures (BACM) that include watering portions of the site that are disturbed during grading activities and minimizing tracking of dirt onto local streets. It should be noted that Table 3.3-7 conservatively does not assume the application of BACMs to control fugitive dust. The **Regulatory Compliance Measure RCM-3-2** would also require that all coatings comply with SCAQMD Rule 1113, which governs the VOC content of coatings. **Regulatory Compliance Measure RCM-3-3** and **RCM-3-4** ensure compliance with the California Code of Regulations

#### **Regulatory Compliance Measures**

- **RCM-3-1** Construction activities shall comply with SCAQMD Rule 403, including the following measures:
  - Apply water to disturbed areas of the site three times a day
  - Require the use of a gravel apron or other equivalent methods to reduce mud and dirt trackout onto truck exit routes
  - Appoint a construction relations officer to act as a community liaison concerning onsite construction activity including resolution of issues related to PM generation.
  - Limit soil disturbance to the amounts analyzed in this air quality analysis.
  - All materials transported off-site shall be securely covered.
  - Apply non-toxic soil stabilizers according to manufacturers' specifications to all inactive construction areas (previously graded areas inactive for ten days or more).
  - Traffic speeds (worker vehicles and construction vehicles) on all unpaved roads (including unpaved portions of the Project Site) to be reduced to 15 mph or less.
- **RCM-3-2** Architectural coatings and solvents applied during construction activities shall comply with SCAQMD Rule 1113, which governs the VOC content of architectural coatings.
- **RCM-3-3** In accordance with Sections 2485 in Title 13 of the California Code of Regulations, the idling of all diesel-fueled commercial vehicles (weighing over 10,000 pounds) during construction shall be limited to five minutes at any location.
- **RCM-3-4** In accordance with Section 93115 in Title 17 of the California Code of Regulations, operation of any stationary, diesel-fueled, compression-ignition engines shall meet specified fuel and fuel additive requirements and emission standards.

# **Construction Mitigation Measure**

**MM-3-1** All off-road construction equipment greater than 50 hp shall meet USEPA Tier 3 emission standards, to reduce  $NO_x$ ,  $PM_{10}$ , and  $PM_{2.5}$  emissions at the Project site. In addition, all construction equipment shall be outfitted with Best Available Control Technology devices certified by CARB. Any emissions control device used by the contractor shall achieve emissions reductions that are no less than what could be achieved by a Level 3 diesel emissions control strategy for a similarly sized engine as defined by CARB regulations. At the time of mobilization of each applicable unit of equipment, a

copy of each unit's certified tier specification, BACT documentation, and CARB or SCAQMD operating permit shall be provided.

# Construction Phase Air Quality Impacts After Mitigation

As shown in **Table 3.3-8**, implementation of **Mitigation Measures MM-3-1** would substantially reduce on-site  $PM_{10}$  and  $PM_{2.5}$  emissions during the construction process, particularly during the site preparation and grading phases. As a result, construction of the Project would not produce any local violation of air quality standards or contribute substantially to an existing or projected air quality violation.

	Tated Daily Collisti detion Emissions - Witigated							
	Pounds Per Day							
Year	VOC	NO <sub>X</sub>	СО	SO <sub>X</sub>	PM <sub>10</sub>	PM <sub>2.5</sub>		
2017	1	27	35	<1	2	2		
2018	2	54	35	<1	5	3		
2019	51	26	34	<1	3	2		
				1	I	J		
Maximum Regional Total	51	54	35	<1	5	3		
<b>Regional Significance Threshold</b>	75	100	550	150	150	55		
Exceed Threshold?	No	No	No	No	No	No		
			<u> </u>		I	1		
Maximum Localized Total	49	27	34	<1	3	<3		
Localized Significance Threshold		74	680		5	3		
Exceed Threshold?	N/A	No	No	N/A	No	No		
Numbers may not add up due to roun	dino		1	1	1	I		

 Table 3.3-8

 Estimated Daily Construction Emissions - Mitigated

Numbers may not add up due to rounding.

Source: DKA Planning, 2017 based on CalEEMod 2016.3.1 model runs. LST analyses based on 1-acre site with 25 meter distances to receptors in Central LA source receptor area.

#### **Operational Phase**

The Project will also produce long-term air quality impacts to the region primarily from motor vehicles that access the Project Site. The Project could add up to 4,229 net vehicle trips to and from the Project Site on a peak weekday at the start of operations in 2019.<sup>20</sup> Operational emissions would not exceed SCAQMD's regional significance thresholds for VOC, NO<sub>X</sub>, CO, PM<sub>10</sub> and PM<sub>2.5</sub> emissions (Table 3.3-9). As a result, the Project's operational impacts on regional air quality would be less than significant.

With regard to localized air quality impacts, the Project would emit minimal emissions of NO<sub>2</sub>, CO,  $PM_{10}$ , and  $PM_{2.5}$  from area and energy sources on-site. As shown in **Table 3.3-9**, these localized

<sup>&</sup>lt;sup>20</sup> Fehr & Peers, 800 South Western Avenue Draft Transportation Impact Analysis, April 2017.

emissions would not approach the SCAQMD's localized significance thresholds that signal when there could be human health impacts at nearby sensitive receptors during long-term operations. Therefore, the Project's operational impacts on localized air quality would be less than significant.

The long-term operation of the Project would not violate any air quality standard or contribute substantially to an existing or projected air quality violation for regional and localized air quality.

	Pounds Per Day					
Emissions Source	VOC	NO <sub>X</sub>	CO	SOX	PM <sub>10</sub>	PM <sub>2.5</sub>
Area Sources	5	<1	8	<1	<1	<1
Energy Sources	<1	3	2	<1	<1	<1
Mobile Sources	9	37	96	<1	20	6
Total Operations	14	40	106	<1	20	6
Existing Operations	-2	-5	-14	-<1	-2	-1
		L			L	<u> </u>
	10	25	0.2	<1	10	-
Net Regional Total	12	35	92	< <u>1</u>	18	5
Net Regional Total Regional Significance Threshold	55	55	92 550	150	18	5 55
			-			
Regional Significance Threshold	55	55	550	150	150	55
Regional Significance Threshold	55	55	550	150	150	55
Regional Significance Threshold Exceed Threshold?	55 No	55 No	550 No	150 No	<b>150</b> No	55 No

 Table 3.3-9

 Estimated Daily Operations Emissions – Unmitigated

Source: DKA Planning 2017 based on CalEEMod 2016.3.1 model runs. LST analysis based on 1-acre site with 25 meter distances to receptors in Central LA source receptor area.

c) Would the project result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions, which exceed quantitative threshold for ozone precursors)?

#### Less Than Significant Impact with Mitigation Incorporated.

# Construction

A project's construction impacts could be considered cumulative considerable if it substantially contributes to cumulative air quality violations when considering other projects that may undertake concurrent construction activities. Construction of the Project would not contribute significantly to cumulative emissions of any non-attainment regional pollutants. For regional ozone precursors, the Project would not exceed SCAQMD mass emission thresholds for ozone precursors during construction.

Similarly, regional emissions of  $PM_{10}$  and  $PM_{2.5}$  would not exceed mass thresholds established by the SCAQMD. Therefore, construction emissions impacts on regional criteria pollutant emissions would be considered less than significant.

When considering local impacts, cumulative construction emissions are considered when projects are within close proximity of each other that could result in larger impacts on local sensitive receptors. Construction of the Project itself could produce cumulative considerable emissions of localized nonattainment pollutants  $PM_{10}$  and  $PM_{2.5}$ , as the anticipated emissions would exceed LST thresholds set by the SCAQMD. This is considered a significant but mitigable impact.

There are 75 proposed developments in the vicinity of the Project Site that were identified by the Project's traffic study.<sup>21</sup> There was one proposed developments nearby the Project Site that were identified by the Project's traffic study.<sup>22</sup>

No. 48 – 3525 8<sup>th</sup> Street, 367 dwelling units, and 22,906 square feet of retail, approximately 150 feet northeast of the Site. A Letter of Determination was sent in March 2017.<sup>23</sup> The related project is expected to begin construction prior to this Project. The related project's MND (ENV-2014-4614-MND) determined no significant construction impacts.

The other related projects are further apart. If any of these proposed projects were to undertake construction concurrently with the Project, localized CO,  $PM_{2.5}$ ,  $PM_{10}$ , and NO<sub>2</sub> concentrations would be further increased. However, the application of LST thresholds to each cumulative project in the local area would help ensure that each project does not produce localized hotspots of CO,  $PM_{2.5}$ ,  $PM_{10}$ , and NO<sub>2</sub>. Any projects that would exceed LST thresholds (after mitigation) would perform dispersion modeling to confirm whether health-based air quality standards would be violated. The SCAQMD's LST thresholds recognize the influence of a receptor's proximity, setting mass emissions thresholds for  $PM_{10}$  and  $PM_{2.5}$  that generally double with every doubling of distance.

In regard to determining the significance of the Project contribution, the SCAQMD neither recommends quantified analyses of construction and/or operational emissions from multiple development projects nor provides methodologies or thresholds of significance to be used to assess the cumulative emissions generated by multiple cumulative projects. Instead, the SCAQMD recommends that a project's potential contribution to cumulative impacts be assessed utilizing the same significance criteria as those for project-specific impacts. Furthermore, SCAQMD states that "projects that do not exceed the project-specific thresholds are generally not considered to be cumulatively significant."<sup>24</sup> if an individual development project generates less than significant construction or operational emissions, then the development project

<sup>&</sup>lt;sup>21</sup> Fehr & Peers, 800 South Western Avenue Draft Transportation Impact Analysis, April 2017.

<sup>&</sup>lt;sup>22</sup> <u>Transportation Impact Analysis</u>, Fehr & Peers, April 2017.

<sup>&</sup>lt;sup>23</sup> http://161.149.221.137/caseinfo/casesummary.aspx?case=CPC-2015-4613-GPA-VZC-HD-BL-CUB-SPR

<sup>&</sup>lt;sup>24</sup> South Coast Air Quality Management District (SCAQMD), White Paper on Potential Control Strategies to Address Cumulative Impacts from Air Pollution (2003).

would not generate a cumulatively considerable increase in emissions for those pollutants for which the Basin is in nonattainment.

**Mitigation Measure MM-3-1** would require the use of cleaner off-road construction equipment. **Regulatory Compliance Measures RCM-3-1** and **RCM-3-2** call for good housekeeping measures that substantially reduce NO<sub>2</sub>, PM<sub>10</sub> and PM<sub>2.5</sub> emissions during on-site construction activities. **Regulatory Compliance Measure RCM-3-3** and **RCM-3-4** ensure compliance with the California Code of Regulations. These could similarly be implemented at other construction sites for any related projects. Therefore, construction of the Project would not have any considerable contribution to cumulative impacts on pollutant concentrations at nearby receptors. Construction of the Project would not have any considerable contribution to cumulative impacts on pollutant concentrations at nearby receptors with implementation of **Mitigation Measure MM-3-1**.

#### **Operation Phase Air Quality Impacts**

As for cumulative operational impacts, the proposed land use will not produce cumulatively considerable emissions of nonattainment pollutants at the regional or local level. Because the Project's air quality impacts would not exceed the SCAQMD's operational thresholds of significance as noted in Table 3.3-9, the Project's impacts on cumulative emissions of non-attainment pollutants is considered less than significant. The Project is a mixed-use residential, hotel, and retail development that would not include major sources of combustion or fugitive dust. As a result, its localized emissions of PM<sub>10</sub> and PM<sub>2.5</sub> would be minimal. Likewise, existing land uses in the area include land uses that do not produce substantial emissions of localized nonattainment pollutants. Therefore, the Project's contribution to cumulative air quality impacts would be less than significant.

#### d) Would the project expose sensitive receptors to substantial pollutant concentrations?

Less Than Significant Impact with Mitigation Incorporated. Some land uses are considered more sensitive to changes in air quality than others, depending on the population groups and the activities involved. CARB has identified the following typical groups who are most likely to be affected by air pollution: children under 14; the elderly over 65 years of age; athletes; and people with cardiovascular and chronic respiratory diseases. According to the SCAQMD, sensitive receptors include residences, schools, playgrounds, childcare centers, athletic facilities, long-term health care facilities, rehabilitation centers, convalescent centers, and retirement homes. The vicinity of the Project Site is densely developed, with several existing or reasonably foreseeable sensitive receptors, including:

- Multi-family residences, 800 block of South Oxford Avenue; 10 feet east of the Project site.
- Multi-family residences, 3803 West 8<sup>th</sup> Street; 235 feet northwest of the Project site.
- Multi-family residences, 802 South Manhattan Place; 230 feet northwest of the Project site.
- Hobart Boulevard Elementary School, 980 South Hobart Boulevard; 1,080 feet southeast of the Project Site.

- Wilton Place Elementary School, 745 South Wilton Place; 1,650 feet west of the Project Site.
- Wilshire Park Elementary School, 4063 Ingraham Street; 2,050 feet northwest of the Project Site.
- Braverman Elementary School East, 3633 Wilshire Boulevard; 2,080 feet northeast of the Project Site.

# Construction Phase Air Quality Impacts on Sensitive Receptors

As illustrated in **Table 3.3-7**, these nearby receptors could be exposed to substantial concentrations of localized pollutants  $PM_{10}$  and  $PM_{2.5}$  from construction of the Project. Specifically, construction activities would exceed SCAQMD LST thresholds for  $PM_{10}$  and  $PM_{2.5}$  and represent a significant but mitigable impact. LST thresholds represent the maximum emissions from a project that will not cause or contribute to an exceedance of the most stringent applicable ambient air quality standard.

**Mitigation Measure MM-3-1** would require the use of cleaner off-road construction equipment. The Project would not generate a substantial number of truck trips. **Regulatory Compliance Measures RCM-3-1** and **RCM-3-2** call for good housekeeping measures that substantially reduce NO<sub>2</sub>, PM<sub>10</sub> and PM<sub>2.5</sub> emissions during on-site construction activities. **Regulatory Compliance Measure RCM-3-3** and **RCM-3-4** ensure compliance with the California Code of Regulations. These could similarly be implemented at other construction sites for any related projects. Therefore, construction of the Project would not have any significant impacts on pollutant concentrations at nearby receptors.

# **Operation Phase Air Quality Impacts on Sensitive Receptors**

The Project would generate long-term emissions on-site from area and energy sources that would generate negligible pollutant concentrations of CO, NO<sub>2</sub>, PM<sub>2.5</sub>, or PM<sub>10</sub> at nearby sensitive receptors. While long-term operations of the Project would generate traffic that produces off-site emissions, these would not result in exceedances of CO air quality standards at roadways in the area due to three key factors. First, CO hotspots are extremely rare and only occur in the presence of unusual atmospheric conditions and extremely cold conditions, neither of which applies to this Project area. Second, auto-related emissions of CO continue to decline because of advances in fuel combustion technology in the vehicle fleet. Finally, the Project would not contribute to the levels of congestion that would be needed to produce the amount of emissions needed to trigger a potential CO hotspot.<sup>25</sup> Specifically, traffic levels of service at 15 intersections studied in the vicinity of the Project would not be significantly impacted by traffic volumes from the development under existing or 2020 horizon scenarios.<sup>26</sup>

Finally, the Project would not result in any substantial emissions of TACs during the construction or operations phase. During the construction phase, the primary air quality impacts would be associated with

<sup>&</sup>lt;sup>25</sup> Caltrans, Transportation Project-Level Carbon Monoxide Protocol, updated October 13, 2010.

<sup>&</sup>lt;sup>26</sup> Fehr & Peers, 800 South Western Avenue Draft Transportation Impact Analysis, April 2017.

the combustion of diesel fuels, which produce exhaust-related particulate matter that is considered a toxic air contaminant by CARB based on chronic exposure to these emissions.<sup>27</sup> However, construction activities would not produce chronic, long-term exposure to diesel particulate matter. During long-term Project operations, the Project would not include typical sources of acutely and chronically hazardous TACs such as industrial manufacturing processes and automotive repair facilities. As a result, the Project would not create substantial concentrations of TACs. In addition, the SCAQMD recommends that health risk assessments be conducted for substantial sources of diesel particulate emissions (e.g., truck stops and warehouse distribution facilities) and has provided guidance for analyzing mobile source diesel emissions.<sup>28</sup> Based on the limited activity of TAC sources, the Project would not warrant the need for a health risk assessment associated with on-site activities. Therefore, Project impacts related to TACs would be less than significant.

#### e) Would the project create objectionable odors affecting a substantial number of people?

**Less Than Significant Impact.** Odors are usually associated with industrial projects involving the use of chemicals, solvents, petroleum products, and other strong-smelling elements used in manufacturing processes, as well as sewage treatment facilities and landfills.

During the construction phase for the Project, activities associated with the operation of construction equipment, the application of asphalt, the application of architectural coatings, and other interior and exterior finishes may produce discernible odors typical of most construction sites. Although these odors could be a source of nuisance to adjacent receptors, they are temporary and intermittent in nature. As construction-related emissions dissipate from the construction area, the odors associated with these emissions would also decrease, dilute, and become unnoticeable.

The Project would introduce additional commercial and residential uses to the area but would not result in activities that create objectionable odors. It would not include any land uses typically associated with unpleasant odors and local nuisances (e.g., rendering facilities, dry cleaners). SCAQMD regulations that govern nuisances (i.e. Rule 402, Nuisances) and Best Available Control Technology Guidelines would regulate any occasional odors associated with on-site uses. As a result, any odor impacts from the Project would be less than significant.

<sup>&</sup>lt;sup>27</sup> California Office of Environmental Health Hazard Assessment. Health Effects of Diesel Exhaust. www. <u>http://oehha.ca.gov/public\_info/facts/dieselfacts.html</u>

<sup>&</sup>lt;sup>28</sup> SCAQMD, Health Risk Assessment Guidance for Analyzing Cancer Risks from Mobile Source Diesel Emissions, December 2002.

#### 4. **BIOLOGICAL RESOURCES**

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

a) Would the project have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulation, or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?

**Less Than Significant Impact.** A significant impact would occur if a project were to remove or modify habitat for any species identified or designated as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Wildlife<sup>29</sup> (CDFW) or the U.S. Fish and Wildlife Service (USFWS). The Project Site is located in an urbanized area of the City.

The Project Site is primarily covered with buildings and surface parking. There are no City or County significant ecological areas on the Project Site.<sup>30</sup> The Site does not contain any critical habitat or support any species identified as a candidate, sensitive, or special-status species in local or regional plans, policies, or regulations, However, several street and ornamental trees on and around the Development Site would be removed during construction. Nesting birds are protected under the federal Migratory Bird Treaty Act (MBTA) and the CDFW Code Section 3503. Compliance with the regulations of the MBTA and CDFW would ensure Project impacts are less than significant.

<sup>&</sup>lt;sup>29</sup> Effective January 1, 2013, the California Department of Fish and Game changed its name to the California Department of Fish and Wildlife: http://www.dfg.ca.gov/about/namechange.html.

<sup>&</sup>lt;sup>30</sup> Navigate LA, Significant Ecological Areas layer: http://navigatela.lacity.org/navigatela/.

# b) Would the project have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, and regulations or by the California Department of Fish and Wildlife or U.S. Fish and Wildlife Service?

**No Impact.** A significant impact would occur if riparian habitat or any other sensitive natural community identified in local or regional plans, policies, and regulations or by the CDFW or USFWS were to be adversely modified without adequate mitigation. No riparian or other sensitive habitat areas are located on or adjacent to the Project Site.<sup>31</sup> Therefore, no impact to riparian habitat or sensitive natural community would occur.

c) Would the project have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?

**No Impact.** A significant impact would occur if federally protected wetlands, as defined by Section 404 of the Clean Water Act, would be modified or removed by a project without adequate mitigation. The Project Site is located in an urbanized area of the City. No federally protected wetlands (e.g., estuarine and marine deepwater, estuarine and marine, freshwater pond, lake, riverine) occur on or in the immediate vicinity of the Project Site. The nearest wetland habitat is at MacArthur Park Lake classified as Freshwater Pond and located approximately 1.75 miles from the Project Site.<sup>32</sup> Therefore, the Project would not result in the direct removal, filling, or hydrological interruption of a federally protected wetlands wetland as defined by Section 404 of the Clean Water Act. No impact to federally protected wetlands would occur.

d) Would the project interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?

**No Impact.** A significant impact would occur if a project would interfere with or remove access to a migratory wildlife corridor or impede the use of wildlife nursery sites. Due to the existing urban development on the Project Site and in the adjacent surroundings, the Project Site does not function as a corridor for the movement of native or migratory animals. No native wildlife nurseries are located in the Project area. Therefore, no impacts would occur.

<sup>&</sup>lt;sup>31</sup> U. S. Fish & Wildlife Service, National Wetlands Inventory, Riparian Layer: http://www.fws.gov/wetlands/Data/Mapper.html, March 7, 2017.

<sup>&</sup>lt;sup>32</sup> U. S. Fish & Wildlife Service, National Wetlands Inventory, Wetlands Layer: <u>http://www.fws.gov/wetlands/Data/Mapper.html</u>, accessed March 7, 2017.

# e) Would the project conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?

**Less Than Significant Impact with Mitigation Incorporated.** A project-related significant adverse effect could occur if a project would cause an impact that is inconsistent with local regulations pertaining to biological resources. Local ordinances protecting biological resources are limited to the City of Los Angeles Native Tree Preservation Ordinance, which protects certain trees (including Valley Oak and California Live Oak, Southern California Black Walnut, Western Sycamore, and California Bay).<sup>33</sup>

The Project Site contains one non-protected on-site tree which will be replaced by a ratio of 1:1. The Project Site contains two non-protected street trees which will be replaced by a ratio of 2:1. The Project would also be required to provide 24 on-site trees (one tree for every four dwelling units). The Project would include the planting of 30 new trees in total.

The Project would not impact any protected trees. However, environmental impacts may result due to the loss of the trees on the Project Site and in the City right-of-way. The potential impacts will be mitigated to a less than significant level with **Mitigation Measure MM-4-1**.

# Mitigation Measure

# MM-4-1 Tree Removal

- Prior to the issuance of any permit, a plot plan shall be prepared indicating the location, size, type, and general condition of all existing trees on the site and within the adjacent public right(s)-of-way.
- All significant (8-inch or greater trunk diameter, or cumulative trunk diameter if multi-trunked, as measured 54 inches above the ground) non-protected trees on the Project Site proposed for removal shall be replaced at a 1:1 ratio with a minimum 24-inch box tree. Net, new trees, located within the parkway of the adjacent public right(s)-of-way, may be counted toward replacement tree requirements.
- Removal or planting of any tree in the public right-of-way requires approval of the Board of Public Works. Contact Urban Forestry Division at: 213-847-3077. All trees in the public right-of-way shall be provided per the current standards of the Urban Forestry Division of the Department of Public Works, Bureau of Street Services.

<sup>&</sup>lt;sup>33</sup> City of Los Angeles, Ordinance No. 177404: http://cityplanning.lacity.org/Code\_Studies/Other/ProtectedTreeOrd.pdf.

# f) Would the project conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?

**No Impact.** A significant impact would occur if a project is inconsistent with mapping or policies in any conservation plans of the types cited. The Project Site is located in an urbanized area of the City. Due to the existing urban development on the Site and in the adjacent surroundings, there are no known locally designated natural communities on the Project Site. There are no City or county significant ecological areas.<sup>34</sup> The Project would not conflict with the provisions of an adopted Habitat Conservation Plan, Natural Conservation Community Plan, or other approved local, regional, or State habitat conservation plan. No impact with respect to Habitat or Natural Community Conservation Plans would occur.

<sup>&</sup>lt;sup>34</sup> Navigate LA, Significant Ecological Areas layer: http://navigatela.lacity.org/navigatela/.

# 5. CULTURAL RESOURCES

The section is based, in part, on the following items, included as Appendix D of this IS/MND:

Historic Resource Assessment and Impacts Analysis, ESA PCR, November 2016.

Paleontology response, Los Angeles Natural History Museum, April 6, 2017.

#### **Add Area Discussion**

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

# a) Would the project cause a substantial adverse change in the significance of a historical resource as defined in State CEQA Guidelines §15064.5?

Less Than Significant Impact with Mitigation Incorporated. State CEQA Guidelines Section 15064.5 defines a historical resource as: 1) a resource listed in or determined to be eligible by the State Historical Resources Commission for listing in the California Register of Historical Resources; 2) a resource listed in a local register of historical resources or identified as significant in a historical resource survey meeting certain state guidelines; or 3) an object, building, structure, site, area, place, record or manuscript which a lead agency determines to be significant in the architectural, engineering, scientific, economic, agricultural, educational, social, political, military, or cultural annals of California, provided that the lead agency's determination is supported by substantial evidence in light of the whole record. A project-related significant adverse effect would occur if a project were to adversely affect a historical resource meeting one of the above definitions.

Based upon the historical themes developed in the historic context above and in the Los Angeles Historic Context Statement developed by the City OHR as a part of SurveyLA, there are two significant SurveyLA themes associated with the property: Commercial Development and the Automobile (1910-1980), including Parking Structures, and Art Deco (1926-1939).<sup>35</sup>

ESA PCR found the IB Plaza Building to retain integrity of location, design, workmanship, materials,

<sup>&</sup>lt;sup>35</sup> SurveyLA, Los Angeles Historic Context Statement Outline (July 2014), accessed September 13, 2016, http://www.preservation.lacity.org/files/HCS%20General%20Outline\_7\_2014\_0.pdf

feeling, and association. Therefore, the IB Plaza Building retains sufficient integrity to convey an association with the above mentioned themes. ESA PCR concluded that the IB Plaza Building appears individually eligible as a historical resource at the federal, state, and local levels under National Register Criteria A and C, California Register Criteria 1 and 3, and the City of Los Angeles Historic-Cultural Monument (HCM) criteria pertaining to history and architecture.

#### **Direct Impacts**

The IB Plaza Building is associated with the automobile-related commercial development of Los Angeles during the early twentieth-century. It is also an excellent and intact example of an Art Deco style parking structure designed by master architects Morgan, Walls, and Clements. Therefore, ESA PCR recommends the Property be assigned the following CHR Status Codes: 3S, "Appears eligible for NR as an individual property through survey evaluation," 3CS, "Appears eligible for CR as an individual property through survey evaluation," and 5S3, "Appears to be individually eligible for local listing or designation through survey evaluation." The Project would retain and rehabilitate the IB Plaza Building and redevelop the Project Site.

The existing elevations would be retained, along with the majority of the character-defining features that contribute to the building's eligibility as a historical resource. The Project would retain and restore the Garage's primary character-defining features to the extent possible, and remove non-contributing alterations and additions, including signage and a retail addition attached to the southern portion of its primary elevation. However, in order to accommodate the change of use, the Project would require a few alterations to the primary (west) elevation. In this regard, the Project would: introduce an elevator shaft, extending from the ground floor to the roof, to the primary elevation; construct a ramp adjacent to the elevator, connecting the second and third floors of the parking portion and proposed three-story retail building fronting South Western Avenue; remove a few original windows in order to accommodate the aforementioned ramp; and remove the roof of the existing ramp on the primary elevation in order to accommodate a landscaped patio. In this way, the Project would also alter the building's roof in order to accommodate a landscaped patio. In this way, the Project would alter primary character-defining features, including some original multi-pane windows and the existing ramp.

Because the IB Plaza Building is considered a historical resource pursuant to CEQA, ESA PCR analyzed direct and indirect impacts to historical resources resulting from the Project. As a result of its investigations, ESA PCR concluded that the IB Plaza Building would remain eligible as a historical resource at the national, state, and local levels after Project completion.

The Eden Building, located at 801 South Oxford Avenue does not appear to have been previously evaluated for historic purposes. There are two periods of significance associated with the Eden Building: 1922, its original date of construction as a single-family residence; and 1940 to 1946, the period in which it was converted to office use. As a result of its investigations, ESA PCR found the Eden Building to lack sufficient integrity for individual listing under any of the applicable federal, state or local eligibility criteria. The Eden Building also does not appear to contribute to a potential historic district. The Project would demolish the adjacent Eden Plaza, which does not qualify as a historical resource under CEQA, and its demolition would result in no impacts to a historical resource.

**Mitigation Measures MM-5-1** to **MM-5-3** would ensure that the IB Plaza Building retains its eligibility as a historical resource, and that any potential adverse impacts resulting from the Project would be reduced to a less than significant level: the preparation of a Rehabilitation Plan and Construction Monitoring for conformance to the Secretary of the Interior's Standards for Rehabilitation; a Historic American Buildings Survey Level II report to record and document the IB Plaza Building's character-defining features; and an Interpretive Exhibit to retain the important historical, architectural and structural associations of the Project Site.

Finally, the Project would have no significant indirect impacts to historical resources. The surrounding built environment has already been compromised due to the unsympathetic alteration of neighboring historic properties, as well as later infill development. Therefore, the Project would not result in any significant indirect impacts to historical resources in the Project vicinity. In summary, after Project completion the IB Plaza Building would be retained and preserved and would remain eligible as a historical resource at the national, state and local levels. However, the work required to rehabilitate the IB Plaza Building for adaptive reuse would result in potential adverse impacts; therefore, the Project would incorporate the mitigation measures to ensure reduction of potential adverse impacts to the IB Plaza Building to a less than significant level.

The City's Office of Historic Resources (OHR) is in support of the <u>Historic Resource Assessment and</u> <u>Impacts Analysis</u>.<sup>36</sup>

# **Indirect Impacts**

Indirect impacts were analyzed to determine if the Project would result in a substantial material change to the integrity of the resources and their immediate surroundings that would detract from the significance of historical resources within a quarter-mile radius of the Project. In the Project vicinity, sixteen (16) known historical resources were identified within the Project vicinity. Of these, twelve (12) would have no views of the Project Site. However, one (1) would have a direct view of the Project Site, and three (3) would have indirect views of the Project Site. Properties with direct and indirect views would retain their eligibility as historical resources after Project completion, as it would not physically alter or destroy any of their character-defining features. The Wilshire Center Apartment District directly situated to the southeast of the Project Site, is an historical resource, comprised of forty contributing multi-family residential buildings designed in various period revival styles and constructed during the early twentieth-century, which has a direct view of the Project Site. Historical resources with indirect views of the Project Site, and Wiltern Theater; 854 South Oxford Avenue; and 3835 West 8th Street. Although it is situated 0.25 miles (1,320 feet) north of the Project Site, due to its height, the twelve-story Pellissier Building, situated adjacent to the Wiltern Theater, would have an indirect view of the Project.

Although the Project would alter the setting of the above historical resources, their historical setting has

<sup>&</sup>lt;sup>36</sup> Email correspondence between Kinikia Gardner of the Department of City Planning and Lambert Giessinger of the Office of Historic Resources, dated September 11, 2017.

already been compromised due to the unsympathetic alteration of neighboring historic properties, as well as later infill development. For example, most of the block located directly to the west of the Project Site (on the west side of Western Avenue, roughly bound by 8<sup>th</sup> Street to the north, 9th Street to the South, Manhattan Place to the west, and Western Avenue to the east) was redeveloped in 1980 and 1992 with a gas station and commercial strip mall (currently Western Plaza), respectively. Therefore, no significant indirect impacts to historical resources in the Project vicinity would result from the Project.

The incorporation of **Mitigation Measures MM-5-1** to **MM-5-3** would reduce potential adverse impacts to the IB Plaza Building to a less than significant level. After Project completion, the IB Plaza Building would remain eligible as a historical resource at the national, state and local level.

# **Mitigation Measures**

# MM-5-1 Rehabilitation Plan and Construction Monitoring

To protect and preserve the integrity of the IB Plaza Building as a historical resource and reduce potential adverse impacts, a Rehabilitation Plan shall be prepared by a qualified preservation consultant ("Preservation Consultant") retained by the Applicant to inform the design and oversee implementation of the Project so that upon completion the Project conforms with the Secretary of the Interior's Standards for Rehabilitation to the extent feasible. The Preservation Consultant shall meet the Secretary of the Interior's professional qualification standards in history, architectural history or historic architecture, with at least 10 years of experience conducting similar projects. The Preservation Consultant shall prepare a Rehabilitation Plan for the proposed adaptive reuse of the IB Plaza Building which is consistent with the analysis, identified impacts and findings of the Historical Resources Assessment Report and Environmental Impact Analysis, prepared by ESA PCR in November 2016. The Rehabilitation Plan shall identify features to be retained and preserved as identified and documented in the Historic Assessment and include appropriate recommendations for the treatment of these features. The Preservation Consultant shall review the design and construction plans to verify the Project's conformance with the Standards and the Rehabilitation Plan, and prepare draft and final plan review letters for submittal to the City Planning Department, Office of Historic Resources. If any character-defining features or materials would be removed by the Project, the Preservation Consultant shall specify and document a storage location and appropriate storage methods so that they can be reinstalled or salvaged in the future. Once design and construction plans have been prepared, and prior to issuance of a building permit, the Preservation Consultant shall review the Project for conformance to the Standards and consistency with the Rehabilitation Plan, and provide a final plan review letter summarizing the review findings to the City Planning Department, Office of Historic Resources. Once the Project has been approved by the City, the Preservation Consultant shall visually inspect construction associated with the IB Plaza Building at regular intervals to address any unanticipated discoveries that may require preservation treatment, ensure Project conformance with the Standards and Rehabilitation Plan, and

minimize potential damage to historic fabric. The Preservation Consultant shall document the construction monitoring process in digital photography as well as monitoring logs, and prepare a final monitoring report to be submitted to the City Planning Department, Office of Historic Resources.

# MM-5-2 HABS Level II Report

The existing conditions of the IB Plaza Building shall be recorded in a Historic American Buildings Survey Level II ("HABS Level II") report which would serve as a base line reference for the Project and any other future work that may be undertaken for the building. The HABS would record character- defining architecture, spaces, elements and features of the Project Site, photographically in professional archival large format 4" x 5" black-and-white photographs, provide a detailed architectural description of the IB Plaza Building along with a narrative history of construction, alterations, and statement of significance. The HABS Level II report would include supplementary color 35mm photographs of architectural details, materials and features to record color, materials and texture not apparent in black-and-white photographs. Supplementary materials shall also include archivally reproduced historic photographs, historic illustrations and advertisements, and historic architectural plans depicting the historic appearance of the property during the period of significance. The HABS Level II report would document existing conditions including those portions of the IB Plaza Building to be demolished as well as the portions of the building to be retained. The HABS Level II report shall be archivally produced and deposited in a publically accessible library or museum archive such as the Library of Congress, State Archives, Los Angeles Public Library, and the City of Los Angeles Office of Historic Resources.

# MM-5-3 Interpretive Exhibit

A permanent interpretive exhibit shall be installed in the IB Plaza Building in an area accessible to the public to commemorate the significant historical, architectural and structural associations of the subject property. The interpretive exhibit shall document and interpret the architectural design and purpose of the IB Plaza Building, a parking structure designed by master architects Morgan, Walls, and Clements in the Art Deco style and connected to the automobile-related commercial development of Los Angeles during the early twentieth-century. The permanent exhibit shall be designed in consultation with a qualified historian, architectural historian, or art historian who shall assess the content and presentation to ensure that the important cultural history and associations that contribute to the significance of the IB Plaza Building are incorporated, to ensure that the significant cultural importance of the subject property is appropriately commemorated.

# b) Would the project cause a substantial adverse change in the significance of an archaeological resource pursuant to State CEQA Guidelines §15064.5?

Less Than Significant Impact. Section 15064.5 of the State CEQA Guidelines defines significant archaeological resources as resources that meet the criteria for historical resources, as discussed above, or resources that constitute unique archaeological resources. A project-related significant adverse effect could occur if a project were to affect archaeological resources that fall under either of these categories. The Project Site is located in an urbanized area and has been previously disturbed by past development activities. The Project would require excavation for one subterranean parking level, utility and foundation work, and grading which could create a possibility of encountering a significant archaeological resource. However, through compliance with the following regulatory compliance measure, potential Project impacts on archaeological resources would be less than significant.

#### **Regulatory Compliance Measure**

# RCM-5-1 Archaeological

If archaeological resources are discovered during excavation, grading, or construction activities, work shall cease in the area of the find until a qualified archaeologist has evaluated the find in accordance with federal, State, and local guidelines, including those set forth in California Public Resources Code Section 21083.2. Personnel of the Project shall not collect or move any archaeological materials and associated materials. Construction activity may continue unimpeded on other portions of the Project site. The found deposits would be treated in accordance with federal, State, and local guidelines, including those set forth in California Public Resources Code Section 21083.2.

# c) Would the project directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?

Less Than Significant Impact. A significant adverse effect could occur if grading or excavation activities associated with a project would disturb paleontological resources or geologic features which presently exist within the Project Site. The Project Site, located in an urbanized area, has been previously disturbed by past development activities. The Project would require excavation for one subterranean parking level, utility and foundation work, and grading which could result in the potential for buried paleontological resources to be found within the Project Site. However, through compliance with the following regulatory compliance measure, potential Project impacts to unique paleontological resources would be less than significant.

#### **Regulatory Compliance Measure**

#### RCM-5-2 Paleontological

If paleontological resources are discovered during excavation, grading, or construction, the City of Los Angeles Department of Building and Safety shall be notified

immediately, and all work shall cease in the area of the find until a qualified paleontologist evaluates the find. Construction activity may continue unimpeded on other portions of the Project site. The paleontologist shall determine the location, the time frame, and the extent to which any monitoring of earthmoving activities shall be required. The found deposits would be treated in accordance with federal, State, and local guidelines, including those set forth in California Public Resources Code Section 21083.2.

# d) Would the project disturb any human remains, including those interred outside of formal cemeteries?

Less Than Significant Impact. A significant adverse effect would occur if grading or excavation activities associated with a project were to disturb previously interred human remains. The Project Site, located in an urbanized area, has been previously disturbed by past development activities and contains existing buildings and parking structure. The Project would require excavation for one subterranean parking level, utility and foundation work, and grading which could result in discovery of unrecorded human remains. However, through compliance with the following regulatory compliance measure, potential Project impacts on human remains would be less than significant.

# Regulatory Compliance Measure

# RCM-5-3 Human Remains

If human remains are encountered unexpectedly during construction demolition and/or grading activities, State Health and Safety Code Section 7050.5 requires that no further disturbance shall occur until the County Coroner has made the necessary findings as to origin and disposition pursuant to California Public Resources Code (PRC) Section 5097.98. In the event that human remains are discovered during excavation activities, the following procedure shall be observed:

• Stop immediately and contact the County Coroner,

1104 N. Mission RoadLos Angeles, CA 90033323-343-0512 (8 a.m. to 5 p.m. Monday through Friday) or323-343-0714 (After Hours, Saturday, Sunday, and Holidays)

- If the remains are determined to be of Native American descent, the Coroner has 24 hours to notify the Native American Heritage Commission (NAHC).
- The NAHC would immediately notify the person it believes to be the most likely descendent of the deceased Native American.

- The most likely descendent has 48 hours to make recommendations to the owner, or representative, for the treatment or disposition, with proper dignity, of the human remains and grave goods.
- If the owner does not accept the descendant's recommendations, the owner or the descendent may request mediation by the NAHC.

# 6. GEOLOGY AND SOILS

This section is based, in part, on the following report, included as Appendix E of this IS/MND:

Preliminary Geotechnical Assessment, Geotechnologies, Inc., June 22, 2016.

In 2015, the California Supreme Court in <u>CBIA v. BAAQMD</u> (2015) 62 Cal.4th 369,, held that CEQA generally does not require a lead agency to consider the impacts of the existing environment on the future residents or users of the project. However, the decision also held that when a proposed project could potentially exacerbate environmental hazards or conditions that already exist, an analysis of the potential impact of such hazardous conditions on future residents or users is required. In those limited instances, the project's impact on the environment not the environment's impact on the project, must be evaluated to determine how the project's future residents or users could be affected by exacerbated conditions. The revised thresholds are intended to comply with this decision.

# Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

- a) Exacerbate existing hazardous environmental conditions by bringing people or structures into areas that are susceptible to potential substantial adverse effects, including the risk of loss, injury, or death involving:
  - (i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42.

**Less Than Significant Impact.** The Project Site is located in the seismically active region of Southern California. Numerous active and potentially active faults with surface expressions (fault traces) have been mapped adjacent to, within, and beneath the City of Los Angeles. California faults are classified as active, potentially active or inactive. Faults from past geologic periods of mountain building, but do not display any evidence of recent offset are considered "inactive" or "potentially active." Faults that have historically produced earthquakes or show evidence of movement within the Holocene (past 11,000 years) are considered "active faults." Active faults that are capable of causing large earthquakes may also cause

ground rupture. The Alquist-Priolo Act of 1971 was enacted to protect structures from hazards associated with fault ground rupture.

Based on research of available literature, no known active or potentially active faults underlie the Project Site. In addition, the Project Site is not located within an Alquist-Priolo Earthquake Fault Zone. Based on these considerations, the potential for surface ground rupture at the Project Site is considered remote.<sup>37</sup> Therefore, Project impacts would be less than significant and the Project would not cause or exacerbate seismic conditions on the Project Site.

# (ii) Strong seismic ground shaking?

**Less Than Significant Impact.** The principal seismic hazard to the Project Site and Project is strong ground shaking from earthquakes produced by local faults. Modern, well-constructed buildings are designed to resist ground shaking through the use of shear panels, moment-resisting frames and reinforcement. Additional precautions may be taken to protect personal property and reduce the chance of injury, including strapping water heaters and securing furniture and appliances. It is likely that the Project Site will be shaken by future earthquakes produced in southern California.

The California State Legislature enacted the Seismic Hazards Mapping Act of 1990, which was prompted by damaging earthquakes in California, and was intended to protect public safety from the effects of strong ground shaking, liquefaction, landslides, and other earthquake-related hazards. The Seismic Hazards Mapping Act requires that the State Geologist delineate various "seismic hazards zones." The maps depicting the zones are released by the California Geological Survey. The Seismic Hazards Mapping Act requires a site investigation by a certified engineering geologist and/or civil engineer with expertise in geotechnical engineering, for projects sited within a hazard zone. The investigation is to include recommendations for a "minimum level of mitigation" that should reduce the risk of ground failure during an earthquake to a level that does not cause the collapse of buildings for human occupancy. The Seismic Hazards Mapping Act does not require mitigation to a level of no ground failure and/or no structural damage.

As with most locations in southern California, there is a considerable potential for strong seismic shaking at the Project Site. The Project structures would be designed in accordance with seismic parameters contained in the City of Los Angeles and California Building Code. The design and construction of the Project is required to comply with the most current codes regulating seismic risk, including the California Building Code and the LAMC, which incorporates the International Building Code (IBC). Compliance with current California Building Code and LAMC requirements will minimize the potential to expose people or structures to substantial risk or loss or injury. The Project would comply with Site-specific ground motion values and seismic design criteria provided in the Geotechnical Investigation. Therefore, Project impacts related to seismic ground shaking would be less than significant.

<sup>&</sup>lt;sup>37</sup> <u>Preliminary Geotechnical Assessment</u>, Geotechnologies, Inc., June 22, 2016.

# (iii) Seismic-related ground failure, including liquefaction?

**Less Than Significant Impact.** Liquefaction is a phenomenon in which saturated silty to cohesion-less soils below the groundwater table are subject to temporary loss of strength due to buildup of excess pore pressure during cyclic loading conditions such as those induced by an earthquake. Liquefaction-related effects include loss of bearing strength, amplified ground oscillations, lateral spreading, and flow failures.

According to the City of Los Angeles ZIMAS mapping system the Project Site is not classified within an area susceptible to liquefaction.<sup>38</sup> According to the General Plan Safety Element, the Project Site is not within a liquefaction area.<sup>39</sup> The Seismic Hazards Map does not classify the Project Site as part of a liquefiable area. This determination is based on groundwater depth records, soil type and distance to a fault capable of producing a substantial earthquake. A Site-specific liquefaction analysis was performed and indicates that the underlying soils would not be prone to liquefaction. Based on these considerations, the potential for liquefaction is considered remote.<sup>40</sup> Therefore, Project impacts associated with liquefaction would be less than significant.

#### (iv) Landslides?

**No Impact.** A project-related significant adverse effect may occur if the project is located in a hillside area with soil conditions that would suggest a high potential for sliding. A landslide area is land identified by the State of California that is located in the general area of sites that possess the potential for earthquake-induced rock falls, slope failure, and debris flow. The Project Site is not located within a mapped landslide area. No significant slopes are located near the Project Site. The City of Los Angeles ZIMAS mapping system does not classify the Project Site as within a landslide area.<sup>41</sup> The General Plan Safety Element does not identify any around the Project Site as a bedrock or probable bedrock landslide area.<sup>42</sup> Therefore, no Project impacts with respect to landslides would occur.

#### b) Would the project result in substantial soil erosion or the loss of topsoil?

**Less Than Significant Impact.** A significant impact may occur if a project exposes large areas to the erosional effects of wind or water for a protracted period of time. Demolition (removal of the existing buildings) and grading would expose minimal amounts of soils for a limited time, allowing for possible

- <sup>41</sup> ZIMAS search: http://zimas.lacity.org/.
- <sup>42</sup> Los Angeles Safety Element, Exhibit C, Landslide Inventory and Hillside Areas in the City of Los Angeles: <u>http://cityplanning.lacity.org/cwd/gnlpln/saftyelt.pdf</u>, March 7, 2017.

<sup>&</sup>lt;sup>38</sup> ZIMAS search: http://zimas.lacity.org/.

<sup>&</sup>lt;sup>39</sup> Los Angeles Safety Element, Exhibit B, Areas Susceptible to Liquefaction in the City of Los Angeles: <u>http://cityplanning.lacity.org/cwd/gnlpln/saftyelt.pdf</u>, March 7, 2017.

<sup>&</sup>lt;sup>40</sup> <u>Preliminary Geotechnical Assessment</u>, Geotechnologies, Inc., June 22, 2016.

erosion. However, due to the temporary nature of the soil exposure during the grading process, substantial erosion will not occur.

The Project would include one subterranean level. Grading and excavation would also be required for foundation footings and soil compaction. All grading activities would require permits from the City of Los Angeles Department of Building and Safety, which reviews compliance with requirements and standards designed to limit potential impacts to acceptable levels. In addition, all on-site grading and site preparation would comply with all applicable provisions of LAMC Chapter IX, Division 70, addressing grading, excavation, and fills. The Project's grading plan would conform with the City's Landform Grading Manual guidelines, subject to approval by the Department of City Planning and the Department of Building and Safety's Grading Division. Appropriate erosion control and drainage devices per the Los Angeles Municipal Code Section 91.7013 would be provided to the satisfaction of the Los Angeles Department of Building and Safety.

During construction, the Project would be required to prevent the transport of sediments from the Project Site by stormwater runoff and winds through the use of appropriate Best Management Practices (BMPs). With the implementation of the required construction BMPs, soil erosion during construction impacts would be less than significant. Long-term operation of the Project would not result in substantial soil erosion or loss of topsoil. The entire Project Site would be developed; thus, no exposed areas subject to erosion would be created or affected by the Project. Therefore, operation impacts related to erosion or the loss of topsoil would be less than significant.

c) Would the project be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction, or collapse caused in whole or in part by the Project's exacerbation of the existing environmental conditions?

**Less Than Significant Impact.** A significant impact may occur if a project is built in an unstable area without proper site preparation or design features to provide adequate foundations for the project buildings, thus posing a hazard to life and property. Construction activities associated with the Project must comply with the City of Los Angeles Building Code, which is designed to assure safe construction, including building foundation requirements appropriate to site conditions. As discussed in the response to Questions 6(a)(iii) and 6(a)(iv), the Project Site is not at risk for liquefaction or landslides.

The Project is considered feasible from a geotechnical engineering standpoint. However, it will be necessary to perform a Project-specific geotechnical engineering investigation to provide design recommendations for the Project.<sup>43</sup> The Project would comply with **Regulatory Compliance Measure RCM-6-1** (requiring compliance with the recommendations and conditions in the Geotechnical Report and LADBS Approval Letter), below would ensure that the Project is developed and constructed as feasible from a geotechnical perspective. Therefore, impacts would be less than significant.

<sup>&</sup>lt;sup>43</sup> <u>Preliminary Geotechnical Assessment</u>, Geotechnologies, Inc., June 22, 2016.

# **Regulatory Compliance Measure**

#### **RCM-6-1** Geotechnical Conditions

The Project shall comply with the recommendations and conditions contained within the Geotechnical Investigation for the Project, and as it may be subsequently amended or modified.

The Project shall comply with the conditions contained within the Department of Building and Safety's Geology and Soils Report Approval Letter for the Project, as it may be subsequently amended or modified.

# d) Would the project be located on expansive soil, as identified in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property caused in whole or in part by the project exacerbating the expansive soil conditions?

**Less Than Significant Impact.** A significant impact may occur if a project is built on expansive soils without proper site preparation or design features to provide adequate foundations for project buildings thus posing a hazard to life and property. Expansive soils contain significant amounts of clay which may expand or shrink with moisture variations. Construction of the Project would be required to comply with the City of Los Angeles Uniform Building Code, LAMC, and other applicable building codes which includes building foundation requirements appropriate to Site-specific conditions. Therefore, impacts associated with expansive soils would be less than significant.

# e) Would the project have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?

**No Impact.** This question would apply to the Project only if it were located in an area not served by an existing sewer system. The Project Site is located in an urbanized area within the City of Los Angeles, which is served by a wastewater collection, conveyance, and treatment system operated by the City. No septic tanks or alternative disposal systems are necessary, nor are they proposed. Therefore, no impacts related to alternative wastewater disposal systems would occur.

# 7. GREENHOUSE GAS EMISSIONS

The section is based, in part, on the following item included as Appendix C of this IS/MND:

#### Air Quality and Greenhouse Gases Appendices, DKA Planning, April 2017.

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

# a) Would the project generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?

Less Than Significant Impact. The global nature of climate change creates unique challenges for assessing the Project's climate change impact under CEQA, which focuses on cause and effect. When compared to the cumulative inventory of GHG across the globe, a single project's impact will be negligible. To further complicate this, there is debate about whether a project's emissions are adding to the net emissions worldwide, or simply redistributing emissions that would have occurred anyway somewhere in the world. Climate change analyses are also unique because emitting  $CO_2$  into the atmosphere is not itself an adverse environmental effect. It is the increased concentration of  $CO_2$  in the atmosphere resulting in global climate change and the associated consequences of climate change that results in adverse environmental affects (e.g., sea level rise, loss of snowpack, severe weather events). Although it is possible to estimate a project's incremental contribution of  $CO_2$  into the atmosphere, it is typically not possible to determine whether or how an individual project's relatively small incremental contribution might translate into physical effects on the environment. Nevertheless, both short-term impacts occurring during construction and long-term effects related to the ongoing operation of the Project are discussed in this section.

#### **Pollutant and Effects**

Various gases in the Earth's atmosphere, classified as atmospheric greenhouse gases (GHGs), play a critical role in determining the Earth's surface temperature. Solar radiation entering Earth's atmosphere is absorbed by the Earth's surface. When the Earth emits this radiation back toward space, the radiation changes from high-frequency solar radiation to lower-frequency infrared radiation. GHGs are transparent to solar radiation and absorb infrared radiation. As a result, radiation that otherwise would escape back

into space is retained, warming the atmosphere. This phenomenon is known as the greenhouse effect. GHGs that contribute to the greenhouse effect include:

- Carbon Dioxide (CO<sub>2</sub>) is released into the atmosphere when solid waste, fossil fuels (oil, natural gas, and coal), and wood and wood products are burned. CO<sub>2</sub> emissions from motor vehicles occur during operation of vehicles and operation of air conditioning systems. CO<sub>2</sub> comprises over 80 percent of GHG emissions in California.<sup>44</sup>
- Methane (CH<sub>4</sub>) is emitted during the production and transport of coal, natural gas, and oil. Methane emissions also result from the decomposition of organic waste in solid waste landfills, raising livestock, natural gas and petroleum systems, stationary and mobile combustion, and wastewater treatment. Mobile sources represent 0.5 percent of overall methane emissions.<sup>45</sup>
- Nitrous Oxide (N<sub>2</sub>O) is emitted during agricultural and industrial activities, as well as during combustion of solid waste and fossil fuels. Mobile sources represent about 14 percent of N<sub>2</sub>O emissions.<sup>46</sup> N<sub>2</sub>O emissions from motor vehicles generally occur directly from operation of vehicles.
- Hydrofluorocarbons (HFCs) are one of several high global warming potential (GWP) gases that are not naturally occurring and are generated from industrial processes. HFC (refrigerant) emissions from vehicle air conditioning systems occur due to leakage, losses during recharging, or release from scrapping vehicles at end of their useful life.
- Perfluorocarbons (PFCs) are another high GWP gas that are not naturally occurring and are generated in a variety of industrial processes. Emissions of PFCs are generally negligible from motor vehicles.
- Sulfur Hexafluoride (SF<sub>6</sub>) is another high GWP gas that is not naturally occurring and are generated in a variety of industrial processes. Emissions of SF<sub>6</sub> are generally negligible from motor vehicles.

For most non-industrial development projects, motor vehicles make up the bulk of GHG emissions, particularly carbon dioxide, methane, nitrous oxide, and HFCs.<sup>47</sup> As shown in **Table 3.7-1**, the other GHGs are less abundant but have higher GWP than CO<sub>2</sub>. To account for this higher potential, emissions of other GHGs are frequently expressed in the equivalent mass of CO<sub>2</sub>, denoted as CO<sub>2</sub>e. Expressing GHG emissions in carbon dioxide equivalents takes the contribution of all GHG emissions to the

<sup>&</sup>lt;sup>44</sup> California Environmental Protection Agency, Climate Action Team Report to Governor Schwarzenegger and the Legislature, March 2006, p. 11.

<sup>&</sup>lt;sup>45</sup> United States Environmental Protection Agency, Inventory of U.S. Greenhouse Gas Emissions and Sinks, 1990-2003, April 2005 (EPA 430-R-05-003).

<sup>&</sup>lt;sup>46</sup> United States Environmental Protection Agency, U.S. Adipic Acid and Nitric Acid N<sub>2</sub>O Emissions 1990-2020: Inventories, Projections and Opportunities for Reductions, December 2001

<sup>&</sup>lt;sup>47</sup> California Air Resources Board, Climate Change Emission Control Regulations, 2004.

greenhouse effect and converts them to a single unit equivalent to the effect that would occur if only  $CO_2$  were being emitted. High GWP gases such as HFCs, PFCs, and  $SF_6$  are the most heat-absorbent.

The effects of increasing global temperature are far-reaching and difficult to quantify. If the temperature of the ocean warms, it is anticipated that the winter snow season would be shortened. Snowpack in the Sierra Nevada provides both water supply (runoff) and storage (within the snowpack before melting), which is a major source of supply for the state. According to a California Energy Commission report, the snowpack portion of the supply could potentially decline by 70 to 90 percent by the end of the 21<sup>st</sup> century. This phenomenon could lead to significant challenges securing an adequate water supply for a growing state population. Further, the increased ocean temperature could result in increased moisture flux into the state; however, since this would likely increasingly come in the form of rain rather than snow in the high elevations, increased precipitation could lead to increased potential and severity of flood events, placing more pressure on California's levee/flood control system. Sea level has risen approximately seven inches during the last century and, according to the CEC report, it is predicted to rise an additional 22 to 35 inches by 2100, depending on the future GHG emissions levels. If this occurs, resultant effects could include increased coastal flooding, saltwater intrusion and disruption of wetlands. As the existing climate throughout California changes over time, mass migration of species, or worse, failure of species to migrate in time to adapt to the perturbations in climate, could also result.

While efforts to reduce the rate of GHG emissions continue, the State has developed a strategy to adapt the State's infrastructure to the impacts of climate change. The 2009 California Climate Adaptation Strategy (Strategy) analyzes risks and vulnerabilities and proposes strategies to reduce risks. The Strategy begins what will be an ongoing process of adaptation, as directed by Governor Schwarzenegger's Executive Order S-13-08. The Strategy analyzes two components of climate change: (1) projecting the amount of climate change that may occur using computer-based global climate models and (2) assessing the natural or human systems' abilities to cope with and adapt to change by examining past experience with climate variability and extrapolating from this to understand how the systems may respond to the additional impact of climate change.

Greenhouse Gas	Global Warming Potential Factor (100-Year)			
Carbon Dioxide (CO <sub>2</sub> )	1			
Methane (CH <sub>4</sub> )	28			
Nitrous Oxide (N <sub>2</sub> O)	265			
Perfluorocarbons (PFCs)	7,000-11,000			
Hydrofluorocarbons (HFCs)	100-12,000			
Sulfur Hexafluoride (SF <sub>6</sub> )	23,500			
Source: California Air Resources Board, First Update to the Climate Change Scoping Plan. May 2014. Note: Global warming potential measures how much heat a GHG traps in the atmosphere, in this case, over a 100-				

 Table 3.7-1

 Global Warming Potential For Greenhouse Gases

#### year period.

#### **Regulatory Setting**

# International

<u>Kyoto Protocol</u>. In 1988, the United Nations established the Intergovernmental Panel on Climate Change to evaluate the impacts of global warming and to develop strategies that nations could implement to curtail global climate change. In 1992, the United States joined other countries around the world in signing the United Nations' Framework Convention on Climate Change (UNFCCC) agreement with the goal of controlling greenhouse gas emissions. As a result, the Climate Change Action Plan was developed to address the reduction of GHG emissions in the U.S. The plan currently consists of more than 50 voluntary programs for member nations to adopt. The Kyoto Protocol is a treaty made under the UNFCCC and was the first international agreement to regulate GHG emissions. Some have estimated that if the commitments outlined in the Protocol are met, global GHG emissions could be reduced an estimated five percent from 1990 levels during the first commitment period of 2008-2012. Notably, while the U.S. is a signatory to the Kyoto protocol, Congress has not ratified the Protocol and the U.S. is not bound by the Protocol's commitments. In December 2009, international leaders from 192 nations met in Copenhagen to address the future of international climate change commitments post-Protocol.

The major feature of the Protocol is that it sets binding targets for 37 industrialized countries and the European community for reducing GHG emissions. The targets amount to an average of five percent reduction levels against 1990 levels over the five-year period 2008-2012. The major distinction between the Protocol and the UNFCCC is that while the UNFCCC encouraged industrialized countries to stabilize GHG emissions, the Protocol commits them to do so. Recognizing that developed countries are principally responsible for the current high levels of GHG emissions in the atmosphere as a result of more than 150 years of industrial activity, the Protocol places a heavier burden on developed nations under the principle of "common but differentiated responsibilities." On December 12, 2015, a Conference of the Parties to the UNFCCC and the 11<sup>th</sup> session of the Kyoto Protocol negotiated an agreement in Paris that would keep the rise of temperature below 2 degrees Celsius. While 186 countries published their action plans detailing how they plan to reduce their GHG emissions, these reductions would still result in up to 3 degrees Celsius of global warming. The Paris agreement asks all countries to review their plans every five years from 2020 and acknowledges that \$100 billion is needed each year to enable countries to adapt to climate change. The agreement was signed on April 22, 2016 and ratified by 177 countries.

<u>The Western Regional Climate Action Initiative (WCI).</u> The WCI is a partnership among seven states, including California, and four Canadian provinces to implement a regional, economy-wide cap-and-trade system to reduce global warming pollution. The WCI will cap GHG emissions from the region's electricity, industrial, and transportation sectors with the goal to reduce the heat trapping emissions that cause global warming to 15 percent below 2005 levels by 2020. When the WCI adopted this goal in 2007, it estimated that this would require 2007 levels to be reduced worldwide between 50 percent and 85 percent by 2050. California is working closely with the other states and provinces to design a regional

GHG reduction program that includes a cap-and-trade approach. The California Air Resources Board's (CARB) planned cap and-trade program, discussed below, is also intended to link California and the other member states and provinces.

### Federal

<u>U.S.</u> Environmental Protection Agency (USEPA). The USEPA has historically not regulated GHG emissions because it determined the Clean Air Act did not authorize it to regulate emissions that addressed climate change. In 2007, the U.S Supreme Court found that GHG emissions could be considered within the Clean Air Act's definition of a pollutant.<sup>48</sup> In December 2009, USEPA issued an endangerment finding for GHG emissions under the Clean Air Act, setting the stage for future regulation. In September 2009, the National Highway Traffic Safety Administration and U.S. EPA announced a joint rule that would tie fuel economy to GHG emission reduction requirements. This could equate to an overall light-duty vehicle fleet average fuel economy of 35.5 miles per gallon in 2016. In June 2013, President Obama announced a Climate Action Plan that calls for a number of initiatives, including funding \$8 billion in advanced fossil energy efficiency projects, calls for federal agencies to develop new emission standards for power plants, investments in renewable energy sources, adaptation programs, and leading international efforts to address climate change. In September 2013, USEPA announced its first steps to implement a portion of the Obama Climate Action Plan by proposing carbon pollution standards for new power plants.

<u>Vehicle Standards.</u> Other regulations have been adopted to address vehicle standards including the USEPA and National Highway Traffic Safety Administration (NHTSA) joint rulemaking for vehicle standards.

<u>Energy</u> Independence and Security Act (EISA). Among other key measures, the EISA would do the following, which would aid in the reduction of national GHG emissions, both mobile and non-mobile:

- Increase the supply of alternative fuel sources by setting a mandatory Renewable Fuel Standard (RFS) requiring fuel producers to use at least 36 billion gallons of biofuel in 2022.
- Prescribe or revise standards affecting regional efficiency for heating and cooling products, procedures for new or amended standards, energy conservation, energy efficiency labeling for consumer electronic products, residential boiler efficiency, electric motor efficiency, and home appliances.
- While superseded by NHTSA and USEPA actions described above, EISA also set miles per gallon targets for cars and light trucks and directed the NHTSA to establish a fuel economy program for medium- and heavy-duty trucks and create a separate fuel economy standard for work trucks.

<sup>&</sup>lt;sup>48</sup> Massachusetts v. Environmental Protection Agency et al (127 S. Ct. 1438 [2007])

Additional provisions of the EISA address energy savings in government and public institutions, promoting research for alternative energy, additional research in carbon capture, international energy programs, and the creation of "green jobs."

#### State

<u>Assembly Bill 1493</u>. California has adopted a series of laws and programs to reduce emissions of GHGs into the atmosphere. Assembly Bill (AB) 1493 by former Assemblymember Fran Pavley was enacted in September 2003 and requires regulations to achieve "the maximum feasible reduction of greenhouse gases" emitted by vehicles used for personal transportation (the Pavley regulation).

Executive Order S-3-05. On June 1, 2005, Governor Schwarzenegger issued Executive Order S-3-05, which set the following GHG emission reduction targets: by 2010, reduce GHG emissions to 2000 levels; by 2020, reduce GHG emissions to 1990 levels; and by 2050, reduce GHG emissions to 80 percent below 1990 levels. The California Environmental Protection Agency (Cal EPA) formed a Climate Action Team ("CAT") that recommended strategies that can be implemented by state agencies to meet GHG emissions and reaching the targets established in the Executive Order.<sup>49</sup> Furthermore, the report provided to Governor Schwarzenegger in 2006 indicated that smart land use and increased transit availability should be a priority in the State of California.<sup>50</sup> According to the California Climate Action Team, smart land use is an umbrella term for strategies that integrate transportation and land-use decisions. Such strategies high-density residential/commercial development along transit corridors. These strategies develop more efficient land-use patterns within each jurisdiction or region to match population increases, workforce, and socioeconomic needs for the full spectrum of the population.

Executive Order B-30-15. On April 29, 2015, Governor Brown issued an executive order setting a Statewide GHG reduction target of 40 percent below 1990 levels by 2030. This action aligns the State's GHG targets with those set in October 2014 by the European Union and is intended to help the State meets its target of reducing GHG emissions 80 percent below 1990 levels by 2050. The measure calls on State agencies to implement measures accordingly and directs the CARB to update the Climate Change Scoping Plan. A recent study shows that the State's existing and proposed regulatory framework will allow the State to reduce its GHG emissions level to 40 percent below 1990 levels by 2030 (consistent with Executive Order B-30-15), and to 60 percent below 1990 levels by 2050. Even though this study did not provide an exact regulatory and technological roadmap to achieve the 2030 and 2050 goals, it demonstrated that various combinations of policies could allow the statewide emissions level to remain

<sup>&</sup>lt;sup>49</sup> California Climate Action Team, Climate Action Team Report to Governor Schwarzenegger and the Legislature, March 2006.

<sup>&</sup>lt;sup>50</sup> California Climate Action Team, Climate Action Team Report to Governor Schwarzenegger and the Legislature, March 2006, p. 57.

very low through 2050, suggesting that the combination of new technologies and other regulations not analyzed in the study could allow the State to meet the 2030 and 2050 targets.<sup>51</sup>

<u>Assembly Bill 32</u>. In September 2006, AB 32 was signed into law by Governor Arnold Schwarzenegger, focusing on achieving GHG emissions equivalent to statewide levels in 1990 by 2020. It mandates that ARB establish a quantified emissions cap, institute a schedule to meet the cap, implement regulations to reduce statewide GHG emissions from stationary sources, and develop tracking, reporting, and enforcement mechanisms to ensure that reductions are achieved. AB 32 charges ARB with the responsibility to monitor and regulate sources of GHG emissions. On June 1, 2007, ARB adopted three early action measures: setting a low carbon fuel standard, reducing refrigerant loss from motor vehicle air conditioning maintenance, and increasing methane capture from landfills.<sup>52</sup> On October 25, 2007, ARB approved measures improving truck efficiency (i.e., reducing aerodynamic drag), electrifying port equipment, reducing PFCs from the semiconductor industry, reducing propellants in consumer products, promoting proper tire inflation in vehicles, and reducing sulfur hexaflouride emissions from the non-electricity sector. ARB also developed a mandatory reporting program on January 1, 2008 for large stationary combustion sources that emit more than 25,000 metric tons of CO<sub>2</sub> per year and make up 94 percent of the point source CO<sub>2</sub> emissions in California.

ARB developed an AB 32 Scoping Plan that contains strategies to achieve the 2020 emissions cap. This Scoping Plan, which was developed by ARB in coordination with the CAT, was first published in October 2008 (the "2008 Scoping Plan"). The 2008 Scoping Plan proposed a comprehensive set of actions designed to reduce overall GHG emissions in California, improve the environment, reduce the state's dependence on oil, diversify the state's energy sources, save energy, create new jobs, and enhance public health. It accommodated the State's projected population growth. Moreover, it expressly encouraged called for coordinated planning of growth, including the location of dense residential projects near transportation infrastructure, including public transit.

An important component of the plan is a cap-and-trade program covering 85 percent of the state's emissions. Additional key recommendations of the 2008 Scoping Plan include strategies to enhance and expand proven cost-saving energy efficiency programs; implementation of California's clean cars standards and increasing the amount of clean and renewable energy used to power the state. Furthermore, the 2008 Scoping Plan proposes full deployment of the California Solar Initiative, high-speed rail, water-related energy efficiency measures, and a range of regulations to reduce emissions from trucks and from ships docked in California ports. As required by AB 32, ARB must update its Scoping Plan every five years to ensure that California remains on the path toward a low carbon future.

In order to assess the scope of reductions needed to return to 1990 emissions levels, ARB first estimated the 2020 "business-as-usual" (BAU) GHG emissions in the 2008 Scoping Plan. These are the GHG

<sup>&</sup>lt;sup>51</sup> Greenblatt, Jeffrey, <u>Energy Policy</u>, "Modeling California Impacts on Greenhouse Gas Emissions" (Vol. 78, pp. 158-172).

<sup>&</sup>lt;sup>52</sup> CARB, Proposed Early Action Measures to Mitigate Climate Change in California, April 20, 2007.

emissions that would be expected to result if there were no GHG emissions reduction measures, and as if the state were to proceed on its pre-AB 32 GHG emissions track. After estimating that statewide 2020 BAU GHG emissions would be 596 metric tons, the 2008 Scoping Plan then identified recommended GHG emissions reduction measures that would reduce BAU GHG emissions by approximately 174 metric tons (an approximately 28.4 percent reduction) by 2020.

On August 19, 2011, following legal action in opposition to the Scoping Plan, ARB approved a Final Supplement to the AB 32 Scoping Plan Functional Equivalent Document (FED or 2011 Scoping Plan).<sup>53</sup> ARB updated their 2020 BAU emissions estimate to account for the effect of the 2007–2009 economic recession, new estimates for future fuel and energy demand, and the reductions achieved through implementation of regulations recently adopted for motor vehicles, building energy efficiency standards, and renewable energy.<sup>54</sup> Under that scenario, the State would have had to reduce its BAU GHG emissions by approximately 21.7 percent by 2020 (down from 28.4 percent) to achieve 1990 levels.

On May 22, 2014, ARB approved its first update to the AB 32 Scoping Plan (First Update), recalculating 1990 GHG emissions using IPCC Fourth Assessment Report (AR4) released in 2007. It states that based on the AR4 global warming potentials, the 427 million metric tons (MMT) MMTCO<sub>2</sub>e 1990 emissions level would be slightly higher than identified in the original Scoping Plan, at 431 MMTCO<sub>2</sub>e. Based on the revised estimates of expected 2020 emissions identified in the 2011 supplement to the FED and updated 1990 emissions levels identified in the First Update to the Scoping Plan, achieving the 1990 emission level would require a reduction of 76 MMTCO<sub>2</sub>e or a reduction by approximately 15.3 percent (down from 28.4 percent) to achieve in 2020 emissions levels in the BAU condition. ARB's First Update "lays the foundation for establishing a broad framework for continued emission reductions beyond 2020, on the path to 80 percent below 1990 levels by 2050," and many of the emission level to the extent applicable by law by focusing on reductions from several sectors. <sup>55,56</sup> CARB will be doing a second update to the Scoping Plan to reflect the 2030 targets set by Executive Order B-30-15 and codified by SB 32.

As shown in **Table 3.7-2**, these reductions are to come from a variety of sectors, including energy, transportation, high-global warming potential sources, waste, and the State's cap-and-trade emissions

<sup>56</sup> CARB, First Update, Table 6: Summary of Recommended Actions by Sector, pp. 94-99, May 2014.

<sup>&</sup>lt;sup>53</sup> CARB, Final Supplement to the AB 32 Scoping Plan Functional Equivalent Document (FED), Attachment D, August 19, 2011.

<sup>&</sup>lt;sup>54</sup> CARB, Greenhouse Gas Inventory – 2020 Emissions Forecast, <u>http://www.arb.ca.gov/cc/inventory/data/forecast.htm</u>. Accessed June 2014.

<sup>&</sup>lt;sup>55</sup> CARB, First Update, p. 4, May 2014. See also id. at pp. 32–33 [recent studies show that achieving the 2050 goal will require that the "electricity sector will have to be essentially zero carbon; and that electricity or hydrogen will have to power much of the transportation sector, including almost all passenger vehicles."].

program. Nearly all reductions are to come from sources that are controlled at the statewide level by State agencies, including the Air Resources Board, Public Utilities Commission, High Speed Rail Authority, and California Energy Commission. The few actions that are directly or indirectly associated with local government control are in the transportation sector, which is charged with reducing 4.5% of baseline 2020 emissions. Of these actions, only one (GHG reductions through coordinated planning) specifically identifies local governments as the responsible agency.

Sector	Million Metric Tons	Percent of Statewide	Summary of Recommended Actions
	of CO <sub>2</sub> e Reduction	CO <sub>2</sub> e Inventory	
Energy	-25	-4.9%	Reduce State's electric and energy utility emissions,
			reduce emissions from large industrial facilities,
			control fugitive emissions from oil and gas
			production, reduce leaks from industrial facilities
Transportation	-23	-4.5%	Phase 2 heavy-duty truck GHG standards, ZEV
			action plan for trucks, construct High Speed rail
			system from SF to LA, coordinated land use
			planning, Sustainable Freight Strategy
High Global	-5	-1.0%	Reduce use of high-GWP compounds from
Warming Potential			refrigeration, air conditioning, aerosols
Waste	-2	-0.4%	Eliminate disposal of organic materials at landfills,
			in-State infrastructure development, address
			challenges with composting and anaerobic digestion,
			additional methane control and landfills
Cap and Trade	-23	-4.5%	Statewide program that reduces emissions from
Reductions			regulated entities through performance-based targets
Total	-78	-15.3%	
Source: California E	nvironmental Protection	Agency, "First Update to	the Climate Change Scoping Plan." May 2014.

Table 3.7-2Emission Reductions Needed To Meet AB 32 Objectives In 2020

<u>Cap and Trade</u>. ARB adopted a California Cap-and-Trade Program pursuant to its authority under AB 32. The Cap-and-Trade Program is designed to reduce GHG emissions from major sources (deemed "covered entities") by setting a firm cap on statewide GHG emissions and employing market mechanisms to achieve AB 32's emission-reduction mandate of returning to 1990 levels of emissions by 2020. The statewide cap for GHG emissions from the capped sectors (e.g., electricity generation, petroleum refining, and cement production) commenced in 2013 and will decline over time, achieving GHG emission reductions throughout the program's duration. Under the Cap-and-Trade Program, covered entities that emit more than 25,000 metric tons  $CO_2e$  per year must comply with the Cap-and-Trade Program. Triggering of the 25,000 metric tons  $CO_2e$  per year "inclusion threshold" is measured against a subset of emissions reported and verified under the California Regulation for the Mandatory Reporting of Greenhouse Gas Emissions (Mandatory Reporting Rule or "MRR"). ARB issues allowances equal to the total amount of allowable emissions over a given compliance period and distributes these to regulated

entities. Covered entities are allocated free allowances in whole or part (if eligible), and may buy allowances at auction, purchase allowances from others, or purchase offset credits.

The Cap-and-Trade Program works with other direct regulatory measures and provides an economic incentive to reduce emissions. If California's direct regulatory measures reduce GHG emissions more than expected, then the Cap-and-Trade Program will be responsible for relatively fewer emissions reductions. If California's direct regulatory measures reduce GHG emissions less than expected, then the Cap-and-Trade Program will be responsible for relatively more emissions reductions. Thus, the Cap-and-Trade Program assures that California will meet its 2020 GHG emissions reduction mandate. In sum, the Cap-and-Trade Program will achieve aggregate, rather than site-specific or project-level, GHG emissions reductions. Also, due to the regulatory framework adopted by ARB in AB 32, the reductions attributed to the Cap-and-Trade Program can change over time depending on the State's emissions forecasts and the effectiveness of direct regulatory measures. As of January 1, 2015, the Cap-and-Trade Program covered approximately 85 percent of California's GHG emissions. The Cap-and-Trade Program covers the GHG emissions associated with electricity consumed in California, whether generated in-state or imported. Accordingly, GHG emissions associated with CEQA projects' electricity usage are covered by the Cap-and-Trade Program.

While the 2020 cap would remain in effect post-2020,<sup>57</sup> the Cap-and-Trade Program is not currently scheduled to extend beyond 2020 in terms of additional GHG emissions reductions.<sup>58</sup> However, ARB has expressed its intention to extend the Cap-and-Trade Program beyond 2020 in conjunction with setting a mid-term target. The "recommended action" in the First Update for the Cap-and-Trade Program is: "Develop a plan for a post-2020 Cap-and-Trade Program, including cost containment, to provide market certainty and address a mid-term emissions target."<sup>59</sup> The "expected completion date" for this recommended action is 2017.<sup>60</sup> It is therefore reasonable to assume that the Cap-and-Trade Program will extend beyond 2020.

<u>Senate Bill 1368</u>. Senate Bill (SB) 1368, requires the California Public Utilities Commission and the California Energy Commission to establish GHG emissions performance standards for the generation of electricity. These standards will also apply to power that is generated outside of California and imported into the state.

<sup>&</sup>lt;sup>57</sup> California Health & Safety Code § 38551(a) ("The statewide greenhouse gas emissions limit shall remain in effect unless otherwise amended or repealed.").

<sup>&</sup>lt;sup>58</sup> See AB 1288 (Atkins, introduced 2015) that would eliminate the December 31, 2020, limit on the Cap-and-Trade Program.

<sup>&</sup>lt;sup>59</sup> CARB, First Update to the Climate Change Scoping Plan: Building on the Framework, at 98 (May 2014).

<sup>&</sup>lt;sup>60</sup> Id.

<u>SB 97 & CEQA Guidelines</u>. In August 2007, the California State Legislature adopted Senate Bill 97 (SB 97), requiring the Governor's Office of Planning and Research (OPR) to prepare and transmit new CEQA guidelines for the mitigation of GHG emissions or the effects of GHG emissions to the Resources Agency by July 1, 2009. In response to SB 97, the OPR adopted CEQA guidelines that became effective on March 18, 2010. The amendments provide guidance to public agencies on analysis and mitigation of the effects of GHG emissions in CEQA documents, including the following:

- Lead agencies should quantify all relevant GHG emissions and consider the full range of project features that may increase or decrease GHG emissions as compared to the existing setting;
- Consistency with the ARB Scoping Plan is not a sufficient basis to determine that a project's GHG emissions would not be cumulatively considerable;
- A lead agency may appropriately look to thresholds developed by other public agencies, including the ARB's recommended CEQA thresholds;
- To qualify as mitigation, specific measures from an existing plan must be identified and incorporated into the project. General compliance with a plan, by itself, is not mitigation;
- The effects of GHG emissions are cumulative and should be analyzed in the context of CEQA's requirements for cumulative impact analysis; and
- Given that impacts resulting from GHG emissions are cumulative, significant advantages may result from analyzing such impacts on a programmatic level. If analyzed properly, later projects may tier, incorporate by reference, or otherwise rely on the programmatic analysis.

<u>State Bill 375</u>. On September 30, 2008, SB 375 was instituted to help achieve AB 32 goals through regulation of cars and light trucks. SB 375 aligns three policy areas of importance to local government: (1) regional long-range transportation plans and investments; (2) regional allocation of the obligation for cities and counties to zone for housing; and (3) a process to achieve GHG emissions reductions targets for the transportation sector. It establishes a process for ARB to develop GHG emissions reductions targets for each region (as opposed to individual local governments or households). SB 375 also requires Metropolitan Planning Organizations ("MPOs") to prepare a Sustainable Communities Strategy (SCS) within the Regional Transportation Plan (RTP) that guides growth while taking into account the transportation, housing, environmental, and economic needs of the region. SB 375 uses CEQA streamlining as an incentive to encourage residential projects, which help achieve AB 32 goals to reduce GHG emissions. While SB 375 does not prevent ARB from adopting additional regulations, such actions are not anticipated in the foreseeable future.<sup>61</sup>

On October 24, 2008, ARB published draft guidance for setting interim GHG emissions significance thresholds. This was the first step toward developing the recommended statewide interim thresholds of

<sup>&</sup>lt;sup>61</sup> American Planning Association, California Chapter, Analysis of SB 375, <u>http://www.calapa.org/-en/cms/?2841</u>.

significance for GHG emissions that may be adopted by local agencies for their own use. The guidance does not attempt to address every type of project that may be subject to CEQA, but instead focuses on common project types that are responsible for substantial GHG emissions (i.e., industrial, residential, and commercial projects). ARB's preliminary proposal consisted of a quantitative threshold of 7,000 metric tons (MT) of CO<sub>2</sub>e per year for operational emissions (excluding transportation), and performance standards for construction and transportation emissions. Further, ARB's proposal sets forth draft thresholds for industrial projects that have high operational stationary GHG emissions, such as manufacturing plants, or uses that utilize combustion engines.<sup>62</sup> There is currently no timetable for finalized thresholds.

On September 23, 2010, ARB adopted regional targets for the reduction of GHG emissions applying to the years 2020 and 2035.<sup>63</sup> For the area under the Southern California Association of Governments' (SCAG) jurisdiction—including the Project area—ARB adopted Regional Targets for reduction of GHG emissions by 8 percent for 2020 and by 13 percent for 2035. On February 15, 2011, the ARB's Executive Officer approved the final targets.<sup>64</sup>

<u>Senate Bill 32.</u> In August 2016, Governor Brown signaled his intent to sign into law a measure that extends AB 32 another ten years to 2030 and increases the State's objectives. SB 32 calls on Statewide reductions in GHG 40 percent below 1990 levels by 2030. Further regulatory actions by the State are forthcoming that will further challenge communities to reduce GHG emissions in the future.

<u>Title 24 Energy Efficiency Standards</u>. California's Energy Efficiency Standards for Residential and Nonresidential Buildings, located at Title 24, Part 6 of the California Code of Regulations and commonly referred to as "Title 24," were established in 1978 in response to a legislative mandate to reduce California's energy consumption. The standards are updated periodically to allow consideration and possible incorporation of new energy efficiency technologies and methods.

<u>California Green Building Standards</u>. The California Green Building Standards Code, which is Part 11 of the California Code of Regulations (CCR), is commonly referred to as the CALGreen Code. CALGreen was added to Title 24 to represent base standards for reducing water use, recycling construction waste, and reducing polluting materials in new buildings. In contrast, Title 24 focuses on promoting more energy-efficient buildings and considers the building envelope, heating and cooling, water heating, and lighting restrictions. The first edition of the CALGreen Code in 2008 contained only voluntary standards. The 2010 edition included mandatory requirements for state-regulated buildings and structures throughout California, including requirements for construction site selection, storm water control during construction,

<sup>&</sup>lt;sup>62</sup> California Air Resources Board. <u>http://www.arb.ca.gov/cc/localgov/ceqa/meetings/102708/prelimdraftproposal102408.pdf.</u>

<sup>&</sup>lt;sup>63</sup> CARB. Notice of Decision: Regional Greenhouse Gas Emissions Reduction Targets for Automobiles and Light Trucks Pursuant to Senate Bill 375. <u>http://www.arb.ca.gov/cc/sb375/notice%20of%20decision.pdf.</u>

<sup>&</sup>lt;sup>64</sup> CARB. 2011. Executive Order No. G-11-024: Relating to Adoption of Regional Greenhouse Gas Emission Reduction Targets for Automobiles and Light Trucks Pursuant to Senate Bill 375.

construction waste reduction, indoor water use reduction, material selection, natural resource conservation, site irrigation conservation and more. The CALGreen Code provides for design options allowing the designer to determine how best to achieve compliance for a given site or building condition. The CALGreen Code also requires building commissioning which is a process for the verification that all building systems, like heating and cooling equipment and lighting systems are functioning at their maximum efficiency. The 2016 CALGreen Code became effective January 1, 2017.

## Regional

South Coast Air Quality Management District Recommendations for Significance Thresholds. The South Coast Air Quality Management District (SCAQMD) convened a GHG CEQA Significance Threshold Working Group to provide guidance to local lead agencies on determining significance for GHG emissions in their CEQA documents. Members included government agencies implementing CEQA and representatives from stakeholder groups that will provide input to the SCAQMD staff on developing GHG CEQA significance thresholds. On December 5, 2008, the SCAQMD Governing Board adopted interim GHG significance threshold for projects where the SCAQMD is lead agency. This threshold uses a tiered approach to determine a project's significance, with 10,000 metric tons of  $CO_2$  equivalent (MTCO<sub>2</sub>e) as a screening numerical threshold for stationary sources.

The SCAQMD has not adopted guidance for CEQA projects under other lead agencies. In September 2010, the Working Group released additional revisions that recommended a screening threshold of 3,500 MTCO<sub>2</sub>e for residential projects, 1,400 MTCO<sub>2</sub>e for commercial projects, and 3,000 MTCO<sub>2</sub>e for mixed use projects. Additionally, the Working Group identified project-level efficiency target of 4.8 MTCO<sub>2</sub>e per service population as a 2020 target and 3.0 MTCO<sub>2</sub>e per service population as a 2035 target. The recommended area wide or plan-level target for 2020 was 6.6 MTCO<sub>2</sub>e and the plan-level target for 2035 was 4.1 MTCO<sub>2</sub>e. The SCAQMD has not established a timeline for formal consideration of these thresholds.<sup>65</sup> In the meantime, the project level thresholds are used as a non-binding guide.

The SCAQMD has also adopted Rules 2700, 2701, and 2702 that address GHG emissions reductions. However, these rules address boilers and process heaters, forestry, and manure management projects, none of which are proposed or required by the Project.

<u>SCAG Regional Transportation Plan/Sustainable Communities Strategy.</u> SCAG"s RTP/SCS calls for concentrating future development and providing higher intensity development in proximity to transit hubs in order to reduce vehicle miles traveled and GHG emissions from personal vehicles. It is important to note that there is nothing in SB 375 that requires a city's "land use policies and regulations...to be consistent with the regional transportation plan or an alternative planning strategy."<sup>66</sup>The RTP/SCS also includes an appendix listing examples of measures that could reduce impacts from planning, development

<sup>&</sup>lt;sup>65</sup> SCAG, Final PEIR for the 2016-2040 RTP/SCS, Appendix G. Accessible at http://rtpscs, scag.ca.gov/Documents/peir/2012fPEIR\_AppendixG\_ExampleMeasures.pdf.

<sup>&</sup>lt;sup>66</sup> California Gov't. Code §65080(b)(2)(E).

and transportation.<sup>67</sup> It notes, however, that the example measures are "not intended to serve as any kind of checklist to be used on a project-specific basis." Since every project and project setting is different, project-specific analysis is needed to identify applicable and feasible mitigation. These mitigation measures are particularly important where streamlining mechanisms under SB 375 are utilized. On April 7, 2016, SCAG adopted its 2016-2040 RTP/SCS update, calling for a continuation of integrated planning for land use and transportation that will help achieve the State's goal of reducing per capita GHG emissions by eight percent by 2020 compared to 2005 levels, by 18 percent by 2035, and 21 percent by 2040. The Plan calls for public transportation improvements that will reduce GHG emissions per household by up to 30 percent, one percent reduction in GHG from having zero emission vehicles, neighborhood vehicles, and carsharing/ridesourcing make up two percent of the vehicle fleet by 2040. The RTP/SCS also includes a number of measures designed to reduce the potential of development to conflict with AB 32 or any other plan designed to reduce GHG.<sup>68</sup> These measures are particularly important where streamlining mechanisms under SB 375 are utilized.

### Local (City of Los Angeles)

<u>Green LA Plan</u>. In May 2007, the City released its Green LA Plan that sets a goal to reduce the generation of GHG emissions 35 percent below 1990 levels by 2030. Key strategies include increasing the generation of renewable energy, improving energy conservation and efficiency, and changing land use patterns to reduce dependence on autos. This Plan included goals for energy, water, transportation, land use, waste, port, airport, and related sources.

<u>ClimateLA Implementation Plan</u>. To implement the Green LA Plan, the City published "ClimateLA", which included a baseline GHG emissions inventory for the City, identified enforceable strategies, and provided a means to monitor and report on progress toward the 2030 goal of reducing GHG emissions by 35 percent from 1990 levels. To achieve these goals, the City developed goals, including the following:

- Green Building: The program includes a goal calling for Los Angeles to be a worldwide leader in green buildings. Action E6 calls for a comprehensive set of green building policies to guide and support private sector development.
- Energy: Increase the amount of renewable energy provided by the Los Angeles Department of Water and Power, present a comprehensive set of green building policies to guide and support private sector development, reduce energy consumed by City facilities, utilize solar heating where applicable, and help citizens to use less energy.
- Waste: Reduce or recycle 70 percent of trash by 2015.

<sup>&</sup>lt;sup>67</sup> Southern California Association of Governments, Final PEIR, 2012-2035 RTP/SCS, Appendix G: <u>http://rtpscs.scag.ca.gov/Documents/peir/2012/final/2012fPEIR\_AppendixG\_ExampleMeasures.pdf</u>.

<sup>&</sup>lt;sup>68</sup> Southern California Association of Governments, Final PEIR, 2016-2040 RTP/SCS, Chapter 3.8.

• Open Space and Greening: Create 35 new parks, revitalize the Los Angeles River to create open space opportunities, plant one million trees, identify opportunities to "daylight" streams, identifying promising locations for stormwater infiltration to recharge groundwater aquifers, and collaborate with schools to create more neighborhood parks.

<u>Mobility 2035 Plan</u>. On January 20, 2016, the City adopted its Mobility 2035 Plan, the Circulation Element of its General Plan. The Plan focuses on developing a multi-modal transportation system that can address the City's mobility needs through 2035. The Plan calls for strategies that advance five goals: 1) Safety First, 2) World Class Infrastructure, 3) Access for All Angelenos, 4) Collaboration, Communication, and Informed Choices, and 5) Clean Environments and Healthy Communities. While the Plan focuses on developing a multi-modal transportation system, its key policy initiatives include considering the strong link between land use and transportation and targeting GHG through a more sustainable transportation system. It includes a key strategy, Program No. D7, which calls for the development of GHG tracking program that would quantify reductions in GHG from reductions in vehicle miles traveled. As such, the Plan's call for integrated land use planning, clean fuel vehicles are consistent with State and regional plans calling for more compact growth in areas with transportation infrastructure.

<u>Green Building Ordinance</u>. The City adopted a Green Building Ordinance in April 2008 that calls for reduction of the use of natural resources for new development.<sup>69</sup> Larger projects must meet the equivalent of the certification at the Leadership in Energy and Environmental Design (LEED) certified level. LEED certification generally ensures that projects exceed Title 24 (2013) standards by at least 10 percent.<sup>70</sup> The City's ordinance affects the following types of development:<sup>71</sup>

- 1. New non-residential building or structure of 50,000 gross square feet or more of floor area;
- 2. New mixed-use or residential building of 50,000 gross square feet or more in excess of six stores;
- 3. New mixed-use or residential building of six or fewer stories consisting of at least 50 dwelling units in a building, which has at least 50,000 gross square feet of floor area, and in which at least 80 percent of the building's floor area is dedicated to residential units;
- 4. The alternation or rehabilitation of 50,000 gross square feet or more of floor area in an existing nonresidential building for which construction costs exceed a valuation of 50 percent of the replacement cost of the existing building;

<sup>&</sup>lt;sup>69</sup> City of Los Angeles, Ordinance No. 179820, added to LAMC as Section 16.10 (Green Building Program).

<sup>&</sup>lt;sup>70</sup> U.S. Green Building Council. "Interpretation 10396" accessed at <u>http://www.usgbc.org/leed-interpretations?keys=10396</u> February 26, 2015.

<sup>&</sup>lt;sup>71</sup> Projects that voluntarily commit to LEED certification at the Silver level or higher received expedited processing from the City.

- 5. The alteration of at least 50 dwelling units in an existing mixed-use or residential building, which has at least 50,000 gross square feet of floor area, for which construction costs exceed a valuation of 50 percent of the replacement cost of the existing building.
- 6. The City's Green Building Ordinance has several requirements that call for reductions in GHG emissions from reducing in energy use, water use, and solid waste generation from new non-residential and high-rise residential buildings, including:

*Section 99.04.304.1. Irrigation Controllers.* When automatic irrigation system controllers for landscaping are provided and installed at the time of final inspection, the controllers shall comply with the following:

- 1. Controllers shall be weather- or soil moisture-based controllers that automatically adjust irrigation in response to changes in plants' needs as weather conditions change;
- 2. Weather-based controllers without integral rain sensors or communication systems that account for local rainfall shall have a separate wired or wireless rain sensor that connects or communicates with the controller(s). Soil moisture-based controllers are not required to have rain sensor input. Buildings on sites with over 2,500 square feet of cumulative irrigated landscaped areas shall have irrigation controllers that meet the criteria in Section 99.04.304.1.

Section 99.04.303.4. Wastewater Reduction. Each building shall reduce by 20 percent wastewater by one of the following methods:

- 1. The installation of water conserving fixtures (water closets, urinals)
- 2. Utilizing non-potable water systems (captured rainwater, graywater, and municipally treated wastewater) complying with the current edition of the Los Angeles Plumbing Code or other methods.

Section 99.04.304.2. Outdoor Potable Water. Building on sites with 1,000 square feet or more of cumulative landscaped areas shall have separate meters or submeters for indoor and outdoor potable water use.

Section 99.04.304.3. Irrigation Design. Buildings on sites with 1,000 square feet or more of cumulative irrigated landscaped areas shall have irrigation controllers and sensors which include the following criteria and the manufacturer's recommendations.

Section 99.05.407.1. Weather Protection. Provide a weather-resistant exterior wall and foundation envelope as required by the Los Angeles Building Code section 1403.2 (Weather Protection) and California Energy Code Section 150, manufacturer's installation instructions, or local ordinance, whichever is more stringent.

Section 99.05.408. Construction Waste Reduction, Disposal And Recycling. Construction Waste Reduction of at Least 50 Percent. Comply with Section 66.32 et seq. of the LAMC.

*Section 99.05.408.4. Excavated Soil and Land Clearing Debris.* 100 percent of trees, stumps, rocks and associated vegetation and soils resulting primarily from land clearing shall be reused or recycled. For a phased project and when approved by the Department, such material may be stockpiled on site until the storage site is developed.

Section 99.05.410.1. Recycling by Occupants. Provide readily accessible areas that serve the entire building and are identified for the depositing, storage, and collection of non-hazardous materials for recycling, including (at a minimum) paper, corrugated cardboard, glass, plastics, and metals.

Section 99.05.504.3. Covering of Duct Openings and Protection of Mechanical Equipment During Construction. At the time of rough installation, or during storage of the construction site and until final startup of the heating and cooling equipment, all duct and other related air distribution component openings shall be covered with tape, plastic, sheetmetal or other methods acceptable to the Department to reduce the amount of dust or debris which may collect in the system.

*Section 99.05.504.4.6. Resilient Flooring Systems.* For 50 percent of floor area receiving resilient flooring, install resilient flooring complying with the VOC-emission limits defined in the 2009 Collaborative for High Performance Schools criteria and listed on its Low-emitting Materials List or certified under the Resilient Floor Covering Institute FloorScore program.

### **Existing Emissions**

The Project Site existing development includes 31,846 square feet of retail space. As shown in **Table 3.7-3**, the existing development generates about 845 metric tons of CO<sub>2</sub>e annually, with the majority of emissions generated by mobile sources traveling to and from the Project Site.

Existing Annual CO2t Oftennouse Gas Emissions				
Scenario and Source	CO <sub>2</sub>	CH <sub>4</sub>	N <sub>2</sub> O	CO <sub>2</sub> e
Area Sources	<1	0	0	<1
Energy Sources	249	<1	<1	249
Mobile Sources	549	<1	0	550
Waste Sources	7	<1	0	17
Water Sources	27	<1	<1	29
<b>Total Emissions</b>	831	1	<1	845
Metric tons per year. Source: DKA Planning, 2017 based on CalEEMod 2016.3.1. Data in Appendix to this MND.				

<b>Table 3.7-3</b>	
Existing Annual CO2e Greenhouse Gas Emissions	

#### Methodology

The methodology utilized for this analysis is based on a Technical Advisory released by the Governor's Office of Planning and Research (OPR) on June 19, 2008 titled *CEQA and Climate Change: Addressing Climate Change Through California Environmental Quality Act (CEQA) Review.* Both one-time emissions and indirect emissions are expected to occur each year after build-out of the Project. One-time

emissions from construction and vegetation removal were amortized over a 30-year period because no significance threshold has been adopted for such emissions. The Project emission reductions are results of Project's commitments and regulatory changes, which include the implementation of the Renewables Portfolio Standard (RPS) of 33 percent, the Pavley regulation and Advanced Clean Cars program mandating higher fuel efficiency standards for light-duty vehicles, and the Low Carbon Fuel Standard (LCFS).

The California Climate Action Registry (Climate Registry) General Reporting Protocol provides basic procedures and guidelines for calculating and reporting GHG emissions from a number of general and industry-specific activities.<sup>72</sup> The General Reporting Protocol is based on the "Greenhouse Gas Protocol: A Corporate Accounting and Reporting Standard" developed by the World Business Council for Sustainable Development and the World Resources Institute through "a multi-stakeholder effort to develop a standardized approach to the voluntary reporting of GHG emissions."<sup>73</sup> Although no numerical thresholds of significance have been developed, and no specific protocols are available for land use projects, the General Reporting Protocol provides a basic framework for calculating and reporting GHG emissions from the project. The information provided in this analysis is consistent with the General Reporting Protocol's reporting requirements. The General Reporting Protocol recommends the separation of GHG emissions into three categories that reflect different aspects of ownership or control over emissions. They include the following:

Scope 1: Direct, on-site combustion of fossil fuels (e.g., natural gas, propane, gasoline, and diesel).

Scope 2: Indirect, off-site emissions associated with purchased electricity or purchased steam.

Scope 3: Indirect emissions associated with other emissions sources, such as third-party vehicles and embodied energy (e.g., energy used to convey, treat, and distribute water and wastewater).<sup>74</sup>

The General Reporting Protocol provides a range of basic calculations methods. However, the General Reporting Protocol calculations are typically designed for existing buildings or facilities. These retrospective calculation methods are not directly applicable to planning and development situations where buildings do not yet exist. ARB recommends consideration of indirect emissions to provide a more complete picture of the GHG footprint of a facility. Annually reported indirect energy usage aids the conservation awareness of a facility and provides information to ARB to be considered for future

<sup>&</sup>lt;sup>72</sup> California Climate Action Registry, General Reporting Protocol Version 3.1, January 2009, www. sfenvironment.org/sites/default/files/fliers/files/ccar\_grp\_3-1\_january2009\_sfe-web.pdf, accessed August 1, 2016.

<sup>&</sup>lt;sup>73</sup> *Ibid.* 

<sup>&</sup>lt;sup>74</sup> Embodied energy is a scientific term that refers to the quantity of energy required to manufacture and supply to the point of use a product, material, or service.

strategies.<sup>75</sup> For example, ARB has proposed requiring the calculation of direct and indirect GHG emissions as part of the AB 32 reporting requirements. Additionally, the Office of Planning and Research has noted that lead agencies "should make a good-faith effort, based on available information, to calculate, model, or estimate... GHG emissions from a project, including the emissions associated with vehicular traffic, energy consumption, water usage and construction activities."<sup>76</sup> Therefore, direct and indirect emissions have been calculated for the Project.

GHG emissions were quantified from construction and operation of the Project using SCAQMD's California Emissions Estimator Model (CalEEMod). Operational emissions include both direct and indirect sources including mobile sources, water use, solid waste, area sources, natural gas, and electricity use emissions. CalEEMod is a statewide land use emissions computer model designed to provide a uniform platform for government agencies, land use planners, and environmental professionals to quantify potential criteria pollutant and GHG emissions associated with both construction and operations from a variety of land use projects. The model is considered by the SCAQMD to be an accurate and comprehensive tool for quantifying air quality and GHG impacts from land use projects throughout California.<sup>77</sup>

### Significance Criteria

CARB, SCAQMD and the City of Los Angeles have yet to adopt project-level significance thresholds for GHG emissions that would be applicable to the Project.<sup>78</sup> As a result, this analysis relies on primary direction from the CEQA Guidelines. OPR's amendments to the CEQA Guidelines for GHGs were adopted by the Resources Agency on December 30, 2009, indicating that a project could have a significant impact if it would:

• Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment; or

- <sup>76</sup> OPR Technical Advisory, p. 5.
- <sup>77</sup> See www.caleemod.com.
- <sup>78</sup> The South Coast Air Quality Management District formed a GHG Significance Threshold Working Group. Information on this Working Group is available at <u>www.aqmd.gov/home/regulations/ceqa/air-quality-analysis-handbook/ghg-significance-thresholds/page/2</u>.

<sup>&</sup>lt;sup>75</sup> CARB, Initial Statement of Reasons for Rulemaking, Proposed Regulation for Mandatory Reporting of Greenhouse Gas Emissions Pursuant to the California Global Warming Solutions Act of 2006 (AB 32), Planning and Technical Support Division Emission Inventory Branch, October 19, 2007, www.arb.ca.gov/ regact/2007/ghg2007/isor.pdf, accessed August 1, 2016.

• Conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of greenhouse gases.<sup>79</sup>

Section 15064.4 of the CEQA Guidelines was adopted to assist lead agencies in determining the significance of the impacts of GHGs. It urges the quantification of GHG emissions where possible and includes language necessary to avoid an implication that a "life-cycle" analysis is required. It also recommends considering other qualitative factors that may be used in the determination of significance (i.e., extent to which the project may increase or reduce GHG emissions; whether the project exceeds an applicable significance threshold; and extent to which the project complies with regulations or requirements adopted to implement a reduction or mitigation of GHGs). Further, it states that:

- A lead agency should consider the following factors, among others, when assessing the significance of greenhouse gas emissions on the environment:
  - The extent to which the project may increase or reduce greenhouse gas emissions as compared to the existing environmental setting;
  - Whether the project emissions exceed a threshold of significance that the lead agency determines applies to the project; and
  - The extent to which the project complies with regulations or requirements adopted to implement a Statewide, regional, or local plan for the reduction or mitigation of greenhouse gas emissions. Such requirements must be adopted by the relevant public agency through a public review process and must reduce or mitigate the project's incremental contribution of greenhouse gas emissions. If there is substantial evidence that the possible effects of a particular project are still cumulatively considerable notwithstanding compliance with the adopted regulations or requirements, an EIR must be prepared for the project.

Lead agencies are to establish thresholds in which a lead agency may appropriately look to thresholds developed by other public agencies, or suggested by other experts, such as CAPCOA, so long as any threshold chosen is supported by substantial evidence (see CEQA Guidelines Section 15064.7(c)). The CEQA Guidelines amendments also clarify that the effects of GHG emissions are cumulative. The CEQA Guidelines were amended in response to Senate Bill 97 to specify that compliance with a GHG emissions reduction plan renders a cumulative impact insignificant.

To qualify, such a plan or program must be specified in law or adopted by the public agency with jurisdiction over the affected resources through a public review process to implement, interpret, or make

<sup>&</sup>lt;sup>79</sup> A recent opinion by the California Supreme Court on November 30, 2015 (Center for Biological Diversity v. California Department of Fish and Wildlife) has suggested that environmental analyses need to support its assumptions and provide evidentiary support to find consistency with a "Business as Usual" approach with the AB 32 Scoping Plan.

specific the law enforced or administered by the public agency.<sup>80</sup> Examples of such programs include a "water quality control plan, air quality attainment or maintenance plan, integrated waste management plan, habitat conservation plan, natural community conservation plans [and] plans or regulations for the reduction of greenhouse gas emissions."<sup>81</sup> Put another way, CEQA Guidelines Section 15064(h)(3) allows a lead agency to make a finding of non-significance for GHG emissions if a project compiles with the California Cap-and-Trade Program and/or other regulatory schemes to reduce GHG emissions.<sup>82</sup>

Per CEQA Guidelines Section 15064(h)(3), a project's incremental contribution to a cumulative impact can be found not cumulatively considerable if the project will comply with an approved plan or mitigation program that provides specific requirements that will avoid or substantially lessen the cumulative problem within the geographic area of the project.<sup>83</sup>

To evaluate a project's potential greenhouse gas emissions under CEQA, a lead agency may adopt a significance criterion of whether the project will be consistent with statewide greenhouse gas emission reduction goals, as set forth in the California Global Warming Solutions Act of 2006 (or "AB 32") and the California Air Resources Board 2008 Climate Change Scoping Plan ("Scoping Plan") that implements A.B. 32. (*Center for Biological Diversity v. Cal. Dept. of Fish and Game* (2015) 62 Cal.4th 204, 220; see also CEQA Guidelines § 15064.4.)

The statewide greenhouse gas reduction goals include cutting greenhouse gas emissions by approximately 30 percent from the BAU emission levels projected for 2020. The Scoping Plan sets forth the BAU

<sup>&</sup>lt;sup>80</sup> Id.

<sup>&</sup>lt;sup>81</sup> Id. (emphasis added).

<sup>82</sup> See San Joaquin Valley Air Pollution Control District, CEQA Determinations of Significance tor Projects Subject to ARB's GHG Cap-and-Trade Regulation, APR-2030 (June 25, 2014), where the SJVAPCD "determined that GHG emissions increases that are covered under ARB's Cap-and-Trade regulation cannot constitute significant increases under CEQA..." Further, SCAQMD has taken this position as a lead agency, preparing three Negative Declarations and one Draft EIR that applied its 10,000 MTCO<sub>2</sub>e/yr. significance threshold in such a way that GHG emissions covered by the Cap-and-Trade Program do not constitute emissions that must be measured against the threshold. See SCAQMD, Final Negative Declaration for Ultramar Inc. Wilmington Refinery Cogeneration Project, SCH #2012041014 (www.aqmd.gov/docs/defaultsource/ceqa/documents/permit-projects/2014/ultramar neg dec.pdf?sfvrsn=2) (October 2014); SCAQMD, Final Negative Declaration tor Phillips 66 Los Angeles Refinery Carson Plant—Crude Oil Storage Capacity Project, SCH No. 2013091029 (December 2014) (www.aqmd.gov/docs/default-source/ceqa/documents/permitprojects/2014/phillips-66-fnd.pdf?sfvrsn=2); Final Mitigated Negative Declaration for Toxic Air Contaminant Reduction for Compliance with SCAQMD Rules 1420.1 and 1402 at the Exide Technologies Facility in Vernon, CA, SCH No. 2014101040 (www.aamd.gov/docs/default-source/cega/documents/permit-projects/2014/exidemnd final.pdf?sfvrsn=2) (December 2014); and Draft Environmental Impact Report for the Breitburn Santa Fe Springs Blocks 400/700 Upgrade Project, SCH No. 2014121014 (www.aqmd.gov/docs/defaultsource/cega/documents/permit-projects/2015/deir-breitburn-chapters-1-3.pdf?sfvrsn=2) (April 2014).

<sup>&</sup>lt;sup>83</sup> 14 CCR § 15064(h)(3).

projection, which assumes no conservation or regulatory efforts beyond what was in place when the forecast was made. A lead agency may use the BAU projection as the baseline to compare a project's expected greenhouse gas emissions rather than using a baseline of emissions in the existing physical environment. However, the lead agency must provide substantial evidence to show that a project's specific *project-level* reduction in greenhouse gas emissions as compared to the BAU projection will actually meet the *statewide* goals of greenhouse gas reductions.

There are three ways a lead agency could make that showing. First, a lead agency may evaluate the data behind the Scoping Plan's BAU model to determine how a specific project in a proposed location would contribute to the statewide greenhouse gas reduction goals. Second, a lead agency may assess a project's consistency with AB 32's goals in whole or in part by considering a project's compliance with regulatory programs designed to reduce greenhouse gas emissions from particular activities, such as building efficiency and conservation standards. Third, a lead agency may rely on existing numerical thresholds of significance for greenhouse gas emissions reductions.

Thus, in the absence of any adopted, quantitative threshold, the Project would not have a significant effect on the environment if it is found to be consistent with the applicable regulatory plans and policies to reduce GHG emissions:

- Executive Orders S-3-05 and B-30-15;
- AB 32 Scoping Plan;
- SCAG's 2016-2040 Regional Transportation Plan/Sustainable Communities Strategy;
- City of Los Angeles Mobility 2035 Plan;
- City of Los Angeles ClimateLA implementation plan; and
- City of Los Angeles Green Building Ordinance

The following section provides an analysis of the Project's consistency with these State, regional, and local climate action-related policies. This section focuses on disclosing potential GHG emissions.

#### **Project Impacts**

# Construction

Construction of the Project would emit GHG emissions through the combustion of fossil fuels by heavyduty construction equipment and through vehicle trips generated by construction workers and vendors traveling to and from the Project Site. These impacts would vary day to day over the 24-month duration of construction activities. As illustrated in **Table 3.7-4**, construction emissions of CO<sub>2</sub> would peak in 2018, when up to 819 tons of CO<sub>2</sub>e per year are anticipated following implementation of **Mitigation Measure MM-3-1**. These emissions are further incorporated in the assessment of long-term operational impacts by amortizing them over a 30-year period, pursuant to guidance from the State and SCAQMD.

Estimated Construction Emissions Tritigated				
<b>Construction Year</b>	CO <sub>2</sub>	CH <sub>4</sub>	N <sub>2</sub> O	CO <sub>2</sub> e
2017	56	<1	0	56
2018	816	<1	0	819
2019	701	<1	0	703
Tons per year Source: DKA Planning, 2017 based on CalEEMod 2016.3.1. Data in Appendix to this MND.				

 Table 3.7-4

 Estimated Construction Emissions - Mitigated

#### **O**peration

Greenhouse gas emissions were calculated for long-term operations. Both one-time emissions and indirect emissions are expected to occur each year after build-out of the Project. One-time emissions from construction and vegetation removal were amortized over a 30-year period because no significance threshold has been adopted for such emissions. The Project emission reductions are results of Project's commitments and regulatory changes, which include the implementation of the Renewables Portfolio Standard (RPS) of 33 percent, the Pavley regulation and Advanced Clean Cars program mandating higher fuel efficiency standards for light-duty vehicles, and the Low Carbon Fuel Standard (LCFS).

This analysis compares the Project's GHG emissions to the emissions that would be generated by the Project in the absence of any GHG reduction measures (i.e., the No Action Taken ("NAT") Scenario.<sup>84</sup> This approach is consistent with the concepts used in the CARB's *Climate Change Scoping Plan* for the implementation of AB 32. This methodology is used to analyze consistency with applicable GHG reduction plans and policies and demonstrate the efficacy of the measures contained therein, but it is not a threshold of significance.

The analysis in this section includes potential emissions under NAT scenarios and from the Project at build-out based on actions and mandates expected to be in force in 2020. Early-action measures identified in the *Climate Change Scoping Plan* that have not been approved were not credited in this analysis. By not speculating on potential regulatory conditions, the analysis takes a conservative approach that likely overestimates the Project's GHG emissions at build-out.

The NAT scenario is used to establish a comparison with project-generated GHG emissions. The NAT scenario does not consider site-specific conditions, project design features, or prescribed mitigation measures. As an example, a NAT scenario would apply a base ITE trip-generation rate for a project and would not consider site-specific benefits resulting from the proposed mix of uses or close proximity to public transportation. The analysis below establishes NAT as complying with the minimum performance level required under Title 24. The NAT scenario also considers State mandates that were already in place when CARB prepared the *Supplemental FED* (e.g., Pavley I Standards, full implementation of

<sup>&</sup>lt;sup>84</sup> This is a conservative approach, as it does not include the Site's existing GHG-reducing feature such as proximity to public transportation.

California's Statewide Renewables Portfolio Standard beyond current levels of renewable energy, and the California Low Carbon Fuel Standard).

Emissions calculations for the Project include credits or reductions for the regulatory compliance measures and project design features set forth throughout this analysis, such as reductions in energy or water demand. In addition, as mobile source GHG emissions are directly dependent on the number of vehicle trips, a decrease in the number of Project generated trips as a result of project features will provide a proportional reduction in mobile source GHG emissions. This scenario conservatively did not include actions and mandates that are not already in place but are expected to be in force in 2020 (e.g., Pavley II), which could further reduce GHG emissions from use of light-duty vehicles by 2.5 percent.

As shown in **Table 3.7-5**, the emissions for the Project and its associated CARB 2020 NAT scenario are estimated to be 7,275 and 10,884 MTCO<sub>2</sub>e per year, respectively, which shows the Project will reduce emissions by 33 percent from the CARB 2020 NAT scenario. The proposed emissions would represent a net 6,430 metric ton increase in annual emissions when accounting for existing emissions from current development. Based on these results, the Project is consistent with the reduction target as a numeric threshold (15.3 percent) set forth in the 2014 Revised AB 32 Scoping Plan.

Scenario and Source	NAT Scenario*	As Proposed Scenario	Reduction from NAT Scenario	Change from NAT Scenario
Area Sources	2	2	-	0%
Energy Sources	4,100	2,378	-1,722	-42%
Mobile Sources	6,332	4,445	-1,887	-30%
Waste Sources	174	174	-	0%
Water Sources	223	223	-	0%
Construction	53	53	-	0%
Total Emissions	10,884	7,275	-3,609	-33%
Net Emissions	-	6,430	N/A	N/A

Table 3.7-5Estimated Annual CO2e Greenhouse Gas Emissions

Daily construction emissions amortized over 30-year period pursuant to SCAQMD guidance. Annual construction emissions derived by taking total emissions over duration of activities and dividing by construction period.

\* NAT scenario does not assume 30% reduction in in mobile source emissions from Pavley emission standards (19.8%), low carbon fuel standards (7.2%), vehicle efficiency measures 2.8%); does not assume 42% reduction in energy production emissions from the State's renewables portfolio standard (33%), natural gas extraction efficiency measures (1.6%), and natural gas transmission and distribution efficiency measures (7.4%). Source: DKA Planning, 2017.

The analysis uses the 2014 Revised AB 32 Scoping Plan's statewide goals as one approach to evaluate the proposed project's impact (i.e., 15.3 percent reduction from NAT). The report's methodology is to compare the Project's emissions as proposed to the Project's emissions if the Project were built using a

NAT approach in terms of design, methodology, and technology. This means the Project's emissions were calculated as if it was constructed with project design features to reduce GHG and with several regulatory measures adopted in furtherance of AB 32.

While the AB 32 Scoping Plan's cumulative statewide objectives were not intended to serve as the basis for project-level assessments, this analysis finds that its NAT comparison based on the Scoping Plan is appropriate because the Project would contribute to statewide GHG reduction goals. Specifically, the Project's mixed-use nature and location in an existing urban setting provide opportunities to reduce transportation-related emissions. First, it would capture vehicle travel on-site that would have normally been destined for off-site locations. This produces substantial reductions in the amount of vehicle trips and vehicle miles traveled that no longer are made. Second, it would eliminate many vehicle trips because travel to and from the Project Site could be captured by public transit and pedestrian travel instead. Finally, it would attract existing trips on the street network that would divert to the proposed uses.

As illustrated in **Table 3.7-6**, the Project's profile as an urban infill, mixed-use project with proximity to substantial public transit will produce substantial reductions over land uses that are located in a more typical community that has not coordinated its land use and transportation planning. The projected reductions in vehicle trips and VMT would include up to 15 percent of trips from internal capture of onsite residents and visitors. Similarly, there would be up to 50 percent in reductions from pass-by trips and up to 25 percent reductions from the substantial mode share from public transit and active transportation. These would result in concomitant reductions in  $CO_2e$  emissions that far exceed the State's AB 32 Scoping Plan goal of a 4.5 percent reduction from the overall transportation sector by 2020. As such, this analysis concludes that the Project would meet and exceed its contribution to statewide climate change obligations that are under the control of local governments in their decisionmaking.

Reduction from Internal Capture	Reduction from Pass-By Trips	Reduction from Transit/Walk-In Trips
15%	0%	15%
15%	0%	15%
15%	50%	15%
15%	10%	15%
15%	20%	15%
15%	0%	15%
0%	50%	25%
	Internal Capture           15%           15%           15%           15%           15%           15%           15%           15%	Internal Capture         Pass-By Trips           15%         0%           15%         0%           15%         50%           15%         10%           15%         20%           15%         0%

 Table 3.7-6

 Daily Vehicle Travel Reductions Associated with Project

It should be noted that each source category of GHG emissions from the Project is subject to a number of regulations that directly or indirectly reduce climate change-related emissions:

- Stationary and area sources. Emissions from small on-site sources are subject to specific emission reduction mandates and/or are included in the State's Cap and Trade program. Although the Project itself is won't actively be trading credits, the <u>types of emissions</u> from this Project are of the type being alleviated through the Cap and Trade Program elsewhere.
- Transportation. Both construction and operational activities from the Project site would generate transportation-related emissions from combustion of fossil fuels that are covered in the State's Cap and Trade program.
- Energy Use. Both construction and operational activities from the Project site would generate energy-related emissions that are covered by the State's renewable portfolio mandates, including SB 350, which requires that at least 50 percent of electricity generated and sold to retail customers from renewable energy sources by December 31, 2030.
- Building structures. Operational efficiencies will be built into the project that reduce energy use and waste, as mandated by the City's Green Building code.
- Water and wastewater use. The Project would be subject to drought-related water conservation emergency orders and related State Water Quality Control Board restrictions.
- Major appliances. The Project would include major appliances that are regulated by California Energy Commission requirements for energy efficiency.
- Solid waste management. The Project would be subject to solid waste diversion policies administered by CalRecycle that reduce GHG emissions.

In addition to the GHG emission reductions described above, it is important to note that the CO<sub>2</sub> estimates from mobile sources (particularly CO<sub>2</sub>, CH<sub>4</sub>, and N<sub>2</sub>O emissions) are likely much greater than the emissions that would actually occur. The methodology used assumes that all emissions sources are new sources and that emissions from these sources are 100 percent additive to existing conditions. This is a standard approach taken for air quality analyses. In many cases, such an assumption is appropriate because it is impossible to determine whether emissions sources associated with a project move from outside the air basin and are in effect new emissions sources, or whether they are sources that were already in the air basin and just shifted to a new location. Because the effects of GHGs are global, a project that shifts the location of a GHG-emitting activity (e.g., where people live, where vehicles drive, or where companies conduct business) would result in no net change in global GHG emissions levels.

For example, if a substantial portion of California's population migrated from the South Coast Air Basin to the San Joaquin Valley Air Basin, this would likely decrease GHG emissions in the South Coast Air Basin and increase emissions in the San Joaquin Valley Air Basin, but little change in overall global GHG emissions. However, if a person moves from one location where the land use pattern requires auto use (e.g., commuting, shopping) to a new development that promotes shorter and fewer vehicle trips, more walking, and overall less energy usage, then it could be argued that the new development would result in a potential net reduction in global GHG emissions.

As described throughout this analysis, the Project contains Regulatory Compliance Measures and Project Design Features (utility and service system section) that would reduce the Project's GHG emissions profile and would represent improvements vis-à-vis the NAT scenario. Thus, the Project's emissions reductions as compared to the NAT Scenario demonstrate consistency with GHG Reduction Plans, Executive Orders S-3-05 and B-30-15, SCAG's Sustainable Communities Strategy, and the City of Los Angeles' Green Building Ordinance. As a result of this and the analysis of net emissions, the Project's contribution to global climate change is not "cumulatively considerable" and is considered less than significant. Project-specific impacts related to the emission of greenhouse gases would be less than significant.

# b) Would the project conflict with an applicable plan, policy or regulations adopted for the purpose of reducing the emissions of greenhouse gases?

**Less Than Significant Impact**. The Project will contribute to cumulative increases in GHG emissions over time in the absence of policy intervention. As noted earlier, the Project would be consistent with relevant plans and policies that govern climate change:

- Executive Orders S-3-05 and B-30-15;
- AB 32 Scoping Plan;
- SCAG's Regional Transportation Plan/Sustainable Communities Strategy;
- City of Los Angeles Mobility 2035 Plan;
- City of Los Angeles ClimateLA implementation plan; and
- City of Los Angeles Green Building Ordinance

# Consistency with Executive Orders S-03-05 and B-30-15.

The Project is consistent with the State's Executive Orders S-3-05 and B-30-15, which are orders from the State's Executive Branch for the purpose of reducing GHG emissions. These strategies call for developing more efficient land-use patterns to match population increases, workforce, and socioeconomic needs for the full spectrum of the population. The Project includes elements of smart land use as it is a mixed-used development located in an urban infill area well-served by transportation infrastructure that includes robust public transit provided by Metro and other transit providers.

Executive Order S-3-05, set the following GHG emission reduction targets: by 2010, reduce GHG emissions to 2000 levels; by 2020, reduce GHG emissions to 1990 levels; and by 2050, reduce GHG emissions to 80 percent below 1990 levels. <u>Executive Order B-30-15</u> set a Statewide GHG reduction target of 40 percent below 1990 levels by 2030. This action aligns the State's GHG targets with those set in October 2014 by the European Union and is intended to help the State meets its target of reducing GHG emissions 80 percent below 1990 levels by 2050.

Although the Project's emissions level in 2050 cannot be reliably quantified, statewide efforts are underway to facilitate the State's achievement of that goal and it is reasonable to expect the Project's emissions profile to decline as the regulatory initiatives identified by ARB in the First Update are implemented, and other technological innovations occur. Stated differently, the Project's emissions total at build-out presented in this analysis represents the maximum emissions inventory for the Project as California's emissions sources are being regulated (and foreseeably expected to continue to be regulated in the future) in furtherance of the State's environmental policy objectives. As such, given the reasonably anticipated decline in Project emissions once fully constructed and operational, the Project is consistent with the Executive Order's horizon-year goal.

Many of the emission reduction strategies recommended by ARB would serve to reduce the Project's post-2020 emissions level to the extent applicable by law and help lay the foundation "…for establishing a broad framework for continued emission reductions beyond 2020, on the path to 80 percent below 1990 levels by 2050," as called for in ARB's First Update to the AB 32 Scoping Plan.<sup>85,86</sup> As such, the Project's post-2020 emissions trajectory is expected to follow a declining trend, consistent with the 2030 and 2050 targets and Executive Order S-3-05 and B-30-15.

### Consistency with the AB 32 Scoping Plan

The AB 32 Scoping Plan provides the basis for policies that will reduce cumulative GHG emissions within California to 1990 levels by 2020. **Table 3.7-7** evaluates the Project's consistency with the AB 32 Scoping Plan to determine whether it will result in adverse cumulative impacts to global climate change. Based on this evaluation, this analysis finds the Project would be consistent with all feasible and applicable strategies recommended in the AB 32 Scoping Plan. The Project is consistent with the AB 32 Scoping Plan's focus on emission reductions from several key sectors:

• Energy Sector: Continued improvements in California's appliance and building energy efficiency programs and initiatives, such as the State's zero net energy building goals, would serve to reduce the Project's emissions level.<sup>87</sup> Additionally, further additions to California's renewable resource portfolio would favorably influence the Project's emissions level.<sup>88</sup>

<sup>&</sup>lt;sup>85</sup> CARB, First Update, p. 4, May 2014. See also id. at pp. 32–33 [recent studies show that achieving the 2050 goal will require that the "electricity sector will have to be essentially zero carbon; and that electricity or hydrogen will have to power much of the transportation sector, including almost all passenger vehicles."].

<sup>&</sup>lt;sup>86</sup> CARB, First Update, Table 6: Summary of Recommended Actions by Sector, pp. 94-99, May 2014.

<sup>&</sup>lt;sup>87</sup> *CARB, First Update, pp.* 37-39, 85, May 2014.

<sup>&</sup>lt;sup>88</sup> CARB, First Update, pp. 40-41, May 2014.

- **Transportation Sector:** Anticipated deployment of improved vehicle efficiency, zero emission technologies, lower carbon fuels, and improvement of existing transportation systems all will serve to reduce the Project's emissions level.<sup>89</sup>
- Water Sector: The Project's emissions level will be reduced as a result of further desired enhancements to water conservation technologies.<sup>90</sup>
- Waste Management Sector: Plans to further improve recycling, reuse and reduction of solid waste will beneficially reduce the Project's emissions level.<sup>91</sup>

reenhouse Gas Emission Reduction Strategies
Project Consistency
Not Applicable. The statewide program is not
relevant to the Project.
Not Applicable. The development of standards is not
relevant to the Project.
Consistent. The Project will be constructed in
compliance with the standards of Title 24 that are in
effect at the time of development. In addition, with
compliance with the City's Green Building
Ordinance, the Project will exceed Title 24 standards.
Consistent. The Project will utilize energy from the
Los Angeles Department of Water and Power, which
has goals to diversify its portfolio of energy sources
to increase the use of renewable energy. LADWP had
an average of 23% renewables as of 2013.
Not Applicable. The statewide program is not
relevant to the Project.
Not Applicable. The development of regional
planning goals is not relevant to the Project. The
Project's infill location near several bus routes and
Metro's Purple Line stations make it consistent with
the smart growth objectives of the region's

 Table 3.7-7

 Project Consistency with AB 32 Scoping Plan Greenhouse Cas Emission Reduction Strategies

- <sup>90</sup> *CARB, First Update, p. 65, May 2014.*
- <sup>91</sup> CARB, First Update, p. 69, May 2014.

<sup>&</sup>lt;sup>89</sup> CARB, First Update, pp. 55-56, May 2014.

Project Consistency with AB 32 Scoping Plan Greenhouse Gas Emission Reduction Strategi			
Strategy	Project Consistency		
	Sustainable Communities Strategy (SCS).		
Vehicle Efficiency Measures. Implement light-duty vehicle efficiency measures.	<b>Not Applicable.</b> State agencies are responsible for implementing efficiency measures.		
<b>Goods Movement.</b> Implement adopted regulations for the use of shore power for ships at berth. Improve efficiency in goods movement activities.	<b>Not Applicable.</b> State agencies are responsible for implementing regulations and promoting efficiency in goods movement.		
<b>Million Solar Roofs Program.</b> Install 3,000 MW of solar- electric capacity under California's existing solar programs.	<b>Neutral.</b> This is a state-wide goal and that the Project, whether it does or does not do solar roofs will not affect the state-wide implementation of this program.		
Medium/Heavy-Duty Vehicles. Adopt medium and heavy-duty vehicle efficiency measures. Industrial Emissions. Require assessment of large industrial sources to determine whether individual sources within a facility can cost-effectively reduce greenhouse gas emissions. Reduce greenhouse gas emissions from fugitive emissions from oil and gas extraction and gas transmission.	<ul> <li>Not Applicable. State agencies are responsible for implementing efficiency measures.</li> <li>Not Applicable. This measure addresses industrial facilities. The Project is not an industrial facility.</li> </ul>		
<b>High Speed Rail.</b> Support implementation of a high speed rail system.	<b>Not Applicable.</b> This calls for the California High Speed Rail Authority and stakeholders to develop a statewide rail transportation system.		
<b>Green Building Strategy.</b> Expand the use of green building practices to reduce the carbon footprint of California's new and existing inventory of buildings.	<b>Consistent.</b> The Project will be compliant with the City's Green Building Ordinance, and would incorporate water saving features and energy efficient features into its design.		
<b>High Global Warming Potential Gases.</b> Adopt measures to reduce high global warming potential gases.	<b>Not Applicable.</b> State agencies are responsible for implementing these measures.		
<b>Recycling and Waste.</b> Reduce methane emissions at landfills. Increase waste diversion, composting, and commercial recycling. Move toward zero-waste.	<b>Consistent.</b> Under City of Los Angeles requirements, the Project would divert/recycle at least 50% of construction debris, re-use existing materials in new construction, use recycled content materials; and recycle during operation.		
<b>Sustainable Forests.</b> Preserve forest sequestration and encourage the use of forest biomass for sustainable energy generation.	<b>Not Applicable.</b> Resource Agency departments are responsible for implementing this measure.		
Water. Continue efficiency programs and use cleaner energy sources to move and treat water.	<b>Consistent</b> . The Project will be compliant with the City's Green Building Ordinance and will incorporate water saving features and energy efficient fixtures into its design.		
<b>Agriculture.</b> In the near-term, encourage investment in manure digester and at the five-year Scoping Plan update determine if the program should be made mandatory by 2020.	<b>Not Applicable.</b> The Project does not include agricultural facilities.		

 Table 3.7-7

 Project Consistency with AB 32 Scoping Plan Greenhouse Gas Emission Reduction Strategies

Project Consistency with AB 32 Scoping Plan Greenhouse Gas Emission Reduction Strategies			
Strategy Project Consistency			
Source: CAJA Environmental Services, March 2017.			

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# Consistency with SCAG's 2016-2040 RTP/SCS

At the regional level, the 2016-2040 RTP and Sustainable Communities Strategy represent the region's Climate Action Plan that defines strategies for reducing GHGs. In order to assess the Project's potential to conflict with the RTP/SCS, this section analyzes the Project's land use profile for consistency with those in the Sustainable Communities Strategy. Generally, projects are considered consistent with the provisions and general policies of applicable City and regional land use plans and regulations, such as SCAG's Sustainable Communities Strategy, if they are compatible with the general intent of the plans and would not preclude the attainment of their primary goals.

The Project is an infill development that is also consistent with the 2016 RTP/SCS and its focus on integrated land use planning. Specifically, the Project Site's location near substantial local transit and bus services places it in a High Quality Transit Area (HQTA). The 2016 RTP/SCS projects that these areas, while comprising only three percent of land area in the region make up 46 percent of future household growth and 55 percent of future job growth.

Further, the vertical integration of land uses on the Project Site will produce substantial reductions in auto mode share to and from the Project Site that will help the region accommodate growth and promote public transit ridership that minimizes GHG emission increases and reduces per capita emissions consistent with the RTP/SCS. Further, the inclusion of electric vehicle charging infrastructure (per LA Green Building Code) will support the penetration of electric zero-emission vehicles into the vehicle fleet.

Approximately 20 percent EVSE (electric vehicle supply equipment) ready parking stalls will be provided for the Project, per **Project Design Feature PDF-7-1**.

**Table 3.7-8** demonstrates the Project's consistency with the Actions and Strategies set forth in the 2016-2040 RTP/SCS. The Project would also be consistent with the applicable goals and principles set forth in the 2016-2040 RTP/SCS and the Compass Growth Vision Report. Therefore, the Project would be consistent with the GHG reduction related actions and strategies contained in the 2016-2040 RTP/SCS.

Actions and Strategies Land Use Strategies	Responsible Party(ies)	Consistency Analysis <sup>a</sup>
Reflect the changing population and demands, including combating gentrification and displacement, by increasing housing supply at a variety of		<b>Consistent.</b> The Project would include residences for a range of income levels including 5% for very low income level households increasing the supply of housing, including affordable housing, in

Table 3.7-8Project Consistency With SCAG 2016-2040 RTP/SCS

Project Consistency With SCAG 2016-2040 RTP/SCS				
Actions and Strategies	Responsible Party(ies)	Consistency Analysis <sup>a</sup>		
affordability levels.		metropolitan Los Angeles County		
Focus new growth around transit.	Local Jurisdictions	<b>Consistent.</b> The Project is an infill development that would be consistent with the 2016 RTP/SCS focus on growing near transit facilities.		
Plan for growth around livable corridors, including growth on the Livable Corridors network.	SCAG, Local Jurisdictions	<b>Consistent.</b> The Project is an infill development that would be consistent with the 2016 RTP/SCS focus on growing along the 2,980 miles of Livable Corridors in the region.		
Provide more options for short trips through Neighborhood Mobility Areas and Complete Communities.		<b>Consistent.</b> The Project would help further jobs/housing balance objectives. The Project is also consistent with the Complete Communities initiative that focuses on creation of mixed-use districts in growth areas.		
Support local sustainability planning, including developing sustainable planning and design policies, sustainable zoning codes, and Climate Action Plans.	Local Jurisdictions	<b>Not Applicable.</b> While this strategy calls on local governments to adopt General Plan updates, zoning codes, and Climate Action Plans to further sustainable communities, the Project would not interfere with such policymaking and would be consistent with those policy objectives.		
Protect natural and farm lands, including developing conservation strategies.	SCAG Local Jurisdictions	<b>Consistent.</b> The Project is an infill development that would help reduce demand for growth in urbanizing areas that threaten greenfields and open spaces.		
Transportation Strategies	I			
Preserve our existing transportation system.	SCAG County Transportation Commissions Local Jurisdictions	<b>Not Applicable.</b> While this strategy calls on investing in the maintenance of our existing transportation system, the Project would not interfere with such policymaking.		
Manage congestion through programs like the Congestion Management Program, Transportation Demand Management, and Transportation Systems Management strategies.		<b>Consistent.</b> The Project is an infill development that will minimize congestion impacts on the region because of its proximity to public transit, Complete Communities, and general density of population and jobs.		
Promote safety and security in the transportation system.	SCAG County Transportation Commissions Local Jurisdictions	<b>Not Applicable.</b> While this strategy aims to improve the safety of the transportation system and protect users from security threats, the Project would not interfere with such policymaking.		
Complete our transit, passenger rail, active transportation, highways and arterials, regional express lanes, goods movement, and airport ground transportation systems.		<b>Not Applicable.</b> This strategy calls for transportation planning partners to implement major capital and operational projects that are designed to address regional growth. The Project would not interfere with this larger goal of investing in the transportation system.		

Table 3.7-8Project Consistency With SCAG 2016-2040 RTP/SCS

Actions and Strategies	Responsible Party(ies)	Consistency Analysis <sup>a</sup>	
Technological Innovation and 21st Center	ıry Transportation		
Promote zero-emissions vehicles.	SCAG Local Jurisdictions	<b>Consistent.</b> While this action/strategy is not necessarily applicable on a project-specific basis, the Project would include pre-wiring for electric vehicle charging infrastructure.	
Promote neighborhood electric vehicles.	SCAG Local Jurisdictions	<b>Consistent.</b> While this action/strategy is not necessarily applicable on a project-specific basis, the Project would include pre-wiring for electric vehicle charging infrastructure.	
Implement shared mobility programs.	SCAG Local Jurisdictions	<b>Not Applicable.</b> While this strategy is designed to integrate new technologies for last-mile and alternative transportation programs, the Project would not interfere with these emerging programs.	
Source: Southern California Association of Governments; 2016–2040 RTP/SCS, Chapter 5: The Road to Greater Mobility and Sustainable Growth; April 2016.			

Table 3.7-8Project Consistency With SCAG 2016-2040 RTP/SCS

# Consistency with the City of Los Angeles ClimateLA Implementation Plan

Construction of the Project would generally be consistent with "ClimateLA" implementation plan, including its goal of making Los Angeles a worldwide leader in green buildings. Specifically, compliance with the City's LEED-based requirements will produce energy savings for construction projects that is envisioned in the implementation of Action E6 (Present a comprehensive set of green building policies to guide and support private sector development). Therefore, the Project would result in a less-than-significant impact related to construction GHG emissions.

Construction of the Project is consistent with the "ClimateLA" plan's goal of reducing or recycling 70 percent of trash (including construction waste) by 2015. The Project would promote this goal by complying with waste reduction measures mandated by CALGreen and City's Green Building Code, as well as solid waste diversion policies administered by CalRecycle that in turn reduce GHG emissions.

As explained below, long-term operations of the Project is also consistent with the "ClimateLA" focus on transportation, energy, water use, land use, waste, open space and greening, and economic factors to achieve emissions reductions.

With regard to transportation, the Project is consistent with the Plan's focus on reducing emissions from private vehicle use. Specifically, the Project Site's infill location with immediate access to significant public transit, pedestrian, and bicycle facilities results in a transit-oriented development that will reduce auto dependence. Further, the mixed-use nature of the Project is consistent with the Plan's land use policies that promote high density near transportation, transit-oriented development, and making underutilized land available for housing and mixed-use development, especially when near transit.

To reduce emissions from energy usage, the Project would be consistent with "ClimateLA" and its focus on increasing the amount of renewable energy provided by the Los Angeles Department of Water and Power; presenting a comprehensive set of green building policies to guide and support private sector development; and helping citizens to use less energy. Both construction and operational activities from the Project Site would generate energy-related emissions that are reduced by the State's renewable portfolio mandates, including SB 350, which requires that at least 50 percent of electricity generated and sold to retail customers come from renewable energy sources by December 31, 2030.

With regard to water, the Project would be consistent with reducing water from growth through water conservation and recycling; reducing per capita water consumption by 20 percent; and implementing the City's water and wastewater integrated resources plan that will increase conservation, and maximize the capture and reuse of storm water. Specifically, the Project is subject to drought-related water conservation emergency orders and related State Water Quality Control Board restrictions, as well as CALGreen and City Green Building Code that call for water-conserving fixtures and processes. These elements of the Project would be consistent with goals set forth in the "ClimateLA" plan.

With regard to waste, the Project would be consistent with the "ClimateLA" goal of reducing or recycling 70 percent of trash by 2015 (which was met). Operational efficiences will be built into the Project that reduce energy use and waste, as mandated by the City's Green Building Code and CALGreen building code. With regard to ongoing operations, the Project would be subject to solid waste diversion policies administered by CalRecycle that reduce GHG emissions.

With regard to open space and greening, the Project would not interfere with, and instead of would contribute funds to the General Fund which supports, "ClimateLA" and its focus on creating 35 new parks; revitalizing the Los Angeles River to create open space opportunities; planting one million trees throughout the City; identifying opportunities to "daylight" streams; identifying promising locations for stormwater infiltration to recharge groundwater aquifers; and collaborating with schools to create more parks in neighborhoods.

#### Consistency with the City of Los Angeles Green Building Ordinance

The Los Angeles Green Building Ordinance requires that all Projects filed on or after January 1, 2014, comply with the Los Angeles Green Building Code as amended to comply with the 2013 CALGreen Code. Mandatory measures under the Green Building Ordinance that would help reduce GHG emissions include short and long term bicycle parking measures; designated parking measure; and electric vehicle supply wiring. The Project would comply with these mandatory measures, as the Project would provide on-site bicycle parking spaces. Furthermore, the Green Building Ordinance includes measures that would increase energy efficiency on the Project Site, including installing Energy Star rated appliances and installation of water-conserving fixtures. Therefore, the Project is consistent with the Los Angeles Green Building Ordinance. The Project will comply with the City of Los Angeles' Green Building Ordinance standards, reduce emissions beyond a "Business-as-Usual" scenario, and are consistent with the AB 32 Scoping Plan's recommendation for communities to adopt building codes that go beyond the State's codes. Under the City's Los Angeles Green Building Code, the Project must incorporate several measures and design elements that reduce the carbon footprint of the development:

The Project would include design, construction, maintenance, and operation at the Leadership in Energy & Environmental Design (LEED) certified level or equivalent. Projects that are LEED certified or the equivalent generally exceed Title 24 (2013) standards by at least 10 percent.<sup>92</sup> As such, the Project would incorporate several design elements and programs that will reduce its carbon footprint, including:

**1. GHG Emissions Associated with Planning and Design.** The Project will implement measures to reduce storm water pollution, provide designated parking for bicycles and low-emission vehicles, have wiring for electric vehicles, reduce light pollution, and design grading and paving to keep surface water from entering buildings. This would include:

• Access to several public transportation lines, the Metro, bus lines, LADOT DASH lines, and Metro Purple Line Western Station. The Project Site's proximity to medium- and high-density residential neighborhoods increases the likelihood that more travel to and from the development will be made by non-motorized modes that will reduce potential GHG emissions.

**2. GHG Emissions Associated with Energy Demand.** The Project will meet Title 24 2013 standards and include Energy Star appliances, have pre-wiring for future solar facilities, and off-grid pre-wiring for future solar facilities. This would include:

- Use of low-emitting paints, adhesives, carpets, coating, and other materials.
- Equipment and fixtures will comply with the following where applicable:
  - Installed gas-fired space heating equipment will have an Annual Fuel Utilization Ratio of .90 or higher.
  - Installed electric heat pumps will have a Heating Seasonal Performance Factor of 8.0 or higher.
  - Installed cooling equipment will have a Seasonal Energy Efficiency Ratio higher than 13.0 and an Energy Efficiency Ratio of at least 11.5.
  - Installed tank type water heaters will have an Energy Factor higher than .6.
  - Installed tankless water heaters will have an Energy Factor higher than .80.
  - Perform duct leakage testing to verify a total leakage rate of less than 6 percent of the total fan flow.
  - Building lighting in the kitchen and bathrooms within the dwelling units will consist of at least 90 percent ENERGY STAR qualified hard-wired fixtures (luminaires).

<sup>&</sup>lt;sup>92</sup> U.S. Green Building Council. "Interpretation 10396" accessed at <u>http://www.usgbc.org/leed-interpretations?keys=10396</u> July 20, 2016.

- An electrical conduit will be provided from the electrical service equipment to an accessible location in the attic or other location suitable for future connection to a solar system. The conduit will be adequately sized by the designer but shall not be less than one inch. The conduit will be labeled as per the Los Angeles Fire Department requirements. The electrical panel will be sized to accommodate the installation of a future electrical solar system.
- A minimum of 250 square feet of contiguous unobstructed roof area will be provided for the installation of future photovoltaic or other electrical solar panels. The location will be suitable for installing future solar panels as determined by the designer.
- Appliances will meet Energy Start designations as applicable for that appliance.

**3. GHG Emissions Associated with Water Use.** The GHG emissions from water use is 223 MTCO<sub>2</sub>e per year. The Project would be required to provide a schedule of plumbing fixtures and fixture fittings that reduce potable water use within the development by at least 20 percent. It will also provide irrigation design and controllers that are weather- or soil moisture-based and automatically adjust in response to weather conditions and plants' needs. Wastewater reduction measures must be included that help reduce outdoor potable water use. This would include:

- A schedule of plumbing fixtures and fixture fittings that will reduce the overall use of potable water within the building by at least 20 percent shall be provided. The reduction shall be based on the maximum allowable water use per plumbing fixture and fitting as required by the California Building Standards Code. The 20 percent reduction in potable water use shall be demonstrated by one of the following methods:
  - Each plumbing fixture and fitting shall meet reduced flow rates specified on Table 4.303.2; or
  - A calculation demonstrating a 20 percent reduction in the building "water use" baseline will be provided.
- When single shower fixtures are served by more than one showerhead, the combined flow rate of all the showerheads will not exceed specified flow rates.
- When automatic irrigation system controllers for landscaping are provided and installed at the time of final inspection, the controllers shall comply with the following:
  - Controllers shall be weather- or soil moisture-based controllers that automatically adjust irrigation in response to changes in plants' needs as weather conditions change;
  - Weather-based controllers without integral rain sensors or communication systems that account for local rainfall shall have a separate wired or wireless rain sensor that connects or communicates with the controller(s).

**4. GHG Emissions Associated with Solid Waste Generation.** Project Site operations are subject to AB 939 requirements to divert 50 percent of solid waste to landfills through source reduction, recycling, and

composting. The Project is required by the California Solid Waste Reuse and Recycling Access Act of 1991 to provide adequate storage areas for collection and storage of recyclable waste materials.

**5. GHG Emissions Associated with Environmental Quality.** The Project will meet the strict standards for any fireplaces and woodstoves, covering of duct openings and protection of mechanical equipment during constructions, and meet other requirements for reducing emissions from flooring systems, any CFC and halon use, and other project amenities. This would include:

- Openings in the building envelope separating conditioned space from unconditioned space needed to accommodate gas, plumbing, electrical lines and other necessary penetrations must be sealed in compliance with the California Energy Code.
- Provide flashing details on the building plans which comply with accepted industry standards or manufacturer's instructions around windows and doors, roof valley, and chimneys to roof intersections.

### Consistency with the City of Los Angeles Mobility 2035 Plan

While the Mobility 2035 Plan focuses on developing a multi-modal transportation system, its key policy initiatives include considering the strong link between land use and transportation and targeting GHG through a more sustainable transportation system. The Project is consistent with these general objectives, including that the Project contains bike spaces, EVSE spaces, and near transportation. Taken together, these strategies encourage providing recreational, cultural, and a range of shopping, entertainment and services all within a relatively short distance; providing employment near current and planned transit stations and neighborhood commercial centers; and supporting alternative fueled and electric vehicles. As a result, the Project would be consistent with applicable State, regional and local GHG reduction strategies. Given that the Project would generate GHG emissions that are less than significant, and given that GHG emission impacts are cumulative in nature, the Project's incremental contribution to cumulatively significant GHG emissions would be less than cumulatively considerable, and impacts would be less than significant.

#### **Cumulative Impacts**

The emission of GHGs by a single project into the atmosphere is not itself necessarily an adverse environmental effect. Rather, it is the increased accumulation of GHG from more than one project and many sources in the atmosphere that may result in global climate change. The consequences of that climate change can cause adverse environmental effects. A project's GHG emissions typically would be very small in comparison to state or global GHG emissions and, consequently, they would, in isolation, have no significant direct impact on climate change. The State has mandated a goal of reducing statewide emissions to 1990 levels by 2020, even though statewide population and commerce is predicted to continue to expand. In order to achieve this goal, ARB is in the process of establishing and implementing regulations to reduce statewide GHG emissions. At a minimum, most project-related emissions, such as energy, mobile, and construction, are source categories targeted for emission reductions by the Cap-and-Trade Program.

Currently, there are no quantitative ARB, SCAQMD, or City of Los Angeles significance thresholds or specific reduction targets, and no approved policy or guidance to assist in determining significance at the project or cumulative levels. Additionally, there is currently no generally accepted methodology to determine whether GHG emissions associated with a specific project represent new emissions or existing, displaced emissions. Therefore, consistent with CEQA Guideline Section 15064h(3), the City as Lead Agency has determined that a Project's contribution to cumulative GHG emissions and global climate change would be less than significant if the Project is consistent with the applicable regulatory plans and policies to reduce Greenhouse Gas Emissions: Executive Orders S-3-05 and B-30-15; the RTP/SCS and the City of Los Angeles policies (e.g., Green Building Ordinance, Mobility 2035 Plan, ClimateLA).<sup>93</sup>

Implementation of the Project's Regulatory Compliance Measures and Project Design Features, including State mandates, would contribute to GHG reductions. These reductions represent a reduction from NAT and support State goals for GHG emissions reduction. The methods used to establish this relative reduction are consistent with the approach used in the ARB's *Climate Change Scoping Plan* for the implementation of AB 32. The Project is consistent with the approach outlined in ARB's *Climate Change Scoping Plan*, particularly its emphasis on the identification of emission reduction opportunities that promote economic growth while achieving greater energy efficiency and accelerating the transition to a low-carbon economy. In addition, as recommended by ARB's *Climate Change Scoping Plan*, the Project would use "green building" features as a framework for achieving cross-cutting emissions reductions as new buildings and infrastructure would be designed to achieve the standards of CALGreen.

As part of SCAG's 2016-2040 SCS/RTP, a reduction in VMT within the region is a key component to achieve the 2020 and 2035 GHG emission reduction targets established by ARB. The Project results in significant VMT reduction in comparison to NAT and would be consistent with the SCS/RTP. The Project also would comply with the City of Los Angeles Green Building Code, which emphasizes improving energy conservation and energy efficiency, increasing renewable energy generation, and changing transportation and land use patterns to reduce auto dependence. Further, the related projects would also be anticipated to comply with many of these same emissions reduction goals and objectives (e.g., City of Los Angeles Green Building Code). Additionally, the Project would incorporate sustainability design features in accordance with regulatory requirements and transit credits to reduce VMT and to reduce the Project's potential impact with respect to GHG emissions. With implementation of these features, the Project results in a 34 percent reduction in GHG emissions from NAT. The Project's GHG reduction measures make the Project consistent with AB 32.

The Project would also be consistent with applicable land use policies of the City of Los Angeles and SCAG's RTP/SCS pertaining to air quality, including reducing GHG emissions. As discussed above, the Project is consistent with the applicable GHG reduction plans and policies. The NAT comparison demonstrates the efficacy of the measures contained in these policies. Moreover, while the Project is not directly subject to the Cap and Trade Program, that Program will indirectly reduce the Project's GHG emissions by regulating "covered entities" that affect the Project's GHG emissions, including energy,

<sup>&</sup>lt;sup>93</sup> *ClimateLA Plan: http://www.environmentla.org/pdf/ClimateLA\_v5.pdf* 

mobile, and construction emissions. More importantly, the Cap-and-Trade Program will backstop the GHG reduction plans and policies applicable to the Project in that the Cap-and-Trade Program will be responsible for relatively more emissions reductions should California's direct regulatory measures reduce GHG emissions less than expected. This will ensure that the GHG reduction targets of AB 32 are met. Thus, given the Project's consistency with State, SCAG, and City of Los Angeles GHG emission reduction goals and objectives, the Project would not conflict with any applicable plan, policy, or regulation of an agency adopted for the purpose of reducing the emissions of GHGs. In the absence of adopted standards and established significance thresholds, and given this consistency, the Project's impacts are not cumulatively considerable. Project-specific and cumulative impacts related to the emission of greenhouse gases would be less than significant.

# **Project Design Feature**

**PDF-7-1** Approximately 20 percent EVSE (electric vehicle supply equipment) ready parking stalls will be provided for the Project.

### 8. HAZARDS AND HAZARDOUS MATERIALS

This section is based, in part, on the following items included as Appendix F of this IS/MND:

Phase I Environmental Site Assessment, AEI Consultants, April 27, 2016.

Limited Phase II Subsurface Investigation, AEI Consultants, May 4, 2016.

In 2015, the California Supreme Court in <u>CBIA v. BAAQMD</u> (2015) 62 Cal.4th 369, held that CEQA generally does not require a lead agency to consider the impacts of the existing environment on the future residents or users of the project. However, the decision also held that when a proposed project could potentially exacerbate environmental hazards or conditions that already exist, an analysis of the potential impact of such hazardous conditions on future residents or users is required. In those limited instances, the project's impact on the environment not the environment's impact on the project, must be evaluated to determine how the project's future residents or users could be affected by exacerbated conditions. The revised thresholds are intended to comply with this decision.

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

# a) Would the project create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?

Less Than Significant Impact. A significant impact may occur if a project would involve the use or disposal of hazardous materials as part of its routine operations, or would have the potential to generate toxic or otherwise hazardous emissions that could adversely affect sensitive receptors. Construction of the Project would involve the temporary transport, use, and disposal of potentially hazardous materials. These materials include paints, adhesives, surface coatings, cleaning agents, fuels, and oils that are typically associated with development of any urban mixed-use project. All of these materials would be used temporarily during construction. Thus, construction of the Project would not involve the routine transport, use, or disposal of hazardous materials.

Additionally, all potentially hazardous materials associated with construction activities would be used and stored in accordance with manufacturers' instructions and handled in compliance with applicable standards and regulations, which further minimizes the potential risk associated with construction-related

hazardous materials. Finally, the construction activities are contained on the Project Site and, thus, any emissions from the use of such materials would be minimal and localized to the Project Site. Construction hauling would be conducted according to existing standards and regulations for trucks carrying demolition debris and soils. Therefore, construction of the Project would not expose persons or the environment to a substantial risk resulting from the release of hazardous materials or exposure to health hazards in excess of regulatory standards. Potential impacts associated with the potential release of hazardous substances during construction of the Project would be less than significant.

Similarly, from an operational perspective, the Project would not involve the routine use, transport, or disposal of hazardous materials. The Project would include the development of residential, hotel, commercial, and parking uses. These typical urban uses do not involve the routine use of hazardous materials. Instead, the operation of the Project would have limited hazardous materials similar to any other mixed-use urban development. For example, the proposed uses would involve the use and storage of small quantities of potentially hazardous materials such as cleaning solvents, paints, and pesticides for landscaping. Likewise, the Project's commercial and office uses could include commercial-grade cleaning solvents, waxes, dyes, toners, paints, bleach, grease, and petroleum products that are typically associated with commercial and hotel land uses. In other words, the Project generally would not produce significant amounts of hazardous waste, use or transport hazardous waste beyond those materials typically used in an urban development. Thus, none of the Project's operational features, or the type of hazardous materials used on the Project Site, would create a significant hazard to the environment or public.

Moreover, the Project would adhere to regulatory requirements for source hazardous waste reduction measures (e.g., recycling of used batteries, recycling of elemental mercury, etc.) that would further minimize the generation of hazardous waste. In addition, the Project would be required to comply with the applicable City ordinances regarding implementation of hazardous waste reduction efforts on-site (i.e., the City's Green Building Ordinance). The applicable regulatory requirements further ensure that the minimal amount of hazardous materials associated with the Project are properly treated and disposed of at licensed resource recovery facilities or hazardous waste landfills. Therefore, potential impacts associated with the operation of the Project would be less than significant.

The potential transport of any hazardous materials and wastes, i.e., paints, adhesives, surface coatings, cleaning agents, fuels, and oils, if it occurs, would occur in accordance with federal and state regulations that govern the handling and transport of such materials. In accordance with such regulations, the transport of hazardous materials and wastes would only occur with transporters who have received training and appropriate licensing. Therefore, potential impacts associated with the minimal transport of any hazardous materials would also be less than significant.

b) Would the project create significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?

**Less Than Significant Impact.** A significant impact may occur if a project utilizes hazardous materials as part of its routine operations and could potentially pose a hazard to nearby sensitive receptors under accident or upset conditions.

### Site History<sup>94</sup>

Based on AEI's review of historical sources, the northwest portion of the Project Site (Parcel A) was vacant land between at least 1921 and 1928, and was developed as a gas station between approximately 1933 and 1971, when the gas station structures were demolished. The parcel also included a restaurant in 1942, and from at least 1950 to 1970, the gas station included a vehicle service building. By 1972 and until 2000, Parcel A was in commercial use as an auto repair facility. This structure appears to have been demolished in approximately 2003, since which time Parcel A has been a paved parking/storage lot.

The southern portion of the Project Site (Parcel B) was vacant land in 1921 and in possible residential use by 1924. The parcel was developed in 1926 with a commercial structure used as an auto repair garage and warehouse; from the 1950s to 1970s, the building also included photo labs/studios. A gas station was present on Parcel B in the southwestern portion between 1930 and 1951 and was demolished by 1954. In 1965, a used car lot for Century Chevrolet was associated with the vehicle repair building, and auto repair uses expanded in the 1970s. A Certificate of Occupancy was issued in 1975 for a four-story building to be used as an auto repair, body and fender repair, with associated storage/warehouse on the 2nd to 4th floors. Automotive listings are replaced by retail uses in the 1980s city directories; however, building department records suggest some automotive uses remained until 2006.

The northeastern portion of the Project Site (Parcel C) was vacant land in 1921, and was developed for residential use between approximately 1928 and 1938. Parcel C was in mixed residential and commercial-office use by 1947, and a new commercial building was added in 1948. Remodeling for additional retail occurred in the 1980s, with this use continuing to the present. Permits in the 2000s applied to Parcels A and C together, with auto sales associated with Parcel A managed from the Parcel C building (which currently shows the 800 address on the side of the building facing the Parcel A lot).

Based on information obtained from a Second-Half 2015 Semi-Annual Site Status Report, dated January 2016, obtained from the GeoTracker website maintained by the Regional Water Quality Control Board (RWQCB), for the 76 Service Station adjacent to the northwest of the Project Site, groundwater is expected to be encountered between approximately 11 and 43 feet below ground surface (bgs) and flow to the southeast, northeast and east.

### Phase 1 Findings<sup>95</sup>

<u>Recognized Environmental Condition (REC)</u> is defined by the ASTM Standard Practice E1527-13 as the presence or likely presence of any hazardous substances or petroleum products in, on, or at a property: (1) due to release to the environment; (2) under conditions indicative of a release to the environment; or (3) under conditions that pose a material threat of a future release to the environment.

<sup>&</sup>lt;sup>94</sup> <u>Phase I Environmental Site Assessment</u>, AEI Consultants, April 27, 2016.

<sup>&</sup>lt;sup>95</sup> <u>Phase I Environmental Site Assessment</u>, AEI Consultants, April 27, 2016.

- Groundwater on the Site is impacted with TPHg, MTBE and TBA. This contamination was identified as a result of investigation of the northwestern adjoining property at 801 South Western Avenue, which has an open release case (RWQCB Case 900050052) for a release of gasoline to groundwater. The groundwater investigation has included three groundwater monitoring wells on Parcel A. The most recent data for these three wells (January 2016) indicates TPHg up to 6,600 micrograms per liter (ug/L). This groundwater contamination is a REC.
- The northwest and southwest corners of the Site (Parcels A and B, respectively) were historically developed gas stations and for vehicle repair. The Parcel A gas station was present by 1933 and through 1971, and the Parcel B gas station was present between 1930 and 1951. In addition, vehicle repair was performed for several decades on both parcels. Subsurface investigations performed on the subject property have been very limited. Historical development of the subject property with two gas stations and vehicle repair facilities is a REC.
- The western adjacent site across South Western Avenue (833 South Western Avenue, Pak's Western Plaza), was identified as an open release case (RWQCB Case 900050090) for a release of gasoline to groundwater. This site was identified as a fuel service station during the 1920s to at least 1933 and was partly used for auto repair and sales during the 1940s to 1950s. Soil contamination from TPHg, TPHg, BTEX and naphthalene was found, with the highest concentrations at 25 to 30 feet bgs. Six groundwater monitoring wells installed in 2013 identified free product, which was bailed in June and August 2013. An air sparge / soil vapor extraction (AS/SVE) pilot test was performed in August 2013, and a remedial action plan (RAP) proposed installing an AS/SVE system and passive skimmer for free product removal. According to a letter from the RWQCB dated January 2016, the UST case was referred to the RWQCB by LAFD in 2014. A Path to Closure Plan was received by the RWQCB on September 13, 2016.<sup>96</sup> The 833 Western site is still undergoing remediation with activities listed through July 15, 2017. Based on the proximity of this release to the Project Site, likely groundwater gradient, and the apparent presence of free product in groundwater, the western adjoining historical gas station and automotive dealership site at 833 South Western Avenue is a REC.

<u>Controlled Recognized Environmental Condition (CREC)</u> is defined by the ASTM Standard Practice E1527-13 as a past release of hazardous substances or petroleum products that has been addressed to the satisfaction of the applicable regulatory authority, with hazardous substances or petroleum products allowed to remain in place subject to the implementation of required controls.

• AEI did not identify evidence of CRECs during the course of this assessment.

<u>Historical Recognized Environmental Condition (HREC)</u> is defined by the ASTM Standard Practice E1527-13 as a past release of any hazardous substances or petroleum products that has occurred in connection with the property and has been addressed to the satisfaction of the applicable regulatory

<sup>&</sup>lt;sup>96</sup> http://geotracker.waterboards.ca.gov/profile report.asp?global id=T10000006007

authority or meeting unrestricted use criteria established by a regulatory authority, without subjecting the property to any required controls.

• AEI did not identify evidence of HRECs during the course of this assessment.

<u>Other Environmental Considerations</u> warrant discussion, but do not qualify as RECs as defined by the ASTM Standard Practice E1527-13. These include, but are not limited to, de minimis conditions and/or environmental considerations such as the presence of asbestos-containing materials (ACMs), lead-based paint (LBP), radon, mold, and lead in drinking water, which can affect the liabilities and financial obligations of the client, the health and safety of site occupants, and the value and marketability of the Site.

- Due to the age of the existing building(s), there is a potential that LBP is present. All observed painted surfaces were in good condition and are not expected to pose a health and safety concern to the occupants of the Project Site at this time. Local regulations may apply to LBP in association with building demolition/renovations and worker/occupant protection. Actual material samples would need to be collected or an x-ray fluorescence (XRF) survey performed in order to determine if LBP is present. It should be noted that construction activities that disturb materials or paints containing any amount of lead may be subject to certain requirements of the OSHA lead standard contained in 29 CFR 1910.1025 and 1926.62.
- Due to the age of the existing building(s), there is a potential that ACMs are present. All observed suspect ACMs at the Project Site were in good condition at the time of the site reconnaissance and are not expected to pose a health and safety concern to the occupants of the subject property at this time. Based on the potential presence of ACMs, AEI recommends the implementation of an Operations and Maintenance (O&M) Plan which stipulates that the repair and maintenance of damaged materials should be performed to protect the health and safety of the building occupants. In the event that building renovation or demolition activities are planned, a thorough asbestos survey to identify asbestos-containing building materials is required in accordance with the EPA NESHAP 40 CFR Part 61 prior to demolition or renovation activities that may disturb suspect ACMs.

The Project would maintain an existing building and remove another building. Exposure to materials, such as asbestos and lead, during demolition or construction activities could be hazardous to the health of the demolition workers, as well as area residents, employees, and future occupants. The Project would also comply with noise regulations as shown in Section 3.12 Noise of this MND. The ACM and LBP issues would be resolved with compliance with **Regulatory Compliance Measure RCM-8-1**. This would apply to both the reuse and new construction components.

Due to the findings in the Phase I investigation, AEI recommended a Limited Phase II subsurface investigation of northwestern and southwestern portions of the Project Site.

### Phase II Findings<sup>97</sup>

The purpose of the Limited Phase II was to evaluate current conditions related to historical gasoline stations which operated on the Project Site from 1933 through 1971 as revealed in a Draft Phase I ESA by AEI dated April 26, 2016. A total of 7 borings (B-1 through B-7) were advanced to depths of between 20 feet and 30 feet bgs at the Project Site for the collection of soil and groundwater samples. Groundwater was not encountered during the course of this investigation. Eleven (11) soil samples (one each from borings B-1 through B-3 and two each from borings B-4 through B-7) were submitted to the laboratory for analysis. The soil samples were analyzed for TPH-cc, VOCs, and CAM-17 metals. TPH-g, VOCs, and metals were detected in the soil samples; however, the detected concentrations were below their respective regulatory comparison values and, in the case of metals, within their respective acceptable background concentrations. Groundwater was not encountered to the maximum depth explored of 30 feet bgs during this investigation. Based on these results, AEI recommended that no further action be undertaken at this time. Based on the potential impacts from the release of hydrocarbons and open LUFT case from the northwest adjacent property (76-branded gasoline station), the potential for impacts from this adjacent property to the Project Site remains. Therefore, development and implementation of a Soil Management Plan is required in **Mitigation Measure MM-8-1**.

### Methane

The Project Site is not within a Methane Buffer Zone.<sup>98</sup>

### **Operational Health Hazards**

Compliance with existing applicable laws would require the Site to be maintained in a neat, attractive, and safe condition at all times. On-site activities would be conducted so as not to create noise, dust, odor, or other nuisances to surrounding properties. Trash and recycling bins would be maintained with a lid in working condition; such lid would be kept closed at all times. Trash and garbage collection bins would be maintained in good condition and repair such that there are no holes or points of entry through which a rodent could enter. Trash and garbage collection containers would be emptied a minimum of once per week. Trash and garbage bin collection areas would be maintained free from trash, litter, garbage, and debris. Compliance with existing applicable laws would ensure that operational impacts would be less than significant.

### **Regulatory Compliance Measure**

### **RCM-8-1** Explosion/Release (Existing Toxic/Hazardous Construction Materials)

(Asbestos) Prior to the issuance of any permit for the demolition or alteration of the existing structure(s), the applicant shall provide a letter to the Department of Building

<sup>&</sup>lt;sup>97</sup> <u>Limited Phase II Subsurface Investigation</u>, AEI Consultants, April 27, 2016.

<sup>&</sup>lt;sup>98</sup> ZIMAS search: http://zimas.lacity.org/.

and Safety from a qualified asbestos abatement consultant indicating that no Asbestos-Containing Materials (ACM) are present in the building. If ACMs are found to be present, it will need to be abated in compliance with the South Coast Air Quality Management District's Rule 1403 as well as all other applicable State and Federal rules and regulations.

(Lead Paint) Prior to issuance of any permit for the demolition or alteration of the existing structure(s), a lead-based paint survey shall be performed to the written satisfaction of the Department of Building and Safety. Should lead-based paint materials be identified, standard handling and disposal practices shall be implemented pursuant to OSHA regulations.

### Mitigation Measure

### MM-8-1 Construction Soil Management Plan

- Prior to excavation, a technician shall perform boring tests of (1) soil near any USTs, clarifiers, drains or other potentially contaminated equipment discovered by pre-excavation survey; and (2) soil in portions of the property where historical conditions indicate potential contamination, including historical dry cleaning operations. If soils impacted with hazardous chemicals and/or petroleum products are encountered during redevelopment or discovered by pre-excavation survey, a licensed Professional Geologist or Professional Engineer shall oversee proper characterization and remediation of identified impacted materials.
- In addition, a Construction Soil Management Plan shall be required to guide the redevelopment of the below-grade portions of the property. The Plan shall address the historical conditions known about the property's history in addition to any potential sources of contamination discovered during the pre-excavation survey, and present the appropriate methods and protocol for management of encountered conditions.
- A technician shall be on the Site during demolition, excavation, and grading phases to sample and screen any residual contaminants, should they be encountered. The technician shall use visual identification (such as discolored soils) and/or a screening meter to identify any residual contaminants, should they be encountered. Testing to characterize the material shall occur either onsite in a mobile laboratory or off-site in a remote laboratory. Materials shall be identified, segregated, and tracked as to their extent on the site.
- Any soils containing contaminants at levels of concern shall be either remediated onsite prior to reuse or removed and disposed of in accordance with all applicable laws and regulations, including those promulgated by the California Department of Toxic Substances Control (DTSC). All necessary approvals shall be obtained from the lead

enforcement agency including, but not limited to, the Los Angeles County Fire Department Health and Hazardous Materials Division.

With implementation of this Regulatory Compliance Measure and Mitigation Measure, the Project's impacts would be less than significant.

c) Would the project emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?

**Less Than Significant Impact.** A project-related significant adverse effect may occur if the project is located within 0.25-mile (1,320 feet) of an existing or proposed school site, and is projected to release toxic emissions, which would pose a health hazard beyond regulatory thresholds. The Project Site is in one-quarter mile of the following school:<sup>99</sup>

• Hobart Boulevard Elementary, 980 S. Hobart Boulevard, 1,250 feet southwest of the Project Site.

The Project would have a less than significant impact during the demolition, adaptive reuse, and new construction (with implementation of Regulatory Compliance Measure RCM-8-1 for asbestos and lead-based paint) and, as discussed above, would not emit any hazardous substances during operation. The school would be generally shielded from the Project Site by the distance noted above, intervening urban buildings, and standard LADBS-required construction walls and sheeting to reduce dust and other emissions from the Project Site. Therefore, impacts of hazardous materials within one-quarter mile of a school will be less than significant.

d) Would the project be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code §65962.5 and, as a result, would exacerbate the current environmental conditions so as to create a significant hazard to the public or the environment?

**No Impact.** California Government Code Section 65962.5 requires various state agencies to compile lists of hazardous waste disposal facilities, unauthorized release from underground storage tanks, contaminated drinking water wells, and solid waste facilities from which there is known migration of hazardous waste and submit such information to the Secretary for Environmental Protection on at least an annual basis. This question would apply only if the Project Site is included on any of the above-referenced lists (see question b), above) and would therefore pose an environmental hazard to the public or the environment. In meeting the provisions in Government Code Section 65962.5, commonly referred to as the "Cortese List," database resources that provide information regarding identified facilities or sites include EnviroStor, GeoTracker, and other lists compiled by the California Environmental Protection Agency.

<sup>&</sup>lt;sup>99</sup> LAUSD and Google Maps.

The Project Site was identified in the databases reviewed as a Historical Auto Station (four times), SWEEPS UST, and Haznet: <sup>100</sup>

- Maxey E G was listed as a Historical Auto Station site in 1942. The type of station was identified as a gasoline and oil station. No additional information was provided for this listing by EDR. However, based on information obtained from historical sources, this portion of the Project Site is believed to have operated as a gasoline station between approximately 1933 and 1971. Additional information was not identified during the Phase I investigation. Tune-Up Masters was listed as a SWEEPS UST site. No additional information beyond the listing was provided by EDR. Tune-Up Masters was also identified as a Haznet site with the EPA ID CAD981578495. According to the regulatory database as well as information obtained from the DTSC HWTS, this is an inactive number which documented a waste stream of aqueous solution with organic residues generated in 1999 and 2000.
- Martinez ME was identified in the regulatory database as a Historical Auto Station in 1942. According to the regulatory database, the station type was identified as automobile repairing. No additional information was provided for this listing by the database.
- Pellissier Service Station was identified in the regulatory database as a Historical Auto Station in 1933. According to the regulatory database, the station type was identified as a gasoline and oil service station. No additional information was provided for this listing by the database. However, based on AEI's research, this gas station was noted in records dated 1930 through 1951.
- Eden Motor Group was identified as a Historical Auto Station in 2007. No additional information was provided for this listing by the database. However, based on information obtained from city directories as well as the date of this listing, this is likely an auto sales/retailer.

According to EnviroStor, there are no cleanup sites (either Federal Superfund, State Response, voluntary, school evaluation, school investigation, military evaluation, tiered permit, or corrective action), permitted sites (either operating, post-closure, or non-operating), LUFT (leaking underground fuel tanks) or SLICS (Spills, Leaks, Investigation, and Cleanup) on, in or under the Project Site.<sup>101</sup>

According to GeoTracker, there are no LUST sites, other cleanup sites, land disposal sites, military sites waste discharge requirement (WDR) sites, permitted UST facilities, monitoring wells, or California Department of Toxic Substance Control cleanup sites or hazardous materials permits on, in or under the Project Site.<sup>102</sup> The map erroneously places the 76 Station at 801 Western Avenue over the Project Site. A

<sup>&</sup>lt;sup>100</sup> Limited Phase II Subsurface Investigation, AEI Consultants, May 4, 2016.

<sup>&</sup>lt;sup>101</sup> California Department of Toxic Substance Control, EnviroStor, website: <u>http://www.envirostor.dtsc.ca.gov/public/</u>, March 8, 2017.

<sup>&</sup>lt;sup>102</sup> California State Water Resources Control Board, GeoTracker, website: <u>http://geotracker.waterboards.ca.gov/map</u>, March 8, 2017.

subsequent check of the address confirms that the station is northwest of the Project Site, across Western Avenue.

The Project Site has not been identified as a solid waste disposal site having hazardous waste levels outside of the Waste Management Unit.<sup>103</sup> There are no active Cease and Desist Orders or Cleanup and Abatement Orders from the California Water Resources Control Board associated with the Project Site.<sup>104</sup> The Project Site is not subject to corrective action pursuant to the Health and Safety Code, as it has not been identified as a hazardous waste facility.<sup>105</sup> Therefore, as the Project Site is not located on a list of hazardous material sites and will not result in a significant hazard to the public or environment, no impact would occur.

# e) For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?

**No Impact.** A significant project-related impact may occur if a project were placed within a public airport land use plan area or within two miles of a public airport, and subject to a safety hazard. The Project is not within an airport hazard area.<sup>106</sup> The Project Site is not located within two miles of a public airport. Therefore, no impact would occur.

### f) For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?

**No Impact.** This question would apply to a project only if it were in the vicinity of a private airstrip and would subject area residents and workers to a safety hazard. There are no nearby private airstrips. Therefore, no impacts will occur.

### g) Would the project impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?

Less Than Significant Impact. A significant impact may occur if a project were to interfere with roadway operations used in conjunction with an emergency response plan or emergency evacuation plan,

<sup>&</sup>lt;sup>103</sup> California Environmental Protection Agency, Cortese List Data Resources, Sites Identified with Waste Constituents Above Hazardous Waste Levels Outside the Waste Management Unit, website: <u>http://www.calepa.ca.gov/SiteCleanup/CorteseList/CurrentList.pdf</u>, November 16, 2016.

<sup>&</sup>lt;sup>104</sup> California Environmental Protection Agency, Cortese List Data Resources, List of "Active" CDO and CAO from Water Board, website: <u>http://www.calepa.ca.gov/sitecleanup/corteselist/</u>, November 16, 2016.

<sup>&</sup>lt;sup>105</sup> California Environmental Protection Agency, Cortese List Data Resources, Cortese List: Section 65962.5(a), website: <u>http://www.calepa.ca.gov/SiteCleanup/CorteseList/SectionA.htm#Facilities</u>, November 16, 2016.

<sup>&</sup>lt;sup>106</sup> ZIMAS search: http://zimas.lacity.org/.

or would generate sufficient traffic to create traffic congestion that would interfere with the execution of such a plan. Construction of the Project will not substantially impede public access or travel on public rights-of-way such as Western and 8th, and would not interfere with any adopted emergency response plan or emergency evacuation plan.

In addition, there are no emergency services located within the immediate vicinity of the Project Site. Major roadways throughout the City, such as Western Avenue, are selected disaster routes.<sup>107</sup> Disaster routes function as primary thoroughfares for movement of emergency response traffic and access to critical facilities. Immediate emergency debris clearance and road/bridge repairs for short-term emergency operations will be emphasized along these routes. The Project will not impede the routes, and emergency access would be maintained at all times. The future traffic conditions with the Project show that none of the 15 study intersections would have a significant impact after mitigation (see Section 3.16 of this IS/MND for additional information).<sup>108</sup>

The Project Site is not within a Hillside Area, which would impose hillside-specific emergency access requirements.<sup>109</sup> The Project would comply with emergency evacuation requirements according to the LAMC and LAFD. Therefore, impacts would be less than significant.

h) Would the Project exacerbate the current environmental conditions so as bring people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?

**No Impact.** A significant impact may occur if a project is located in proximity to wildland areas and would pose a potential fire hazard, which could affect persons or structures in the area in the event of a fire. The Project Site is not located in a Very High Fire Hazard Severity Zone<sup>110</sup> or in the wildlands fire hazard Mountain Fire District.<sup>111</sup> The Project Site is not on the direct edge of a rural or wildland area. Therefore, no impact would occur.

- <sup>108</sup> <u>Transportation Impact Analysis</u>, Fehr & Peers, April 2017.
- <sup>109</sup> ZIMAS search: http://zimas.lacity.org/.
- <sup>110</sup> ZIMAS search: http://zimas.lacity.org/.
- <sup>111</sup> Los Angeles Safety Element, Exhibit D, Selected Wildfire Hazard Areas in the City of Los Angeles: <u>http://cityplanning.lacity.org/cwd/gnlpln/saftyelt.pdf</u>.

<sup>&</sup>lt;sup>107</sup> Los Angeles Safety Element, Exhibit H, Critical Facilities and Lifeline Systems in the City of Los Angeles: <u>http://cityplanning.lacity.org/cwd/gnlpln/saftyelt.pdf.</u>

### 9. HYDROLOGY AND WATER QUALITY

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

### a) Would the project violate any water quality standards or waste discharge requirements?

Less Than Significant Impact. A significant impact may occur if a project discharges water that does not meet the quality standards of agencies that regulate surface water quality and water discharge into stormwater drainage systems. The National Pollutant Discharge Elimination System (NPDES) program establishes a comprehensive stormwater quality program to manage urban stormwater and minimize pollution of the environment to the maximum extent practicable. Pursuant to the NPDES, the Project is subject to the requirements set forth in the County's Standard Urban Stormwater Mitigation Plan (SUSMP). The goals and objectives of the SUSMP are achieved through the use of Best Management Practices (BMPs) to help manage runoff water quality. The City of Los Angeles has adopted the regulatory requirements set forth in the SUSMP of the Los Angeles Regional Water Quality Control Board (LARWQCB) under the City of Los Angeles Ordinance No. 173,494. BMPs typically include controlling roadway and parking lot contaminants by installing oil and grease separators at storm drain inlets; cleaning parking lots on a regular basis; incorporating peak-flow reduction and infiltration features (such as grass swales, infiltration trenches, and grass filter strips) into landscaping; and implementing education programs. The SUSMP identifies the types and sizes of private development projects that are subject to its requirements.<sup>112</sup> Requirements of the SUSMP are enforced through the City's plan approval and permit process.

<sup>&</sup>lt;sup>112</sup> Project applicants are required to prepare and implement a Standard Urban Stormwater Mitigation Plan when their projects fall into any of these categories: Single-family hillside residential developments; Housing developments of 10 or more dwelling units (including single family tract developments); Industrial /Commercial developments with one acre or more of impervious surface area; Automotive service facilities; Retail gasoline outlets"; Restaurants, Parking lots of 5,000 square feet or more of surface area or with 25 or more parking spaces; Projects with 2,500 square feet or more of impervious area that are located in, adjacent to, or draining directly to designated Environmentally Sensitive Areas (ESA). http://www.lastormwater.org/green-la/standardurban-stormwater-mitigation-plan/.

Low Impact Development (LID) is a stormwater management strategy that seeks to prevent impacts of runoff and stormwater pollution as close to its source as possible. Ordinance No. 181,899 was adopted in 2011 to amend LAMC 64.70, the City's stormwater code, and expand the City's existing Standard Urban Stormwater Mitigation Plan (SUSMP) requirements. LID is different from the previous SUSMP because it requires a larger scope of development and redevelopment projects to comply with stormwater measures, and incorporating new LID practices and measures. All development and redevelopment projects that create, add, or replace 500 square feet or more of impervious area need to comply with the LID Ordinance. A project must comply with the LID Best Management Practices (LID BMPSs) (determined on a case by case basis by Public Works), and if that is not feasible only then do SUSMP BMPs apply. Possible BMPs include:

- 1. Infiltration Systems
- 2. Stormwater Capture and Use
- 3. High Efficiency Biofiltration/Bioretention Systems
- 4. Combination of Any of the Above

### Construction

Demolition and construction activities at the Project Site have the potential to affect the quality of storm water runoff. Typically, runoff picks up pollutants as it flows over the ground or paved areas and carries these pollutants into the storm drain system or directly into natural drainages. There are three general sources of short-term construction-related stormwater pollution associated with the Project: 1) the handling, storage, and disposal of construction materials containing pollutants; 2) the maintenance and operation of construction equipment; and 3) earth moving activities which, when not controlled, may generate soil erosion. During construction, the Project Site would contain a variety of construction materials that are potential sources of stormwater pollution, such as adhesives, cleaning agents, landscaping, plumbing, painting, heat/cooling, masonry materials, floor and wall coverings, and demolition debris. Construction material spills can also be a source of stormwater pollution and/or soil contamination.

The Project will not be required to obtain a NPDES water quality permit from the LARWQCB since the discharge will be sent to the City's Stormwater System and not directly to surface waters.<sup>113</sup> The City is in compliance with all requirements of the NPDES Municipal Permit.<sup>114</sup> Compliance with the local, State, and federal regulations, code requirements, and permit provisions would prevent significant impacts related to the release of potentially polluted discharge into surface water.

<sup>&</sup>lt;sup>113</sup> http://water.epa.gov/polwaste/npdes/.

<sup>&</sup>lt;sup>114</sup> http://www.lastormwater.org/about-us/npdes-municipal-permit/.

Construction activities associated with the Project are subject to City inspection and implementation of storm water BMPs. Since the construction of the Project will disturb greater than one acre of land (the entire Site is approximately 1.41 acres)<sup>115</sup>, the Project Applicant will be required to obtain coverage under the General Construction Activity Storm Water Permit (GCASP), which requires development and implementation of a Storm Water Pollution Prevention Plan (SWPPP).<sup>116</sup> Construction projects that include grading activities during the rainy season must also develop a Wet Weather Erosion Control Plan (WWECP). The Project will comply with LID requirements. The Project will comply with LAMC Chapter IX, Division 70, which addresses grading, excavations, and fills. Compliance with the LAMC would ensure that construction would not violate any water quality standards, or discharge requirements, or otherwise substantially degrade water quality. BMPs are methods to prevent or control stormwater runoff and the discharge of pollutants. The plan requires (1) advance planning and training to ensure implementation of the BMPs, (2) erosion and sediment control BMPs in place until the area is permanently stabilized, (3) pollution prevention BMPs to keep the construction site clean and (4) regular inspection of the construction site to ensure proper installation and maintenance of BMPs.<sup>117</sup>Constructionrelated impacts to water quality will be less than significant. The Project shall comply with the following regulatory compliance measures:

### **Regulatory Compliance Measures**

### **RCM-9-1** Storm Water Pollution Prevention Plan

Prior to issuance of a grading permit, the Applicant shall obtain coverage under the State Water Resources Control Board National Pollutant Discharge Elimination System General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities (Order No. 2009-0009-DWQ, National Pollutant Discharge Elimination System No. CAS000002) (Construction General Permit) for Phase 1 of the proposed Modified Project.

The Applicant shall provide the Waste Discharge Identification Number to the City of Los Angeles to demonstrate proof of coverage under the Construction General Permit. A Storm Water Pollution Prevention Plan shall be prepared and implemented for the Project in compliance with the requirements of the Construction General Permit. The Storm Water Pollution Prevention Plan shall identify construction Best Management Practices to be implemented to ensure that the potential for soil erosion and sedimentation is

<sup>&</sup>lt;sup>115</sup> See Section 2, Project Description Table 2-1, Project Site.

 <sup>116</sup> California Environmental Protection Agency, State Water Resources Control Board, Storm Water Program, Construction
 Storm
 Water
 Program,
 website:

 http://www.swrcb.ca.gov/water\_issues/programs/stormwater/construction.shtml, accessed November 16, 2016.

<sup>&</sup>lt;sup>117</sup> http://www.lastormwater.org/about-us/regulatory-mandates/

minimized and to control the discharge of pollutants in stormwater runoff as a result of construction activities.

### **RCM-9-2** Low Impact Development Plan

Prior to issuance of grading permits, the Applicant shall submit a Low Impact Development Plan and/or Standard Urban Stormwater Mitigation Plan to the City of Los Angeles Bureau of Sanitation Watershed Protection Division for review and approval. The Low Impact Development Plan and/or Standard Urban Stormwater Mitigation Plan shall be prepared consistent with the requirements of the Development Best Management Practices Handbook.

### RCM-9-3 Development Best Management Practices

The Best Management Practices shall be designed to retain or treat the runoff from a storm event producing 0.75 inch of rainfall in a 24-hour period, in accordance with the Development Best Management Practices Handbook Part B Planning Activities. A signed certificate from a licensed civil engineer or licensed architect confirming that the proposed Best Management Practices meet this numerical threshold standard shall be provided.

### RCM-9-4 Waste Discharge Requirements (WDR)

The Regional Water Quality Control Board (RWQCB) has issued a general permit for construction dewatering (Waste Discharge Requirements for Discharges of Groundwater from Construction Projects Dewatering to Surface Waters in Coastal Watersheds of Los Angeles and Ventura Counties Order No. R4-2008-0032, and CAG994004). Discharges covered by this permit include but not limited to, treated or untreated groundwater generated from permanent, temporary dewatering operations or other applicable wastewater discharges not specifically covered in other general or individual NPDES permits. If dewatering is required for construction or operation the Project would have to obtain coverage under this permit.

### Operation

The Project will not include industrial discharge to any public water system. Under existing conditions, runoff at the Project Site may contain typical urban pollutants such as automotive fluids (including oil and grease) commercial cleaning and landscaping pollutants discharged into the storm drainage system. Because there would be no substantial change in the type of runoff as a result of the Project (which would continue to have automobiles, cleaning supplies, and similar elements), urban contaminants that may be present in urban runoff from the Project Site would not differ substantially in type than that which currently exists. The parking for the Project would be located within the building and not subject to rain that can create runoff. The Project would be required to submit site drainage plans to the City Engineer and other responsible agencies demonstrating compliance with water quality standards and wastewater

discharge BMPs set forth by the City of Los Angeles and the State Water Resources Control Board (SWRCB) for review and approval prior to development of any drainage improvements. In addition, design criteria as established in the SUSMP would be incorporated into the Project to minimize the offsite conveyance of pollutants. Therefore, operation-related impacts to water quality will be less than significant.

b) Would the project substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?

Less Than Significant Impact. A significant impact may occur if a project includes deep excavations resulting in the potential to interfere with groundwater movement or includes withdrawal of groundwater or paving of existing permeable surfaces important to groundwater recharge. The nearest surface water in the vicinity is MacArthur Park Lake, approximately 1.45 miles away. No settling ponds, lagoons, surface impoundments, wetlands or natural catch basins are on the Project Site or nearby.

Drainage appears to occur by sheetflow along existing contours towards the City streets. Groundwater was encountered at a depth between 43 and 44 feet below the ground surface in the exploratory borings. The Seismic Hazard Zone Report for the Hollywood 7.5 minute Quadrangle indicates the historic highest groundwater level in the vicinity of the Project Site was on the order of 20 feet below the ground surface.<sup>118</sup> The Project would require approximately 12 foot depth for one subterranean level.

A public water system operated by the Los Angeles Department of Water and Power (LADWP) serves the Project Site. The sources of public water for the City of Los Angeles are surface water from California Water Project and Colorado River purchased through the Metropolitan Water District (MWD) and groundwater.<sup>119</sup> The Project Site is located in an urbanized area of the City. The Project Site is primarily covered with an office and parking structure (hardscape). The Project would similarly occupy the entire Project Site with new development. Thus, the Project would not be altering the amount of impervious surface that affects groundwater recharge.

The development of the Project would not involve direct groundwater withdrawal, and therefore, it will not deplete groundwater supplies. The Project will not interfere with groundwater recharge since current recharge is negligible due to the existing and proposed impervious surface covering the Project Site. Therefore, impacts would be less than significant.

<sup>&</sup>lt;sup>118</sup> <u>Preliminary Geotechnical Assessment, Geotechnologies, Inc., June 22, 2016.</u>

<sup>&</sup>lt;sup>119</sup> LADWP, Water, Sources of Water: <u>https://www.ladwp.com/</u>, accessed March 8, 2017.

## c) Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?

Less Than Significant Impact. A significant impact may occur if a project results in a substantial alteration of drainage patterns that would result in a substantial increase in erosion or siltation during construction or operation of the project. Proper surface drainage is critical to the future performance of the Project. Saturation of a soil can cause it to lose internal shear strength and increase its compressibility, resulting in a change in the designated engineering properties. Proper site drainage should be maintained at all times. The Project Site is located in an urbanized area of the City. The Project would occupy the entire Project Site with buildings and paving. Thus, the Project would not be altering the amount of impervious surface that affects drainage patterns. The Project Site is within a developed area of the City, which is connected to the municipally-owned separated storm sewer system (MS4); therefore, the development of the Project would not cause changes in existing drainage patterns or surface water bodies in a manner that could cause erosion or siltation. The Project Site is not near and will not alter a stream or river. Therefore, impacts related to site drainage and erosion would be less than significant.

# d) Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?

**Less Than Significant Impact.** A significant impact may occur if a project results in increased runoff volumes during construction or operation of the project that would result in flooding conditions affecting the Project Site or nearby properties. The Project Site is located in an urbanized area of the City. The Project would not be altering the amount of impervious surface that affects drainage patterns. No flooding is expected to occur on- or off-site due to the relatively flat grades of the Project Site and the vicinity. The Project Site is also not near, nor would be altering, a stream or river. Therefore, impacts related to site drainage and flooding would be less than significant.

# e) Would the project create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?

**Less Than Significant Impact.** A significant impact may occur if a project would increase the volume of stormwater runoff to a level that exceeds the capacity of the storm drain system serving the Project Site. A project-related significant adverse effect would also occur if a project would substantially increase the probability that polluted runoff would reach storm drains. No natural watercourses exist on or in the vicinity of the Project Site. Water runoff flows toward the existing storm drain system on Western.<sup>120</sup> Urban runoff discharged from municipal storm drains is one of the principal causes of water quality problems in most urban areas. Oil and grease from parking lots, pesticides, cleaning solvents, and other

<sup>&</sup>lt;sup>120</sup> Navigate LA, Storm Drains Layer: http://navigatela.lacity.org/navigatela/.

toxic chemicals can contaminate stormwater, which can then contaminate receiving waters downstream and, eventually, the Pacific Ocean. As discussed in the response to Question 9(a), the Project is required to comply with the NPDES program, LID Best Management Practices, as well as the LAMC. These regulations control water pollution by regulating point sources that discharge pollutants. Additional discussion of the construction and operation impacts is provided below.

### Construction

The Project would require excavation for one subterranean levels and utility and foundation work. Three general sources of potential short-term construction-related stormwater pollution associated with the Project are: 1) the handling, storage, and disposal of construction materials containing pollutants; 2) the maintenance and operation of construction equipment; and 3) earth-moving activities which, when not controlled, may generate soil erosion and the transportation of pollutants via storm runoff or mechanical equipment. Generally, routine safety precautions for handling and storing construction materials can effectively mitigate the potential pollution of stormwater by these materials. In addition, regulations will ensure the safe removal of asbestos and lead from the demolition and adaptive reuse. The same types of common sense, "good housekeeping" procedures can be extended to non-hazardous stormwater pollutants such as sawdust and other solid wastes. Poorly maintained vehicles and heavy equipment leaking fuel, oil, antifreeze, or other fluids onto the construction site are also common sources of stormwater pollution and soil contamination. Earth-moving activities that can greatly increase erosion processes are another source of stormwater pollution contamination.

Two general strategies are recommended to prevent construction silt from entering local storm drains. First, erosion control procedures should be implemented for those areas that must be exposed. Secondly, the area should be secured to control off-site migration of pollutants. When properly designed and implemented, these "good-housekeeping" practices would reduce short-term construction-related impacts to a less than significant level by controlling dust and erosion that may occur onsite and leaks from any construction equipment. The Project would be required to comply with the LID Best Management Practices, which are determined on a case by case basis by the Department of Public Works. Approval will not be granted or issued until appropriate and applicable stormwater BMPS are incorporated into the Project design plans. Compliance with existing regulations would reduce the potential for construction water quality impacts to a less than significant level.

### **O**peration

Activities associated with operation of the Project would not generate substances that could degrade the quality of water runoff. The deposition of chemicals by cars in the existing parking lot could have the potential to contribute metals, oil and grease, solvents, phosphates, hydrocarbons, and suspended solids to the storm drain system. By removing the existing surface parking and developing a mixed-use project, the type of urban runoff would likely improve in quality. The parking for the Project would be located below grade, and within the building and not subject to rain that can create runoff. In addition, impacts to water quality would be reduced since the Project must comply with water quality standards and wastewater discharge BMPs set forth by the County of Los Angeles and the SWRCB. Furthermore, required design criteria, as established in the SUSMP for Los Angeles County and the City of Los Angeles (such as LID),

would be incorporated into the Project to minimize the off-site conveyance of pollutants. Compliance with existing regulations would reduce the potential for operational water quality impacts to a less than significant level.

### f) Would the project otherwise substantially degrade water quality?

**Less Than Significant Impact.** A significant impact may occur if a project includes potential sources of water pollutants that would have the potential to substantially degrade water quality. Other than the sources described in the response to Question 9(e), the Project does not include other sources of contaminants that could substantially degrade water quality. Therefore, impacts to water quality would be less than significant.

# g) Would the project place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map?

**No Impact.** This question would apply to the Project only if it were placing housing in a 100-year flood zone. The Project would not be located in a 100-year flood hazard area according to the Los Angeles General Plan Safety Element map.<sup>121</sup> Lands designated as special flood hazard areas that are identified by the Federal Emergency Management Agency (FEMA) and published in the Flood Insurance Rate Map (FIRM) to establish the flood risk premium zone. These areas are subject to inundation by a flood having a one-percent or greater probability of being equaled or exceeded during any given year. This flood, which is referred to as the 1% annual chance flood (or base flood), is the national standard on which the floodplain management and insurance requirements of the National Flood Insurance Program (NFIP) are based. The Site is not within a Flood Zone.<sup>122</sup> Therefore, the Project would not place housing within a 100-year flood hazard area and no impact will occur.

### h) Would the project place within a 100-year flood hazard area structures which would impede or redirect flood flows?

**No Impact.** A significant impact may occur if a project were located within a 100-year flood zone, which would impede or redirect flood flows. According to the Federal Emergency Management Agency (FEMA) the Flood Insurance Rate Map (FIRM) indicates that the Project Site is located within Flood Zone X, which is an area determined to be outside the 0.2 percent annual chance floodplain.<sup>123</sup> Additionally, the Project Site is not located within a City-designated 100-year floodplain.<sup>124</sup> Therefore,

<sup>&</sup>lt;sup>121</sup> Los Angeles Safety Element, Exhibit F, 100-Year and 500-year Flood Plains in the City of Los Angeles: <u>http://cityplanning.lacity.org/cwd/gnlpln/saftyelt.pdf.</u>

<sup>&</sup>lt;sup>122</sup> ZIMAS search: http://zimas.lacity.org/.

<sup>&</sup>lt;sup>123</sup> FEMA, Flood Map Service Center: <u>https://msc.fema.gov/portal</u>, March 8, 2017.

<sup>&</sup>lt;sup>124</sup> Los Angeles Safety Element, Exhibit F, 100-Year and 500-year Flood Plains in the City of Los Angeles: <u>http://cityplanning.lacity.org/cwd/gnlpln/saftyelt.pdf</u>.

the Project would not be at risk of flooding and would not place structures in an area that would impede or redirect flood flows. No impacts to flood flows would occur.

### i) Would the project expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?

**No Impact.** A significant impact may occur if a project were located in an area where a dam or levee could fail, exposing people or structures to a significant risk of loss, injury, or death. The nearest surface water in the vicinity is the Hollywood Reservoir, approximately 4.5 miles northwest of the Project Site. The Project Site is not located within a potential inundation area.<sup>125</sup> In addition, the result of the Baldwin Hills dam failure in 1963 and the near collapse of the Van Norman Dam during the 1971 San Fernando Earthquake resulted in strengthening of the federal, state, and local design standards and retrofitting of existing facilities. None of the 13 dams in the greater LA area was severely damaged during the 1994 Northridge Earthquake. This low damage level was due in part to completion of the retrofitting of dams and reservoirs pursuant to the 1972 State Dam Safety Act following the San Fernando earthquake.<sup>126</sup>

The LADWP maintains a Water System Reservoir Surveillance Program. Most of LADWP's dams and reservoirs are under the jurisdiction of the California Department of Water Resources, Division of Safety of Dams (DSOD). DSOD issues operating licenses for dams and reservoirs under its jurisdiction, and the owner must comply with certain operation, maintenance, and inspection procedures in order to retain the license to operate the facility. LADWP maintains an assertive dam safety program, consisting of a sixperson Reservoir Surveillance Group dedicated to inspecting each in-City reservoir monthly and each of its Owens Valley reservoirs annually or semi-annually. Reservoir inspections include reading groundwater monitoring wells in and around the dams, reading flows at seepage drains, and performing a thorough visual inspection. Many LADWP reservoirs have Movement and Settlement (M&S) survey points installed on, and near, the dams. These points are periodically measured using precision survey equipment. The M&S survey, groundwater, and seepage data are plotted on long-term charts to determine if there has been any significant change over time. At least once per year, State DSOD inspectors accompany LADWP Reservoir Surveillance personnel into the field to inspect each dam and reservoir. The Water System's Geotechnical Engineering Group maintains a program for periodically analyzing its dams and reservoirs for earthquake safety.<sup>127</sup>

Therefore, the dams in the Los Angeles basin, as with other dams in California, are continually monitored by various governmental agencies (such as the State of California Division of Safety and Dams and the U.S. Army Corps of Engineers) to guard against the threat of dam failure. Current design and construction

<sup>&</sup>lt;sup>125</sup> Los Angeles Safety Element, Exhibit G, Inundation & Tsunami Hazard Areas Map: <u>http://cityplanning.lacity.org/cwd/gnlpln/saftyelt.pdf</u>.

<sup>&</sup>lt;sup>126</sup> Page II-16, Los Angeles Safety Element, <u>http://cityplanning.lacity.org/cwd/gnlpln/saftyelt.pdf</u>.

<sup>&</sup>lt;sup>127</sup> LADWP, Water System Reservoir Surveillance Program: http://eng.lacity.org/projects/fmp/pdf/handout4\_042009.pdf.

practices and ongoing programs of review, modification, or total reconstruction of existing dams are intended to ensure that all dams are capable of withstanding the maximum credible earthquake for the site. Flooding from other sources is not expected due to the location of the Project Site; thus the minimal risk of flooding from potential dam or levee failure will not be exacerbated by the development of the Project. No impacts related to flooding would occur.

### j) Would the project expose people or structures to a significant risk of loss, injury or death involving inundation by seiche, tsunami, or mudflow?

**No Impact.** A significant impact may occur if a project site is sufficiently close to the ocean or other water body to be potentially at risk for the effects of seismically-induced tidal phenomena (seiche and tsunami) or if the project site is located adjacent to a hillside area with soil characteristics that would indicate potential susceptibility to mudslides or mudflows. Seiches are oscillations generated in enclosed bodies of water that can be caused by ground shaking associated with an earthquake. Mitigation of potential seiche action has been implemented by the LADWP through regulation of the level of water in its storage facilities and providing walls of extra height to contain seiches and prevent overflows. Dams and reservoirs are monitored during storms and measures are instituted in the event of potential overflow.<sup>128</sup> The Project is located approximately 11 miles away from the Pacific Ocean and is not located within an area potentially impacted by a tsunami.<sup>129</sup>

The City of Los Angeles ZIMAS mapping system does not classify the Project Site as within a landslide area.<sup>130</sup> The City's General Plan Safety Element has no areas around the Project Site identified as a bedrock or probable bedrock landslide area.<sup>131</sup> Thus, there is no potential for mudflow. Therefore, development of the Project would not expose people or structures to a significant risk of loss, injury, or death involving inundation by seiche, tsunami, or mudflow. No impacts related to tsunamis, seiches, and mudflow would occur.

<sup>&</sup>lt;sup>128</sup> Page II-16, Los Angeles General Plan Safety Element, <u>http://cityplanning.lacity.org/cwd/gnlpln/saftyelt.pdf</u>.

<sup>&</sup>lt;sup>129</sup> ZIMAs search: http://zimas.lacity.org/.

<sup>&</sup>lt;sup>130</sup> ZIMAs search: http://zimas.lacity.org/.

<sup>&</sup>lt;sup>131</sup> Los Angeles Safety Element, Exhibit C, Landslide Inventory and Hillside Areas in the City of Los Angeles: <u>http://cityplanning.lacity.org/cwd/gnlpln/saftyelt.pdf</u>, accessed August 11, 2016.

### 10. LAND USE AND PLANNING

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

### a) Would the project physically divide an established community?

Less Than Significant Impact. A significant impact may occur if a project were sufficiently large enough or otherwise configured in such a way as to create a physical barrier within an established community. A typical example would be a project that involved a continuous right-of-way such as a roadway, which would divide a community and impede access between parts of the community. The Project is not of a scale or nature that would physically divide an established community. The Project is not affecting any rights-of-way. The Project would be built on an existing urban infill site. The Project's uses are compatible with the residential uses along Western and the residential uses to east, which are higher density multi-family units located in an urbanized area. The Project Site contains no existing residential uses and would unify, rather than divide a community. As such, impacts related to physical division of an established community would be less than significant.

b) Would the project conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to, a general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?

Less Than Significant Impact. A significant impact may occur if a project is inconsistent with applicable land use plans or zoning designations and would cause adverse environmental effects, which these regulations are designed to avoid or mitigate.

The legal standard that governs consistency determinations is that a project must only be in "harmony" with the applicable land use plan to be consistent with that plan. (See *Sequoyah Hills Homeowners Assn. v. City of Oakland* (1993) 23 Cal.App.4<sup>th</sup> 704, 717-18 [upholding a city's determination that a subdivision project was consistent with the applicable general plan]). As the Court explained in *Sequoyah*, "state law does not require an exact match between a proposed subdivision and the applicable general plan." To be "consistent" with the general plan, a project must be "compatible with the objectives, policies, general land uses, and programs specified in the applicable plan," meaning, the project must be "in agreement or harmony with the applicable plan." (see also *Greenebaum v. City of Los* Angeles (1984) 153 Cal.App.3d

391, 406; *San Franciscans Upholding the Downtown Plan, supra*, 102 Cal.App.4<sup>th</sup> at p. 678.) Further, "[a]n action, program, or project is consistent with the general plan if, considering all its aspects, it will further the objectives and policies of the general plan and not obstruct their attainment." (*Friends of Lagoon Valley v. City of Vacaville* (2007) 154 Cal.App.4<sup>th</sup> 807, 817.) Courts also recognize that general plans "ordinarily do not state specific mandates or prohibitions," but instead provide "policies and set forth goals." (*Friends of Lagoon Valley*).

The following is a list of applicable land use plans, policies, and regulations:

### Regional Level

- Southern California Association of Governments
  - *Regional Comprehensive Plan and Guide (RCPG)*
  - Regional Comprehensive Plan (RCP)
  - Regional Transportation Plan (RTP)
- South Coast Air Quality Management District's (SCAQMD)
  - *Air Quality Management Plan (AQMP)*
- Los Angeles County Metropolitan Transportation Authority's (Metro)
  - Congestion Management Plan (CMP) for Los Angeles County.

### City of Los Angeles

- City of Los Angeles General Plan
- Wilshire Community Plan
- ZI-2452 Transit Priority Area in the City of Los Angeles
- ZI-2374 Los Angeles State Enterprise Zone
- ZI-1940 Wilshire Center/Koreatown Redevelopment Project and the Adaptive Reuse Incentive Area.
- Los Angeles Municipal Code

### **Consistency with Regional Plans**

### Southern California Association of Governments (SCAG)

Regional Comprehensive Plan and Guide (RCPG)

The RCPG was adopted in 1996 by the member agencies of SCAG to set broad goals for the Southern California region, with the exception of the County of San Diego, and to identify strategies for agencies at all levels of government to use in guiding their decision-making. The RCPG identifies significant issues and changes that can be anticipated by the year 2015 and beyond. Adopted policies related to land use are contained primarily in the Growth Management chapter of the RCPG. The primary goal of the Growth Management chapter is to address issues related to growth and land use by encouraging local land use actions that could ultimately lead to the development of an urban form that will help minimize development costs, save natural resources, and enhance the quality of life in the region. SCAG uses the criteria in CEQA Guidelines, Section 15206 to define what a regionally significant project is:

- 1. A proposed local general plan, element, or amendment thereof for which an EIR was prepared.
- 2. A proposed residential development of more than 500 dwelling units.
- 3. A proposed shopping center or business establishment employing more than 1,000 persons or encompassing more than 500,000 square feet of floor space.
- 4. A proposed commercial office building employing more than 1,000 persons or encompassing more than 250,000 square feet of floor space.
- 5. A proposed hotel/motel of more than 500 rooms.
- 6. A proposed industrial, manufacturing, or processing plant, or industrial park planned to house more than 1,000 persons, occupying more than 40 acres of land, or encompassing more than 650,000 square feet of floor area.
- 7. A project that would result in the cancellation of a Williamson Act Contract for any parcel of 100 or more acres.
- 8. A project for which an EIR was prepared and which is located in and substantially impacting an area of critical environmental sensitivity. This includes the California Coastal Zone.
- 9. A project that would substantially affect sensitive wildlife habitats such as riparian lands, wetlands, bays, estuaries, marshes, and habitats for rare and endangered species.
- 10. A project that would interfere with the attainment of regional water quality standards as stated in the approved areawide wastewater management plan.
- 11. A project that would provide housing, jobs, or occupancy for 500 or more people within 10 miles of a nuclear power plant.
- 12. A project that has the potential for causing significant effects on the environment extending beyond the city or county in which the project would be located.

The Growth Management chapters overall goals are to:<sup>132</sup>

- re-invigorate the region's economy,
- avoid social and economic inequities and the geographical dislocation of communities, and
- maintain the region's quality of life.

The Project is not considered to be a regionally significant project pursuant to CEQA Guidelines 15206, which SCAG uses to determine regionally significant projects.<sup>133</sup> The threshold size for a residential development is more than 500 dwelling units. The threshold size for hotels is 500 rooms. The threshold size for a commercial building is employing more than 1,000 persons or more than 250,000 square feet. The Project does not meet those thresholds. The Project would include a residential, hotel, commercial, restaurant uses providing additional jobs, revenue, and economic activity in the area. The Project would include uses near similar compatible uses, in mid-Wilshire area.

### Regional Comprehensive Plan (RCP)

SCAG's RCP is a guidance document that was developed in response to the Regional Council directive in the 2002 Strategic Plan to develop a holistic, strategic plan for defining and solving the region's interrelated housing, traffic, water, and air quality challenges. The RCP incorporates input from the RCP Task Force, SCAG's policy committees and subregions, local governments, and other key stakeholders. RCP defines a vision for the SCAG region that includes balancing resource conservation, economic vitality, and quality of life. It also provides a long-term planning framework that describes comprehensive responses to growth and infrastructure challenges and recommends an Action Plan targeted for the year 2035. The RCP does not mandate integrated resources planning; however, SCAG does request that local governments consider the recommendations set forth on the RCP in their General Plan updates, municipal code amendments, design guidelines, incentive programs, and other actions. The RCP is an advisory document that contains policies that apply to public and/or private sectors. Public sector includes SCAG, local and state governments, transportation commissions, and resource agencies and conservation groups. Many of the policies apply to SCAG and the public sector, and are intended to inform how SCAG and local governments should work to integrate growth and land use planning. The RCP policies are organized in the following categories: Land Use and Housing, Open Space and Habitats, Water, Energy, Air Quality, Solid Waste, Transportation, Security and Emergency Preparedness, and Economy. Table 3.10-1, SCAG Regional Comprehensive Plan, lists the policies that apply to developers in collaboration

<sup>&</sup>lt;sup>132</sup> SCAG, RCPG Growth Management Chapter, page 3-1: <u>http://www.scag.ca.gov/rcp/pdf/pastprojects/1996RCPGGrowthManagementChapter.pdf.</u>

<sup>&</sup>lt;sup>133</sup> CEQA, Section 15206, Projects of Statewide, Regional, or Areawide Significance: http://www.dot.ca.gov/hq/tpp/offices/ocp/igr\_ceqa\_files/Handout\_CCR\_15206\_Statewide,Regional,Areawide\_0 52007.pdf, accessed August 20, 2016.

with local government. As shown in **Table 3.10-1**, the Project will be consistent with the applicable (developer-controlled or focused) policies of the Regional Comprehensive Plan.

### Regional Transportation Plan (RTP)

On April 7, 2016, SCAG adopted the 2016-2040 Regional Transportation Plan (RTP). The Sustainable Communities Strategy (SCS) is a required element of the RTP. The RTP is a blueprint for making the best transportation and land use choices for the future and supporting those choices with wise investments. The RTP will result in more and better travel choices as well as safe, secure, and efficient transportation systems that provide improved access to opportunities, such as jobs, education, and healthcare for our residents. Furthermore, the RTP will create jobs, ensure the region's economic competitiveness through strategic investments in the goods movement system, and improve environmental and health outcomes for the region's 22 million residents by 2040. The RTP is built on the vision of mobility, economy, and sustainability.<sup>134</sup> The RTP contains goals and policies that are directed to agency transportation planners and government decision-makers. They are not applicable to local and private projects, such as this Project.

### Applicability of SCAG Plans

The goals and policies of the RCPG, RCP, and RTP address projects considered to be regionally significant. To monitor regional development, CEQA requires regional agencies, such as SCAG, to review projects and plans throughout its jurisdiction. In the Southern California region, with exception of the County of San Diego, SCAG acts as the region's "Clearinghouse," and collects information on projects of varying size and scope to provide a central point to monitor regional activity.

The Project is not considered to be a regionally significant project pursuant to CEQA Guidelines 15206, which SCAG uses to determine regionally significant projects.<sup>135</sup> The threshold size for a residential development is more than 500 dwelling units. The threshold size for hotels is 500 rooms. The threshold size for a commercial building is employing more than 1,000 persons or more than 250,000 square feet. The Project does not meet those thresholds. As such, the Project would not impede the implementation of SCAG policies contained in the RCPG, RCP, or RTP.

### South Coast Air Quality Management District (SCAQMD)

Air Quality Management Plan (AQMP)

<sup>&</sup>lt;sup>134</sup> SCAG, RTP: http://scagrtpscs.net/Pages/FINAL2016RTPSCS.aspx.

<sup>&</sup>lt;sup>135</sup> CEQA, Section 15206, Projects of Statewide, Regional, or Areawide Significance: http://www.dot.ca.gov/hq/tpp/offices/ocp/igr\_ceqa\_files/Handout\_CCR\_15206\_Statewide,Regional,Areawide\_0 52007.pdf, accessed August 20, 2016.

In the South Coast Air Basin, cumulative impacts on regional ozone air quality are judged by a project's consistency with the SCAQMD's 2016 Air Quality Management Plan (AQMP).<sup>136</sup> The AQMP works with SCAG to forecast population growth for the region and develops a long-term attainment plan to accommodate the air pollution impacts of such growth. Because population growth drives the demand for jobs and housing that contribute to regional air pollution, projects that are consistent with regional population forecasts built into the AQMP are considered to have less-than-significant impacts on regional air quality. Consistency with jobs and housing projections are also considered as secondary barometers for growth.

The 2016AQMP was adopted in March 2017 and continues the progression toward clean air and compliance with State and federal requirements. It includes a comprehensive strategy aimed at controlling pollution from all sources, including stationary sources, on- and off-road mobile sources and area sources. The 2016 AQMP represents the most updated regional blueprint for achieving federal air quality standards and healthful air. The 2016 AQMP adapts previously conducted regional air quality analyses to account for the recent unexpected drought conditions, and presents a revised approach to demonstrated attainment of the 2006 24-hour  $PM_{2.5}$  NAAQS for the Basin. Additionally, the 2016 AQMP relied upon a comprehensive analysis of emissions, meteorology, atmospheric chemistry, regional growth projections, and the impact of existing control measures to evaluate strategies for reducing NO<sub>X</sub> emissions sufficiently to meet the upcoming ozone deadline standards.

The 2016 AQMP includes short-term control measures related to facility modernization, energy efficiency, good management practices, market incentives, and emissions growth management. As demonstrated in the following analyses, the Project would not result in significant regional emissions. Directly applicable to the Project, the 2016 AQMP proposes robust  $NO_X$  reductions from commercial cooking and residential and commercial appliances, as well as commercial space heating. The Project would be required to comply with all new regulatory measures set forth by the SCAQMD. Implementation of the Project would not interfere with air pollution control measures listed in the 2016 AQMP. Therefore, the Project would result in less-than significant impacts related to consistency with the regional AQMP.

### Los Angeles County Metropolitan Transportation Authority (Metro)

### Congestion Management Plan (CMP) for Los Angeles County.

The CMP for Los Angeles County is intended to address vehicular congestion relief by linking land use, transportation, and air quality decisions. The CMP also seeks to develop a partnership among transportation decision-makers to devise appropriate transportation solutions that include all modes of travel, and to propose transportation projects that are eligible to compete for state gas tax funds. Within Los Angeles County, Metro is the designated congestion management agency responsible for coordinating the CMP.

<sup>&</sup>lt;sup>136</sup> SCAQMD, AQMP: http://www.aqmd.gov/aqmp/aqmpintro.htm.

The CMP requires that all CMP mainline freeway monitoring locations where a Project will add 150 or more trips, in either direction, during either the AM or PM peak hours be analyzed. LADOT determined as part of the traffic study memorandum of understanding for this Project that the Project would not meet the criteria requiring a freeway impact analysis. No more than 31 Project trips are expected to occur in any analyzed peak hour on any particular segment. Accordingly, the mainline screening threshold is not met and no further analysis under the City's amended agreement with Caltrans was required. In addition, the Project would not result in a significant impact at the study neighborhood street segment (Oxford Avenue, south of 8<sup>th</sup> Street).<sup>137</sup>

### **Consistency with City and Local Plans**

### City of Los Angeles General Plan

State law requires that every city and county prepare and adopt a long-range comprehensive General Plan to guide future development and to identify the community's environmental, social, and economic goals.<sup>138</sup> The City's General Plan is a dynamic document consisting of 11 elements, including 10 citywide elements (Air Quality Element, Conservation Element, Historic Preservation and Cultural Resources Element, Housing Element, Infrastructure Systems Element, Noise Element, Open Space Element, Public Facilities and Services Element, Safety Element, and Transportation Element) and the Land Use Element, which provides individual land use consistency plans for each of the City's 35 Community Plan Areas.

### City of Los Angeles General Plan Framework Element

The Project Site is designated General Commercial.<sup>139,140</sup> The land use definition "General Commercial" applies to a diversity of retail sales and services, office, and auto-oriented uses comparable to those currently allowed in the "C2" zone (including residential). General Commercial designations are located outside of districts, centers, and mixed-use boulevards and occur at the intersections of major and secondary streets, or as low rise, low-density linear "strip" development along major and secondary streets.

The Project would also implement and be consistent with the applicable goals and policies of the General Plan and the General Plan Framework. The Project includes a mix of urban infill uses (residential, commercial) with bicycle parking and is located near public transit. Additionally, the Project would promote economic development by providing a number of construction and permanent jobs. The Project supports and promotes a pedestrian oriented streetscape along Western Avenue.

<sup>&</sup>lt;sup>137</sup> <u>Transportation Impact Analysis</u>, Fehr & Peers, April 2017. MOU Attachment A.

<sup>&</sup>lt;sup>138</sup> California Government Code Section 65300.

<sup>&</sup>lt;sup>139</sup> ZIMAS search: http://zimas.lacity.org

<sup>&</sup>lt;sup>140</sup> General Plan, Chapter 3-Land Use: http://cityplanning.lacity.org/cwd/framwk/chapters/03/03207.htm

**Table 3.10-2, General Plan Land Use**, lists the goals, objectives, and policies for land use that apply to developers in collaboration with local government. As shown, the Project will be consistent with the applicable policies of the General Plan for each land use (within a developer's control or developer focused).

### Wilshire Community Plan

The Project Site is located within the Wilshire Community Plan (WCP), which was adopted in September 2001.<sup>141</sup> **Table 3.10-3, Wilshire Community Plan**, sets forth the WCP's objectives for residential and commercial land use and discusses the Project's consistency and applicability with each of them. The Project would not conflict with any of the goals, objectives, and policies of the Wilshire Community Plan. The Project would be consistent with all applicable policies related to the buildings siting, location, uses, and design features.

### ZI-2452 Transit Priority Area in the City of Los Angeles

On September 2013, the Governor signed into law Senate Bill (SB) 743, which instituted changes to the California Environmental Quality Act (CEQA) when evaluating environmental impacts to projects located in areas served by transit. While the thrust of SB 743 addressed a major overhaul on how transportation impacts are evaluated under CEQA, it also limited the extent to which aesthetics and parking are defined as impacts under CEQA. Specifically, Section 21099 (d)(1) of the Public Resources Code (PRC) states that a project's aesthetic and parking impacts shall not be considered a significant impact on the environment if:

- 1. The project is a residential, mixed-use residential, or employment center project, and
- 2. The project is located on an infill site within a transit priority area.<sup>142</sup>

The Project contains multiple uses, including residential, hotel, and commercial. The Project Site is an infill site, which is defined in pertinent part as a lot located within an urban area that has been previously developed.<sup>143</sup> The Project Site is within a transit priority area, which is defined in pertinent part as an area within one-half mile of an existing major transit stop.<sup>144</sup> The Project Site is within two blocks of the Metro Purple Line Western Park Station as well as multiple Metro and LADOT DASH lines.

### ZI-2374 Los Angeles State Enterprise Zone

<sup>&</sup>lt;sup>141</sup> Wilshire Community Plan: http://cityplanning.lacity.org/complan/pdf/wilcptxt.pdf

<sup>&</sup>lt;sup>142</sup> <u>http://zimas.lacity.org/documents/zoneinfo/ZI2452.pdf.</u>

<sup>&</sup>lt;sup>143</sup> California Public Resources Code Section 21099(a)(4).

<sup>&</sup>lt;sup>144</sup> California Public Resources Code Section 21099(a)(7).

The Project Site is within an Enterprise Zone/Employment and Economic Incentive Program Area (EZ). The Federal, State and City governments provide economic incentives to stimulate local investment and employment through tax and regulation relief and improvement of public services. EZ special provisions applicable to plan check include parking standards and height.<sup>145</sup>

### ZI-1940 Wilshire Center/Koreatown Redevelopment Project and the Adaptive Reuse Incentive Area.

All applications within the Wilshire Center/Koreatown Redevelopment Project area requesting a permit for construction, remodeling, improvements, alterations including seismic compliance, demolition and/or signs must be referred to the Community Redevelopment Agency (CRA) for both CEQA clearance and permit approval.<sup>146</sup> On December 29, 2011, the California Supreme Court issued its decision in *California Redevelopment Association v. Matosantos (*53 CAL. 4TH 231, 267 P.3D 580). The decision upheld recently enacted state law dissolving all California redevelopment agencies including the CRA/LA and made the dissolution of the agencies effective February 1, 2012. For purposes of this analysis, any references to the former CRA/LA are intended to mean the Designated Local Authority pursuant to changes in state law as discussed above. CRA is statutorily prohibited from entering any new agreements and is currently only allowed to wind down CRA affairs, including honoring existing obligations and addressing land use issues consistent with CRA's land use powers under the Redevelopment Plan. To date, the CRA has not transferred its land use powers to the Los Angeles Department of City Planning.

The Wilshire Center Redevelopment Plan sets forth an array of goals promoting business retention and expansion, attracting new businesses and developing public improvements.<sup>147</sup> The Project would promote the economic well-being of the area by increasing the tax revenue at the Project Site and redeveloping the parking structure into a residential and commercial project. The Project would enhance the safety of the area by increasing the population and employees at the Project Site providing a natural surveillance around the Project Site into the night. The Project would add housing to the Project Site. The other objectives in the Plan are for government policies and services. See Table 3.10-4 for consistency.

### Conclusion

The Project will comply with the Los Angeles Green Building Code (LAGBC), which is based on the 2016 California Green Building Standards Code (CalGreen). The Project would provide natural surveillance and transition zones due to the large glass windows and distinction between public space and private building.

The requested discretionary actions do not conflict with existing land uses in the area, and the Project would not introduce incompatible uses. The Project is consistent with SCAG guides and other regional guides, the General Plan, the WCP goals, objectives and policies related to commercial use and urban

<sup>&</sup>lt;sup>145</sup> ZI-2374: http://zimas.lacity.org/documents/zoneinfo/ZI2374.pdf.

<sup>&</sup>lt;sup>146</sup> http://zimas.lacity.org/documents/zoneinfo/ZI1940.pdf

<sup>&</sup>lt;sup>147</sup> http://www.crala.org/internet-site/Projects/Wilshire\_Center/upload/WilshireCenter.pdf

design guidelines, to the extent feasible and applicable, as discussed above and below in Tables 3.10-1 to 3.10-3. As such, impacts would be less than significant.

### c) Would the project conflict with any applicable habitat conservation plan or natural community conservation plan?

**No Impact.** A significant adverse effect could occur if a project site were located within an area governed by a habitat conservation plan or natural community conservation plan. The Project Site is located in an urbanized and fully developed portion of the City. Due to the existing urban development on the Project Site and in the adjacent surroundings, there are no known locally designated natural communities on the Project Site or in the vicinity. Therefore, the Project will not conflict with the provisions of an adopted Habitat Conservation Plan, Natural Conservation Community Plan, or other approved local, regional, or State habitat conservation plan. As such, no impact with respect to Habitat or Natural Community Conservation Plans would occur.

### Table 3.10-1

### SCAG Regional Comprehensive Plan

Policies	Discussion	
Land Use and Housing <sup>1</sup>		
LU-6.2 Developers and local governments should integrate green building measures	Consistent. The Project would comply with CalGreen requirements of the California	
into project design and zoning such as those identified in the U.S. Green Building	Building Code and would incorporate green and conservation features, through	
Council's Leadership in Energy and Environmental Design, Energy Star Homes, Green	• • • •	
Point Rated Homes, and the California Green Builder Programs.	also be consistent with the City of Los Angeles Building Code, including the Los	
	Angeles Green Building Code (LAGBC) for all new buildings (residential and non-	
	residential). The Building Codes are designed to reduce the building's energy and water	
2	use; reduce waste; and reduce the carbon footprint.	
Open Space and Habitat <sup>2</sup>		
OSN-14 Developers and local governments should implement mitigation for open	consistent. The Hojeet would be an arban mini development that avoids significant	
space impacts through the following activities:	impacts to regionally significant open space resources. The Project Site is located in a	
• Individual projects should either avoid significant impacts to regionally significant	developed and aroun area of the erry sufformated by other buildings. There are no ratal,	
open space resources or mitigate the significant impacts through measures	agricultural, recreational, or environmentally sensitive areas on the Project Site. The	
consistent with regional open space policies for conserving natural lands, community open space and farmlands. All projects should demonstrate	riejeet would net impact any protected week. The riejeet site tenums one net	
consideration of alternatives that would avoid or reduce impacts to open space.	protected on-site tree which will be replaced by a ratio of 1:1. The Project Site contains	
<ul> <li>Individual projects should include into project design, to the maximum extent</li> </ul>	two non-protected street trees which will be replaced by a ratio of 2:1. The Project would	
practicable, mitigation measures and recommended best practices aimed at	1 1 ,	
minimizing or avoiding impacts to natural lands, including, but not limited to		
FHWA's Critter Crossings, and Ventura County Mitigation Guidelines.	and in the City right-of-way. Such potential impacts would be mitigated to a less than significant level with <b>Mitigation Measure MM-4-1</b> .	
<ul> <li>Project level mitigation for RTP's significant cumulative and growth-inducing</li> </ul>	significant level with Mitigation Measure Mivi-4-1.	
impacts on open space resources will include but not be limited to the conservation		
of natural lands, community open space and important farmland through existing		
programs in the region or through multi-party conservation compacts facilitated by		
SCAG.		
• Project sponsors should ensure that transportation systems proposed in the RTP		
avoid or mitigate significant impacts to natural lands, community open space and		
important farmland, including cumulative impacts and open space impacts from the		
growth associated with transportation projects and improvements.		

n r t	D' '
Policies	Discussion
• Project sponsors should fully mitigate direct and indirect impacts to open space	
resulting from implementation of regionally significant projects.	
<b>OSC-9</b> Developers and local governments should increase the accessibility to natural	Consistent. The Project Site would not impede access to natural lands for outdoor
areas lands for outdoor recreation.	recreation.
OSC-10 Developers and local governments should promote infill development and	<b>Consistent.</b> The Project would be an infill development in an existing community.
redevelopment to revitalize existing communities.	
OSC-11 Developers should incorporate and local governments should include land use	Consistent. The Project would comply with CalGreen requirements of the California
principles, such as green building, that use resources efficiently, eliminate pollution and	Building Code and incorporates green and conservation features, such as air quality
significantly reduce waste into their projects, zoning codes and other implementation	(pollution) and solid waste recycling and reduction mitigation measures. The Project
mechanisms.	would also be consistent with the City of Los Angeles Building Code, including the
	LAGBC (Los Angeles Green Building Code) for all new buildings (residential and non-
	residential). The Building Codes are designed to reduce the building's energy and water
	use; reduce waste; and reduce the carbon footprint.
OSC-12 Developers and local governments should promote water-efficient land use	Consistent. The Project would comply with CalGreen requirements of the California
and development.	Building Code and incorporates green and conservation features, such as water-efficient
	features, through regulatory compliance measures. The Project would also be consistent
	with the City of Los Angeles Building Code, including the LAGBC for all new buildings
	(residential and non-residential). The Building Codes are designed to reduce the
	building's energy and water use; reduce waste; and reduce the carbon footprint.
OSC-13 Developers and local governments should encourage multiple use spaces and	Consistent. The Project would contain space for multiple uses and be a redevelopment
encourage redevelopment in areas where it will provide more opportunities for	of an urban area.
recreational uses and access to natural areas close to the urban core.	
Water <sup>3</sup>	
WA-9 Developers and local governments should consider potential climate change	Consistent. The Project would include conservation features to reduce operational water
hydrology and resultant impacts on available water supplies and reliability in the	use, including RCM-18-2 and 18-3.
process of creating or modifying systems to manage water resources for both year-	
round use and ecosystem health.	
WA-10 Developers and local governments should include conjunctive use as a water	Consistent. Conjunctive use is the coordinated management of surface water and
management strategy when feasible.	groundwater supplies to maximize the yield of the overall water resource. An active form
	of conjunctive use utilizes artificial recharge, where surface water is intentionally
	percolated or injected into aquifers for later use. The Project would not conflict or

Policies	Discussion
	preclude the City from exploring conjunctive use as a water management strategy.
WA-11 Developers and local governments should encourage urban development and	Consistent. The Project would confirm with the City that the capacity of the existing
land uses to make greater use of existing and upgraded facilities prior to incurring new	water infrastructure can supply the domestic needs of the Project during the construction
infrastructure costs.	and operation phases. The Project Applicant would implement any upgrade to the water
	infrastructure serving the Project Site that is needed to accommodate the Project's water
	consumption needs, per PDF-18-1 and PDF-18-2.
WA-12 Developers and local governments should reduce exterior uses of water in	Consistent. The Project would include landscaping around the periphery of the Project
public areas, and should promote reduced use in private homes and businesses, by	Site, on the amenity deck above the parking structure and on the roof of each building.
shifting to drought-tolerant native landscape plants (xeriscaping), using weather-based	The landscaping would be irrigated with water conservation techniques.
irrigation systems, educating other public agencies about water use, and installing	
related water pricing incentives.	
WA-13 Developers and local governments should protect and preserve vital land	Not Applicable. The Project would not impact wetlands.
resources-wetlands, groundwater recharge areas, woodlands, riparian corridors, and	
production lands. The federal government's 'no net loss' wetlands policy should be	
applied to all of these land resources.	
WA-27 Developers and local governments should maximize pervious surface area in	Consistent. The Project Site consists of impermeable surfaces as it is almost fully paved
existing urbanized areas to protect water quality, reduce flooding, allow for	and developed. The Project would not result in a change in the amount of impervious
groundwater recharge, and preserve wildlife habitat. New impervious surfaces should	surface area at the Project Site.
be minimized to the greatest extent possible, including the use of in-lieu fees and o	
site mitigation.	
WA-32 Developers and local governments should pursue water management practices	Consistent. The Project would comply with CalGreen requirements of the California
that avoid energy waste and create energy savings/supplies.	Building Code, for water and energy conservation. The Project would also be consistent
	with the LAGBC for all new buildings (residential and non-residential). The Building
	Codes are designed to reduce the building's energy and water use; reduce waste; and
	reduce the carbon footprint.
Energy <sup>4</sup>	
EN-8 Developers should incorporate and local governments should include the	Consistent. The Project would be a mixed-use residential and commercial development
following land use principles that use resources e ciently, eliminate pollution and	that is located near local and regional transit lines. The Project would encourage biking
significantly reduce waste into their projects, zoning codes and other implementation	and walking trips with bicycle parking and ground-floor pedestrian attractions.
mechanisms:	
• Mixed-use residential and commercial development that is connected with public	

Policies	Discussion
transportation and utilizes existing infrastructure.	
• Land use and planning strategies to increase biking and walking trips.	
<b>EN-10</b> Developers and local governments should integrate green building measures into project design and zoning such as those identified in the U.S. Green Building Council's Leadership in Energy and Environmental Design, Energy Star Homes, Green	<b>Consistent.</b> The Project would be in compliance with the City's Green Building Ordinance, which contains energy efficient practices.
Point Rated Homes, and the California Green Builder Program. Energy saving measures	
<ul> <li>that should be explored for new and remodeled buildings include:</li> <li>Using energy efficient materials in building design, construction, rehabilitation, and retrofit</li> </ul>	
<ul> <li>Encouraging new development to exceed Title 24 energy efficiency requirements.</li> <li>Developing Cool Communities measures including tree planting and light-colored roofs. These measures focus on reducing ambient heat, which reduces energy consumption related to air conditioning and other cooling equipment.</li> </ul>	
<ul> <li>Utilizing efficient commercial/residential space and water heaters: this could include the advertisement of existing and/or development of additional incentives for energy efficient appliance purchases to reduce excess energy use and save money. Federal tax incentives are provided online at <a href="http://www.energystar.gov/index.cfm?c=Products.pr_tax_credits">http://www.energystar.gov/index.cfm?c=Products.pr_tax_credits</a>.</li> <li>Encouraging landscaping that requires no additional irrigation: utilizing native,</li> </ul>	
drought tolerant plants can reduce water usage up to 60 percent compared to traditional lawns.	
• Encouraging combined heating and cooling (CHP), also known as cogeneration, in all buildings.	
• Encouraging neighborhood energy systems, which allow communities to generate their own electricity	
• Orienting streets and buildings for best solar access.	
• Encouraging buildings to obtain at least 20% of their electric load from renewable energy.	
EN-11 Developers and local governments should submit projected electricity and	Consistent. Electrical service is available and would be provided in accordance with the
natural gas demand calculations to the local electricity or natural gas provider, for any project anticipated to require substantial utility consumption. Any infrastructure	LADWP's Rules Governing Water and Electric Service. If street closures for construction are required, the Project applicant would be required to coordinate with

Policies	Discussion
improvements necessary for project construction should be completed according to the	LADOT on a traffic control plan and have flagmen to facilitate traffic flow and safety, as
specifications of the energy provider.	included in PDF-18-1 and PDF-18-2. Southern California Gas (SCG) will conduct
	system analysis and determine the best method to provide gas to the customer, when the total requested load for the Project is received.
EN-12 Developers and local governments should encourage that new buildings are able	Consistent. The Project would have pre-wiring for future solar facilities and off-grid
to incorporate solar panels in roofing and tap other renewable energy sources to o set	pre-wiring for future solar facilities, in accordance with LAMC requirements.
new demand on conventional power sources.	
EN-14 Developers and local governments should explore programs to reduce single	Consistent. The Project Site is located in an urban area with significant infrastructure to
occupancy vehicle trips such as telecommuting, ridesharing, alternative work schedules,	facilities providing alternative transportation to reduce single occupancy vehicle trips,
and parking cash-outs.	including proximity to bus routes operating by the Metro and the LADOT DASH buses
	and the Metro Purple Line Western station.
Solid Waste <sup>5</sup>	
SW-14 Developers and local governments should integrate green building measures	Consistent. The Project would include a demolition and construction waste recycling
into project design and zoning including, but not limited to, those identified in the U.S.	program as well as an operational recycling program. The Project would recycle
Green Building Council's Leadership in Energy and Environmental Design, Energy	demolition and construction materials including: solvents, water-based paints, vehicle
Star Homes, Green Point Rated Homes, and the California Green Builder Program.	fluids, broken asphalt and concrete, bricks, metals, wood, and vegetation. During
Construction reduction measures to be explored for new and remodeled buildings	operation, recycling bins would be provided at appropriate locations to promote
include:	recycling of paper, metal, glass, and other recyclable material.
• Reuse and minimization of construction and demolition (C&D) debris and diversion of C&D waste from landfills to recycling facilities.	
• An ordinance that requires the inclusion of a waste management plan that promotes maximum C&D diversion.	
• Source reduction through (1) use of building materials that are more durable and	
easier to repair and maintain, (2) design to generate less scrap material through	
dimensional planning, (3) increased recycled content, (4) use of reclaimed building	
materials, and (5) use of structural materials in a dual role as finish material (e.g.	
stained concrete flooring, unfinished ceilings, etc.).	
• Reuse of existing building structure and shell in renovation projects.	
• Building lifetime waste reduction measures that should be explored for new and	
remodeled buildings include:	
• Development of indoor recycling program and space.	

Policies	Discussion
Design for deconstruction.	
• Design for flexibility through use of moveable walls, raised floors, modular	
furniture, moveable task lighting and other reusable components.	
SW-17 Developers and local governments should develop and site composting,	Not Applicable. The Project would not be a composting, or composting, recycling, or
recycling, and conversion technology facilities that are environmentally friendly and	conversion technology facility.
have minimum environmental and health impacts.	
SW-18 Developers and local governments should coordinate regional approaches and	Not Applicable. The Project would not be a waste management facility.
strategic siting of waste management facilities.	
SW-19 Developers and local governments should facilitate the creation of synergistic	Not Applicable. The Project would not be an eco-industrial park.
linkages between community businesses and the development of eco-industrial parks	
and materials exchange centers where one entity's waste stream becomes another	
entity's raw material by making priority funding available for projects that involve co-	
location of facilities.	
SW-20 Developers and local governments should prioritize siting of new solid waste	Not Applicable. The Project would not be a solid waste management facility.
management facilities including recycling, composting, and conversion technology	
facilities near existing waste management or material recovery facilities.	
SCAG Regional Comprehensive Plan: <u>http://www.scag.ca.gov/rcp/pdf/finalrcp/f2008RCP_Complete.pdf</u>	
<sup>1</sup> Page 21; <sup>2</sup> Pages 34 and 39; <sup>3</sup> Pages 59-61; <sup>4</sup> Pages 75-76; <sup>5</sup> Pages 105-106;	
Table: CAJA Environmental Services, March 2017.	

<b>Table 3.10-2</b>	
General Plan Land U	se

Goal, Objective, Policies	Discussion
General Commercial	
<b>GOAL 3H</b> Lower-intensity highway-oriented and local commercial nodes that accommodate commercial needs outside centers and districts.	<b>Consistent.</b> The Project would create a mix of uses (residential, hotel, and commercial) that provides jobs and cultural opportunities, and serves the area.
<b>Objective 3.12</b> Generally, maintain the uses, density, and character of existing low- intensity commercial districts whose functions serve surrounding neighborhoods and/or are precluded from intensification due to their physical characteristics.	<b>Consistent.</b> The Project would create a mix of uses that provides jobs and is served by the Metro Purple Line at a nearby station, which provides access to the greater region. The uses are compatible with other existing uses in the area. The Project will also enhance urban lifestyles by developing a size and scale more appropriate for an urban regional center compared to the Project Site's existing underutilized parking structure condition.
<b>Policy 3.12.1</b> Accommodate the development of uses in areas designated as "General Commercial" in the community plans in accordance with <u>Tables 3-1</u> and 3-7. The range and densities/intensities of uses permitted in any area shall be identified in the community plans.	<b>Consistent.</b> The Project would create a mixed-use residential, hotel, and retail/commercial development that serves the region and is accessible due to the Metro Purple Line at a nearby stations as well as Metro and LADOT buses. The commercial uses support the residential uses and also would be available to the public. Table 3-1 of General Plan Land Use Policy 3.12.1 states that General Commercial typically includes eating and drinking establishments, retail/commercial, and commercial overnight accommodations, among other uses. The Project would be consistent. Table 3-7 states that general commercial designation correspond to C2, [Q]C2 zones. The Project is consistent with this designation and zone.
<ul> <li>Policy 3.12.2 Consider adjusting permitted densities of areas designated for General Commercial, where existing buildings are developed at densities substantially below the maximum permitted by amendments to the community plans, where appropriate, based on consideration of the following:</li> <li>a. Where commercial parcels of less than 150 feet in depth abut areas designated for single-family residential;</li> <li>b. Where the total area and/or configuration of the commercial parcel precludes the development of adequate on-site parking, unless adjacent to a transit station or coderequired parking is provided in a common parking facility in proximity to the site;</li> </ul>	<b>Not Applicable.</b> The Project Site is not a commercial parcel of less than 150 feet in depth. The Project Site does not preclude the development of adequate on-site parking. The driveways on 8 <sup>th</sup> and Western would not adversely impact traffic flows. The Project would be of a scale and character that is compatible with the local area.

Goal, Objective, Policies	Discussion
c. Where site driveways may adversely impact traffic flows along principal streets or in	
adjacent residential neighborhoods; and/or	
d. Where there are local community objectives for the preservation of the prevailing scale	
and character of development.	
Policy 3.12.3 Permit the re-construction of existing commercial structures destroyed by	Not Applicable. The Project would not reconstruct existing commercial structures
fire, earthquakes, flooding, or other natural catastrophes to their pre-existing intensity.	that were destroyed by a natural catastrophe.
General Plan, Chapter 3-Land Use: <u>http://cityplanning.lacity.org/cwd/framwk/chapters/03/</u>	03207.htm
Table: CAJA Environmental Services, April 2017.	

# Table 3.10-3Wilshire Community Plan

Objective and Policies	Discussion
Residential	
<b>Objective 1-1</b> Provide for the preservation of existing quality housing, and for the development of new housing to meet the diverse economic and physical needs of the existing residents and expected new residents in the Wilshire Community Plan Area to the year 2010.	<b>Consistent</b> . The Project would provide residential uses with a variety of bedroom sizes and economic needs including 5% for very low income households.
<b>Policy 1-1.1</b> Protect existing stable single family and low density residential neighborhoods from encroachment by higher density residential uses and other uses that are incompatible as to scale and character, or would otherwise diminish quality of life.	<b>Consistent.</b> The Project would include development of mixed-use structures (residential units over commercial), similar in height and massing to other existing buildings along Western in the Project area. Additionally, no single-family/ neighborhoods are located near the Project Site.
<b>Policy 1-1.2</b> Promote neighborhood preservation in all stable residential neighborhoods.	<b>Consistent.</b> The Project would promote neighborhood stabilization through infill development of the Project Site with residential and commercial uses. None of the residential neighborhoods near the Project Site would be affected by the Project.
<b>Policy 1-1.3</b> Provide for adequate Multiple Family residential development.	<b>Consistent.</b> The Project would include development of multi-family residential units, consistent with the land use designation for the Project site.
<b>Policy 1-1.4</b> Provide for housing along mixed-use boulevards where appropriate.	<b>Consistent.</b> The Project would include development of multi-family residential units, consistent with the land use designation for the Project site.
<b>Objective 1-2</b> Reduce vehicular trips and congestion by developing new housing in close proximity to regional and community commercial centers, subway stations and existing bus route stops.	<b>Consistent</b> . The Project would provide residential uses in close proximity to public transportation including the Metro Purple Line Western Station and Metro and LADOT bus stops.
<b>Policy 1-2.1</b> Encourage higher density residential uses near major public transportation centers.	<b>Consistent.</b> The Project would include development of multi-family residential dwelling units and commercial uses, which would be in proximity to several transit lines and within two blocks of the Metro Purple Line Western Station.
<b>Objective 1-3</b> Preserve and enhance the varied and distinct residential character and integrity of existing residential neighborhoods.	<b>Consistent</b> . The Project Site does not contain existing residential uses The Project will tie in to the housing that surrounds the Site thereby enhancing the integrity of the existing residential neighborhoods in the Project vicinity.
<b>Policy 1-3.1</b> Promote architectural compatibility and landscaping for new Multiple Family residential development to protect the character and scale of existing residential neighborhoods.	<b>Consistent.</b> The Project Site is located in a fairly densely developed area of the City. The visual character of the Project area is dominated by the mix of low-, mid-, and high-rise residential development. The scale of the proposed buildings

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Objective and Policies	Discussion				
<b>Policy 1-3.2</b> Support historic preservation goals in neighborhoods of architectural merit	<ul> <li>would be consistent with the scale of existing buildings along Western Avenue and Wilshire Boulevard. The design, architecture, construction, and landscaping of the Project would comply with the City's design requirements for mixed-use buildings and the Project would be compatible with the existing residential land uses within the area.</li> <li>Consistent. Mitigation Measures MM-5-1 to MM-5-3 would ensure that the IB</li> </ul>				
and/or historic significance.	<b>Consistent</b> . <b>Mulgation Measures MM-5-1</b> to <b>MM-5-5</b> would ensure that the IB Plaza retains its eligibility as a historical resource, and that any potential adverse impacts resulting from the Project would be reduced to a less than significant level: the preparation of a Rehabilitation Plan and Construction Monitoring for conformance to the Secretary of the Interior's Standards for Rehabilitation; a Historic American Buildings Survey Level II report to record and document the IB Plaza Building's character-defining features; and an Interpretive Exhibit to retain the important historical, architectural and structural associations of the Site. The Project would demolish the adjacent Eden Plaza, which does not qualify as a historical resource under CEQA, and its demolition would result in no impacts to a historical resource.				
<b>Policy 1-3.3</b> Promote the preservation and rehabilitation of individual residential buildings of historic significance.	<b>Consistent</b> . <b>Mitigation Measures MM-5-1</b> to <b>MM-5-3</b> would ensure that the IB Plaza retains its eligibility as a historical resource, and that any potential adverse impacts resulting from the Project would be reduced to a less than significant level: the preparation of a Rehabilitation Plan and Construction Monitoring for conformance to the Secretary of the Interior's Standards for Rehabilitation; a Historic American Buildings Survey Level II report to record and document the IB Plaza Building's character-defining features; and an Interpretive Exhibit to retain the important historical, architectural and structural associations of the Site. The Project would demolish the adjacent Eden Plaza, which does not qualify as a historical resource under CEQA, and its demolition would result in no impacts to a historical resource.				
<b>Policy 1-3.4</b> Monitor the impact of new development on residential streets. Locate access to major development projects so as not to encourage spillover traffic on local residential	<b>Not Applicable</b> . The Project Site is on $8^h$ Street, which contains a mix of residential, parking structure, and office uses. Main vehicle entrances would be on				

Objective and Policies	Discussion				
streets.	Western and 8 <sup>th</sup> Street to reduce spillover traffic to oxford.				
Objective 1-4 Provide affordable housing and increased accessibility to more population	Consistent. The Project would provide residential uses with a variety of bedroom				
segments, especially students, the handicapped and senior citizens.	sizes and would include 5% of the units for very low income households.				
Policy 1-4.1 Promote greater individual choice in type, quality, price and location of	Consistent. The Project would include development of multi-family residential				
housing.	units of varying size and affordability including 5% for very low income				
	households.				
<b>Policy 1.4-2</b> Ensure that new housing opportunities minimize displacement of residents.	Consistent. The Project Site currently does not contain any residential				
	development and therefore there would be no displacement of residents.				
Policy 1.4-3 Encourage multiple family residential and mixed use development in	Consistent. The Project would develop mixed residential and commercial uses in				
commercial zones.	a commercial zone.				
Commercial					
Objective 1 To conserve and strengthen viable commercial development in the community	<b>Consistent</b> . The Project would provide a mix of uses that would strengthen viable				
and to provide additional opportunities for new commercial development and services.	commercial development and provide new services within existing commercial				
	areas. The Project would rehabilitate an existing historic commercial building and				
	would also help to further activate Western Avenue.				
Objective 2 To provide a range of commercial facilities at various locations to	Not Applicable. The Project Applicant has no authority on other commercial				
accommodate the shopping needs of residents and to provide increased employment	developments.				
opportunities within the community.					
<b>Objective 3</b> To improve the compatibility between commercial and residential uses.	<b>Consistent</b> . The Project would provide a mix of compatible commercial and				
<b>v</b> 1 1 5	residential uses with open space and other amenities for use of the residents and				
	patrons of the commercial uses.				
Objective 2-1 Preserve and strengthen viable commercial development and provide	Consistent. The Project would include commercial uses along Western Avenue,				
additional opportunities for new commercial development and services within existing	thereby strengthening the viability of this major street as a vibrant commercial				
commercial areas.	area.				
Policy 2-1.1 New commercial uses should be located in existing established commercial	<b>Consistent</b> . The Project would include commercial uses along 8 <sup>th</sup> Street which				
areas or shopping centers.	contain existing commercial uses, and which could serve the residential uses along Oxford.				
Policy 2-1.2 Protect existing and planned commercially zoned areas, especially in Regional	Not Applicable. This is not a stand alone residential development.				

Objective and Policies	Discussion
Commercial Centers, from encroachment by stand alone residential development by	
adhering to the community plan land use designations.	
<b>Policy 2-1.3</b> Enhance the viability of existing neighborhood stores and businesses which support the needs of local residents and are compatible with the neighborhood.	<b>Consistent</b> . The Project would add residential uses which could support existing neighborhood stores and businesses.
<b>Objective 2-2</b> Promote distinctive commercial districts and pedestrian-oriented areas.	<b>Consistent</b> . The Project would include distinct commercial uses along 8 <sup>th</sup> Street that would serve the residential uses along Oxford. The
Policy 2-2.1 Encourage pedestrian-oriented design in designated areas and in new development	<b>Consistent</b> . The Project commercial uses at ground level would encourage pedestrian activity.
<b>Policy 2-2.2</b> Encourage large mixed use projects to incorporate facilities beneficial to the community such as libraries, child care facilities, community meeting rooms, senior centers, police sub-stations, and/or other appropriate human service facilities as part of the project.	Not Applicable. This is an encouragement and not a requirement.
<b>Policy 2-2.3</b> Encourage the incorporation of retail, restaurant, and other neighborhood serving uses in the first floor street frontage of structures, including mixed use projects located in Neighborhood Districts.	Not Applicable. This is an encouragement and not a requirement.
<b>Objective 2-3</b> Enhance the visual appearance and appeal of commercial districts.	<b>Consistent</b> . The Project would include two contemporary buildings (one new, one adaptively reused). Additional discussion of the aesthetic of the Project is included in Section 3.1, Aesthetics, of this MND.
<b>Policy 2-3.1</b> Improve streetscape identity and character through appropriate controls of signs, landscaping, and streetscape improvements; and require that new development be compatible with the scale of adjacent neighborhoods.	<b>Consistent</b> . The Project would include new iconic building, with landscape, wayfinding signage, and scaled to match similar buildings along Western. New landscaping would be placed around the Site and in a plaza area.
Source: Wilshire Community Plan, <u>http://cityplanning.lacity.org/complan/pdf/wilcptxt.pdf</u> Table: CAJA Environmental Services, April 2017.	

# Table 3.10-4Wilshire Center Redevelopment Plan

Goals	Discussion				
<b>Goal 1</b> Eliminate and prevent the spread of blight and deterioration in accordance with the Redevelopment Plan, the City of Los Angeles Wilshire District Plan and the Agency's Annual Work Program	<b>Consistent</b> . The Project would remove an existing building and adaptively reuse another building and develop the Site with additional new buildings.				
<b>Goal 2</b> Encourage the involvement and participate of property owners, residents, business persons, religious and community organizations to meet the diverse needs.	<b>Consistent</b> . The Project would provide housing, hotel, restaurant and commercuses.				
<b>Goal 3</b> Promote the economic, social, educational and cultural and physical well-being through the revitalization of the residential, commercial and industrial areas.	<b>Consistent</b> . The Project would provide housing, hotel, restaurant and commercia uses.				
<b>Goal 4</b> Promote the livability of the Project Area as a cohesive and sustainable neighborhood.	<b>Consistent</b> . The Project would unify the Site with a consistent design and have sustainable features and described in the Project Description.				
<b>Goal 5</b> Encourage the development of housing in a wide range of types, prices, rent levels and ownership options.	<b>Consistent</b> . The Project would provide residential uses with a variety of bedroom sizes.				
Goal 6 Enhance the safety and security of residents, businesses, employees and visitors.	<b>Consistent</b> . The Project would provide security features to protect the Site and visitors.				
Goal 7 Encourage the employment of Project Area residents.	<b>Consistent</b> . The Project would provide jobs in its hotel, restaurant, and commercial uses.				
<b>Goal 8</b> Promote educational and job training opportunities for Project Area residents by working with the Los Angeles Unified School District, public and private employers and institutions.	Not Applicable. The Project would not conflict with this goal.				
<b>Goal 9</b> Provide for an efficient circulation system coordinated with land uses and densities and adequate to accommodate traffic. Also, encourage improvement of public transit services in coordination with other public improvements.	Not Applicable. The Project would not conflict with this goal.				
Goal 10 Promote programs that recognize and support the diverse cultures.	Not Applicable. The Project would not conflict with this goal.				
Goal 11 Provide additional open space and recreational activities and facilities.	Not Applicable. The Project would not conflict with this goal.				
<b>Goal 12</b> Enhance and beatify the major thoroughfares, particularly the north/south streets that link the freeways.	Not Applicable. The Project would not conflict with this goal.				
Goal 13 Promote and encourage artists, crafts people and entertainers to live and work	Not Applicable. The Project would not conflict with this goal.				

Goals	Discussion				
within the Project Area.					
<b>Goal 14</b> Develop a cultural and entertainment district to establish a regional identify for a significant commercial, retail, and residential center.	Not Applicable. The Project would not conflict with this goal.				
Goal 15 Preserve historical buildings and monuments, where feasible.	<b>Consistent</b> . The Project would comply with mitigation measures to ensure that the impact to historic resources relating to the adaptive reuse of IB Plaza Building would be less than significant.				
<b>Goal 16</b> Establish sign standards and control to avoid clutter and communicate a sense of hospitality.	Not Applicable. The Project would not conflict with this goal.				
<b>Goal 17</b> Coordinate the revitalization efforts and take advantage of other programs in the City of Los Angeles and other local, state and federal agencies.	Not Applicable. The Project would not conflict with this goal.				
<b>Goal 18</b> Promote and encourage the development of bicycle-friendly streets and a full range of amenities, where feasible.	Not Applicable. The Project would not conflict with this goal.				
Source: http://www.crala.org/internet-site/Projects/Wilshire_Center/upload/WilshireCenter.p Table: CAJA Environmental Services, April 2017.	df				

#### 11. MINERAL RESOURCES

#### **Add Area Discussion**

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

## a) Would the project result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?

**No Impact.** A significant impact may occur if a project site is located in an area used or available for extraction of a regionally-important mineral resource, or if a project would convert an existing or future regionally-important mineral extraction use to another use, or if a project would affect access to a site used or potentially available for regionally-important mineral resource extraction. Mineral Resources Zone-2 (MRZ-2) sites contain potentially significant sand and gravel deposits which are to be conserved. Any proposed development plan must consider access to the deposits for purposes of extraction. Much of the area within the MRZ-2 zone in Los Angeles was developed with structures prior to the MRZ-2 classification and, therefore, are unavailable for extraction.<sup>148</sup> MRZ-2 sites are identified in two community plan elements of the city's general plan, the Sun Valley and the Sunland-Tujunga-Lake View Terrace-Shadow Hills-East La Tuna Canyon community plans.<sup>149</sup> Neither the Project Site nor the surrounding area is in an MRZ-2 zone, nor identified as an area containing mineral deposits of regional or statewide significance. Therefore, no impact to known mineral deposits would occur.

The Project Site is not located within any Major Oil Drilling Areas, which are 25 city designated major oil drilling areas. The nearest one is #10 LA City Oil Field, located near 3rd Street and Alameda Street.<sup>150</sup> The California Department of Conservation has more detailed online mapping of wells. No oil wells exist

<sup>&</sup>lt;sup>148</sup> City of Los Angeles Department of City Planning, Conservation Element, adopted September 2001, page II-58: <u>http://cityplanning.lacity.org/cwd/gnlpln/consvelt.pdf</u>, accessed November 16, 2016.

<sup>&</sup>lt;sup>149</sup> City of Los Angeles Department of City Planning, Conservation Element, adopted September 2001, page II-59: <u>http://cityplanning.lacity.org/cwd/gnlpln/consvelt.pdf</u>, accessed November 16, 2016.

<sup>&</sup>lt;sup>150</sup> City of Los Angeles Department of City Planning, Safety Element Exhibit E, Oil Field and Oil Drilling Areas: <u>http://cityplanning.lacity.org/cwd/gnlpln/saftyelt.pdf</u>, accessed November 16, 2016.

on the Project Site.<sup>151</sup> Therefore, no impacts to mineral resources of regional or statewide significance would occur.

# b) Would the project result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?

**No Impact.** A significant impact would occur if a project is located in an area used or available for extraction of a locally-important mineral resource and the project converted an existing or potential future locally-important mineral extraction use to another use or if the project affected access to a site in use or potentially available for locally-important mineral resource extraction. The Project Site is not delineated as a locally important mineral resource recovery site on any City plans. Additionally, as stated in the response to Question 11(a), no oil wells exist on the Project Site. Furthermore, the Project Site is surrounded by dense urban uses. Thus, the Project Site would not be an adequate candidate for mineral extraction. Therefore, no impacts to loss of availability of a locally important mineral resource would occur.

<sup>&</sup>lt;sup>151</sup> California Department of Conservation, Division of Oil, Gas & Geothermal Resources, Online Mapping System, District 1, website: http://www.conservation.ca.gov/dog/Pages/WellFinder.aspx, November 16, 2016.

#### 12. NOISE

The section is based, in part, on the following item included as Appendix H of this IS/MND:

Noise Appendices, DKA Planning, September 2017.

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

# a) Would the project result in exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?

**Less Than Significant Impact**. Sound is technically described in terms of the loudness (amplitude) and frequency (pitch) of the sound. The standard unit of measurement for sound is the decibel (dB). The human ear is not equally sensitive to sound at all frequencies. The "A-weighted scale," abbreviated dBA, reflects the normal hearing sensitivity range of the human ear. On this scale, the range of human hearing extends from approximately 3 to 140 dBA. **Table 3.12-1** provides examples of A-weighted noise levels from common sources.

Typical A-Weighted Sound Levels	Sound Level (dBA, L <sub>eq</sub> )
Threshold of Pain	140
Jet Takeoff at 100 Meters	125
Jackhammer at 15 Meters	95
Heavy Diesel Truck at 15 Meters	85
Conversation at 1 Meter	60
Soft Whisper at 2 Meters	35
Source: US Occupational Safety & Health Administration, No.	oise and Hearing Conservation Technical Manual, 1999.

### Table 3.12-1A-Weighted Decibel Scale

#### **Noise Definitions**

This noise analysis discusses sound levels in terms of Community Noise Equivalent Level (CNEL) and Equivalent Noise Level  $(L_{eq})$ .

- Community Noise Equivalent Level. CNEL is an average sound level during a 24-hour period. CNEL is a noise measurement scale, which accounts for noise source, distance, single event duration, single event occurrence, frequency, and time of day. Human reaction to sound between 7:00 p.m. and 10:00 p.m. is as if the sound were actually 5 dBA higher than if it occurred from 7:00 a.m. to 7:00 p.m when background ambient noise levels are higher. From 10:00 p.m. to 7:00 a.m., humans perceive sound as if it were 10 dBA higher due to an even lower background noise level. Accordingly, the CNEL is obtained by adding an additional 5 dBA to measured or projected sound levels in the evening from 7:00 p.m. to 10:00 p.m. and 10 dBA to sound levels in the night from 10:00 p.m. to 7:00 a.m. Because CNEL accounts for human sensitivity to sound, the CNEL 24-hour figure is always a higher number than the actual 24-hour measured or projected average.
- Equivalent Noise Level.  $L_{eq}$  is the average noise level on an energy basis for any specific time period. The  $L_{eq}$  for one hour is the energy average noise level during the hour. The average noise level is based on the energy content (acoustic energy) of the sound.  $L_{eq}$  can be thought of as the level of a continuous noise that has the same energy content as the fluctuating noise level. The equivalent noise level is expressed in units of dBA.

#### **Effects of Noise**

The degree to which noise can impact the environment ranges from levels that interfere with speech and sleep to levels that cause adverse health effects. Human response to noise is subjective and can vary from person to person. Factors that influence individual response include the intensity, frequency, and pattern of noise, the amount of background noise present before the intruding noise, and the nature of work or human activity that is exposed to the noise source.

#### Audible Noise Changes

Small perceptible changes in sound levels for a person with normal hearing sensitivity is approximately 3 dBA. A change of at least 5 dBA would be noticeable and could produce a community reaction. A 10 dBA increase is heard as a doubling in loudness and would produce a community response. Noise levels decrease as the distance from the noise source to the receiver increases. Noise generated by a stationary noise source, or "point source," will decrease by approximately 6 dBA over hard surfaces (e.g., reflective surfaces such as parking lots or smooth bodies of water) and 7.5 dBA over soft surfaces (e.g., absorptive surfaces such as soft dirt, grass, or scattered bushes and trees) for each doubling of distance. For example, if a noise source produces a noise level for a hard surface of 89 dBA at a reference distance of 50 feet, the noise level would be 83 dBA at a distance of 100 feet from the noise source, 77 dBA at a distance of 200 feet, and so on. Noise generated by a mobile source will decrease by approximately 3 dBA over hard surfaces and 4.5 dBA over soft surfaces for each doubling of distance.

Noise is most audible when traveling by direct line-of-sight, an unobstructed visual path between noise source and receptor. Barriers such as walls or buildings that break line-of-sight between sources and

receivers can greatly reduce source noise levels by allowing noise to reach receivers by diffraction only. As a result, sound barriers can reduce source noise levels by up to 20 dBA or more. However, if barriers are not high or long enough to break line-of-sight from sources to receivers, their effectiveness can be greatly reduced.

#### **Regulatory Setting**

#### Federal

Federal noise standards do not regulate environmental noise associated with short-term construction or long-term operation of local development projects.

#### State

The State of California's 2003 General Plan Guidelines establish county and city guidelines for acceptable exterior noise levels based on land use. These standards and criteria are incorporated into the land-use planning process to reduce future noise and land-use incompatibilities. **Table 3.12-2** illustrates State guidelines on considering the compatibilities between various land uses and outdoor noise levels.

	Community Noise Exposure (dBA, CNEL)							
Land Use Compatibility	<	55	60	65	70	75	80	>
	N	A						
Residential – Low Density Single-Family, Duplex			CA					
Mobile Homes					NU			
						С	U	
		NA						
Residential – Multi-Family			(	CA				
					NU		<b>T</b> T	
						C	U	
Transient Lodging – Motels, Hotels		NA						
			(	CA	N	U		
					IN	U	(	CU
	NA			l				.0
Schools, Libraries, Churches, Hospitals, Nursing		19.	_	CA	-			
Homes			, t		N	U		
							(	CU
			С	A				
Auditoriums, Concert Halls, Amphitheaters						CU		
Smarta Amura Outland Smartatan Smarta	СА							
Sports Arenas, Outdoor Spectator Sports						<u>C</u>	U	
Playgrounds, Neighborhood Parks		N	A					
					NU			

 Table 3.12-2

 Land Use Compatibility for Community Noise Environments

							CU	
			NA					L
Golf Courses, Riding Stables, Water Recreation,					N	U		L
Cemeteries								CU
	NA							
Office Buildings, Business Commercial and					CA			
Professional							NU	
			NA		1			
Industrial, Manufacturing, Utilities, Agriculture					C	4		
							NU	
								i

NA = Normally Acceptable - Specified land use is satisfactory, based upon the assumption that any buildings involved are of normal conventional construction without any special noise insulation requirements.

CA = Conditionally Acceptable - New construction or development should be undertaken only after a detailed analysis of the noise reduction requirements is made and needed noise insulation features included in the design. Conventional construction, but with closed windows and fresh air supply system or air conditioning will normally suffice.

NU = Normally Unacceptable - New construction or development should generally be discouraged. If new construction or development does proceed, a detailed analysis of the noise reduction requirements must be made and needed noise insulation features included in the design.

CU = Clearly Unacceptable - New construction or development should generally not be undertaken. Source: California Office of Noise Control, Department of Health Services.

#### City of Los Angeles

#### Construction Noise Standards

The LAMC contains a number of regulations that would apply to the Project's temporary construction activities and long-term operations. Section 41.40(a) would prohibit Project construction activities from occurring between the hours of 9:00 P.M. and 7:00 A.M., Monday through Friday. Subdivision (c), below, would further prohibit such activities from occurring within 500 feet of land occupied with residential buildings before 8:00 A.M. or after 6:00 P.M. on any Saturday, or on any (Note: construction is not allowed on Sundays) or national holiday.

#### SEC.41.40. NOISE DUE TO CONSTRUCTION, EXCAVATION WORK—WHEN PROHIBITED.

(a) No person shall, between the hours of 9:00 P.M. and 7:00 A.M. of the following day, perform any construction or repair work of any kind upon, or any excavating for, any building or structure, where any of the foregoing entails the use of any power drive drill, riveting machine excavator or any other machine, tool, device or equipment which makes loud noises to the disturbance of persons occupying sleeping quarters in any dwelling hotel or apartment or other place of residence. In addition, the operation, repair or servicing of construction equipment and the job-site delivering of construction materials in such areas shall be prohibited during the hours herein specified. Any person who knowingly and willfully violates the foregoing provision shall be deemed guilty of a misdemeanor punishable as elsewhere provided in this Code.

(c) No person, other than an individual homeowner engaged in the repair or construction of his single-family dwelling shall perform any construction or repair work of any kind upon, or any earth grading for, any building or structure located on land developed with residential buildings under the provisions of Chapter I of this Code, or perform such work within 500 feet of land so occupied, before 8:00 A.M. or after 6:00 P.M. on any Saturday or national holiday nor at any time on any Sunday. In addition, the operation, repair, or servicing of construction equipment and the job-site delivering of construction materials in such areas shall be prohibited on Saturdays and on Sundays during the hours herein specific...

Section 112.05 of the LAMC establishes noise limits for powered equipment and hand tools operated within 500 feet of residential zones. Of particular importance to Project construction would be subdivision (a), which institutes a maximum noise limit of 75 dBA for the types of construction vehicles and equipment that would be necessary for Project demolition and grading, especially. However, the LAMC goes on to note that these limitations would not necessarily apply if proven that the Project's compliance therewith would be technically infeasible despite the use of noise-reducing means or methods.

SEC. 112.05. MAXIMUM NOISE LEVEL OF POWERED EQUIPMENT OR POWERED HAND TOOLS

Between the hours of 7:00 A.M. and 10:00 P.M., in any residential zone of the City or within 500 feet thereof, no person shall operate or cause to be operated any powered equipment or powered hand tool that produces a maximum noise level exceeding the following noise limits at a distance of 50 feet therefrom:

75 dBA for construction, industrial, and agricultural machinery including crawler-tractors, dozers, rotary drills and augers, loaders, power shovels, cranes, derricks, motor graders, paving machines, off-highway trucks, ditchers, trenchers, compactors, scrapers, wagons, pavement breakers, compressors and pneumatic or other powered equipment;

75 dBA for powered equipment of 20 HP or less intended for infrequent use in residential areas, including chain saws, log chippers and powered hand tools;

65 dBA for powered equipment intended for repetitive use in residential areas, including lawn mowers, backpack blowers, small lawn and garden tools and riding tractors.

Said noise limitations shall not apply where compliance therewith is technically infeasible. The burden of proving that compliance is technically infeasible shall be upon the person or persons charged with a violation of this section. Technical infeasibility shall mean that said noise limitations cannot be complied with despite the use of mufflers, shields, sound barriers and/or other noise reduction device or techniques during the operation of the equipment.

Section 112.01 of the LAMC would prohibit any amplified noises, especially those from outdoor sources (e.g., outdoor speakers, stereo systems, etc.) from exceeding the ambient noise levels of adjacent properties by more than 5 dBA. Amplified noises would also be prohibited from being audible at any distance greater than 150 feet from the Project's property line.

SEC.112.01. RADIOS, TELEVISION SETS, AND SIMILAR DEVICES

a) It shall be unlawful for any person within any zone of the City to use or operate any radio, musical instrument, phonograph, television receiver, or other machine or device for the producing, reproducing or amplification of the human voice, music, or any other sound, in such a manner, as to disturb the peace, quiet, and comfort of neighbor occupants or any reasonable person residing or working in the area.

b) Any noise level caused by such use or operation which is audible to the human ear at a distance in excess of 150 feet from the property line of the noise source, within any residential zone of the City or within 500 feet thereof, shall be a violation of the provisions of this section.

c) Any noise level caused by such use or operation which exceeds the ambient noise level on the premises of any other occupied property, or if a condominium, apartment house, duplex, or attached business, within any adjoining unit, by more than five (5) decibels shall be a violation of the provisions of this section.

Section 112.02(a), below, would prevent Project HVAC systems and other mechanical equipment from elevating ambient noise levels at neighboring residences by more than 5 dBA.

#### <u>SEC.112.02. AIR CONDITIONING, REFRIGERATION, HEATING, PLUMBING, FILTERING</u> <u>EQUIPMENT</u>

a) It shall be unlawful for any person, within any zone of the city, to operate any air conditioning, refrigeration or heating equipment for any residence or other structure or to operate any pumping, filtering or heating equipment for any pool or reservoir in such manner as to create any noise which would cause the noise level on the premises of any other occupied property ... to exceed the ambient noise level by more than five decibels.

#### L.A. CEQA Thresholds Guide

In 2006, the City released the L.A. CEQA Thresholds Guide to provide further guidance for the determination of significant construction and operational noise impacts. According to the Guide, a Project would, under normal circumstances, have a significant impact if:

Construction activities lasting more than one day would exceed existing ambient exterior noise levels by 10 dBA or more at a noise sensitive use;

Construction activities lasting more than 10 days in a three month period would exceed existing ambient exterior noise levels by 5 dBA or more at a noise sensitive use; or

Construction activities would exceed the ambient noise level by 5 dBA at a noise sensitive use between the hours of 9:00 P.M. and 7:00 A.M. Monday through Friday, before 8:00 A.M. or after 6:00 P.M. on Saturday, or at any time on Sunday.

For a Project's operational impacts:

The ambient noise level measured at the property line of affected uses to increase by 3 dBA in CNEL to or within the "normally unacceptable" or "clearly unacceptable" category...

Any 5 dBA or greater noise increase.

These "normally unacceptable" and "clearly unacceptable" categories refer to those outlined by the State's noise and land-use compatibility chart, shown in **Table 3.12-2**.

#### **Existing Conditions**

Though the Project Site is located in a dense urban environment with high ambient noise levels, there are a number of noise-sensitive receptors in the vicinity of the Project Site. According to the L.A. CEQA Thresholds Guide, land uses sensitive to noise include residences, transient lodgings, schools, libraries, churches, hospitals, nursing homes, auditoriums, concert halls, amphitheaters, playgrounds, and parks. The following receptors were chosen specifically for detailed construction noise impact analysis given their potential sensitivities to noise and their proximity to the Project Site:

 $8^{\text{th}}$  Street Residences - This receptor consists of residences located near the intersection of  $8^{\text{th}}$  Street and Western Avenue.

<u>Oxford Avenue Residences, N of  $8^{th}$  Street</u> - This receptor consists of residences located along Oxford Avenue, north of  $8^{th}$  Street.

<u>Oxford Avenue Residences</u>, S of  $8^{th}$  Street - This receptor consists of residences located along Oxford Avenue, south of  $8^{th}$  Street.

On March 14, 2017, DKA Planning took short-term noise readings at locations surrounding the Project Site to determine these receptors' ambient noise conditions.<sup>152</sup> For all noise monitoring locations, ambient noise was primarily attributable to vehicle traffic along Western Avenue and 8<sup>th</sup> Street. Ambient noise levels are shown in **Table 3.12-3** for reference.

Sensitive Receptor	Existing Ambient Noise Level (dBA L <sub>eq</sub> )
8 <sup>th</sup> Street Residences	70.8
Oxford Avenue Residences, N of 8 <sup>th</sup> Street	64.0
Oxford Avenue Residences, S of 8 <sup>th</sup> Street	63.7
Source: DKA Planning, 2017.	

Table 3.12-3Existing Ambient Noise Levels

#### **Construction Noise Impacts**

During all construction phases, noise-generating activities could occur at the Project Site between the hours of 7:00 A.M. and 6:00 P.M. Monday through Friday and 8 AM to 6 PM on Saturday and holidays.

<sup>&</sup>lt;sup>152</sup> Noise measurements were taken using a Quest Technologies SoundPro DL Sound Level Meter. The SoundPro meter complies with the American National Standards Institute (ANSI) and International Electrotechnical Commission (IEC) for general environmental measurement instrumentation. The meter was equipped with an omni-directional microphone, calibrated before the day's measurements, and set at approximately five feet above the ground.

On-site activities could include the use of heavy equipment such as excavators, loaders, and graders, as well as smaller equipment such as saws, hammers, and pneumatic tools. Off-site secondary noises could be generated by sources such as construction worker vehicles, vendor deliveries, and haul trucks.

Noises from grading activities are typically the foremost concern when evaluating a project's construction noise impacts, as these activities often require the use of heavy-duty, diesel-powered earthmoving equipment. The types of heavy equipment required for these activities may include excavators, bulldozers, front-end loaders, graders, and backhoes.

For this Project, noise impacts were modeled using the noise reference levels of excavators and front-end loaders, as these vehicles would be utilized extensively to excavate for the Project. Excavators can produce average peak noise levels of 80.7 dBA at a reference distance of 50 feet; front-end loaders, 79.1 dBA.<sup>153</sup> Compounding their noise impacts is the fact that these vehicles commonly operate in tandem. Excavators remove soils and front-end loaders transport this matter to on-site stockpiles or haul trucks for off-site export. As a result, excavators and front-end loaders have the greatest potential to cause sustained and significant noise impacts at nearby receptors. The impacts of other construction equipment and vehicles would be neither as loud nor as extensive over the duration of the Project's grading or other phases. Therefore, this analysis examines a worst-case-scenario; the noise impacts of all other construction equipment and phases would not exceed the impacts analyzed here.

Regulatory compliance with LAMC Section 112.05 would ultimately limit any noise levels from powered construction equipment to 75 dBA or below, as the Project site is located within 500 feet of residential land uses. The Project Design Features (PDFs) incorporated to achieve such compliance are shown below. As shown in **Table 3.12-4**, compliance with Section 112.05 would also ensure that ambient noise levels in the Project's vicinity not exceed the L.A. CEQA Thresholds Guide's 5 dBA threshold of significance for construction activities lasting up to 10 days in a three-month period. As a result, the Project's construction noise impact would be considered less than significant.

Sensitive Receptor	Distance from Site (feet)	Maximum Construction Noise Level (dBA)	Existing Ambient (dBA, L <sub>eq</sub> )	New Ambient (dBA, L <sub>eq</sub> )	Increase
8 <sup>th</sup> Street Residences	235	52.6	70.8	70.9	0.1
Oxford Ave. Residences, N of 8 <sup>th</sup> St.	320	46.9	64.0	64.1	0.1

 Table 3.12-4

 Construction Noise Levels – With Project Design Features

<sup>&</sup>lt;sup>153</sup> Reference noise levels obtained from the Federal Highway Administration's Roadway Construction Noise Model.

Oxford Ave. Residences, S of 8 <sup>th</sup> St.	7	66.0	63.7	68.0	4.3
Source: DKA Planning, 2017.					

With regard to off-site construction-related noise impacts, grading activities would necessitate up to approximately 100 haul trips per work day to export excavated soils from the Project site to a regional landfill. While this vehicle activity would marginally increase ambient noise levels along the haul route, it would not be expected to significantly increase ambient noise levels by 5 dBA or greater at any noise sensitive land use. According to the L.A. CEQA Thresholds Guide, a 3 dBA increase in roadway noise levels requires an approximate doubling of roadway traffic volume, assuming that travel speeds and fleet mix remain constant. Though the addition of haul trucks would alter the fleet mix of the Project haul route, their addition to local roadways would not nearly double those roads' traffic volumes, let alone increase their traffic to levels capable of producing 5 dBA ambient noise increases. As a result, off-site construction noise impacts related to haul trips would be considered less than significant.

The Project would comply with the following requirements of the City:

#### **Regulatory Compliance Measures**

#### **RCM-12-1** Demolition, Grading, and Construction Activities

- The Project shall comply with the City of Los Angeles Noise Ordinance No. 144,331 and 161,574, and any subsequent ordinances, which prohibit the emission or creation of noise beyond certain levels at adjacent uses unless technically infeasible.
- The Project shall comply with the City of Los Angeles Building Regulations Ordinance No. 178,048, which requires a construction site notice to be provided that includes the following information: job site address, permit number, name and phone number of the contractor and owner or owner's agent, hours of construction allowed by code or any discretionary approval for the site, and City telephone numbers where violations can be reported. The notice shall be posted and maintained at the construction site prior to the start of construction and displayed in a location that is readily visible to the public.

#### **Project Design Features**

Pursuant to LAMC Section 112.05, the following Project Design Features are incorporated to reduce the Project's construction noise impacts to below the 75 dBA on-site construction noise limit established by LAMC Section 112.05:

**PDF-12-1** All powered construction equipment shall be equipped with exhaust mufflers or other suitable noise reduction devices. All diesel-powered construction vehicles shall be

equipped with exhaust mufflers or other suitable noise reduction devices capable of achieving a sound attenuation of at least 3 dBA.

- **PDF-12-2** Temporary noise control barriers such as, but not limited to, plywood structures or flexible sound control curtains shall be erected along the perimeter of the construction site and/or stationary equipment to minimize the amount of noise during construction on noise-sensitive uses.
- **PDF-12-3** Construction and demolition shall be restricted to the hours of 7:00 am to 6:00 pm Monday through Friday, and 8:00 am to 6:00 pm on Saturday and national holidays.
- **PDF-12-4** Demolition and construction activities shall be scheduled so as to avoid operating several pieces of equipment simultaneously, which causes high noise levels.
- **PDF-12-5** Noise and groundborne vibration construction activities whose specific location on the site may be flexible (e.g., operation of compressors and generators, cement mixing, general truck idling) shall be conducted as far as possible from the nearest noise- and vibration-sensitive land uses, and natural and/or manmade barriers (e.g., intervening construction trailers) shall be used to screen propagation of noise from such activities towards these land uses to the maximum extent possible.
- **PDF-12-6** The power contractor shall use either plug-in electric or solar powered on-site generators to the extent feasible.

#### **Operational Phase Noise Impacts**

#### **On-Site** Noise Sources

During Project operations, the development would produce noise from both on- and off-site sources. The direct on-site sources would include the following:

<u>Mechanical Equipment</u> - Regulatory compliance with LAMC Section 112.02 would ultimately ensure that noises from sources such as pool pumps and heating, air conditioning, and ventilation systems not increase ambient noise levels at neighboring occupied properties by more than 5 dBA. Given this regulation, high ambient noise in the Project's vicinity, distances to receptors, the relatively quiet operation of modern pool and HVAC systems, and the Project's own height, these on-site noise sources would not be capable of causing the ambient noise levels of nearby uses to increase by 3 dBA CNEL to or within their respective L.A. CEQA Thresholds Guide's "Normally Unacceptable" or "Clearly Unacceptable" noise categories, or by 5 dBA or greater overall.

<u>Hotel Land Uses</u> - Most noise generated by the proposed hotel would be internal, and audibility would be mostly confined to within the Project itself. The hotel's valet drop-off area would be located along Western Avenue, away from any nearby sensitive receptors and in an area with high existing noise levels.

<u>Commercial Land Uses</u> - The Project would add new retail uses in addition to the existing commercial area proposed to be adaptively re-used. These new retail spaces would face 8<sup>th</sup> Street and Western Avenue, which, in the Project's vicinity, are fronted primarily by existing commercial land uses. As a result, the Project's additional commercial area would not substantially alter the noise profile of the local area.

<u>Residential Land Uses</u> - Noise from recurrent activities (e.g., conversation, consumer electronics, dog barking) and non-recurrent activities (e.g., social gatherings) would elevate ambient noise levels to different degrees. The City's noise ordinance would provide a means to address nuisances related to residential noises.

<u>Outdoor Community Areas</u> - Any ambient music for the Project's outdoor community areas would comply with LAMC Sec.112.01, subdivision (b), which regulates amplified noises within residential zones, or within 500 feet thereof. Compliance would prevent amplified music from being audible to the human ear at a distance "in excess of 150 feet from the property line of the noise source." Given the high ambient noise levels of the Project area, it is unlikely that any potential ambient music from the Project would be audible at any off-site receptors.

<u>Auto-Related Activities</u> - Operational noises related to the proposed onsite parking would include intermittent noise events such as door slamming and vehicle engine start-ups. However, 135 of the Project's 241 proposed parking spaces would be located within a subterranean level. The remaining spaces would be located internally within the Project on levels 1, 2, and 3. Auto-related noises from these internal areas would be inaudible, or at least considerably attenuated, at nearby receptors. And as the Project would replace the capacity of an existing surface parking lot with internal parking, it could even reduce auto-related noise levels associated with unshielded ground-level parking.

The impact potential of these on-site operational noise sources on off-site receptors would be considered less than significant.

#### **Off-Site** Noise Sources

The majority of the Project's operational noise impacts would be from off-site mobile sources associated with its net new daily trips. On a typical weekday, the Project is forecast to generate an estimated 4,229 net new vehicle trips, including 257 net new AM peak hour trips and 293 net new PM peak hour trips.<sup>154</sup> The noise impact of these vehicle trips was modeled using the Federal Highway Administration's (FHWA) Traffic Noise Model 2.5 (TNM 2.5). This noise prediction software uses traffic volumes, vehicle mix, average speeds, roadway geometry, and other inputs to calculate average noise levels along inputted roadway segments. For this analysis, an existing year (2016) no Project scenario was compared to an existing year with Project scenario. **Table 3.12-5** show the Project's projected contributions to ambient noise level increases along modeled roadway segments. As shown, Project-related traffic would,

<sup>&</sup>lt;sup>154</sup> Fehr and Peers, 800 South Western Avenue Transportation Impact Analysis, April 2017.

individually, have a negligible impact on roadside ambient noise levels in the Project's vicinity. This impact would be considered less than significant.

	Peak	Estimated dBA, CNEL			
Roadway Segment	Hour	No Project (2016)	With Project (2016)	Project Change	Significant Impact?
N/B Western Ave., N of 8 <sup>th</sup> St.	AM	73.1	73.2	0.1	No
N/D Westelli Ave., N 01 8 St.	PM	73.4	73.5	0.1	No
S/D Wastern Ave. N of 8 <sup>th</sup> St	AM	72.9	73.0	0.1	No
S/B Western Ave., N of 8 <sup>th</sup> St.	PM	73.5	73.5	< 0.1	No
	AM	71.3	71.3	< 0.1	No
E/B 8 <sup>th</sup> St., W of Western Ave.	PM	71.4	71.4	< 0.1	No
W/B 8 <sup>th</sup> St., W of Western Ave.	AM	72.7	72.7	< 0.1	No
w/B o Si., w of western Ave.	PM	72.6	72.6	< 0.1	No
E/B 9 <sup>th</sup> St., E of Western Ave.	AM	71.9	72.1	0.2	No
E/B 9 St., E of western Ave.	PM	73.2	73.4	0.2	No
W/B 9 <sup>th</sup> St., E of Western Ave.	AM	71.2	71.5	0.3	No
$w/D \mathcal{I}$ St., $E$ OI $w$ estern Ave.	PM	72.5	72.7	0.2	No

Table 3.12-5Estimated Peak Hour Mobile Source Noise Levels

In addition to these modeled noise impacts, the Project's off-site operational noise impact along Oxford Avenue was also analyzed by comparing this roadway's existing daily levels of traffic to the Project's anticipated traffic along this same roadway. As explained earlier, a 3 dBA increase in roadway noise levels typically requires an approximate doubling of roadway traffic. Oxford Avenue has an existing weekday base of 6,279 total trips. The Project is forecast to generate no more than 4,229 total net new daily vehicle trips, and the majority of these vehicle trips would not be anticipated to access or exit the site via Oxford Avenue.<sup>155</sup> As Oxford Avenue would not experience a doubling of roadway traffic, Project-generated traffic would not be capable of raising ambient noise levels along this roadway by at least 3 dBA and would therefore be considered less than significant.

### b) Would the project result in exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?

Less Than Significant Impact. Vibration is an oscillatory motion through a solid medium in which the motion's amplitude can be described in terms of displacement, velocity, or acceleration. Unlike noise,

<sup>&</sup>lt;sup>155</sup> Ibid.

vibration is not a common environmental problem. It is unusual for vibration from sources such as buses and trucks to be perceptible. Sources of vibration include trains, buses, and construction activities.

#### **Vibration Definitions**

<u>Peak particle velocity (PPV)</u> can be used to describe vibration impacts to both buildings and humans. PPV represents the maximum instantaneous peak of a vibration signal, and it is usually measured in inches per second.<sup>156</sup>

#### Effects of Vibration

High levels of vibration may cause physical personal injury or damage to buildings. However, groundborne vibration levels rarely affect human health. Instead, most people consider ground-borne vibration to be an annoyance that can affect concentration or disturb sleep. Ground-borne vibrations can also interfere with certain types of highly sensitive equipment or machines, especially imaging devices used in medical laboratories.

#### Perceptible Vibration Changes

Unlike noise, ground-borne vibration is not an environmental issue that most people experience every day. The background vibration velocity level in residential areas is usually 50 RMS or lower, well below the threshold of perception for humans, which is around 65 RMS.<sup>157</sup> Most perceptible indoor vibration is caused by sources within buildings, such as movement of people or slamming of doors. Typical outdoor sources of ground-borne vibration are construction equipment, trains, and traffic on rough roads. If the roadway is smooth, the vibration from traffic is typically not perceptible.

#### **Regulatory Settings**

#### Federal

For the evaluation of construction-related vibration impacts, state standards set by the California Department of Transportation (Caltrans) are used given the absence of Federal, County, and City standards specific to construction activities.

#### State

In 2013, the California Department of Transportation (Caltrans) published the Transportation and Construction Vibration Guidance Manual to aid in the estimation and analysis of vibration impacts. Typically, potential building and structural damages are the foremost concern when evaluating the

<sup>&</sup>lt;sup>156</sup> Caltrans. Transportation and Construction Vibration Guidance Manual, September 2013.

<sup>&</sup>lt;sup>157</sup> Caltrans. Transportation and Construction Vibration Guidance Manual, September 2013.

impacts of construction-related vibrations. Table 3.12-6 summarizes Caltran's vibration guidelines for building and structural damage.

City

The City of Los Angeles has not adopted any thresholds associated with building damage or land use disruption caused by ground-borne vibration.

	Significance Thresholds (in/sec PPV)			
Structure and Condition	Transient Sources	Continuous/Frequent/ Intermittent Sources		
Extremely fragile historic buildings, ruins, ancient monuments	0.12	0.08		
Fragile buildings	0.2	0.1		
Historic and some old buildings	0.5	0.25		
Older residential structures	0.5	0.3		
New residential structures	1.0	0.5		
Modern industrial/commercial buildings	2.0	0.5		
Source: California Department of Transportation, 2013.				

Table 3.12-6Building Damage Vibration Thresholds

#### **Construction Vibration Impacts**

As discussed earlier, construction of the Project would require equipment such as excavators and loaders. These types of heavy-duty vehicles can produce peak vibration velocities of up to 0.089 inches per second at a distance of 25 feet.<sup>158</sup> **Table 3.12-7** shows the Project's projected construction vibration impacts at the nearest off-site structures. As shown, no off-site structures would experience construction-related vibration levels in excess of their respective structural significance thresholds. As a result, the Project's construction vibration impact set that significant.

 Table 3.12-7

 Vibration Velocities at Off-Site Sensitive Uses from Project Construction

Off-Site Structures	Distance to Project Site (ft.)	Estimated PPV (in/sec)	Structural Significance Threshold (in/sec)	Significant?
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<sup>&</sup>lt;sup>158</sup> Federal Transit Administration, Transit Noise and Vibration Impact Assessment, 2006.

Off-Site Structures	Distance to Project Site (ft.)	Estimated PPV (in/sec)	Structural Significance Threshold (in/sec)	Significant?
8 <sup>th</sup> Street Residences	235	0.009	0.5	No
Oxford Ave. Residences, N of 8th St.	320	0.007	0.5	No
Oxford Ave. Residences, S of 8 <sup>th</sup> St.	7	0.318	0.5	No
833 Western Avenue, Commercial Building	80	0.028	0.5	No
870 Western Avenue, Commercial Building	75	0.030	0.5	No
Pollo A La Brasa Restaurant, 764 Western Avenue	75	0.030	0.5	No
Source: DKA Planning 2017.				

 Table 3.12-7

 Vibration Velocities at Off-Site Sensitive Uses from Project Construction

#### **Operational Vibration Impacts**

During Project operations, there would be no significant stationary sources of ground-borne vibration, such as heavy equipment or industrial operations. Operational ground-borne vibration in the Project's vicinity would be generated by its related vehicle travel on local roadways. However as previously discussed, road vehicles rarely create vibration levels perceptible to humans unless road surfaces are poorly maintained and have potholes or bumps. Project-related traffic would expose nearby land uses and other sensitive receptors to vibrations far below levels associated with human annoyance or land-use disruption. As a result, the Project's long-term vibration impacts would be considered less than significant.

# c) Would the project result in a substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?

**Less Than Significant Impact.** The majority of the Project's long-term noise impacts would come from traffic traveling to and from the Project. This, the addition of future traffic from any new developments in the Project area, and overall ambient traffic growth would elevate ambient noise levels surrounding local roadways. However, the Project's individual contribution to permanent offsite ambient noise level increases would be minimal. As shown in **Table 3.12-8**, with or without the addition of Project traffic, future roadside ambient noise levels would not increase by 3 dBA to or within their respective "Normally Unacceptable" or "Clearly Unacceptable" noise categories, or by 5 dBA or greater overall. Therefore, Project's cumulative operational noise impact would be considered less than significant.

Regarding Oxford Avenue, it was determined that the addition of Project traffic would not double that roadway's 6,279 daily weekday existing traffic base, and would therefore not increase ambient noise levels alongside that roadway by 3 dBA or greater. When further considering the addition of future traffic, this roadway would also not experience a doubling of daily traffic.<sup>159</sup> As a result, the Project's cumulative off-site operational noise impact along this roadway would also be considered less than significant.

<sup>&</sup>lt;sup>159</sup> Fehr and Peers, 800 South Western Avenue Transportation Impact Analysis, April 2017.

	Peak	Estimated dBA, CNEL			
Roadway Segment	Hour	No Project (2020)	With Project (2020)	Project Change	Significant Impact?
N/B Western Ave., N of 8 <sup>th</sup> St.	AM	73.8	73.9	0.8	No
N/D western Ave., N 01 8 St.	PM	74.2	74.3	0.9	No
S/D Western Ave. N of 8 <sup>th</sup> St	AM	73.6	73.7	0.8	No
S/B Western Ave., N of 8 <sup>th</sup> St.	PM	74.3	74.3	0.8	No
E/D oth C/ W/ CW/ storm A	AM	72.1	72.1	0.8	No
E/B 8 <sup>th</sup> St., W of Western Ave.	PM	72.2	72.2	0.8	No
W/B 8 <sup>th</sup> St., W of Western Ave.	AM	73.6	73.6	0.9	No
W/D 8 St., W 01 Western Ave.	PM	73.4	73.4	0.8	No
E/B 9 <sup>th</sup> St., E of Western Ave.	AM	72.1	72.3	0.4	No
E/D 9 St., E 01 Western Ave.	PM	73.3	73.5	0.3	No
W/B 9 <sup>th</sup> St., E of Western Ave.	AM	71.5	71.8	0.6	No
	PM	72.7	72.9	0.4	No

Table 3.12-8Future Peak Hour Mobile Source Noise Levels

# d) Would the project result in a substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?

**Less Than Significant Impact**. As discussed earlier, construction activities would temporarily increase ambient noise levels at nearby receptors. Any other future developments that are built concurrently with the Project could further contribute to these temporary increases in ambient noise levels. One such development was identified within the Project's vicinity, a residential and commercial project located at 3525 W. 8<sup>th</sup> Street. The related project is expected to begin construction prior to this Project. The related project's MND (ENV-2014-4614-MND) determined no significant construction impacts. It is possible that construction noises from this project and the Project could cumulatively increase temporary noise levels at nearby sensitive receptors to above the L.A. CEQA Threshold Guide's 5 dBA construction noise threshold should the construction of both projects overlap.

However, appropriate noise-reduction strategies by the 3525 W. 8<sup>th</sup> Street project would reduce the potential for cumulative construction noises to raise ambient noise levels at nearby receptors by more than 5 dBA. For example, it was determined that the implementation of **PDF-12-1** and **PDF-12-2** would prevent the Project's construction noises from increasing noise levels at all receptors by more than 5 dBA. A similar noise-reduction strategy by the 3525 W. 8<sup>th</sup> Street project would likewise reduce its own construction noise impacts and ensure that nearby receptors not experience individual or cumulative construction-related noise increases in excess of 5 dBA.

With the implementation of **PDF-12-1** and **PDF-12-2**, the Project's construction activities would not be expected to contribute substantially to any cumulative construction noise impacts, and the Project's own potential to produce significant cumulative construction noise impacts at nearby sensitive receptors would then be considered less than significant. Additional noise-control strategies would be contingent upon the appropriate mitigation of the 3525 W. 8<sup>th</sup> Street project's construction noises.

e) For a proposed project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the proposed project expose people residing or working in the project area to excessive noise levels?

**No Impact**. The Project is not located within the vicinity (i.e., five miles) of any public airport. The Project would not expose people to excessive noise levels related to the operation of a public airport. Therefore, the Project would not result in an impact related to public airport noise levels.

f) For a proposed project within the vicinity of a private airstrip, would the proposed project expose people residing or working in the proposed project area to excessive noise levels?

**No Impact**. The Project is not located within the vicinity (i.e., five miles) of any private airstrip. As a result, the Project would not expose any people to excessive noise levels associated with any private airstrip activities. Therefore, the Project would not result in an impact related to private airstrip noise levels.

#### **13. POPULATION AND HOUSING**

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

# a) Would the project induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?

**Less Than Significant Impact.** A significant impact would occur if a project would locate new development such as homes, businesses, or infrastructure, with the effect of substantially inducing growth in the project area that would otherwise not have occurred as rapidly or in as great a magnitude.

#### Localized Growth Forecasts

The following tables provide different geographic scales of population and housing, from the community plan and citywide.

Table 3.13-1, Population and Households in the City of Los Angeles, lists the 2010 and 2016population, households, and subsequent persons/housing ratio, the SCAG forecast for 2035.

**Table 3.13-2** shows the (SCAG planned growth of the City of Los Angeles in population, housing, and employment from 2014 to 2035.<sup>160</sup>

**Table 3.13-3, Population and Households in the Wilshire Community Plan Area**, provides data from the Wilshire CP, adopted in 2001, and the more recent 2014 Growth and Infrastructure Report.

<sup>&</sup>lt;sup>160</sup> The 2014 data was from a May 2015 report and profile. The 2035 projection was from the 2016 RTP adopted *April 2016.* 

Year	Population	Households	Persons/Household				
2010	3,792,621	1,412,006	2.69				
2016	4,030,904	1,453,271	2.77				
2035	4,442,500	1,618,900	2.74				
Change 2010 to 2016							
Number Changed	+238,283	+41,265	+0.08				
Change 2016 to 2035							
Number Changed	+411,596	+165,629	-0.03				
2010: Census data, reported 4/1/2010.	2010: Census data, reported 4/1/2010.						
2016: As of January 1, 2016, Department of Finance: http://www.dof.ca.gov/research/demographic/reports/estimates/e-5/2011-20/view.php.							
2035: Based on the adopted 2016-2040 Regional Transportation Plan by SCAG: http://www.scag.ca.gov/Documents/2016DraftGrowthForecastByJurisdiction.pdf.							
Table: CAJA Environmental Services,	March 2017.						

Table 3.13-1Population and Households in the City of Los Angeles

 Table 3.13-2

 SCAG Population, Housing and Employment of the City of Los Angeles

	Population	Housing (units)	Employment (jobs)			
2014	3,904,657	1,432,553	1,753,559			
2035	4,442,500	1,618,900	2,104,100			
Change (2014-2035)	+537,843	+186,347	+350,541			
2014: SCAG Local Profile for City of Los Angeles, dated May 2015: <u>http://www.scag.ca.gov/Documents/LosAngeles.pdf</u> 2035: Based on the adopted 2016-2040 Regional Transportation Plan by SCAG: http://www.scag.ca.gov/Documents/2016DraftGrowthForecastByJurisdiction.pdf Table: CAJA Environmental Services, March 2017.						

<b>Table 3.13-3</b>						
Population and Housing Units in the Wilshire Community Plan Area						

	2010 (Projection)	2010 Census	2014 Estimate	Change 2010-2014
Population	337,144	278,392	290,383	+ 11,991
Housing Units	138,330	125,832	127,540	+ 1,708

<b>Table 3.13-3</b>			
Population and Housing Units in the Wilshire Community Plan Area			

	2010 (Projection)	2010 Census	2014 Estimate	Change 2010-2014	
2010 Projection from 2001: Wilshire Community Plan, http://cityplanning.lacity.org/complan/pdf/wilcptxt.pdf. This 2010 projection has been superseded by 2010 Census data. 2010 Census: Census data, reported 4/1/2010.					
2014 Estimate: City Planning Dept, Demographics Research Unit, Population/Housing Estimate, July 1, 2014. Table: CAJA Environmental Services, March 2017.					

#### **Construction Impacts**

Construction job opportunities created as a result of the Project are not expected to result in any substantial population growth in the area. The work requirements of most construction projects are highly specialized so that construction workers remain at a job site only for the timeframe in which their specific skills are needed to complete a particular phase of the construction process. Additionally, the construction workers would likely be supplied from the region's labor pool. Construction workers would not be likely to relocate their household as a consequence of working on the Project, and as such, significant housing or population impacts will not result from construction of the Project. Therefore, construction-related population growth impacts will be less than significant.

#### **Operational Impacts**

Population generation is shown in **Table 3.13-4** and employee generation is shown in **Table 3.13-5**. This is a conservative estimate as it does not take into account the residential bedroom mix. It is estimated that the Project would have approximately 212 residents and 78 net new employees (164 gross employees), under the proposed Limited-Service Hotel. As a comparison only, a full service hotel would add an additional 96 employees, for a net new total of 174 employees (260 gross employees).

Land Use	Quantity Population Generation Rates		Quantity         Population Generation Rates		<b>Total Population</b>
Residential	96 DU	212			
	212				
Note: $DU = dwelling unit$ Source: The 2010 Census shows that the average household size in Wilshire CP is 2.21 persons. Table: CAJA Environnemental Services, March 2017.					

Table 3.13-4Project Estimated Population Generation

Land Use	Size	<b>Employee Generation Rates</b>	<b>Total Employees</b>
Retail (removed)	31,846 sf	1 employee / 369 sf	(86)
Retail	29,730 sf	1 employee / 369 sf	81
Restaurant	30,000 sf	1 employee / 388 sf	77
11.4.1	90,523 sf	1.13 employees / 1,000 sf	102 (full service) or
Hotel		6 employees <sup>1</sup>	6 (limited) service)
	164		
	78		
	260		
	174		

## Table 3.13-5Project Estimated Employment Generation

*Note: sf* = *square feet* 

Source: LAUSD 2012 Developer Fee Justification Study, February 9, 2012. Table 11.

The LAUSD Justification Study does not provide restaurant rates. Restaurant is based on Employee Density Study Summary Report, October 2001, Prepared for SCAG.

<sup>1</sup>Note: a full service hotel would have approximately 1.13 employees per 1,000 sf, for a total of approximately 102 employees. However this limited-service hotel would have at most 6 employees including a receptionist that will also be the leasing agent for the apartments. The distinction between a full service and limited service hotel is shown in the Project Description.

Table: CAJA Environnemental Services, April 2017.

The Project would not create a unique use which would compel substantial new workers to the area to fill the demand created by the Project. Rather the jobs would most likely be filled by workers already living within the Los Angeles area since there is a sufficient unemployed workforce in the area to fill that demand. The February 2017 unemployment rate in the Los Angeles-Long Beach-Glendale area is approximately 4.8 percent.<sup>161</sup> Thus, there is still potential for local residents to fulfill the demand for jobs that this Project would generate."

The Project would not conflict with SCAG's projections for the City of Los Angeles, or represent a significant population or housing increase as compared to existing levels. The Project would be consistent with SCAG's growth projections which are based on macroeconomic data and socioeconomic variables independent of parcel-level land use designation and zoning. Thus, the Project does not represent a substantial or significant growth as compared to the existing characteristics. The potential to induce substantial growth may be indicated by the introduction of a project in an undeveloped area or the

<sup>&</sup>lt;sup>161</sup> Bureau of Labor Statistics: http://www.bls.gov/eag/eag.ca\_losangeles\_md.htm.

extension of major infrastructure.<sup>162</sup> The Project does not include introduction of development in an undeveloped area or the extension of major infrastructure (such as roadways, bridges, infrastructure). Moreover, the Project will provide residential units of varying sizes and price levels, including housing for very low income households, in the Los Angeles where there is high demand for housing and will create job opportunities which, as discussed above, would be filled with local residents. Accordingly, the Project would result in a less than significant impact to population and housing.

#### Housing Element

The City updated its Housing Element portion of the General Plan for the period of 2013-2021. On December 3, 2013, the City Council adopted the update to the Housing Element of the General Plan.<sup>163</sup> The Housing Element provides the Regional Housing Needs Assessment (RHNA) allocation, which is the number of housing units that each community must plan for and accommodate during the 8-year period. The Housing Element does not alter the development potential of any site in the City, nor modify land use of the Zoning Code. It also does not undermine, in any way, neighborhood planning efforts such as Community Plans, Specific Plans or Historic Preservation Overlay Zones. While the State requires the City to evaluate and plan for the existing capacity to accommodate future projected growth, the Housing Element does not have any material effect on development patterns, nor specify areas for increased height or density.<sup>164</sup>

The Project will not conflict with the Housing Element, which requires that the City must show it has adequate land zoned to accommodate the RHNA allocation of 82,002 housing units for 2013-2021.<sup>165</sup> The Housing Element has identified 4,019 sites (1,014.2 acres) in the Wilshire Community Plan area as having housing capacity for 51,490 net units.<sup>166</sup> The northern parcels of the Site along 8<sup>th</sup> Street are identified as Potential Sites indicating additional residential capacity. The Project Site does not currently provide housing but will add 96 housing units. The Project, which is adding housing units, will not result in a net loss of housing inventory in the area.

#### Infrastructure Impacts

The Project Site is located within an urbanized area. There is adequate infrastructure such as roads and utilities in the Project vicinity. Thus, the construction of potential growth-inducing roadway or other

<sup>163</sup> City of Los Angeles, Housing Element, 2013-2021: http://cityplanning.lacity.org/HousingInitiatives/HousingElement/TOCHousingElement.htm.

<sup>164</sup> City of Los Angeles, Housing Element, 2013-2021: http://cityplanning.lacity.org/HousingInitiatives/HousingElement/TOCHousingElement.htm.

<sup>165</sup> City of Los Angeles, Housing Element, 2013-2021, adopted December 3, 2013, page 3-3.

<sup>166</sup> City of Los Angeles, Housing Element, 2013-2021, adopted December 3, 2013, Table 3.1, page 3-4.

<sup>&</sup>lt;sup>162</sup> LA City CEQA Thresholds Guide, page J.1-3.

infrastructure extensions would not be required. The Project would not induce substantial population growth and would be supported by existing infrastructure such as roadways. Impacts would be less than significant.

# b) Would the project displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?

**No Impact.** A significant impact may occur if a project would result in the displacement of existing housing units, necessitating the construction of replacement housing elsewhere. The Project Site does not contain any housing and, therefore, will not be displacing any existing housing necessitation the construction of replacement housing elsewhere. Thus, no impact would occur.

# c) Would the project displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?

**No Impact.** A significant impact may occur if a project would result in the displacement of existing occupied housing units, necessitating the construction of replacement housing elsewhere. The Project Site does not contain any housing and, therefore, would not displace any people necessitating the construction of replacement housing elsewhere. Thus, no impact would occur.

#### 14. PUBLIC SERVICES

The section is based, in part, on the following item, included as Appendix H of this IS/MND:

Parks response, Los Angeles Department of Recreation and Parks, April 4, 2017.

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

a) Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered government facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objective for any of the following public services:

#### i) Fire protection?

Less Than Significant Impact. A significant impact may occur if the City of Los Angeles Fire Department (LAFD) could not adequately serve a project, and a new or physically altered fire station would be necessary. LAFD considers fire protection services for a project adequate if a project is within the maximum response distance for the land use proposed. A total of 1,104 uniformed firefighters (included 242 serving as Firefighters/Paramedics), are always on duty at 106 neighborhood fire stations located in the LAFD's 471-square-mile jurisdiction.<sup>167</sup> Pursuant to Table 507.3.3 of the 2014 Fire Code, the maximum response distance between commercial land use and a LAFD station that houses an engine company<sup>168</sup> is 1.0 mile and a station that houses a truck company<sup>169</sup> is 1.5 miles. If these response

<sup>&</sup>lt;sup>167</sup> http://www.ecodes.biz/ecodes\_support/free\_resources/2014LACityFire/PDFs/Chapter%205%20-%20Fire%20Service%20Features.pdf.

<sup>&</sup>lt;sup>168</sup> LAFD: All LAFD Engines are Triple Combination apparatus, meaning they can pump water, carry hose, and have a water tank: http://lafd.org/about/apparatus.

<sup>&</sup>lt;sup>169</sup> LAFD: Aerial Ladder Fire Engines: http://lafd.org/about/apparatus.

distances are exceeded, installation of an automatic fire sprinkler system is required.<sup>170</sup> The Project Site is served by several fire stations, as shown in **Table 3.14-1**, **Fire Stations**.

#### **Response Distance**

The Project Site is located within the response distance specified by Table 507.3.3 of the 2014 Fire Code. Station No. 29 is within 1 mile away and contains a Task Force (truck company and engine company)<sup>171</sup> and additional engine and ambulance, respectively. Additionally, the Project will be constructed with fire protection as required by the LAFD Chief, unless other building and safety codes supersede the Chief's requirements. The LAFD goal is to reach EMS incidents within 5 minutes 90 percent of the time and fire incidents within 5:20 minutes 90 percent of the time. The Project is within the maximum response distance of a fire station with adequate equipment. There are additional fire stations located nearby. Therefore, impacts related to response distance would be less than significant.

No.	Address	Distance	Equipment	Ave. Time (Turnout + Travel)	Incident Counts
29	4029 W. Wilshire	3,400 feet	Task Force Paramedic Rescue BLS Rescue Ambulance Decon Tender	Non-EMS: 4:29 min EMS: 4:58 min	Non-EMS: 780 EMS: 3,228
13	2401 W. Pico	1.75 miles	Engine Paramedic Rescue EMS Battalion Captain	Non-EMS: 5:01 min EMS: 4:55 min	Non-EMS: 718 EMS: 3,945

Table 3.14-1 Fire Stations

<sup>&</sup>lt;sup>170</sup> http://www.ecodes.biz/ecodes\_support/free\_resources/2014LACityFire/PDFs/Chapter%205%20-%20Fire%20Service%20Features.pdf.

<sup>&</sup>lt;sup>171</sup> LAFD: http://www.lafd.org/about/about-lafd/apparatus.

Table 3.14-1 Fire Stations

No.	Address	Distance	Equipment	Ave. Time (Turnout + Travel)	Incident Counts		
Incide	Incident counts: year 2016 (January to October). Non-EMS is fire emergency. EMS is emergency medical service.						
Respo	nse Time: year 2016 (.	January to Octo	ober) average time (turnout time -	+ travel time) in the station	area.		
-	Response time listed above does not include call processing, which averages 1:02 minutes citywide in 2016. Call processing is done at a central location and does not differ by fire stations.						
Dispa station and e	Fire Department Call Processing Time: The time interval that starts when the call is created in CAD by a Fire Dispatcher until the initial Fire or EMS unit is dispatched. Turnout Time: The time interval between the activation of station alerting devices to when first responders put on their personal protective equipment and are aboard apparatus and en-route (wheels rolling). Both station alarm and en-route times are required to measure this for each unit that responds.						
the un can d	Travel Time: The time interval that begins when the first unit is en route to the incident and ends upon arrival of any of the units first on scene. This requires one valid en-route time and one valid on-scene time for the incident. Travel time can differ considerably amongst stations. Many factors, such as traffic, topography, road width, public events and unspecified incident locations, may impact travel time.						
	Incident Count: The number of incidents that result in one or more LAFD units being dispatched, regardless of record qualification.						
http://	http://lafd.org/sites/default/files/pdf_files/11-03-2014_AllStations.pdf						
Task I	Task Force: Truck company and two fire engines.						
LAFD	April 2016 Fire Static	on Directory.					

Table: CAJA Environmental Services, March 2017.

#### **Emergency** Access

Emergency vehicle access to the Project Site will continue to be provided from local and major roadways near the Project Site. The routes from the fire stations to the Project Site would likely pass through several of the study intersections. The future traffic conditions with the Project show that none of the 15 study intersections would have a significant impact after mitigation.<sup>172</sup> (Please refer Section 3.16, of this IS/MND for a discussion of traffic impacts.)

Division 118 of the Fire Code requires that all new high-rise buildings greater than 75 feet in height (measured from the lowest point with fire access) include a fire control station containing a public address system and telephones for LAFD use. The fire control station must contain a fire detection and fire alarm system, an elevator recall switch and status panel for all elevator cars, a sprinkler control system, standby power and emergency electrical power controls, controls for unlocking stair shaft doors, smoke evacuation and fan controls, stairway pressurization control switches, and status indicators for fire pumps and water supply. A sound-powered telephone communication system must be located at every floor level in each enclosed exit stairway, at every exterior location where an enclosed stairway exits to a public way, on the roof, and in every elevator car. In addition, a high-rise building must have at least one

<sup>&</sup>lt;sup>172</sup> <u>Transportation Impact Analysis</u>, Fehr & Peers, April 2017.

emergency and fire control elevator in each bank of elevators (LAMC Section 57.118.05), a dependable method of sounding a fire alarm throughout the building (LAMC Section 57.118.06), an emergency smoke control system (LAMC Section 57.118.07), a standby and emergency power system (LAMC Section 57.118.08), stair shaft doors for fire department use (Section 57.118.09), pressurized stair shafts (LAMC Section 57.118.10), and other devices operable from the fire control station, as previously listed.

Division 118 also requires the installation of automatic sprinkler systems in all new high-rise buildings in addition to a rooftop emergency helicopter landing facility (EHLF) on each high-rise building in a location approved by the Chief of the LAFD (LAMC Section 57.4705.4). However, if specific life safety features are provided as outlined in LAFD Requirement No. 10, the EHLF is not required.<sup>173</sup> Such life safety measures include; providing an additional Fire Service Access Elevator in addition to the number of elevators required in the CBC; two (2) stairways (and a third if added) shall have roof access; enclosed elevator lobbies; escalator openings or stairways that are not part of the means of egress system and connect more than two stories protected by approved power-operated automatic shutters at every penetrated floor; automatic sprinkler systems; and a Video Camera Surveillance System with cameras located in all Firefighter Elevator Vestibules and on every 5th floor landing in exit stairway shafts, with an additional camera at the top of the exit stairway shaft.

For high-rise buildings, LAMC Section 57.33.19 requires the preparation of an Emergency Plan that establishes dedicated personnel and emergency procedures to assist the LAFD during an emergency incident, and establishes a drill procedure to prepare for emergency incidents. The Emergency Plan is required to designate at each building a Fire Safety Director, Floor Wardens, Private First Responders, and Essential Building Personnel. Among other tasks, these individuals would be required to call 911 during an emergency incident; report to the building's Emergency Assistance Center; direct evacuation operations; report conditions to the LAFD; conduct monthly inspections; know the location of all exits; direct emergency evacuations and fire drills; and assist the LAFD, emergency responders, and on-site personnel during emergency evacuations. A description of the procedures all occupants should follow in an emergency evacuation signs and requires the Fire Safety Director to establish the on-site Emergency Assistance Center. Lastly, LAMC Section 57.33.19 requires that mandatory fire drills be conducted at least once annually. A Fire Safety Officer is required to be present to witness and document the total building evacuation. The Emergency Plan must be submitted to the LAFD for approval prior to implementation, and must be submitted annually (and revised if required by the LAFD).

The Project would be in compliance with the Fire Code, including any additional access requirements of the LAFD. Additionally, emergency access to the Project Site would be maintained at all times. Therefore, impacts related to emergency access would be less than significant.

#### Fire Flow

<sup>&</sup>lt;sup>173</sup> http://www.lafd.org/sites/default/files/pdf\_files/EHLF-Reg10.pdf

The adequacy of fire protection is also based upon the required fire flow, equipment access, and LAFD's safety requirements regarding needs and service for the area. The quantity of water necessary for fire protection varies with the type of development, occupancy rates, life hazard, and the degree of fire hazard. City-established fire flow requirements vary from 2,000 gallons per minute (gpm) in low-density residential areas to 12,000 gpm in high-density commercial or industrial areas. In any case, a minimum residual water pressure of 20 pounds per square inch is to remain in the water system while the required gpm is flowing.

Upgrades to the hydrants and system would be evaluated at the plan check phase. The Project would be required to submit a request to the City of Los Angeles Department of Water and Power (LADWP) to determine whether the pressure in the Project area is sufficient as is standard practice. If it is not, then upgrades to the existing infrastructure may be required. No changes are planned in the near future for new or expanded fire stations in the area in the vicinity of the Project Site.

To ensure that fire protection services are adequate within the proposed buildings and around the Project Site, the Project would comply with the required Regulatory Compliance Measures listed below. These measures allow the LAFD to ensure that the Project will not increase demand on the LAFD to the extent that a new or expanded facility is needed, the construction of which may cause a significant impact on the environment.

# **Regulatory Compliance Measures**

# **RCM-14-1** Fire Flows and Hydrants

The Project shall submit a request to the City of Los Angeles Department of Water and Power (LADWP) to determine whether the pressure in the project area is sufficient. If it is not, then onsite or offsite upgrades to the existing infrastructure, as determined by the LADWP and LAFD shall be required to be made by the Applicant.

# **RCM-14-2 Public Services (Fire)**

The Project shall comply with the required regulations and feasible recommendations of the Fire Department relative to fire safety and emergency access, and shall be incorporated into the building plans, which includes the submittal of a plot plan for approval by the Fire Department prior to the approval of a building permit.

#### ii) Police protection?

Less Than Significant Impact with Mitigation Incorporated. A significant impact may occur if a project creates the need for new or physically altered police facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives. The Project Site is served by the City of Los Angeles Police Department's (LAPD) West Bureau, which oversees LAPD operations in the Hollywood, Olympic, Pacific, West LA,

and Wilshire.<sup>174</sup> The Olympic Community Police Station, located at 1130 South Vermont, is approximately 1.5 miles driving distance from the Project Site. The Olympic Community is 6.2 square miles in size, has approximately 200,000 residents, and has approximate 293 sworn officers.<sup>175</sup>

Each community police station is broken down into approximately one dozen smaller Reporting Districts (RD) that consist of a few blocks. The Project is within RD 2033, which is bound by Wilshire to the north, San Marino to the south, Western to the west, and Harvard to the east.<sup>176</sup>

# Deployment

Deployment of police officers to existing area stations in the City is based on a number of factors and is not calculated solely based on police-need-per-population standards. The LAPD presently uses a quantitative workload model, known as Patrol Plan, to determine the deployment level in each of the area stations. Patrol Plan, which was developed by a private consultant, is a computer program which mathematically formulates 25 data variables (factors) to provide patrol officer deployment recommendations for the 18 geographic areas in the City to meet predetermined constraints (response time and available time). These factors include patrol speed, number of units fielded, forecast call rate, percent of calls with additional units dispatched, average service time, dispatching policy, percent of calls dispatched by priority, square miles of an area, average travel time and street miles (length of streets, alleys and other routes in an area). Police units are in a mobile state; hence the actual distance between the Station and the Project Site is often not relevant to service performance. Instead the realized response time is more directly related to the number of officers deployed. Police assistance is prioritized based on the nature of a call.

#### **Crime Rate**

Crime statistics (Part 1 violent and property crimes) are shown in **Table 3.14-2**, **Crime Statistics**. The crime rate, which represents the number of crimes reported, affects the "needs" projection for staff and equipment for the LAPD to some extent.

Type of Crime	Olympic	Citywide
Homicide	8	263
Rape	54	1,532
Robbery	523	8,783

Table 3.14-2Crime Statistics

<sup>174</sup> LAPD, West Bureau: http://www.lapdonline.org/west\_bureau

- <sup>175</sup> LAPD: http://www.lapdonline.org/olympic\_news/news\_view/40566
- <sup>176</sup> http://assets.lapdonline.org/assets/pdf/bwOLYM%20STREET%20MAP.pdf

Type of Crime	Olympic	Citywide					
Aggravated Assault	578	13,381					
Burglary	570	13,242					
Motor Vehicle Theft	629	15,883					
Burglary Theft from Vehicle	1,461	26,668					
Personal/Other Theft	1,133	27,818					
Total (Part 1 Crimes)         4,956         107,570							
Year-to-date: November 12, 2016 Olympic: http://assets.lapdonline.org/assets/pdf/olyprof.pdf Citywide: <u>http://assets.lapdonline.org/assets/pdf/cityprof.pdf</u> Table: CAJA Environmental Services, November 2016.							

Table 3.14-2 Crime Statistics

# **Construction Impacts**

Construction sites can be sources of attractive nuisances, providing hazards, and inviting theft and vandalism. Therefore, when not properly secured, construction sites can become a distraction for local law enforcement from more pressing matters that require their attention. Consequently, developers typically take precautions to prevent trespassing through construction sites. Most commonly, temporary fencing is installed around the construction site. The open boundaries of the Project would need to be secured during construction. The Applicant would be required to employ construction security features, such as fencing, which would serve to minimize the need for LAPD services (see **Project Design Feature PDF-14-1**). These security measures would ensure that valuable materials (e.g., building supplies, metals such as copper wiring) and construction equipment are not easily stolen or abused. This measure would reduce potential construction impacts on police protection services to less than significant.

# **Operational Impacts**

The Project will generate jobs and an increase in visitors and patrons, especially over the evening and night hours due to the residential and hotel uses. As such, the Project could potentially increase the number of police service calls due to an increase in onsite employees and visitors. The potential for crime would be reduced with Site-specific designs and features (see **Project Design Feature PDF-14-2**). The Project will include standard security measures such as adequate security lighting, secure key access to residential areas, and residential and hotel lobby and leasing area that offers a visual deterrent and human surveillance features. Parking would be provided in an enclosed below grade facility as part of the building. The LAPD will require that the commanding officer of the Community Area be provided a diagram of each portion of the Property showing access routes, and any additional information that might facilitate police response. These requirements are formally included in **Mitigation Measure MM-14-1**.

The LAPD provides data on residents and officers. It does not take into account employees, visitors, and guests. For a conservative purpose, the additional employees (78 net new) and guests (assuming 2 per room is 296 guests) would add approximately 374 persons. This assumes all employees are working and a full occupancy. The current approximate ratio of residents to officers is approximately 683 residents to one officer.<sup>177</sup> The addition of the Project's 212 residents and 374 employees and hotel guests would equate to 1 officer.<sup>178</sup> 1 officer represents approximately 0.34 percent increase compared to existing staffing levels. This change is not substantial. Moreover, the Project will contribute sales and property tax revenue into the City's General Fund which can be used to fund additional resources in accordance with the planning and deployment strategies of the LAPD. The Project would not require the construction of a new or expanded police station. Project design features and mitigation measures would reduce the impacts associated with police services to less than significant.

# **Project Design Features**

#### PDF-14-1 Public Services (Police – Demolition/Construction Sites)

Temporary construction fencing shall be placed along the periphery of the active construction areas to screen as much of the construction activity from view at the local street level and to keep unpermitted persons from entering the construction area.

#### PDF-14-2 Public Services (Police)

The Project plans shall incorporate a design that enhances the security, semi-public and private spaces, which may include but not be limited to access control to building, secured parking facilities, walls/fences with key systems, well-illuminated public and semi-public space designed with a minimum of dead space to eliminate areas of concealment, location of toilet facilities or building entrances in high-foot traffic areas, and provision of security guard patrol throughout the Project Site if needed. The design shall reference "Design Out Crime Guidelines: Crime Prevention Through Environmental Design", published by the Los Angeles Police Department. These measures shall be approved by the Police Department prior to the issuance of building permits.

#### Mitigation Measure

**MM-14-1** Upon completion of the Project, the Olympic Area commanding officer shall be provided with a diagram of each portion of the property. The diagram shall include access routes and any additional information that might facilitate police response.

#### iii) Schools?

<sup>&</sup>lt;sup>177</sup> 200,000 / 293 = 683.

<sup>586 / 683 = 0.86</sup> officers. Round up to 1

**Less Than Significant Impact.** A significant impact may occur if a project includes substantial employment or population growth, which could generate demand for additional school facilities. The Project Site is served by the following Los Angeles Unified School District (LAUSD) schools:<sup>179</sup>

- Hobart Boulevard Elementary School (K-5), located at 980 Hobart Boulevard, had 791 students enrolled in 2016-17 School Year.<sup>180</sup>
- Berendo Middle (6-8), located at 1157 Berendo, had 930 students enrolled in 2015-16 School Year.<sup>181</sup>
- Los Angeles High (9-12), located at 4650 Olympic Boulevard, had 1,256 students enrolled in 2016-17 School Year.<sup>182</sup>

# **Enrollment Generation**

As shown on **Table 3.14-**3, the Project (directly through the residential use and indirectly through its employees) would generate an increase of approximately 112 students (from conservative scenario assuming employment for full service hotel. The limited service hotel would generate an increase of approximately 86 students). To be conservative, this analysis assumed that all students generated by the Project will be new to LAUSD. As discussed below, payment of required school fees is deemed to provide full and complete mitigation.

Project	Students Generated					
Source	Quantity	Elementary	Middle	High	Total	
Residential units	96	38	8	19	65	
Employees (Net, using full service hotel)	174	27	7	13	47	
Employees (Net, using limited service hotel)	78	12	3	6	21	
Total (full service	hotel)	65	15	32	112	
Total (limited service hotel)50112586						
Residential land uses: Elementary:0.4 students per household; Middle: 0.1 students per household; High: 0.2 students per household Commercial and Industrial land uses: 0.2691 students per employee. Note that there is no breakdown by elementary, middle, or high. Therefore the same ratio as residential, 4:1:2, is used.						

Table 3.14-3Project Estimated Student Generation

<sup>179</sup> LAUSD School Finder: http://rsi.lausd.net/ResidentSchoolIdentifier/.

<sup>180</sup> http://notebook.lausd.net/portal/page?\_pageid=33,54194&\_dad=ptl&\_schema=PTL\_EP&school\_code=4548

<sup>181</sup> http://notebook.lausd.net/portal/page? pageid=33,54194& dad=ptl& schema=PTL\_EP&school\_code=8057

<sup>182</sup> http://notebook.lausd.net/portal/page?\_pageid=33,54194&\_dad=ptl&\_schema=PTL\_EP&school\_code=8736

Project		Students Ge	enerated				
Source	Quantity	Elementary	Middle	High	Total		
Source (rates): LAUSD 2012 Developer Fee Justification Study, February 9, 2012.							
Table: CAJA Environmental Se	rvices, April 2017.	Table: CAJA Environmental Services, April 2017.					

# Table 3.14-3Project Estimated Student Generation

#### **Proximity to Schools**

The Project Site is within one-quarter mile of the following school:<sup>183</sup>

• Hobart Boulevard Elementary, 980 S. Hobart Boulevard, 1,250 feet southwest of the Project Site.

The Project would have a less than significant impact during construction (with Regulatory Compliance Measures RCM-8-1 for asbestos, lead-based paint) and will not emit any hazardous substances during operation. The Project would ensure that the development and operations does not emit hazardous materials by compliance with all applicable regulations regarding the use, storage and disposal of hazardous materials. The Project would also comply with **RCM-3-1** to protect against dust and **RCM-12-1** for construction noise. Additional analysis of construction emissions and noise impacts to the nearest sensitive receptors (housing along Oxford, that is closer than the school) is in Section 3.3 and 3.12, respectively, of this MND. Moreover, the schools would be generally shielded from the Project Site by the distance noted above, intervening urban buildings, and standard LADBS-required construction walls and sheeting to reduce dust and other emissions from the Project Site.

#### **School Fees**

California Education Code Section 17620(a)(1) states that the governing board of any school district is authorized to levy a fee, charge, dedication, or other requirements against any construction within the boundaries of the district, for the purposes of funding the construction or reconstruction of school facilities. The LAUSD School Facilities Fee Plan has been prepared to support the school district's levy of the fees authorized by California Education Code Section 17620. The Leroy F. Greene School Facilities Act of 1998 (SB 50) sets a maximum level of fees a developer may be required to pay to mitigate a project's impacts on school facilities. The maximum fees authorized under SB 50 apply to zone changes, general plan amendments, zoning permits and subdivisions. The provisions of SB 50 are deemed to provide full and complete mitigation of school facilities impacts, notwithstanding any contrary provisions in CEQA, or other state or local law (Government Code Section 65996). Furthermore, per Government Code Section 65995.5-7, LAUSD has imposed developer fees for commercial/industrial and residential space. Overall, the payment of school fees in compliance with SB 50 would be mandatory and

<sup>&</sup>lt;sup>183</sup> LAUSD and Google Maps.

would provide full and complete mitigation of school impacts for the purposes of CEQA. Therefore, impacts related to schools would be less than significant.

#### **Regulatory Compliance Measure**

#### **RCM-14-3** Payment of School Development Fee

Prior to issuance of a building permit, the Project Applicant shall pay all applicable school facility development fees in accordance with California Government Code Section 65995.

#### iv) Parks?

**Less Than Significant Impact**. A significant impact to parks would occur if implementation of a project includes a new or physically altered park or creates the need for a new or physically altered park, the construction of which could cause substantial adverse physical impacts. The City of Los Angeles Department of Recreation and Parks (LADRP) manages all municipally owned and operated recreation and park facilities within the City. The Public Recreation Plan, a portion of the Service Element of the City's General Plan sets a goal of a parkland acres-to-population ratio of neighborhood and community parks of 4.0 (or 4 acres per 1,000 persons). The Wilshire Community Plan Area has a ratio of 0.23 acres or parkland per 1,000 persons.

**Table 3.14-4, Parks and Recreation Centers,** lists the parks and recreation centers that are located near the Project Site. While the LADRP is currently in the process of implementing the 50 Parks Initiative, these are small pocket parks with a service radius of one-half mile. However, none of these planned parks will be sited within half mile from the Project Site.

Name	Address
Neighborhood Park (between one and 10 acres and	within two mile radius of the Site)
Alvarado Terrace Park	1342 S. Alvarado Terrace
Benny H. Potter West Adams Avenues Memorial Park	2413 2 <sup>nd</sup> Avenue
Elinor and Don Richardson Family Park	2700 S. Budlong Avenue
Elysian Park	929 Academy Road
Harold A. Henry Park	890 S. Lucerne Avenue
Hope and Peace Park	843 Bonnie Brae Street
LA (High School) Memorial Park	4625 West Olympic Boulevard
Madison West Park	464 N. Madison Avenue
Pico Union Park	1827 S. Hoover Street
Robert L. Burns Park	4900 Beverly Boulevard
Washington Irving Pocket Park	4103 W. Washington Boulevard

Table 3.14-4Parks and Recreation Centers

Wilton Place Park	1015 S. Wilton Place				
Community Park (between 10 and 50 acres and within five mile radius of the Site)					
Lafayette Park	4800 West Hollywood Boulevard				
MacArthur Park	2230 West 6 <sup>th</sup> Street				
LADRP has identified an additional 50 community parks within 5 miles.					
Regional Park (greater than 50 aces within 10 mile radius of the Site)					
LADRP has identified an additional 30 regional parks within 10 miles.					
NavigateLA with Recreation and Parks Department l	ayer: <u>http://navigatela.lacity.org/index01.cfm</u>				
List of all 94 park facilities in Parks response, Los Angeles Department of Recreation and Parks,					
April 4,	2017				
Table: CAJA Environmental Services, April 2017.					

The Project would increase the number of residents and employees at the Project Site. However, employees of commercial developments do not typically frequent parks or recreation centers during work hours, but are more likely to use facilities near their homes during non-work hours. The Project would include public open space, and private recreational amenities for the residents and hotel guests including a pool, an amenities deck and fitness center, and private open space and decks. While Project residents would use the on-site open spaces and recreational facilities, it is reasonably foreseeable that Project residents would use nearby parks and recreation facilities. However, with the provided on-site and open space and payment of applicable fees, discussed below, impacts would be less than significant.

The City requires developers to dedicate parkland or pay applicable fees (such as dwelling unit construction tax) in lieu of parkland dedication. Therefore, with payment of fees per the following Regulatory Compliance Measures, impacts to parks and recreation centers from the Project would be less than significant.

# **Regulatory Compliance Measures**

#### **RCM-14-4** Recreation (Increased Demand for Parks or Recreational Facilities)

- (Subdivision) Pursuant to Section 17.12-A or 17.58 of the Los Angeles Municipal Code, the applicant shall pay the applicable Quimby fees for the construction of dwelling units.
- *(Apartments)* Pursuant to Section 21.10 of the Los Angeles Municipal Code, the applicant shall pay the Dwelling Unit Construction Tax for construction of apartment buildings.
- (*Zone Change*) Pursuant to Section 12.33 of the Los Angeles Municipal Code, the applicant shall pay the applicable fees for the construction of dwelling units.

# v) Other public facilities?

Less Than Significant Impact. A significant impact may occur if a project includes substantial employment or population growth that could generate a demand for other public facilities, such as libraries, which would exceed the capacity to service the project site. The City of Los Angeles Public Library (LAPL) provides library services throughout the City through its Central Library, 8 regional branches, and 64 community branches. The LAPL collection has 6.4 million books, magazines, electronic media, 120 online databases, and 34,000 e-books and related media.<sup>184</sup> On February 8, 2007, The Board of Library Commissioners approved a new Branch Facilities Plan. This Plan includes Criteria for new Libraries, which recommends new size standards for the provision of LAPL facilities – 12,500 square feet for communities with less than 45,000 people, 14,500 square feet for community with more than 45,000 people, and up to 20,000 square feet for a Regional branch. It also recommends that when a community reaches a population of 90,000, an additional branch library should be considered for the area. Table 3.14-5 describes the libraries that would serve the Project.

The Project would not directly necessitate the need for a new library facility. This is because the LAPL has indicated that there are no planned improvements to add capacity through expansion. The Project would add 212 residents. As shown in **Table 3.14-5**, the area libraries have a service population below 90,000 residents for an additional library. The addition of the Project residents would not exceed the Criteria for New Library. There are no plans for the development of any other new libraries to serve this community. The LAPL uses the most recent Census figures to determine if a branch should be constructed in a given area. Employees do not typically frequent libraries during work hours, but are more likely to use facilities near their homes during non-work hours.

The *L.A. CEQA Thresholds Guide* considers features (on-site library facilities, direct support to LAPL) that would reduce the demand for library services. It is likely that the residents of the Project would have individual access to internet service, which provides information and research capabilities that studies have shown reduce demand at physical library locations<sup>.185,186,187</sup> Further, Measure L has provided funds to restore adequate services to the existing library system. For all of these reasons, it is not anticipated that the Project would result in substantial adverse physical impacts associated with the provision of new or physically altered library facilities, or need for new or physically altered library facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios or

<sup>&</sup>lt;sup>184</sup> LAPL website: <u>http://www.lapl.org/about-lapl/press/2012-library-facts.</u>

<sup>&</sup>lt;sup>185</sup> "To Read or Not To Read", see pg. 10: "Literary reading declined significantly in a period of rising Internet use": <u>http://www.nea.gov/research/toread.pdf</u>.

<sup>&</sup>lt;sup>186</sup> "How and Why Are Libraries Changing?" Denise A. Troll, Distinguished Fellow, Digital Library Federation: <u>http://old.diglib.org/use/whitepaper.htm</u>.

<sup>&</sup>lt;sup>187</sup> "Use and Users of Electronic Library Resources: An Overview and Analysis of Recent Research Studies", Carol Tenopir: <u>http://www.clir.org/pubs/reports/pub120/contents.html</u>.

other performance objectives for library services. Impacts to library service would be less than significant. There are no other public facilities that would be impacted by the number of residents, hotel guests or employees.

8					
Name	Address	Size (sf)	Volumes/Circulation	<b>Current Service</b>	Staff
De Neve	2820 West 6 <sup>th</sup> Street	9,273	34,538 / 119,340	85,581	9.0
Memorial	4625 West Olympic Boulevard	10,578	37,362 / 116,588	59,479	9.0
Washington-Irving	4117 West Washington	12,269	40,032 / 109,640	52,025	9.5
Pico Union	1030 South Alvarado Street	12,500	46,562 / 140,640	34,339	10.5
Pio Pico	694 South Oxford Avenue	20,000	77,712 / 253,807	83,534	10.5
Wilshire	149 North St Andrews Place	6,258	33,988 / 107,838	50,715	9.5
a					

Table 3.14-5Los Angeles Public Libraries

Staffing is full-time equivalent. Current Service – 2010 Census.

The LAPL does not make targeted projections but rather uses the most recent Census figures to determine if a branch should be constructed in a given area, according to the new Branch Facilities Plan. Table: CAJA Environmental Services, March 2017.

# **15. RECREATION**

#### **Add Area Discussion**

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

# a) Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?

**Less Than Significant Impact.** A significant impact may occur if a project would include substantial employment or population growth which could generate an increased demand for public park facilities that exceeds the capacities of existing parks and causes premature deterioration of the park facilities.

The Project would increase the number of residents and employees at the Project Site. Employees do not typically frequent parks or recreation centers during work hours, but are more likely to use facilities near their homes during non-work hours. The nearby parks and the open space provided on the Project Site are discussed under Section 14.iv. Parks, above. While the increased residents may lead to physical deterioration of facilities or accelerate deterioration, the payment of Recreation and Park Fees (identified as **Regulatory Compliance Measure RCM-14-4**) will be used to offset the increased demand and provide a fund for future recreational facilities provided by the LADRP. Therefore, impacts would be less than significant.

# b) Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?

Less Than Significant Impact. A significant impact may occur if a project includes the construction or expansion of park facilities and such construction would have a significant adverse effect on the environment. While the increased residents may lead to physical deterioration of facilities or accelerate deterioration, the payment of applicable Recreation and Park Fees (identified as **Regulatory Compliance Measure RCM-14-4)** will be used to offset the increased demand and provide a fund for future recreational facilities provided by the LADRP. Therefore, impacts would be less than significant.

# 16. TRANSPORTATION/TRAFFIC

This section is based, in part, on the following report and letters included as Appendix I of this IS/MND:

- I-1 <u>Transportation Impact Analysis</u>, Fehr & Peers, April 2017.
- I-2 Approval Letter, LADOT, August 7, 2017.

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

a) Would the project conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit?

**Less Than Significant Impact with Mitigation Incorporated.** A significant impact may occur if roadways and intersections that would carry project-generated traffic would exceed adopted City of Los Angeles Department of Transportation (LADOT) thresholds of significance.

#### **Traffic Scenarios**

Existing Conditions – The existing conditions analysis includes a description of the transportation system serving the Project Site, existing traffic volumes, and an assessment of the operating conditions at the study analysis locations.

Existing plus Project Conditions – This traffic scenario provides projected traffic volumes and an assessment of operating conditions under existing conditions with the addition of Project-generated traffic. The impacts of the Project on existing traffic operating conditions are identified below.

Future Base (Year 2020) Conditions – Future traffic projections without the Project were developed for the year 2023. The objective of this analysis is to project future traffic growth and operating conditions that could be expected to result from regional growth, related projects, and transportation network changes in the vicinity of the Project Site by the year 2023.

Future (Year 2020) plus Project Conditions – This traffic scenario provides projected traffic volumes and an assessment of operating conditions under future conditions with the addition of Project-generated traffic. The impacts of the Project on future traffic operating conditions are identified below.

#### **Study Locations**

15 signalized intersections and one local street segments were selected for analysis in consultation with LADOT. These represent the locations most likely to be impacted by the Project.

#### Signalized Intersections

The following 15 signalized intersections, illustrated in Figure 1 (in <u>Transportation Impact Analysis</u>, Fehr & Peers, April 2017, included in Appendix I-1 of this MND), were identified in conjunction with LADOT to be analyzed as part of the scope of the traffic analysis for the Project:

- 1. Wilton Place & Wilshire Boulevard
- 2. Wilton Place & 8th Street
- 3. Wilton Place/Arlington Avenue & Olympic Boulevard
- 4. St Andrews Place & 8th Street
- 5. Western Avenue & 3rd Street
- 6. Western Avenue & Wilshire Boulevard
- 7. Western Avenue & 8th Street
- 8. Western Avenue & 9th Street
- 9. Western Avenue & Olympic Boulevard
- 10. Western Avenue & Pico Boulevard
- 11. Oxford Avenue & 8th Street
- 12. Harvard Boulevard & 8th Street
- 13. Normandie Avenue & Wilshire Boulevard
- 14. Irolo Street & 8th Street
- 15. Normandie Avenue & Olympic Boulevard

#### Segment Analysis

Oxford Avenue, south of 8th Street, was identified in conjunction with LADOT to be analyzed as part of the scope of work for this Project.

# **Existing Street System**

Major arterials serving the study area include Arlington Avenue, Wilton Place, Western Avenue, and Normandie Avenue/Irolo Street in the north/south direction and 3rd Street, Wilshire Boulevard, 8th Street, Olympic Boulevard, and Pico Boulevard in the east/west direction. Interstate 10 lies approximately 1.5 miles south of the Project Site and US-101 lies approximately two miles northeast of the Project Site. Each of these interstates provides regional access to and from the study area. The characteristics of the major roadways serving the study area are described below. The street descriptions include the designation of the roadway under the Mobility Plan 2035, An Element of the General Plan adopted by the Los Angeles City Council in January 2016.

Interstate 10 runs in an east/west direction and extends from the Pacific Ocean eastward through Los Angeles County and beyond. In the vicinity of the study area, the freeway provides four lanes in each direction plus auxiliary lanes. Ramps are provided at Western Avenue and Normandie Avenue.

US-101 runs in the southeast/northwest direction, extending from downtown Los Angeles through Hollywood and the San Fernando Valley and beyond. In the vicinity of the study area, the Hollywood freeway provides four lanes in each direction plus auxiliary lanes. Ramps are provided at Western Avenue, Santa Monica Boulevard, and Melrose Avenue.

3rd Street is designated as an Avenue II and runs north of the Project Site with two travel lanes in each direction within the project study area. Parking is permitted along portions of the roadway on both sides of the street. Left-turn pockets are present at major intersections. 3rd Street is part of the Bicycle Enhanced Network, the Moderate Transit Enhanced Network, and the pedestrian analysis segments.

8th Street is designated as an Avenue II that runs north of the Project Site with two travel lanes in each direction. Parking is generally permitted on both sides of the street and left-turn pockets are present at major intersections. A portion of 8th Street near the Project Site is part of the Neighborhood Enhanced Network and the pedestrian analysis segments.

9th Street/James M. Wood Boulevard is designated a Collector Street that runs south of the Project Site with one travel lane in each direction. Parking is permitted on both sides of the street. 9th Street/James M Wood Boulevard is part of the Neighborhood Enhanced Network, and the pedestrian analysis segments.

Olympic Boulevard is designated as a Boulevard II that runs south of the Project Site with three travel lanes in each direction during peak hours and with two travel lanes in each direction during non-peak hours. Parking is permitted on both sides of the street only during non-peak hours. Left-turn pockets are present at major intersections. Olympic Boulevard is part of the Vehicle Enhanced Network and the pedestrian analysis segments.

Pico Boulevard is designated as an Avenue II that runs south of the Project Site with two eastbound travel lanes and one westbound travel lane with a parking lane during the AM peak hour. During the PM peak hour, Pico Boulevard has two westbound travel lanes and one eastbound travel lane with permitted parking. In the study area, Pico Boulevard is part of the Tier 3 Bicycle Lane Network and the pedestrian analysis segments.

Wilshire Boulevard is designated as an Avenue I that runs north of the Project site with two travel lanes in each direction and turn pockets at major intersections. An additional travel lane in each direction provides dedicated right-of-way for bus-only lanes during peak hours. Parking is permitted on both sides of the street during non-peak period times. Wilshire Boulevard is part of the Tier 2 Bicycle Lane Network, the Comprehensive Transit Enhanced Network, and the pedestrian analysis segments.

Arlington Avenue is designated as an Avenue III that runs west of the Project Site with two travel lanes in each direction during the AM and PM peak hours and one travel lane in each direction with parking permitted on both sides during non-peak hours. In the study area, Arlington Avenue is part of the pedestrian analysis segments and the Tier 2 Bicycle Lane Network.

Harvard Boulevard is designated as a Collector Street that runs east of the Project Site. Parking is permitted on both sides of the street. In the study area, south of 4th Street, Harvard Boulevard is part of the Neighborhood Enhanced Network.

Irolo Street is designated as an Avenue III that runs east of the Project Site, south of Wilshire Boulevard with one travel lane in each direction. Parking is permitted on both sides of the street. Irolo Street is part of the pedestrian analysis segments.

Normandie Avenue is designated as an Avenue III that runs east of the Project Site with two southbound travel lanes and one northbound travel lane during the AM peak period and one southbound travel lane and two northbound travel lanes during the PM peak period. Parking is prohibited along the east side of the street during the AM peak period and is prohibited along the west side of the street during the PM peak period. Left-turn pockets are present at major intersections. In the study area, Normandie Avenue is part of the pedestrian analysis segments.

Oxford Avenue is designated as a Collector Street that runs east of the Project Site with one lane in each direction. Parking is permitted on both sides of the street. Oxford Avenue is designated a pedestrian analysis segment.

St Andrews Place is designated as a Collector Street that runs west of the Project Site with one travel lane in each direction. Parking is permitted on both sides of the street. In the study area, St. Andrews Place is designated a Neighborhood Enhanced Network.

Western Avenue is designated as an Avenue II that runs along the western border of the Project Site with two travel lanes in each direction. South of 6th Street, parking is generally only permitted on one side of the street. North of 6th Street, parking is permitted on both sides of the street. Left-turn pockets are present at major intersections. Western Avenue is part of the pedestrian analysis segments.

Wilton Place is designated as an Avenue III that runs west of the Project Site with two travel lanes in each direction from 7:00 AM to 7:00 PM and with one travel lane in each direction from 7:00 PM to 7:00 AM. Parking is permitted on both sides of the street only from 7:00 PM to 7:00 AM. Left-turn pockets are present at major intersections. Wilton Place is part of the Tier 2 Bicycle Lane Network and the pedestrian analysis segments.

# **Existing Traffic Volumes**

New weekday AM and PM peak hour turning movement counts were collected at the study intersections on Thursday, March 17, 2016, and Tuesday, May 17, 2016. The existing weekday morning and afternoon peak hour volumes at the study intersections are provided in Appendix B and count sheets for these intersections are contained in Appendix C of the <u>Transportation Impact Analysis</u>, Fehr & Peers, March 2017, (Appendix I-1, of this IS/MND).

# Level Of Service Methodology

A variety of standard methodologies are available to analyze level of service (LOS). According to Traffic Study Policies and Procedures (LADOT, August 2014), the analysis is required to use the Critical Movement Analysis (CMA) method of intersection capacity calculation (Transportation Research Board, 1980) to analyze signalized intersections in the City of Los Angeles. The V/C ratio is then used to find the corresponding LOS based on the definitions in **Table 3.16-1**. Under the CMA methodology, a V/C ratio is generated for each study intersection based on factors such as the volume of traffic and the number of lanes providing for such vehicle movement and an LOS grade.

For the driveway analysis, the Highway Capacity Manual (HCM) (Transportation Research Board, 2010) methodology was used to analyze the delay attributed to the Project. Under HCM methodology, delay is calculated in seconds and given an LOS grade, as shown in **Table 3.16-2**.

The City of Los Angeles' Automated Traffic Surveillance and Control (ATSAC) system is a computer – based traffic signal control system that monitors traffic conditions and system performance to allow ATSAC operations to manage signal timing to improve traffic flow conditions. The Adaptive Traffic Control System (ATCS) is an enhancement to ATSAC and provides fully traffic-adaptive signal control based on real-time traffic conditions. All of the study intersections located in the City are currently operating under the City's ATSAC system and ATCS control. ATSAC and ATCS provide improved operating conditions. Therefore, in accordance with City, a credit of 0.07 V/C reduction was applied at each intersection where ATSAC is implemented.

LOS	V/C Ratio	Operating Conditions
А	0.00 - 0.60	EXCELLENT. No vehicle waits longer than one red light and no approach phase is fully used.
В	> 0.60 - 0.70	VERY GOOD. An occasional approach phase is fully utilized; many drivers begin to feel somewhat

 Table 3.16-1

 Level of Service Definitions for Intersections

LOS	V/C Ratio	Operating Conditions			
		restricted within groups of vehicles.			
С	> 0.70 - 0.80	GOOD. Occasionally drivers may have to wait through more than one red light; backups may develop behind turning vehicles.			
D	> 0.80 - 0.90	FAIR. Delays may be substantial during portions of the rush hours, but enough lower volume periods occur to permit clearing of developing lines, preventing excessive backups.			
Е	> 0.90 - 1.00	POOR. Represents the most vehicles intersection approaches can accommodate; may be long lines of waiting vehicles through several signal cycles.			
F	> 1.00	FAILURE. Backups from nearby locations or on cross streets may restrict or prevent movement of vehicles out of the intersection approaches. Tremendous delays with continuously increasing queue lengths.			
Transportation Research Circular No. 212, Interim Materials on Highway Capacity, Transportation Research Board, 1980.					
Source	Source: Table 2A, <u>Transportation Impact Analysis</u> , Fehr & Peers, April 2017.				
Table	Table by CAJA Environmental Services, April 2017.				

Table 3.16-1 Level of Service Definitions for Intersections

Level of Service Definition for Stop-Controlled Intersections				
Level of Service	Average Control Delay (seconds/vehicle)			
А	≤ 10.0			
В	$> 10.0 \le 15.0$			
С	$> 15.0 \le 25.0$			
D	> 25.0 ≤ 35.0			
Е	> 35.0 ≤ 50.0			
F	> 50.0			
Highway Capacity Manual, Transportation Research Board, 2010.				
Source: Table 2B, Transportation Impo	act Analysis, Fehr & Peers, April 2017.			
Table by CAJA Environmental Service,	s, April 2017.			

Table 3.16-2

# **Existing Levels Of Service**

Existing year traffic volumes were analyzed using the intersection capacity analysis methodology described above to determine the existing operating conditions at the study intersections. Table 3.16-3 summarizes the results of the analysis of the existing weekday morning and afternoon peak hour V/C ratio and corresponding LOS at each of the analyzed intersections. As indicated, all of the 15 signalized intersections analyzed for impacts operate at LOS D or better during both peak periods.

Table 3.16-3 **Existing Conditions Intersections Levels of Service** 

	No.	Intersection	Peak Hour	Existing (2016)
--	-----	--------------	-----------	-----------------

			V/C	LOS
1	Wilton Place & Wilshire Boulevard	AM	0.823	D
1	witton Place & witshire Boulevard	PM	0.835	D
2	Wilton Place & 8th Street	AM	0.656	В
Z	witton Place & still Street	PM	0.776	С
3	Wilton Place/Arlington Avenue & Olympic	AM	0.733	С
5	Boulevard	PM	0.777	С
4	St Andrews Place & 8th Street	AM	0.367	Α
4	St Andrews Flace & still Street	PM	0.398	Α
5	Western Avenue & 3rd Street	AM	0.758	С
5	western Avenue & Stu Street	PM	0.791	С
6	Western Avenue & Wilshire Boulevard	AM	0.832	D
0	western Avenue & wissine Boulevard	PM	0.799	С
7	Western Avenue & 8th Street	AM	0.562	А
/	western Avenue & stn Street	PM	0.623	В
0	Wastern Assessed & Oth Starst	AM	0.476	А
8	Western Avenue & 9th Street	PM	0.525	Α
9	Wastern Assesse & Olemania Declarand	AM	0.799	С
9	Western Avenue & Olympic Boulevard	PM	0.856	D
10	Western Avenue & Pico Boulevard	AM	0.676	В
10	western Avenue & Pico Boulevard	PM	0.594	Α
11	Orford America & Oth Street	AM	0.411	Α
11	Oxford Avenue & 8th Street	PM	0.483	Α
12	How and Dayloward & 9th Street	AM	0.440	А
12	Harvard Boulevard & 8th Street	PM	0.537	А
12	Norman I'. A survey of Wildling Day to surl	AM	0.634	В
13	Normandie Avenue & Wilshire Boulevard	PM	0.685	В
14	Landa Chanad & Oth Stand	AM	0.701	С
14	Irolo Street & 8th Street	PM	0.706	С
15	Name dia Assessa & Olassia Dalata d	AM	0.637	В
15	Normandie Avenue & Olympic Boulevard	PM	0.767	С
	e: Table 3, <u>Transportation Impact Analysis</u> , Fehr & by CAJA Environmental Services, April 2017.	& Peers, April 2	2017.	

# **Project Traffic**

Current accepted methodologies, such as the Institute of Transportation Engineers (ITE) Trip Generation methodology, are primarily based on data collected at suburban, single-use, freestanding sites. The Project trip generation is based on the traditional *Trip Generation*,  $9^{th}$  Edition (Institute of Transportation Engineers [ITE], 2012). However, the land use mix, design features, and urban setting of the Project include characteristics that influence travel behavior differently from typical single-use suburban developments. Adjustments for use of transit and alternative modes and for internal capture of trips are

appropriate and are commonly considered in traffic studies conducted for projects in the City of Los Angeles.

Given the context of the urban setting and the characteristics of the built environment in the study area, an analysis was conducted using Fehr & Peers' MainStreet tool to provide better support for the Project's trip generation credits. The MainStreet tool incorporates the MXD research conducted by Fehr & Peers and the United States Environmental Protection Agency (EPA) to improve trip generation estimation for urban mixed-use developments considering the characteristics of the site and the surrounding built environment. Further information is provided in Appendix E of the *Transportation Impact Analysis, Fehr & Peers, April 2017*, attached hereto as Appendix I-1. The MXD methodology performs better than the ITE recommended practice for urban mixed-use sites. The methodology has been approved for use by the EPA, has been peer-reviewed by the American Society of Civil Engineers (ASCE), and has been accepted by the San Diego Association of Governments (SANDAG) and LADOT. The MainStreet methodology as applied in this study estimates reductions to account for trip internalization and external non-automobile trips. The MainStreet methodology estimates that the proposed Project could generate 39% to 55% fewer trips than the unadjusted ITE data. Informed adjustments were made to the ITE trip generation based on the MainStreet analysis, and in consultation with LADOT, to account for the density and diversity of land uses, pedestrian and bicycle connectivity, and transit service in the vicinity of the Project.

# **Project Trip Generation**

The MainStreet methodology as applied in the study area starts by estimating the trip generation based on trip generation rates from Trip Generation, 9th Edition (Institute of Transportation Engineers [ITE], 2012) and then estimates reductions to account for trip internalization and external non-automobile trips. The Main Street methodology estimates that the Project could generate 39% to 55% fewer trips than the unadjusted ITE data. Accordingly, adjustments were made to the ITE trip generation based on the MainStreet analysis to account for the density and diversity of land uses, pedestrian and bicycle connectivity, and transit service in the vicinity of the Project.

Internal trip credits can be defined as a reduction that can be applied to the trip generation estimates for individual land uses to account for trips internal to the site. These are trips usually made via walking within the site. The MainStreet analysis indicated a 10 to 22% reduction in Project trips due to internal capture. Reflective of the travel behavior characteristics of the land uses in the project vicinity as well as the Main Street analysis, a 15% internal credit was incorporated in the trip generation analysis.

According to the Traffic Study Policies and Procedures (LADOT, August 2014) developments beyond a 1/4-mile walking distance of a transit station, or of a RapidBus stop, may qualify for up to a 10% transit credit with specific features and amenities included in the Project. The Project is located slightly beyond a 1/4-mile walking distance to the Metro Purple Line Wilshire/Western Station and the Metro Rapid 757 bus at Wilshire Boulevard & Western Avenue. Since the Project will be providing several transit supportive transportation demand management (TDM) measures, a 10% transit credit was applied to all land uses. An additional 5% walk/bike credit was also applied as reflective of conditions at the Project Site. Thus, reflective of the travel behavior characteristics of the land uses in the Project vicinity as well

as the MainStreet analysis, a 15% internal credit was incorporated in the trip generation analysis. The overall 15% transit and walk/bike credit is supported in the MainStreet analysis findings.

Per LADOT's Traffic Study Policies and Procedures, Attachment I Policy on Pass-By Trips, pass-by credits were applied to portions of the development. A 50% pass-by credit was applied to the retail and fast-food restaurant uses, a 10% credit was applied to the quality restaurant uses, and a 20% pass-by credit was applied to the high turnover restaurant uses. Pass-by credits account for the patrons making an intermediate stop on the way from an origin to a primary trip destination without a route diversion. These trips would be attracted from traffic passing the Project Site on Western Avenue, 8th Street, and other nearby streets.

As shown in **Table 3.16-4**, the Project is estimated to generate approximately 4,811 daily trips, including 252 trips (142 inbound/130 outbound) during the AM peak hour and 345 trips (197 inbound/148 outbound) during the PM peak hour. This represents approximately 44% to 49% fewer trips than the unadjusted ITE data, within the range estimated by the MainStreet tool. Lastly, an existing credit of 15 trips (9 inbound/6 outbound) during the AM peak hour and 52 trips (25 inbound/27 outbound) during the PM peak hour was applied to the trip generation to account for the removal of the existing retail uses and their associated vehicle trips. These trips were subtracted from the Project's overall trip generation as an existing use credit to determine the net new trips.

As shown in **Table 3.16-4**, after application of the existing use credit, the Project is estimated to generate a net increase of 4,229 daily trips, including 257 trips (133 inbound/124 outbound) during the AM peak hour and 293 trips (172 inbound/121 outbound) during the PM peak hour.

# **Project Traffic Distribution**

The geographic distribution of trips generated by the Project is dependent on characteristics of the street system serving the Project Site; the level of accessibility of routes to and from the Project Site; locations of employment and commercial centers to which residents of the Project would be drawn; and residential areas from which commercial visitors would be drawn. A select zone analysis was conducted for the proposed uses using the City of Los Angeles' Travel Demand Model to inform the general distribution pattern for the traffic analysis. The distribution of Project trips is illustrated in Figure 5 of Appendix I-1.

# **Project Traffic Assignment**

The traffic to be generated by the Project was assigned to the street network using the distribution pattern described in Figure 5 of Appendix I-1. The assignment of traffic volumes took into consideration the locations of the Project's driveways on Western Avenue, 8<sup>th</sup> Street, and Oxford Avenue.

# Project Driveways

The Oxford Avenue driveway will provide access to the residential parking for residents only. This driveway will allow for right-in, right-out, and left-in movements; however, outbound left-turn movements will be restricted. Access to the hotel and retail uses will be provided via three driveways.

Two driveways on Western Avenue will provide vehicular access for the retail, restaurant, and hotel users. The southern driveway on Western Avenue will provide full inbound and outbound access. The northern driveway on Western Avenue will provide inbound only access, primarily for the hotel valet drop-off. Guests retrieving their cars will exit the property on 8th Street. In the event of the hotel valet parking spaces reaching full capacity, a message sign will be posted at the northern and southern entrances notifying drivers to use the southern entrance driveway.

ITE AM Peak Hour PM Peak Hour										
	ITE			AN	I Peak I	Hour	PN	M Peak	Hour	
Description	Land Use Code	Rate	Daily Traffic	In	Out	Total	In	Out	Total	
Trip Generation Rates										
Retail	820	1,000 sf	42.70	62%	38%	0.96	48%	52%	3.71	
Quality Restaurant	931	1,000 sf	89.95	50%	50%	0.81	67%	33%	7.49	
High-turnover sit down restaurant	932	1,000 sf	127.15	55%	45%	10.81	60%	40%	9.85	
Fast-food restaurant	933	1,000 sf	716	60%	40%	43.87	51%	49%	26.15	
Apartments	220	DU	6.65	20%	80%	0.51	65%	35%	0.62	
Hotel	310	Rooms	8.92	58%	42%	0.67	49%	51%	0.7	
Proposed Project		L	1							
Retail Less Internal Capture [b] Less Transit Credit [c] Less Walk/Bike Credit Less Pass-by [d] Net External Quality Restaurant Less Internal Capture [b] Less Transit Credit [c] Less Walk/Bike Credit Less Pass-by [d] Net External	931	29,730 sf 15% 10% 5% 50% 15,000 sf 15% 10% 5% 50%	462 883	7	4	8	19	21	40	
High Turnover Restaurant Less Internal Capture [b] Less Transit Credit [c] Less Walk/Bike Credit Less Pass-by [d] Net External Fast-food Restaurant	932	10,000 sf 15% 10% 5% 50% 5,000 sf	740	35	30	65	35	24	59	
Less Internal Capture [b] Less Transit Credit [c] Less Walk/Bike Credit Less Pass-by [d]	933	15% 10% 5% 50%								

Table 3.16-4 Trip Generation [a]

Net Incremental External Trips			4,229	133	124	257	172	121	293
Net External			582	9	6	15	25	27	52
Less Pass-by [d]		50%							
Less Walk/Bike Credit	020	5%							
Less Transit Credit [c]	820	10%							
Retail		31,846 sf							
Existing Use Credit									
<b>Total Project External Vehicle Trips</b>			4,811	142	130	272	197	148	345
Net External			960	41	31	72	38	38	76
Less Walk/Bike Credit		5%							
Less Transit Credit [c]	310	10%							
Less Internal Capture [b]		15%							
Hotel		148 rooms							
Net External			464	7	29	36	29	16	45
Less Walk/Bike Credit		5%							
Less Transit Credit [c]	220	10%							
Less Internal Capture [b]		15%							
Apartments		96 du							
Net External			1,302	48	32	80	25	24	49

Notes:

[a] Source: Institute of Transportation Engineers (ITE), Trip Generation, 9th Edition, 2012

[b] Internal capture represents the percentage of trips between land uses that occur within the site. Main Street model calibration of base ITE rates reflecting Project & Project Site specific characteristics.

[c] The transit credit is based on LADOT's Traffic Study Policies and Procedures, August 2014. The guidelines state that up to 25% transit credit may be taken for projects adjacent to a transit station or Rapid Bus stop.

[d] The pass-by credit is based on Attachment I of LADOT's Traffic Study Policies and Procedures, August 2014.

Source: Table 4, Transportation Impact Analysis, Fehr & Peers, April 2017.

Table by CAJA Environmental Services, April 2017.

#### **Existing Plus Project Traffic Conditions**

The Project traffic estimated and assigned to the study intersections was added to the existing traffic volumes to estimate existing plus Project traffic volumes. Turning movement traffic volumes for the Existing plus Project scenario are provided in Appendix B and analysis sheets are provided in Appendix D. in *Transportation Impact Analysis, Fehr & Peers, April 2017,* attached hereto as Appendix I-1.

#### **Future Year 2020 Traffic Conditions**

To evaluate the potential impacts of the Project on future (Year 2020) conditions, future traffic conditions in the area both without and with Project traffic were estimated. First, estimates of traffic growth were developed for the study area to forecast future conditions without the Project. These forecasts included traffic increases as a result of both regional ambient traffic growth and traffic generated by specific developments in the vicinity of the Project (related projects). These projected traffic volumes, identified herein as the Future Base conditions, represent the future conditions without the Project. The traffic generated by the Project was then estimated and assigned to the surrounding street system. Project traffic was added to the Future Base conditions to form Future (year 2020) plus Project traffic conditions, which were analyzed to determine the incremental traffic impacts attributable to the Project itself.

# **Background Or Ambient Growth**

Based on historic trends and at the direction of LADOT, it was established that an ambient growth factor of 1% per year should be applied to adjust the existing base year traffic volumes to reflect the effects of regional growth and development by year 2020. This adjustment was applied to the existing (year 2016) traffic volume data to reflect the effect of ambient growth by the year 2020.

# **Related Project Traffic Generation And Assignment**

Future Base traffic forecasts include the effects of known specific projects, called related projects, expected to be implemented in the vicinity of the Project Site prior to the buildout date of the Project. The list of related projects was prepared based on data from LADOT. A total of 75 related projects were identified in the study area; these projects are listed in Table 5 and illustrated in Figure 6 of Appendix I-1.

# **Transportation Infrastructure Projects**

There are no infrastructure changes in the study area planned for implementation by year 2020 per confirmation by city staff. Therefore, network changes were not included in the analysis.

# Future Year 2020 Base Traffic Volumes

# Future Plus Project Traffic Projections

The Project traffic volumes were added to the year 2020 Future Base traffic projections, resulting in Future (year 2020) plus Project AM and PM peak hour traffic volumes. The Future (year 2020) plus Project scenario presents future traffic conditions with the completion of the Project.

#### **Intersection Traffic Impact Analysis**

The traffic impact analysis evaluates the projected LOS at each study intersection under the Existing plus Project and Future (year 2020) plus Project conditions to estimate the incremental increase in the V/C ratio caused by the Project. This provides the information needed to assess the potential impact of the Project using significance criteria established by LADOT.

# Criteria For Determination Of Significant Traffic Impact

The City has established threshold criteria to determine significant traffic impact of a proposed project in its jurisdiction. Under the LADOT guidelines, an intersection would be significantly impacted with an increase in V/C ratio equal to or greater than 0.04 for intersections operating at LOS C, equal to or greater than 0.02 for intersections operating at LOS D, and equal to or greater than 0.01 for intersections operating at LOS E or F after the addition of project traffic. Intersections operating at LOS A or B after

the addition of the project traffic are not considered significantly impacted regardless of the increase in V/C ratio. Table 3.16-5 summarizes the impact criteria.

Significant Impact Criteria, City of Los Angeles									
Intersection Co	onditions with Project Traffic	Significant Impact Threshold for Project-							
LOS	V/C	related Increase in V/C Ratio							
С	> 0.700 - 0.800	Equal to or greater than 0.040							
D	>0.800 - 0.900	Equal to or greater than 0.020							
E and F	> 0.901	Equal to or greater than 0.010							
Source: City of I	Source: City of Los Angeles.								
Table by CAJA	Environmental Services, March 2	017.							

<b>Table 3.16-5</b>	
Significant Impact Criteria, City of Los Ang	geles

# **Existing Plus Project Impact Analysis**

The Existing plus Project traffic volumes were analyzed to determine the projected V/C ratios and LOS for each of the analyzed intersections under this scenario. **Table 3.16-6** summarizes the Existing plus Project LOS. All 15 signalized intersections are projected to operate at LOS D or better during both peak hours. After applying the aforementioned City significant impact criteria, it is determined that the Project would not result in significant impacts under Existing plus Project conditions at any of the study intersections.

		Peak	Exis	sting	Exi	isting + I	Project	Significant
No.	lo. Intersection		V/C	LOS	V/C	LOS	V/C Increase	Impact
1	Wilton Place & Wilshire Boulevard	AM	0.823	D	0.826	D	0.003	No
1	1 Wilton Place & Wilshire Boulevard	PM	0.835	D	0.841	D	0.006	No
2	Wilton Place & 8th Street	AM	0.656	В	0.659	В	0.003	No
2	witton Place & still Street	PM	0.776	C	0.780	C	0.004	No
3	Wilton Place/Arlington Avenue &	AM	0.733	С	0.735	С	0.002	No
3	<sup>5</sup> Olympic Boulevard	PM	0.777	С	0.783	С	0.006	No
4		AM	0.367	А	0.375	А	0.008	No
4	St Andrews Place & 8th Street	PM	0.398	Α	0.426	Α	0.028	No
5	Western A and R 2nd Street	AM	0.758	С	0.760	С	0.002	No
5	Western Avenue & 3rd Street	PM	0.791	С	0.795	С	0.004	No
6	Western Avenue & Wilshire	AM	0.832	D	0.844	D	0.012	No
6	Boulevard	PM	0.799	С	0.812	D	0.013	No
7	Western A and R Oth Chart	AM	0.562	А	0.581	А	0.019	No
7	Western Avenue & 8th Street	PM	0.623	В	0.645	В	0.022	No
0		AM	0.476	А	0.504	А	0.028	No
8	Western Avenue & 9th Street	PM	0.525	А	0.558	А	0.033	No

 Table 3.16-6

 Existing + Project Intersection Levels of Service and Impact Analysis

9	Western Avenue & Olympic Boulevard	AM PM	0.799 0.856	C D	0.816 0.869	D D	0.017 0.013	No No
10	Western Avenue & Pico Boulevard	AM PM	0.676	В	0.685	В	0.009	No
			0.594	A	0.600	A	0.006	No
11	Oxford Avenue & 8th Street	AM PM	0.411 0.483	A A	0.411 0.501	A A	0.000 0.018	No No
12	Harvard Boulevard & 8th Street	AM PM	0.440 0.537	A A	0.445 0.544	A A	0.005 0.007	No No
13	Normandie Avenue & Wilshire Boulevard	AM PM	0.634 0.685	B B	0.640 0.694	B B	0.006 0.009	No No
14	Irolo Street & 8th Street	AM PM	0.701 0.706	C C	0.707 0.717	C C	0.006 0.011	No No
15	Normandie Avenue & Olympic Boulevard	AM PM	0.637 0.767	B C	0.638 0.771	B C	0.001 0.004	No No
	e: Table 6, <u>Transportation Impact Analy</u> by CAJA Environmental Services, April	v <u>sis</u> , Fehr		-	17. (Appo	-	).	

#### Future Plus Project Impact Analysis

The year 2020 Future Base peak hour traffic volumes were analyzed to determine the projected V/C ratio and LOS for each of the analyzed intersections. **Table 3.16-7** summarizes the future LOS. Seven of the 15 signalized intersections analyzed for impacts are projected to operate at LOS D or better during the morning and afternoon peak hours under Future Base conditions. The following five intersections are projected to operate at LOS E or worse during one or both of the peak hours under Future Base conditions:

- 1. Wilton Place & Wilshire Boulevard (LOS E during AM and PM)
- 2. Wilton Place & 8th Street (LOS C during AM and LOS E during PM)
- 5. Western Avenue & 3rd Street (LOS D during AM and LOS E during PM)
- 6. Western Avenue & Wilshire Boulevard (LOS E during AM and PM)
- 9. Western Avenue & Olympic Boulevard (LOS E during AM and LOS F during PM)
- 13. Normandie Avenue & Wilshire Boulevard (LOS C during AM and LOS E during PM)
- 14. Irolo Street & 8th Street (LOS E during AM and PM)
- 15. Normandie Avenue & Olympic Boulevard (LOS C during AM and LOS E during PM)

# Future Plus Project Traffic Conditions

The resulting Future (year 2020) plus Project peak hour traffic volumes, were analyzed to determine the projected future operating conditions with the addition of the Project traffic. The results of the Future (year 2020) plus Project analysis are also presented in **Table 3.16-7**. Six of the 15 signalized intersections analyzed for impacts are projected to operate at LOS D or better during the morning and afternoon peak hours under Future (year 2020) plus Project conditions. The following five intersections are projected to operate at LOS E or worse during one or both of the peak hours under Future (year 2020) plus Project conditions:

- 1. Wilton Place & Wilshire Boulevard (LOS E during AM and PM)
- 2. Wilton Place & 8th Street (LOS C during AM and LOS E during PM)
- 3. Arlington Avenue & Olympic Boulevard (LOS D during AM and LOS E during PM)
- 5. Western Avenue & 3rd Street (LOS D during AM and LOS E during PM)
- 6. Western Avenue & Wilshire Boulevard (LOS E during AM and PM)
- 9. Western Avenue & Olympic Boulevard (LOS E during AM and LOS F during PM)
- 13. Normandie Avenue & Wilshire Boulevard (LOS C during AM and LOS E during PM)
- 14. Irolo Street & 8th Street (LOS E during AM and PM)
- 15. Normandie Avenue & Olympic Boulevard (LOS C during AM and LOS E during PM)

#### Future (Year 2023) Plus Project Intersection Impacts

As shown in **Table 3.16-7**, using the criteria for determination of significant impacts, it is determined that the Project would result in significant impacts at three intersections under Future (year 2020) plus Project conditions:

- 6. Western Avenue & Wilshire Boulevard (both peak hours)
- 7. Western Avenue & 8th Street (PM peak hour)
- 9. Western Avenue & Olympic Boulevard (both peak hours)

		Peak	Future		Fu	ture + P	Significant		
No.	Intersection	Hour	V/C	LOS	V/C LOS	LOS	V/C Increase	Impact	
1	Wilton Place & Wilshire Boulevard	AM	0.921	Е	0.925	Е	0.004	No	

 Table 3.16-7

 Future + Project Intersection Levels of Service and Impact Analysis

		PM	0.944	Е	0.949	Е	0.005	No
2	Wilton Diago & Oth Street	AM	0.745	С	0.749	С	0.004	No
2	Wilton Place & 8th Street	PM	0.911	Е	0.915	Е	0.004	No
3	Wilton Place/Arlington Avenue &	AM	0.825	D	0.829	D	0.004	No
3	Olympic Boulevard	PM	0.895	D	0.901	Е	0.006	No
4	St Andrews Place & 8th Street	AM	0.465	А	0.474	Α	0.009	No
4	F St Andrews Place & 8th Street		0.496	А	0.504	Α	0.008	No
5	Western Avenue & 3rd Street	AM	0.885	D	0.887	D	0.002	No
3	western Avenue & 3rd Street	PM	0.928	Е	0.932	Е	0.004	No
6	Western Avenue & Wilshire	AM	0.979	Е	0.992	Е	0.013	Yes
0	Boulevard	PM	0.966	Е	0.979	Е	0.013	Yes
7 Western Avenue & 8th Street	Western Avenue & 8th Street	AM	0.697	В	0.713	С	0.016	No
/	western Avenue & 8th Street	PM	0.825	D	0.847	D	0.022	Yes
8 Western Avenue & 9th Street	Western Avenue & Oth Street	AM	0.534	А	0.562	А	0.028	No
	western Avenue & 9th Street	PM	0.625	В	0.657	В	0.032	No
9 Western Avenue & Olympic Boulevard	Western Avenue & Olympic	AM	0.949	Е	0.965	Е	0.016	Yes
	PM	1.075	F	1.088	F	0.013	Yes	
10	Western Assessed & Diss Devloyed	AM	0.744	С	0.753	С	0.009	No
10	Western Avenue & Pico Boulevard	PM	0.681	В	0.687	В	0.006	No
11	Oxford Avenue & 8th Street	AM	0.562	А	0.562	А	0.000	No
1	Oxford Avenue & stir Street	PM	0.612	В	0.612	В	0.000	No
2	Harvard Boulevard & 8th Street	AM	0.545	А	0.551	Α	0.006	No
12	Haivaid Boulevaid & sui Sueet	PM	0.711	С	0.720	С	0.009	No
3	Normandie Avenue & Wilshire	AM	0.765	С	0.770	С	0.005	No
13	Boulevard	PM	0.908	Е	0.917	Е	0.009	No
4	Irolo Street & 8th Street	AM	0.909	Е	0.915	Е	0.006	No
14	noio succi & oui succi	PM	0.950	Е	0.955	Е	0.005	No
5	Normandie Avenue & Olympic	AM	0.745	С	0.746	С	0.001	No
15	Boulevard	PM	0.917	Е	0.922	Е	0.005	No

# **Project Design Feature**

The Project would have a Transportation Demand Management (TDM) Plan. This is **Project Design Feature PDF-Traffic-1.** The purpose of a TDM plan is to reduce the use of single occupant vehicles (SOV) by increasing the number of trips by walking, bicycle, carpool, vanpool and transit. A TDM plan should include design features, transportation services, education, and incentives intended to reduce the amount of SOV during commute hours. Through strategic building design and orientation, this project can facilitate access to transit, can provide a pedestrian-friendly environment, can promote non-automobile travel and can support the goals of a trip-reduction program. The TDM program comes from LADOT.<sup>188</sup>

#### PDF-16-1 Transportation Demand Management Program

A preliminary TDM program shall be prepared and provided for DOT review <u>prior</u> to the issuance of the first building permit for this project and a final TDM program approved by DOT is required <u>prior</u> to the issuance of the first certificate of occupancy for the project. The TDM program should include, but not be limited to, the following strategies:

- An on-site Transportation Information Center;
- Preferential rideshare loading/unloading or parking location;
- Convenient parking and facilities for bicycle riders;
- Guaranteed ride home programs for employees;
- Allowance for flexible and alternative work schedules;
- Administrative support for the formation of carpools/vanpools;
- Promotion of transit, walk, or bike to work events;
- Project design elements to ensure a bicycle, transit, and pedestrian friendly environment;
- Unbundled parking from housing cost;
- Parking cash-out programs for Project and uses as appropriate;
- A Covenant and Agreement to ensure that the TDM program will be maintained.
- Contribute a one-time fixed fee contribution of **\$50,000** to be deposited into the City's Bicycle Plan Trust fund to implement bicycle improvements in the vicinity of the project.

The following improvements proposed by the project as part its transit and mobility improvement program should be part of the TDM program:

<sup>&</sup>lt;sup>188</sup> <u>Approval Letter</u>, LADOT, August 7, 2017

- Improved site amenities such as new sidewalks and street trees along the perimeter, improved street and pedestrian lighting, and pedestrian walkways through the site including an open-air courtyard
- Unbundling parking from housing cost
- Providing a transit pass discount program for residents or employees
- Providing bicycle amenities such as long term and short term bicycle parking, bicycle showers and lockers for employees, self-service bike repair area, and bike share program
- Allow for car share programs within its proposed parking facilities
- Upgrade transit amenities at nearby bus-stops

#### **Mitigation Measure**

#### MM-16-1 Transportation Systems Management (TSM) Improvements

- The Project would contribute towards TSM improvements within the Hollywood-Wilshire District that may be considered to better accommodate intersection operations and increase intersection capacity throughout the study area. LADOT's ATSAC Section has identified the need to upgrade the traffic signal CCTV equipment two intersections: Western Avenue & Wilshire Boulevard, and Western Avenue & 6th Street. The CCTV equipment upgrades will also include the necessary mounting poles, fiber optics, and electrical connections. Collectively, these TSM improvements provide a system wide benefit by reducing delays experienced by motorists at study intersections.
- Additionally, the Project will also contribute to 50% of the costs for updating fiber optic lines along Wilshire Boulevard from Van Ness Avenue to Alexandria Avenue, and on Normandie Avenue from 6th Street to Wilshire Boulevard. The contribution to the update of the fiber optic line will be paid prior to the certificate of occupancy for the project. The remaining 50% of the costs to the update will be shared with the separate development project at 3600 Wilshire Boulevard. In the event that the 3600 Wilshire project is not built, the 800 Western Avenue project would be required to pay the remaining 50% of the balance.
- Should the Project be approved, then a final determination on how to implement these CCTV installations will be made by DOT prior to the issuance of the first building permit. These installations will be implemented **either** by the applicant through the B-Permit process of the Bureau of Engineering (BOE), **or** through payment of a one-time fixed fee to DOT to fund the cost of the upgrades. If DOT

selects the payment option, then the applicant would be required to pay DOT, and DOT shall design and construct the upgrades.

• If the installations are implemented by the applicant through the B-Permit process, then these improvements must be guaranteed prior to the issuance of any building permit and completed prior to the issuance of any certificate of occupancy. Temporary certificates of occupancy may be granted in the events of any delay through no fault of the applicant, provided that, in each case, the applicant has demonstrated reasonable efforts and due diligence to the satisfaction of DOT.

#### **Impacts After Mitigation**

While the overall reduction in the trips due to these TDM measures could be high, to maintain a conservative approach, a TDM credit was not applied to the incremental V/C increase attributable to the Project.

These improvements will enhance LADOT's ability to monitor traffic flows and adjust signal timing adaptively, thus providing more efficient traffic flows and systemwide benefits. LADOT has determined that the traffic system management improvements described above would increase intersection capacity in the transportation system serving the Project and that a 0.01 credit can be taken for the impacted intersections. **Table 3.16-8** shows LOS and significant impact analysis results after implementation of the **Mitigation Measure MM-16-1** under Existing and Future plus Project conditions. After applying the aforementioned mitigations, all the Project's impact on all intersections would be less than significant.

	Intersection	Peak	Future + Project					ith Miti	gation	Desidual
No.		Feak Hour	V/C	LOS	V/C Increase	Significant Impact	V/C	LOS	V/C Increase	Residual Impact? No No
6	Western Avenue &	AM	0.992	Е	0.013	Yes	0.982	Е	0.003	No
0	Wilshire Boulevard	PM	0.979	Е	0.013	Yes	0.969	Е	0.003	No
7	Western Avenue & 8th	AM	0.713	С	0.016	No	0.703	С	0.006	No
/	Street	PM	0.847	D	0.022	Yes	0.837	D	0.012	No
0	Western Avenue &	AM	0.965	Е	0.016	Yes	0.955	Е	0.006	No
9	Olympic Boulevard	PM	1.088	F	0.013	Yes	1.078	F	0.003	No
	e: Table 8, <u>Transportation</u> by CAJA Environmental S	-			eers, April 2	017.				

<b>Table 3.16-8</b>								
Future Year (2020	) Plus Project Mitigation							

#### Neighborhood Traffic Impact Analysis

The results of an analysis conducted regarding the potential for Project impacts on local residential streets in neighborhoods near the Project in accordance with the *Traffic Study Policies and Procedures*, (LADOT, August 2014). The analysis was conducted on one residential street segment located south of 8th Street

and the Project Site on Oxford Avenue. This street was selected in conjunction with the LADOT, as this location was determined to have a greater likelihood of neighborhood cut-through traffic from the Project. The significance of potential impacts was assessed using criteria established by the City. 24-hour machine counts were conducted on the analyzed street segment in May 2016. Future daily traffic volumes were projected in a manner similar to the peak hour analysis of the study intersections, including both ambient growth at 1% per year as well as anticipated traffic from cumulative projects that could be constructed by 2020. The net new Project trips were assigned to the street network based on the Project trip distribution pattern and were added to the future base projections to obtain Future plus Project projections. **Table 3.16**-9 shows the Project impact on a local residential street would be considered significant if the new commercial trips generated by the Project result in increases in average daily traffic (ADT) volumes.

Daily traffic volumes for the existing and projected future conditions are summarized in **Tables 3.16-10** and **3.16-11**. As shown, the Project would not result in a significant impact at the study neighborhood street segments.

Projected ADT with Project (Final ADT)	Project-related Increase in ADT						
0 to 999	120 or more						
1,000 to 1,999	12% or more of final ADT						
2,000 to 2,999	10% or more of final ADT						
3,000 or more	8% or more of final ADT						
Table by CAJA Environmental Services, March 2017.							

Table 3.16-9Neighborhood Street Impacts

Table 3.16-10Neighborhood Street Impact Analysis – Existing

Street Segment	Weekday Two- way Daily										
Street Segment	Existing Base	Commercial Project Only	Existing + Project	Project % Increase	Impact Criteria [a]	Significant Impact?					
Oxford, south of 8 <sup>th</sup>	6,279	375 6,654 5.6% 8% No									
Source: Table 9, <u>Trans</u>	Oxford, south of 8 <sup>th</sup> 6,2793756,6545.6%8%No[a] Uses City of Los Angeles impact criteria for residential street segments.Source: Table 9, <u>Transportation Impact Analysis</u> , Fehr & Peers, April 2017.Table by CAJA Environmental Services, April 2017.										

Table 3.16-11
Neighborhood Street Impact Analysis – Cumulative

	Existing Base	Cumulative Base	Commercial Project Only	Cumulative + Project	Project % Increase	Impact Criteria [a]	Significant Impact?
Oxford, south of 7 <sup>th</sup>	6,279	6,821	375	7,196	5.2%	8%	No
[a] Uses City of Los Angeles impact criteria for residential street segments.							
Source: Table 10, Transportation Impact Analysis, Fehr & Peers, April 2017.							
Table by CAJA Environmental Services, April 2017.							

# **Construction Impact**

LADOT generally considers construction-related traffic to cause adverse but not significant impacts because, while sometimes inconvenient, construction-related traffic effects are temporary. LADOT requires implementation of worksite traffic control plans to ensure that any construction-related effects are minimized to the greatest extent possible. The L.A. CEQA Thresholds Guide provides four categories to be considered in regards to in-street construction impacts: temporary traffic impacts, temporary loss of access, temporary loss of bus stops or rerouting of bus lines, and temporary loss of on-street parking (L.A. CEQA Threshold Guide, pages L.8-2 through L.8-4).

The L.A. CEQA Thresholds Guide provides four categories to be considered in regards to in-street construction impacts. The factors to be considered in each of these categories, and the assessment of the Project against these factors, is presented in **Table 3.16-12**.

It should be noted, however, that SB 743 as implemented in California Public Resources Code Section 21099 provides that parking impacts of a residential, mixed-use residential, or employment center project on an infill site within a transit priority area shall not be considered significant impacts on the environment. This guidance supersedes the significance threshold guidance in the L.A. CEQA Threshold Guide. The LAMC provides that construction activities are limited to the hours from 7:00 AM to 9:00 PM on weekdays and from 8:00 AM to 6:00 PM on Saturdays and holidays. No construction is permitted on Sundays. Per **PDF-12-3**, Construction and demolition shall be restricted to the hours of 7:00 am to 6:00 pm Monday through Friday, and 8:00 am to 6:00 pm on Saturday and national holidays

	Impact Significance I actors		
Significance Factor	Assessment	Conclusion	
Temporary Traffic Impacts:			
The length of time of temporary street closures or closures of two or more traffic lanes;	Temporary street closures or closures of two or more traffic lanes are not anticipated.		
The classification of the street (major arterial, state highway) affected;	The streets affected by any temporary lane or sidewalk closures (Oxford Avenue and 8th Street) are a collector street and Avenue II, respectively.	Less than	
The existing traffic levels and LOS on the affected street segments and intersections;	The Western Avenue/8th Street intersection currently operates at LOS B during AM peak hour and LOS D during the PM peak hour. Western Avenue/8th Street intersection would operate at LOS C during the AM peak hour and LOS D during the PM peak hour. The intersection of Western Avenue/9th Street	significant	

Table 3.16-12Construction Impact Significance Factors

parking; The availability of alternative parking locations or public transit options (e.g. bus, train) within <sup>1</sup> / <sub>4</sub> mile of the project site; The length of time that existing parking spaces would be unavailable.	restrictions along the project frontages of 8th Street to accommodate the construction area footprint. A total of eight metered spaces would require temporary parking restrictions during the major portions of construction (approximately 20 months). Public transit options are available slightly beyond 1/4 mile of the Project site, including: Metro Purple Line Wilshire/Western Station and local bus routes on Western Avenue, 6th Street, 7th Street, 8th Street, 9th Street, and Wilshire Boulevard.	Less than significant in accordance with SB 743/Public Resources Code Section 21099.
Temporary Loss of On-Street Parking:The current utilization of existing on-street	Construction would require temporary parking	
Whether the interruption would occur on a weekday, weekend or holiday, and whether the existing bus route typically provides service that/those day(s). Temporary Loss of On-Street Parking:		
be unavailable or that existing service would be interrupted; The availability of a nearby location (within <sup>1</sup> / <sub>4</sub> mile) to which the bus stop or route can be temporarily relocated; The existence of other bus stops or routes with similar routes/ destinations within <sup>1</sup> / <sub>4</sub> mile radius of the affected stops or routes;	There are no bus stops on 8th Street or Oxford Avenue along the Project frontage. A bus stop is present on Western Avenue, but construction will not affect bus operations as closures along Western Avenue are not anticipated.	Less than significant
The length of time that an existing bus stop would		
convenience, and/or economic issues. Temporary Loss of Bus Stops or Rerouting of Bu	s Lines.	
The presence of emergency services (fire, hospital, etc.) located nearby that regularly use the affected street. <b>Temporary Loss of Access:</b> The length of time of any loss of vehicular or pedestrian access to a parcel fronting the construction area; The availability of alternative vehicular or pedestrian access within <sup>1</sup> / <sub>4</sub> mile of the lost access; The type of land uses affected, and related safety,	Traffic Control Devices (MUTCD) guidelines. There are no emergency services located within the immediate vicinity of the affected streets. Blockage of existing vehicle or pedestrian access to parcels fronting the construction area is not anticipated. Access to the office building and parking structure will remain throughout construction.	Less than significant
freeway on- or off-ramp or other state highway; Potential safety issues involved with street or lane closures;	freeway on-or off-ramp or other state highways. Worksite traffic control plans would be prepared for any temporary lane closures in accordance with applicable City and Manual on Uniform	
Whether the affected street directly leads to a	operates at LOS A during the AM peak hour and LOS B during the PM peak hour under existing conditions. The intersection LOS stays the same under cumulative conditions. None of the affected streets directly lead to a	

Note: SB 743 as implemented in California PRC Section 21099 provides that parking impacts of a residential, mixed- use residential, or employment center project on an infill site within a transit priority area shall not be considered significant impacts on the environment. This guidance supersedes significance guidance in LA CEQA Threshold Guide. Source: Table 13, <u>Transportation Impact Analysis</u>, Fehr & Peers, April 2017. Table by CAJA Environmental Services, April 2017.

# Haul Trucks

Hauling activity is expected to occur during demolition and grading. Up to 20 haul trucks per day are anticipated on peak haul days during demolition. Up to 100 haul trucks per day are anticipated on peak haul days during grading. Hauling hours are anticipated to be 7:00 AM to 5:00 PM, Monday through Friday. The estimated route is approximately 23 miles using Western, 101, 170, and 5 freeways, as shown in Figure 5, Truck Route (in Section 2, Project Description). Trucks are expected to be staged off-site and dispatched to the Project Site as needed.

#### **Equipment and Delivery Trucks**

In addition to haul trucks, the Project Site is also expected to generate equipment and delivery trucks. One example would be concrete delivery, which would be required for the parking garage and the buildings on-site. Other materials could include plumbing supplies, electrical fixtures, and items used in furnishing the buildings. These materials would be delivered to the Project Site and stored on-site. These deliveries are expected to occur in variously sized vehicles including small delivery trucks to cement mixer trucks and 18-wheel trucks. Additionally, construction equipment would have to be delivered to the Project Site. This equipment could include cranes, bulldozers, excavators, and other large items of machinery. Most of the heavy equipment is expected to be transported to the Project Site on large trucks such as 18-wheelers or other similar vehicles.

Minimal delivery/equipment trucks are expected during demolition, site prep, and grading to be needed and are anticipated to involve up to 2 equipment/delivery trucks per day on peak activity days. Construction is anticipated to involve 10 equipment/delivery trucks per day on peak activity days.

#### **Construction Employees**

The number of construction workers would vary throughout the construction period with the building construction phase generating the highest number of trips. Demolition is expected to involve approximately 13 workers on-site daily; Project Site preparation will involve up to approximately eight workers on a peak day; grading will involve up to approximately 10 workers on a peak day; and construction will involve up to 160 workers on a peak day. During the demolition/excavation phase and the first portion of the building construction while the parking garage is under construction, it is anticipated that construction employees will park in a parking lot nearby.

#### **Temporary Traffic Impacts**

Full-time closures to the sidewalk and parking lane are anticipated for the Project along 8th Street during the construction phase anticipated to last approximately 20 months. 8th Street is classified as an Avenue II. In addition, there are no emergency services located within the immediate vicinity of the affected streets. No vehicular travel lanes would be closed on Project frontages during construction. Pedestrian and vehicular access to nearby businesses would remain open during the construction period. Since the closures during construction would be for the parking lane, the temporary construction impacts on the roadway network would be considered less than significant. The sidewalks along 8th Street and Oxford Avenue fronting the Project construction would be closed for the duration of the construction phase of the north side of 8th Street and east side of Oxford Avenue would be open and pedestrians are expected to use this as a detour throughout construction. As such, the temporary impacts to pedestrians during construction would be less than significant.

The intersection of Western Avenue and Wilshire Boulevard operates at LOS D in the AM peak hour and LOS C in the PM peak hour under existing conditions, and would operate at LOS E during the both peak hours under cumulative conditions. The intersection of Western Avenue and Olympic Boulevard operates at LOS A during both peak hours under existing conditions, and would operate at LOS E in the AM peak hour and LOS F during the PM peak hour under cumulative conditions. The intersection of Western Avenue and 8th Street operates at LOS B in the AM peak hour and LOS D in the PM peak hour under existing conditions, and would operate at LOS D in the PM peak hour under existing conditions.

Worksite traffic control plans would be prepared for any temporary vehicle lane, bicycle lane, or sidewalk closures in accordance with applicable City and Manual on Uniform Traffic Control Devices (MUTCD) guidelines.

# Temporary Loss Of Access

Pedestrian and vehicular access to properties located near the Project Site will be open and unobstructed for the duration of construction. Since the Project construction would not block any vehicle or pedestrian access to other parcels fronting the construction area, impacts would be less than significant.

# Temporary Loss Of Bus Stops Or Rerouting Of Bus Lines

Bus stops are not located along 8th Street where the parking lane closures would occur. A bus stop is present on Western Avenue, but construction would not affect bus operations as closures along Western Avenue are not anticipated. There are no bus stops on 8th Street or Oxford Avenue along the Project frontage. Therefore, Project construction would not require relocation of bus stops and the construction impacts on transit operations would be less than significant.

# Temporary Loss Of On-Street Parking

Construction would require temporary parking restrictions along the Project frontages of 8th Street to accommodate the construction area footprint for approximately 24 months. A total of eight metered spaces would require temporary parking restrictions during this time, but could extend for the entire

duration of construction, 24 months. Per the provisions in the California Public Resources Code Section 21099, which implements SB 743, parking impacts of a residential, mixed-use residential, or employment center project on an infill site within a transit priority area shall not be considered significant impacts on the environment. As such, temporary parking impacts would be less than significant.

#### **Construction Period Trip Generation**

Based on the aforementioned information, a construction period trip generation analysis was conducted for each phase of construction to estimate daily, morning and evening peak hour passenger car equivalent (PCE) trips. Construction workers often travel to and from a worksite outside of the typical peak commute hours. For the purpose of the analysis, it was assumed that up to 40% of the construction workers will arrive during the peak morning commute hour and 40% will depart during the peak evening commute hour. Haul and delivery/equipment trucks were assumed to occur throughout the 8-hour construction day. A PCE factor of 2.0 was used for vendor, haul, and delivery trucks.

The peak construction activity day would occur during construction. On a peak construction activity day during construction, a total of up to 340 daily PCE trips are estimated to occur, of which 66 PCE trips would occur during each of the morning and evening peak hours. As such, the peak construction activity would generate fewer daily and peak hour trips than are projected for the Project once it is completed and occupied.

Although significant construction impacts are not anticipated, the influx of this material and equipment could create less than significant impacts on the adjacent roadway network based on the following considerations:

- There may be intermittent periods when large numbers of material deliveries are required, such as when concrete trucks will be needed for the parking garage and the buildings.
- Some of the materials and equipment could require the use of large trucks (18-wheelers), which could create additional congestion on the adjacent roadways.
- Delivery vehicles may need to park temporarily on adjacent roadways as they deliver their items. Based on past experience, it is not uncommon for these types of deliveries to result in temporary lane closures.

#### **Construction Project Design Features**

Impacts related to construction traffic were found to be less than significant. In addition, the peak construction activity will generate fewer daily and peak hour trips than are projected for the Project once it is completed and occupied. While mitigation measures are not required to mitigate less than significant impacts, to further reduce these less than significant impacts, a Construction Traffic Management Plan and Construction Worker Parking Plan would be implemented (see **PDF-16-2**).

#### **Project Design Features**

- **PDF-16-2** A Construction Traffic Management Plan will be developed by the Project Applicant for approval by the City of Los Angeles to alleviate construction period impacts. The Construction Traffic Management Plan may include but is not limited to the following measures:
  - Provide off-site truck staging in a legal area furnished by the construction truck contractor. Anticipated truck access to the project site will be off Western Avenue, 8th Street, and Oxford Avenue.
  - Schedule deliveries and pick-ups of construction materials during non-peak travel periods to the extent possible and coordinate to reduce the potential of trucks waiting to load or unload for protracted periods.
  - As parking lane and/or sidewalk closures are anticipated, worksite traffic control plan(s), approved by the City of Los Angeles, should be implemented to route vehicular traffic, bicyclists, and pedestrians around any such closures.
  - Establish requirements for loading/unloading and storage of materials on the project site, where parking spaces would be encumbered, length of time traffic travel lanes can be encumbered, sidewalk closings or pedestrian diversions to ensure the safety of the pedestrian and access to local businesses and residences.
  - Ensure that access will remain unobstructed for land uses in proximity to the project site during project construction.
  - Coordinate with the City and emergency service providers to ensure adequate access is maintained to the project site and neighboring businesses and residences.

A Construction Worker Parking Plan will also be developed by the Project Applicant for approval by the City of Los Angeles to identify and enforce parking location requirements for construction workers. The Construction Worker Parking Plan could include but is not limited to the following measures:

- During construction activities when construction worker parking cannot be accommodated on the project site, the plan shall identify alternate parking location(s) for construction workers and the method of transportation to and from the project site (if beyond walking distance) for approval by the City 30 days prior to commencement of construction.
- Provide all construction contractors with written information on where their workers and their subcontractors are permitted to park, and provide clear consequences to violators for failure to follow these regulations. This information will clearly state that no parking is permitted on residential streets.

The Construction Traffic Management Plan and the Construction Worker Parking Plan will need to be approved by LADOT prior to the issuance of building permits. LADOT will be the responsible agency for monitoring and enforcement of the plans.

#### Conclusion

The LOS analysis for the Existing plus Project scenario determined that the Project would not result in significant impacts at study area intersections. The LOS analysis for the Future plus Project scenario determined that the Project would result in significant impacts at 3 intersections. After implementation of **Mitigation Measure MM-16-1**, all impacts would be mitigated to a less than significant level.

### LADOT Review and Approval

LADOT reviewed the traffic study, Appendix I-1, and issued an approval letter (included as Appendix I-2 to this IS/MND). The results of the traffic analysis, which accounted for other known development projects in evaluating potential cumulative impacts, adequately evaluated the Project's traffic impacts on the surrounding community. The Project would follow the conditions of the approval letter, as described in **RCM-16-1**.

#### **Regulatory Compliance Measure**

- **RCM-16-1** The Project shall comply with the conditions contained within the Department of Transportation's Approval Letter for the Project, as it may be subsequently amended or modified.
- b) Would the project conflict with an applicable congestion management program, including but not limited to level of service standard and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?

**Less Than Significant Impact.** A significant impact may occur if the adopted Los Angeles County Metropolitan Transportation Authority (Metro) thresholds for a significant project impact would be exceeded. The Congestion Management program (CMP) was adopted to regulate and monitor regional traffic growth and transportation improvement programs. The CMP designates a transportation network that includes all state highways and some arterials within the County of Los Angeles.

The CMP requires that all CMP mainline freeway monitoring locations where a proposed project will add 150 or more trips, in either direction, during either the AM or PM peak hours be analyzed. LADOT determined as part of the traffic study memorandum of understanding for this Project that the Project would not meet the criteria requiring a freeway impact analysis. No more than 31 Project trips are expected to occur in any analyzed peak hour on any particular segment. Accordingly, the mainline screening threshold is not met and no further analysis under the City's amended agreement with Caltrans was required. In addition, the Project would not result in a significant impact at the study neighborhood

street segment (Oxford Avenue, south of 8<sup>th</sup> Street).<sup>189</sup> Therefore, the Project would have a less than significant impact.

# c) Would the project result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?

**No Impact.** This question would apply to the Project only if it were an aviation-related use. The Project Site does not contain any aviation-related uses and the Project does not include development of any aviation-related uses. As such, due to its nature and scope, development of the Project would not have the potential to result in a change in air traffic patterns. Therefore, no impact related to air traffic patterns would occur.

# d) Would the project substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?

Less Than Significant Impact with Mitigation Incorporated. A significant impact may occur if a project were to include a new roadway design, introduce a new land use or project features into an area with specific transportation requirements and characteristics that have not been previously experienced in that area, or if project access or other features were designed in such a way as to create hazardous conditions.

The Project would have four driveways:

- A right-in/right-out/left-in driveway on Oxford Street with outbound left-turns prohibited, primarily for residents.
- An outbound only driveway on 8th Street.
- 1-way inbound driveway on Western Avenue (the northern driveway)
- Full-access driveway on Western Avenue (the southern driveway)
- The loading area for the Project Site will be located on 8th Street between Western Avenue and Oxford Avenue.

A level of service analysis was conducted to evaluate the ability of the Project's access plan to accommodate the anticipated traffic levels at the driveway access points. The driveway locations below will be unsignalized and stop-controlled and were analyzed using the 2-way Stop methodology from the HCM. The HCM methodology determines the average vehicle delay for the stop-controlled approach to find the corresponding LOS based on the definitions. **Table 3.16-14** shows the results of the LOS analysis at the unsignalized driveways.

<sup>&</sup>lt;sup>189</sup> <u>Transportation Impact Analysis</u>, Fehr & Peers, April 2017. MOU Attachment A.

The Project would provide a parking and driveway plan for review and approval by LADOT as listed as **Regulatory Compliance Measure RMC-16-2**.

As shown, the driveways are projected to operate at acceptable LOS (LOS D or better) under Existing plus Project (2016) and Future plus Project (2020) conditions for all driveways except the PM peak hour of the Western Avenue southern driveway. During the PM peak hour, the driveway is expected to operate at LOS E and F with the Project scenarios. The LOS E or F for this driveway would be experienced only by vehicles turning left out of the Project Site while other movements would operate with a better LOS and experience less delay.

The City of Los Angeles has not adopted specific impact criteria for driveway operations. It is common for vehicles turning left from a driveway onto a major street to wait to enter the major street. The poor level of service is only experienced by motorists on the project site, primarily by vehicles turning left out of the site. It does not affect vehicles on the offsite roadway network, and therefore does not constitute a significant impact.

Driveway Service and impact Analysis								
Driveway	Peak	Existing + Proje	ct (2016)	Future + Project (2020)				
Location	Hour	Delay (seconds)	LA BOS	Delay (seconds)	LOS			
Oxford Street	AM	9.4	А	9.5	А			
Driveway	PM	10.3	В	10.4	В			
9th Streat Driveryou	AM	8.9	А	8.9	А			
8th Street Driveway	PM	9.1	А	9.1	А			
Western Avenue	AM	31.2	D	34.0	D			
Southern Driveway	PM	44.8	E	53.2	F			
Source: Table 11, <u>Transportation Impact Analysis</u> , Fehr & Peers, April 2017. Table by CAJA Environmental Services, April 2017.								

Table 3.16-14Driveway Service and Impact Analysis

#### **Pedestrian Safety**

Temporary impacts to pedestrian safety could occur during construction as the construction area could create hazards of incompatible/slow-moving construction and haul vehicles. In order to reduce potential conflicts between pedestrians, bicyclists and construction vehicles, the Project would comply with **Mitigation Measure MM-16-2** to ensure the safety of pedestrians, bicyclists, and drivers., With implementation of Mitigation **Measure MM-16-2**, impacts would be reduced to less than significant.

Pedestrian access to the Project would be provided at entrances along Western and 8th, as well as from the parking structures within the building. The Project's operation would not mix pedestrian and automobile traffic and, therefore, no pedestrian impacts would occur.

#### **School Safety**

There is no school immediately nearby the Site. No school would be subject to construction staging or construction truck loading. Trucks would export material and use Western Avenue, which is an Avenue 2 street and provides connections to the 101 freeway. The expected truck route could pass some schools, including Charles Kim Elementary at 225 Oxford Avenue. As such, **Mitigation Measure MM-16-3** would provide for additional coordination between the Project and school to ensure impacts are less than significant.

### **Other Hazards**

The Project does not include any sharp curves, dangerous intersections, or incompatible uses. No off-site traffic improvements are proposed or warranted in the area surrounding the Project Site.

#### **Regulatory Compliance Measure**

#### RCM-16-2 Parking Area and Driveway Plan

The Applicant shall submit a parking and driveway plan that incorporates design features that reduce accidents and provide code-required emergency access, to the Bureau of Engineering and the Department of Transportation for review and approval.

#### Mitigation Measures

#### MM-16-2 Safety Hazards

- The Applicant shall install appropriate construction related traffic signs around the Project Site to ensure pedestrian and vehicle safety.
- The Applicant shall plan construction and construction staging as to maintain pedestrian access on adjacent sidewalks throughout all construction phases. This requires the Applicant to maintain adequate and safe pedestrian protection, including physical separation (including utilization of barriers such as K-Rails or scaffolding) from work space and vehicular traffic, and overhead protection, due to sidewalk closure or blockage, at all times.
- Temporary pedestrian facilities shall be adjacent to the Project Site and provide safe, accessible routes that replicate as nearly as practical the most desirable characteristics of the existing facility.
- Covered walkways shall be provided where pedestrians are exposed to potential injury from falling objects.
- The Applicant shall keep sidewalks open during construction until only when it is absolutely required to close or block sidewalk for construction and/or construction staging. Sidewalks shall be reopened as soon as reasonably feasible taking construction and construction staging into account.

#### MM-16-3 School Safety

- The LAUSD Transportation Branch at (213) 580-2950 must be contacted regarding the potential impact upon existing school bus routes. School buses must have unrestricted access to schools. During the construction phase, truck traffic and construction vehicles may not cause traffic delays for our transported students. During and after construction changed traffic patterns, lane adjustment, traffic light patterns, and altered bus stops may not affect school buses' on-time performance and passenger safety. Because of provisions in the California Vehicle Code, other trucks and construction vehicles that encounter school buses, using red-flashing-lights must-stop-indicators will have to stop. The Project Manager or designee will have to notify the LAUSD Transportation Branch of the expected start and ending dates for various portions of the project that may affect traffic within nearby school areas.
- Contractors must maintain safe and convenient pedestrian routes to all nearby schools. The applicable Pedestrian Route to School map can be found at <a href="http://www.lausd-oehs.org/saferoutestoschools.asp">http://www.lausd-oehs.org/saferoutestoschools.asp</a>.
- Contractors must maintain ongoing communication with LAUSD school administrators, providing sufficient notice to forewarn children and parents when existing pedestrian and vehicle routes to school may be impacted.
- Installation and maintenance of appropriate traffic controls (signs and signals) to ensure pedestrian and vehicular safety.
- No staging or parking of construction-related vehicles, including worker-transport vehicles, will occur on or adjacent to a school property.

#### e) Would the project result in inadequate emergency access?

Less Than Significant Impact. A significant impact may occur if a project design would not provide emergency access meeting the requirements of the LAFD and LAPD, or in any other way threatened the ability of emergency vehicles to access and serve the Project Site. The Project would comply with LAFD and LAPD requirements and provide adequate access for emergency vehicles and service responses. The Project would ensure that adequate and safe access, including access for emergency vehicles, remains available. This would be accomplished through the Construction Traffic Management Plan (listed as **PDF-16-1**). Impacts related to emergency access would be less than significant.

f) Would the project conflict with adopted policies, plans, or programs regarding public transit, bicycles, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities?

**Less Than Significant Impact.** A significant impact may occur if a project would conflict with adopted policies or involve modification of existing alternative transportation facilities located on- or off-site.

# **Existing Public Transit Service**

The Project Site is served by a high level of public transit. Figure 3 of Appendix I-1 shows the various metro bus routes, rapid bus routes, and Metro Rail lines providing service in the study area. The Project is located two blocks (approximately 1/4 mile) south of the Metro Purple Line Wilshire/Western Station. Ten local Metro (Route 16, 18, 20, 30, 28, 66, 206, 207, 209, 210), four Metro Rapid (Route 710, 720, 728, 757), two DASH (Wilshire Center/Koreatown and Hollywood/Wilshire), one Foothill Transit (Route 481), and one Big Blue Bus (Route R7) bus routes provide service within 1/2 mile of the Project Site along Wilshire Boulevard. In addition, Wilshire Boulevard has east/west dedicated bus lanes. Western Avenue carries Metro Lines 207 and 757 and the DASH Hollywood/Wilshire.

# **Existing Bicycle And Pedestrian Facilities**

Figure 4 of Appendix I-1 shows citywide designated bicycle facilities in the Project area. Wilshire has peak hour bus lanes with bicycles permitted. Approximately 1/2 mile north of the Project Site, Oxford Avenue contains a bicycle lane. A sharrowed route (roadway where people riding bicycles and driving cars share the same space with no striped bike lane) currently exists along W 4th Street, and S New Hampshire Avenue north of W 6th Street. The Mobility Plan 2035 identifies corridors proposed to receive improved bicycle, pedestrian and vehicle infrastructure improvements. Tier 1 Protected Bicycle Lanes are bicycle facilities that are separated from vehicular traffic. Tier 2 and Tier 3 Bicycle Lanes are facilities on roadways with striped separation. Tier 2 Bicycle Lanes are those which are more likely to be built by 2035. The Neighborhood Enhanced Network is the network of locally-serving streets planned to contain traffic-calming measures that close the gaps between streets containing bicycle facilities. The Mobility Plan 2035 identifies Arlington Avenue/Wilton Place, Crenshaw Boulevard, W 8th Street and Wilshire Boulevard as part of the Tier 2 Bike Lane Network, and Pico Boulevard is identified as part of the Tier 3 Bike Lane Network. Several streets within the study area are included within the planned Neighborhood Enhanced Network, including W 9th Street/James Wood Boulevard, W 4th Street and S Harvard Boulevard. The study area generally has a mature network of pedestrian facilities including sidewalks, crosswalks and pedestrian safety features. Approximately 8- to 18-foot sidewalks are provided throughout the study area. The Project will not conflict with public transit, bicycles, or pedestrian facilities. It would enhance the bicycle and pedestrian facilities through ground level landscaping and bicycle facilities. Therefore, a less than significant impact would occur.

#### **17. TRIBAL CULTURAL RESOURCES**

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, and that is:

a) Listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code section 5020.1(k)?

Less Than Significant Impact with Mitigation Incorporated. The analysis of the potential impacts to historical resources has concluded that the IB Plaza building has the potential to result in a significant impact if not mitigated to ensure that the rehabilitation will be conducted in accordance with the Secretary of the Interior's Standards for Rehabilitation. Mitigation Measures MM-5-1 to MM-5-3 would protect historic resources from potential impacts associated with the Project. Therefore, impacts would be reduced to less than significant.

b) A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1. In applying the criteria set forth in subdivision (c) of Public Resource Code Section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe.

**Less Than Significant Impact.** Assembly Bill 52 (AB 52) establishes a formal consultation process for California Native American Tribes to identify potential significant impacts to Tribal Cultural Resources, as defined in Public Resources Code §21074, as part of CEQA. As specified in AB 52, lead agencies must provide notice to tribes that are traditionally and culturally affiliated with the geographic area of a proposed Project if the tribe has submitted a written request to be notified. The Native American Heritage Commission (NAHC) provided a list of Native American groups and individuals who might have knowledge of the religious and/or cultural significance of resources that may be in and near the Project site.

An informational letter was mailed to a total of nine (9) Native American tribes known to have resources in Los Angeles County, on May 19, 2017, describing the Project and requesting any information regarding resources that may exist on or near the Project site. On May 31, 2017, the Department of City Planning received a written response from the Gabrieleno Band of Mission Indians-Kizh Nation requesting a consultation. On June 7, 2017, via conference call with representatives from the Gabrieleno Band of Mission Indians-Kizh Nation, Planning staff discussed the merits of the project. The tribal representatives suggested there was evidence of there being cultural resources on the project site. In an email dated June, 12, 2017, Planning staff requested that the Gabrieleno Tribal representative provide substantial evidence of the cultural resources within 14-days (June 26, 2017). The request went unanswered, therefore, Planning staff formally closed the consultation period on June 27, 2017. It was determined that project impacts upon a tribal cultural resource will be less than significant.

As previously discussed under Question 5(b), the Project Site does not contain any known archaeological sites or archaeological survey areas. In addition, the Project would comply with **Regulatory Compliance Measure RCM-5-1**, which would protect any potential archaeological resources that are discovered during excavation and **Regulatory Compliance Measure RCM-5-3**, which would protect any human remains discovered.

To ensure any unforeseen and inadvertent discovery of TCR would not result in any potentially significant impact, in the event that objects or artifacts that may be TCRs are encountered during the course of any ground-disturbance activities, all such activities would temporarily cease on the Project Site until potential TCRs are properly assessed following specific protocol required by the Department of City Planning (see **Project Design Feature PDF-17-1**). Therefore, impacts would be less than significant.

#### **Project Design Feature**

#### PDF-17-1 Tribal Cultural Resources Inadvertent Discovery

In the event that objects or artifacts that may be tribal cultural resources are encountered during the course of any ground disturbance activities (excavating, digging, trenching, plowing, drilling, tunneling, quarrying, grading, leveling, removing peat, clearing, pounding posts, augering, backfilling, blasting, stripping topsoil or a similar activity), all such activities shall temporarily cease on the project site until the potential tribal cultural resources are properly assessed and addressed pursuant to the process set forth below:

- Upon a discovery of a potential tribal cultural resource, the Project Permittee (Project Applicant, or successor that receives permits to carry out the Project) shall immediately stop all ground disturbance activities and contact the following: (1) all California Native American tribes that have informed the City they are traditionally and culturally affiliated with the geographic area of the proposed project; (2) and the Department of City Planning at (213) 978-1454.
- If the City determines, pursuant to Public Resources Code Section 21074 (a)(2), that the object or artifact appears to be tribal cultural resource, the City shall provide any

effected tribe a reasonable period of time, not less than 14 days, to conduct a site visit and make recommendations to the Project Permittee and the City regarding the monitoring of future ground disturbance activities, as well as the treatment and disposition of any discovered tribal cultural resources.

- The Project Permittee shall implement the tribe's recommendations if a qualified archaeologist, retained by the City and paid for by the project Permittee, reasonably concludes that the tribe's recommendations are reasonable and feasible.
- The Project Permittee shall submit a tribal cultural resource monitoring plan to the City that includes all recommendations from the City and any effected tribes that have been reviewed and determined by the qualified archaeologist to be reasonable and feasible. The Project Permittee shall not be allowed to recommence ground disturbance activities until this plan is approved by the City.
- If the Project Permittee does not accept a particular recommendation determined to be reasonable and feasible by the qualified archaeologist, the Project Permittee may request mediation by a mediator agreed to by the Permittee and the City who has the requisite professional qualifications and experience to mediate such a dispute. The project Permittee shall pay any costs associated with the mediation.
- The Project Permittee may recommence ground disturbance activities outside of a specified radius of the discovery site, so long as this radius has been reviewed by the qualified archaeologist and determined to be reasonable and appropriate.
- Copies of any subsequent prehistoric archaeological study, tribal cultural resources study or report, detailing the nature of any significant tribal cultural resources, remedial actions taken, and disposition of any significant tribal cultural resources shall be submitted to the South Central Coastal Information Center (SCCIC) at California State University, Fullerton.

Notwithstanding the above, any information determined to be confidential in nature, by the City Attorney's office, shall be excluded from submission to the SCCIC or the general public under the applicable provisions of the California Public Records Act, California Public Resources Code, and shall comply with the City's AB 52 Confidentiality Protocols.

## **18. UTILITIES AND SERVICE SYSTEMS**

The section is based, in part, on the following items, included as Appendix J of this IS/MND:

Water and Power response, Los Angeles Department of Water and Power, March 27, 2017.

Energy Calculations, April 2017.

#### Add Area Discussion

The proposed General Plan Amendment to the Wilshire Community Plan Land Use Map that would amend Footnote 5 to allow Height District 2, if enacted, would allow for additional FAR, which would allow more density, and could increase the development potential of the parcels immediately around the Project Site, on either side of Western Avenue (Add Area). However, the City is not aware of any project currently proposed or contemplated for those parcels. The GPA would not change the uses permitted. Any future development projects that could be enabled by the proposed amendment cannot be determined at this time; moreover, such projects would be defined and subject to environmental review and approval by the City when, and if, such individual projects are proposed. The proposed amendment to the Add Area would not result in significant impacts.

# a) Would the project exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?

Less Than Significant Impact. A significant impact may occur if a project would discharge wastewater whose content exceeds the regulatory limits established by the governing agency. The Los Angeles Water Quality Control Board (LAWQCB) implements programs to protect all waters in the coastal watersheds for Los Angeles and Ventura counties. LAWQCB's Water Quality Control Plan for the Los Angeles Region (the Basin Plan) establishes guidelines for all municipalities and other entities that use water and/or discharge into the Santa Monica Bay.<sup>190</sup> Wastewater reclamation and treatment in the City is provided by the City of Los Angeles Department of Public Works' Bureau of Sanitation (LABS), which operates two treatment plants (Hyperion and Terminal Island) and two water reclamation plants in accordance with the treatment requirements of the LAWQCB and/or water reclamation requirements of the Basin Plan.

The Project Site is located within the service area of the Hyperion Treatment Plant (HTP)<sup>191</sup>, which has been designed to treat 450 million gallons per day (mgd) to full secondary treatment,<sup>192</sup> and currently

<sup>&</sup>lt;sup>190</sup> Water Quality Control Plan, Los Angeles Region, Basin Plan for the Coastal Watersheds of Los Angeles and Ventura Counties, California Regional Water Quality Control Board Los Angeles Region (4)(adopted June, 1994, updated July 2006).

<sup>&</sup>lt;sup>191</sup> LA Sewers: <u>http://www.lasewers.org/treatment\_plants/about/index.htm</u>.

<sup>&</sup>lt;sup>192</sup> Los Angeles Sanitation: <u>http://www.lacitysan.org/irp/Wastewater.htm</u>.

treats an average daily flow of approximately 362 mgd.<sup>193</sup> Thus, there is a remaining capacity of approximately 88 mgd. Full secondary treatment prevents virtually all particles suspended in effluent from being discharged into the Pacific Ocean and is consistent with the LAWQCB's discharge policies for Santa Monica Bay. Additionally, the City's Sewer Allocation Ordinance (Ordinance No. 166,060) limits the annual increase in wastewater flow to HTP to five mgd.<sup>194</sup> This allocation allowance is monitored by the HTP and the Project's contribution would not affect the amount. Further, the HTP is a public facility and is, therefore, subject to the state's wastewater treatment requirements. The Project's wastewater discharge would be typical for a mixed-use residential and commercial building and would not require any on-site treatment before flowing to the sewer. Therefore, the Project would have a less than significant impact with regard to wastewater treatment.

# b) Would the project require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?

**Less Than Significant Impact.** A significant impact may occur if a project would increase water consumption or wastewater generation to such a degree that the capacity of facilities currently serving the Project Site would be exceeded.

# Wastewater Generation, Treatment Facilities, and Existing Infrastructure

As shown on **Table 3.18-1, Project Estimated Wastewater Generation**, it is estimated the Project will generate a total of approximately 70,173 gallons per day (gpd) (or 0.07 mgd) of wastewater. This total does not take any credit for the proposed sustainable and water conservation features of the Project nor does it reflect the net increase since no credit is taken for existing uses. This is a worse-case, conservative approach.

Land Use	Size	Wastewater Generation Rates	Total (gpd)	
Proposed New Uses				
Residential	96 units	150 gallons / unit	14,400	
Retail	29,730 sf	25 gallons / 1,000 sf	743	
Restaurant	1,193 seats	30 gallons / seat	35,790	
Hotel	148 rooms	130 gallons / seat	19,240	

<b>Table 3.18-1</b>
<b>Project Estimated Wastewater Generation</b>

<sup>193</sup> LABS, Wastewater, About Wastewater, Facts and Figures, Treatment Plants, Hyperion Treatment Plant, website: http://www.lacitysan.org/wastewater/factsfigures.htm.

<sup>194</sup> Los Angeles City Clerk, Ordinance 166,060: http://cityclerk.lacity.org/lacityclerkconnect/index.cfm?fa=ccfi.viewrecord&cfnumber=87-2121.

Troject Istimuted (Fusier autor						
Land Use	Size	Wastewater Generation Rates	Total (gpd)			
		<b>Total Project Usage</b>	70,173			
Note: sf = square feet; cf = cubic feet; gpd = gallons per day Rates: Sewage Generation Factor, effective date April 6, 2012: <u>http://lacitysan.org/fmd/pdf/sfcfeerates.pdf</u>						
Table: CAJA Environmental Servi	ces, March 2017	7.				

Table 3.18-1Project Estimated Wastewater Generation

The wastewater generated by the Project will be similar to other uses in the area. No industrial discharge into the wastewater or drainage system would occur. Additionally, there is adequate treatment capacity within the HTP system which currently treats an average daily flow of approximately 362 mgd.<sup>195</sup> Thus, there is a remaining capacity of approximately 88 mgd. The increase in wastewater generation by the Project represents approximately 0.1% of the remaining capacity<sup>196</sup>, and would not have a significant impact on treatment plant capacity.

As HTP complies with the state's wastewater treatment requirements and the Project's wastewater generation is well within the existing capacity, the Project will not exceed the wastewater treatment requirements of LAWQCB. Therefore, impacts with regard to wastewater treatment requirements will be less than significant.

The Project Site will be served by the LABS, which provides municipal wastewater services to the City. The Project Site is currently developed and adequately served by the existing wastewater conveyance system. As part of the building permit process the lead agency would confirm and ensure that there is sufficient capacity in the local and trunk lines to accommodate the Project's wastewater flows. The standard procedure is that further detailed gauging and evaluation will be needed as part of the permit process to identify a specific sewer connection point. If the public sewer has insufficient capacity, then the Applicant shall be required to build sewer lines to a point in the sewer system with sufficient capacity (see **Project Design Feature PDF-18-1**). A final approval for sewer capacity and connection permit will be made at that time. Implementation of **PDF-18-1** will ensure that the Project's impacts to the wastewater conveyance system will be less than significant.

Additionally, water conservation measures required by City ordinance (e.g., installation of low flow toilets and plumbing fixtures, limitations on hose washing of driveways and parking areas, etc.) will be implemented as part of the Project and will help reduce the amount of project-generated wastewater. See **RCM-18-2**, **RCM-18-3**, and **RCM-18-4**.

<sup>&</sup>lt;sup>195</sup> LABS, Wastewater, About Wastewater, Facts and Figures, Treatment Plants, Hyperion Treatment Plant, website: http://www.lacitysan.org/wastewater/factsfigures.htm.

<sup>&</sup>lt;sup>196</sup> 0.085 mgd / 88 mgd x 100% = 0.1%.

# Water Consumption and Treatment Facilities

The City of Los Angeles Department of Water and Power (LADWP), which provides municipal water services to the City, is responsible for providing water to the Project Site. Using the water demand rates and methodology described in the City of Los Angeles, Department of Public Works, Bureau of Sanitation Sewer Generation Rates (2012), the proposed water demand estimate is shown in Table 3.18-2, Estimated Future Water Demand.

The proposed development land uses will conform to Water-Efficiency Requirements Ordinance No. 180822, 2013 California Plumbing Code, 2016 California Green Building Code (CALGreen), 2017 Los Angeles Plumbing Code, and 2017 Los Angeles Green Building Code.

As shown on **Table 3.18-2**, **Project Estimated Water Consumption**, it is estimated the Project will consume a total of approximately 70,130 gallons per day (gpd) (or 0.07 mgd or 79 acre-feet per year<sup>197</sup>) of water. This total does not take any credit for the proposed sustainable and water conservation features of the Project nor does it reflect the net increase since no credit is taken for existing uses. This is a worse-case, conservative approach.

Land Use	Size	Water Demand Rates	Total (gpd)				
Proposed New Uses							
Residential	96 units	150 gallons / unit	14,400				
Retail	29,730 sf	25 gallons / 1,000 sf	743				
Restaurant	1,193 seats	30 gallons / seat	35,790				
Hotel	148 rooms	130 gallons / seat 19,240					
		Total Project Usage	70,173				
Note: sf = square feet; cf = cubic Rates: Sewage Generation Factor Table: CAJA Environmental Serv	; effective date A	pril 6, 2012: <u>http://lacitysan.org/fmd</u>	/pdf/sfcfeerates.pdf				

Table 3.18-2Project Estimated Water Demand

The LADWP's Water Service Organization (WSO) would be able to provide the domestic needs of the Project from the existing water system. Pursuant to **Regulatory Compliance Measure RCM-18-1**, a determination will be made of the sufficiency of available hydrant flow and sewer connections. Once a determination of the fire demands has been made, LADWP will assess the need for additional facilities, if any.

<sup>&</sup>lt;sup>197</sup> 1 acre foot = 325,851.429 US gallons.

LADWP owns and operates the Los Angeles Aqueduct Filtration Plant (LAAFP) located in the Sylmar community of the City. The LAAFP treats City water prior to distribution throughout LADWP's Central Water Service Area. The designated treatment capacity of LAAFP is 600 mgd with an average plant flow of 550 mgd during the summer months and 450 mgd in the non-summer months. Thus, the facility has between approximately 50 to 150 mgd of remaining capacity depending on the season. The Project's water consumption increase represents approximately 0.05 percent and 0.02 percent of the remaining capacity currently available at LAAFP during the summer and non-summer months, respectively. Therefore, impacts to water treatment facilities and existing infrastructure would be less than significant. If a deficiency or service problem is discovered during the permitting process that prevents the Project from an adequate level of service, the Project Applicant would be required to fund the required upgrades to adequately serve the Project as required by **Project Design Feature PDF-18-2**. **Project Design Feature PDF-18-2** will ensure that the Project's impacts to the water conveyance system would be less than significant.

#### **Regulatory Compliance Measure**

# **RCM-18-1** Fire Water Flow

The Project Applicant shall consult with the LADBS and LAFD to determine fire flow requirements for the Project, and will contact a Water Service Representative at the LADWP to order a Sewer Availability Request (SAR). This system hydraulic analysis will determine if existing LADWP water supply facilities can provide the proposed fire flow requirements of the Project. If water main or infrastructure upgrades are required, the Applicant would pay for such upgrades, which would be constructed by either the Applicant or LADWP.

#### **Project Design Features**

#### PDF-18-1 Wastewater Service

Prior to the development of a new building, the capacity of the on-site sanitary sewers that would serve the building shall be evaluated based on applicable Bureau of Sanitation and California Plumbing Code standards and replacement or new sanitary sewers shall be installed on-site as necessary to accommodate proposed flows.

As part of the normal construction/building permit process, the Project Applicant shall confirm with the City that the capacity of the local and trunk lines are sufficient to accommodate the Project's wastewater flows during the construction and operation phases. If the public sewer has insufficient capacity, then the Project Applicant shall be required to build sewer lines to a point in the sewer system with sufficient capacity. If street closures for construction are required, the Project applicant shall coordinate with LADOT on a traffic control plan and have flagmen to facilitate traffic flow and safety.

#### PDF-18-2 Water Service

New on-site water mains and laterals would be installed in accordance with City Plumbing Code requirements, where necessary, to distribute water within the Project Site.

As part of the building permit process, the Project Applicant shall confirm with the LADWP Water Service Organization (WSO) that the capacity of the existing water infrastructure can supply the domestic needs of the Project during the construction and operation phases. If the water infrastructure has insufficient capacity, then the Project Applicant shall be required to build water lines to a point in the system with sufficient capacity. If street closures for construction are required, the Project applicant shall coordinate with LADOT on a traffic control plan.

# c) Would the project require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?

Less Than Significant Impact. A significant impact may occur if the volume of storm water runoff increases to a level exceeding the capacity of the storm drain system serving the project or if a project would substantially increase the probability that polluted runoff would reach the storm drain system. The Project Site is located in an urbanized area of the City. The Project Site is currently primarily covered with a parking structure (hardscape). The Project will similarly occupy the entire Project Site with two new buildings and a redeveloped building, as well as paving and landscaping. The Project would not be altering the amount of impervious surface that affects runoff.

Runoff currently flows toward the existing storm drain system. Impacts to water quality would be reduced from current conditions since the Project would be required to comply with water quality standards and wastewater discharge BMPs set forth by the County of Los Angeles, SWRC, and Low Impact Development requirements. The Project would be required to implement stormwater control measures during its construction phase. Any construction during the rainy season (between October 1 and April 15) would implement a Wet Weather Erosion Control Plan. Furthermore, required design criteria, as established in the SUSMP for Los Angeles County and Cities in Los Angeles County, would be incorporated into the Project to minimize the off-site conveyance of pollutants. Regulatory compliance measures **RCM-9-1 to RCM-9-4** would reduce the potential for polluted runoff to a less than significant level.

# d) Would the project have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?

Less Than Significant Impact. A significant impact may occur if a project were to increase water consumption to such a degree that new water sources would need to be identified, or that existing resources would be consumed at a pace greater than planned for by purveyors, distributors, and service providers. The City's water supply comes from local groundwater sources, the Los Angeles-Owens River Aqueduct, State Water Project, and from the Metropolitan Water District of Southern California, which is obtained from the Colorado River Aqueduct. These sources, along with recycled water, are expected to supply the City's water needs through the year 2040 (per 2015 UWMP).

# Water Supply Assessment (WSA)

State CEQA Guidelines Section 15083.5 requires a lead agency to identify water systems to provide water supply assessments for projects over specified thresholds. For any residential subdivision project Senate Bill (SB) 221 requires that the lead agency include a requirement that a sufficient water supply shall be available to serve the residential development. A residential subdivision is a proposed residential development of more than 500 dwelling units. SB 610 requires a water supply assessment to evaluate whether total projected water supplies will meet the projected water demand for certain development projects that are otherwise subject to CEQA review. Existing law identified those certain projects as follows:

- (a) Residential developments of more than 500 dwelling units;
- (b) Shopping centers or businesses employing more than 1,000 persons or having more than 500,000 square feet of floor space;
- (c) Commercial office buildings employing more than 1,000 persons or having more than 250,000 square feet;
- (d) Hotels or motels with more than 500 rooms;
- (e) Industrial or manufacturing establishments housing more than 1,000 persons or having more than 650,000 square feet of 40 acres;
- (f) Mixed use projects containing any of the foregoing; or
- (g) Any other project that would have a water demand at least equal to a 500-dwelling unit project.

Since the Project does not meet any of the criteria, a WSA is not required.

# Drought Conditions

On January 17, 2014, Governor Jerry Brown officially declared California in a drought emergency. LADWP has activated the Water Conservation Response Unit in order to implement the mandatory Emergency Water Conservation Plan Ordinance - Phase 2. This includes an odd/even numbered address watering calendar. In addition, customers cannot: 1) Use water on hard surfaces such as sidewalks, walkways, driveways, or parking areas (with exception of water brooms); 2) Irrigate landscaping between the hours of 9 a.m. and 4 p.m.; 3) Allow excess water from sprinklers to flood gutters; 4) Use water to clean, fill, or maintain decorative fountains unless the water is part of a recirculation system; 5) Serve water to customers in eating establishments, unless requested; and 6) Allow irrigation leaks to go unattended.<sup>198</sup> The 2015 Urban Water Management Plan (UWMP) takes into account drought conditions.

<sup>&</sup>lt;sup>198</sup> LADWP, Drought Information: https://www.ladwp.com/ladwp/faces/ladwp/aboutus/a-water/a-wconservation/a-w-c-droughtbusters?\_adf.ctrl-state=nviecbhak\_4&\_afrLoop=932704326968157.

After adjusting for economy and drought conditions, projected water demands can vary by approximately  $\pm 5$  percent in any given year due to average historical weather variability. This means that water demands under cool/wet weather conditions could be as much as 5 percent lower than normal demands on average; while water demands under hot/dry weather conditions could be as much as 5 percent higher than normal demands on average.<sup>199</sup>

On April 1, 2015, Governor Brown signed Executive Order B-29-15, which provides actions that will save water, increase enforcement to prevent wasteful water use, streamline the state's drought response, and invest in new technologies to make California more drought resilient. The Executive Order provides water savings by directing the State Water Resources Control Board to implement mandatory water reductions in cities and towns to reduce water usage by 25% or approximately 1.5 million acre-feet. The Executive Order calls for local water agencies to implement conservation pricing to discourage water waste.<sup>200</sup> State mandated conservation and reductions are implemented by LADWP.

On April 7, 2017, Governor Brown signed Executive Order B-40-17, which ended the drought state of emergency in all California counties except Fresno, Kings, Tulare, and Tuolumne, where emergency drinking water projects will continue to help address diminished groundwater supplies. It maintains water reporting requirements and prohibitions on wasteful practices.<sup>201</sup>

The 2015 UWMP was adopted in June 2016 and projects a demand of 611,800 AFY in 2020 and 644,700,000 AFY in 2025.<sup>202</sup> The UWMP forecasts water demand by estimating baseline water consumption by use (single family, multifamily, commercial/government, industrial), then adjusting for projected changes in socioeconomic variables (including personal income, family size, conservation effects) and projected growth of different uses based on SCAG 2012 RTP.<sup>203</sup> The 2012 RTP models local and regional population, housing supply and jobs using a model accounting for job availability by wage and sector and demographic trends (including household size, birth and death rates, migration patterns and life expectancy).<sup>204</sup> Neither the UWMP forecasts, nor the 2012 RTP include parcel-level zoning and land use designation as an input. The Project does not materially alter socioeconomic variables or projected growth by use Any shortfall in LADWP controlled supplies (groundwater, recycled, conservation, LA aqueduct) is offset with MWD purchases to rise to the level of demand.

<sup>204</sup> SCAG, 2008 Regional Transportation Plan Growth Forecast Report, pgs 2-10.

<sup>&</sup>lt;sup>199</sup> 2015 Urban Water Management Plan, Los Angeles, pg. ES-12, June 28, 2016.

<sup>&</sup>lt;sup>200</sup> California Governor: <u>http://gov.ca.gov/news.php?id=18910</u>, accessed November 19, 2016.

<sup>&</sup>lt;sup>201</sup> http://www.water.ca.gov/waterconditions/declaration.cfm

<sup>&</sup>lt;sup>202</sup> 2015 Urban Water Management Plan, Los Angeles, pg. ES-23.

<sup>&</sup>lt;sup>203</sup> 2015 Urban Water Management Plan, Los Angeles, pgs. 1-12.

The following regulatory compliance measures **RCM-18-2** through **RCM-18-4** would ensure that impacts related to the project's water demand remain less than significant:

#### **Regulatory Compliance Measures**

#### **RCM-18-2** Water Efficiency Requirements

The Project shall implement all applicable mandatory measures of Ordinance No. 180,822 (Water Efficiency Requirements for New Development), the 2014 LA Plumbing Code, 2013 Cal Green Building Code, and 2014 LA Green Building Code the LA Green Building Code that would have the effect of reducing the Project's water use.

#### RCM-18-3 Landscape

The Project shall comply with Ordinance No. 170,978 (Water Management Ordinance), which imposes numerous water conservation measures in landscape, installation, and maintenance (e.g., use drip irrigation and soak hoses in lieu of sprinklers to lower the amount of water lost to evaporation and overspray, set automatic sprinkler systems to irrigate during the early morning or evening hours to minimize water loss due to evaporation, and water less in the cooler months and during the rainy season).

#### **RCM-18-4** LID Ordinance and Stormwater BMPs

The Project shall comply with the City of Los Angeles Low Impact Development Ordinance (City Ordinance No. 181,899) and implement Best Management Practices that have stormwater recharge or reuse benefits for the Project (as applicable and feasible).

# e) Would the project result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?

**Less Than Significant Impact.** A significant impact may occur if a project would increase wastewater generation to such a degree that the capacity of facilities currently serving the project site would be exceeded. As previously discussed, the Project's generation of 0.085 mgd of wastewater would be sufficiently accommodated as part of the remaining 88 mgd of treatment capacity currently available at HTP. Therefore, impacts to wastewater treatment would be less than significant.

# f) Would the project be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?

**Less Than Significant Impact.** A significant impact may occur if a project were to increase solid waste generation to a degree that existing and projected landfill capacity would be insufficient to accommodate the additional solid waste. 43 percent of the waste generated in the City is disposed of at the Sunshine

Canyon City/County Landfill, 20 percent at the Chiquita Canyon Landfill, and the remaining amounts sent to over a dozen other landfills, recycling, refuse-to-energy, or resource recovery facilities.<sup>205</sup>

# Facilities

The Sunshine Canyon Landfill has a permitted intake of 12,100 tons per day (tpd) and accepted an average of 7,582 tpd (2014 daily average).<sup>206</sup> It is expected to close in 2037.<sup>207</sup> It has a remaining daily intake availability of 4,993 tpd, and has approximately 96.8 million cubic yards (cy) of remaining capacity out of a total capacity of 140.9 million cy.<sup>208</sup> As of September 30, 2013, Sunshine Canyon Landfill accepted approximately 7,800 tpd during the week and 3,000 tpd on Saturday (due to reduced hours of operation).<sup>209</sup> Space is calculated by volume, with 1.7 cubic yards equaling one ton of trash. Projections of capacity are tied to how tightly the trash is compacted.<sup>210</sup> Therefore, the Sunshine Canyon Landfill has a remaining daily capacity intake of approximately 4,300 tpd during each weekday and 9,100 tpd on Saturday.

There are two solid waste transformation facilities within Los Angeles County. The Commerce Refuse-to-Energy Facility has a permitted intake 1,000 tpd and accepted an average of 337 tpd (2013 daily average). It has a remaining daily intake availability of 663 tpd.<sup>211</sup> The Southeast Resource Recovery Facility, located in the City of Long Beach, has a permitted intake 2,240 tpd and accepted an average of 1,504 tpd (2013 daily average). It has a remaining daily intake availability of 736 tpd.<sup>212</sup> It is expected that these two facilities will continue to operate at their current permitted capacities through the planning period of

- <sup>211</sup> County of Los Angeles Department of Public Works, 2014 Annual Report, December 2015, website: http://dpw.lacounty.gov/epd/swims/, Appendix E-2, Table 1, April 11, 2016.
- <sup>212</sup> County of Los Angeles Department of Public Works, 2014 Annual Report, December 2015, website: http://dpw.lacounty.gov/epd/swims/, Appendix E-2, Table 1, April 11, 2016.

<sup>&</sup>lt;sup>205</sup> City of Los Angeles, Fact Sheet: Solid Waste Facilities: <u>http://www.zerowaste.lacity.org/files/info/fact\_sheet/SWIRPfacilitySystemInfrastructureFactSheet\_032009.pdf.</u>

<sup>&</sup>lt;sup>206</sup> County of Los Angeles Department of Public Works, 2014 Annual Report, December 2015, website: http://dpw.lacounty.gov/epd/swims/, Appendix E-2, Table 1, April 11, 2016.

<sup>&</sup>lt;sup>207</sup> 23 years remaining life as of 2014 Annual Report, prepared in December 2015.

<sup>&</sup>lt;sup>208</sup> State of California Department of Resources Recycling and Recovery, Solid Waste Facility Listing/Details Page, Facility/Site Summary Details: Sunshine Canyon City/County Landfill (19-AA-2000), website: <u>http://www.calrecycle.ca.gov/SWFacilities/Directory/19-AA-2000/Detail</u>, accessed November 19, 2016.

<sup>&</sup>lt;sup>209</sup> Sunshine Canyon Landfill Newsletter, Fall 2013 (latest newsletter), website: <u>http://www.sunshinecanyonlandfill.com/home/newsletter/fall\_2013\_newsletter.pdf</u>, accessed November 19, 2016.

<sup>&</sup>lt;sup>210</sup> Sunshine Canyon: <u>http://www.sunshinecanyonlandfill.com/home/Future.html</u>, November 19, 2016.

2022. The owners and operators of these facilities have indicated that there are no plans to increase the daily capacity. The County is exploring the use of conversion technologies to reduce future disposal needs as well as address global climate change. These technologies encompass a variety of processes that convert normal household trash into renewable energy, biofuels, and other useful products. The County has launched the Southern California Conversion Technology Demonstration Project, which seeks to promote, evaluate, and establish a demonstration facility for the conversion of solid waste into clean energy.<sup>213</sup> Additionally, the County recently completed its final Phase II Conversion Technology Evaluation Report, which provides a comprehensive study of existing technology suppliers and materials recovery facilities throughout southern California.

The Puente Hills Materials Recover Facility (MRF) accepts all kinds of waste for recycling and disposal, including commercial, construction/demolition, and residential wastes.<sup>214</sup> The Puente Hills MRF is permitted to accept 4,400 tons per day and 24,000 tons per week of municipal solid waste.<sup>215</sup> In 2016, the Puente Hills Intermodal Facility provides a Materials Recovery Facility/Transfer Station for the Waste to Rails system to the Mesquite Regional Landfill in Imperial County.<sup>216</sup> The Mesquite Landfill can accept 20,000 tons per day, with an overall capacity of 600 million tons and a lifespan of 100 years.<sup>217</sup>

# Construction

Construction of the Project will generate construction and demolition debris that would need to be disposed of at area landfills. Construction and demolition debris includes concrete, asphalt, wood, drywall, metals, and other miscellaneous and composite materials. California Assembly Bill (AB) 939, also known as the Integrated Waste Management Act, requires each city and county in the state to divert 50 percent of its solid waste from landfill disposal through source reduction, recycling, and composting. As such, much of this material would be recycled and salvaged. Materials not recycled would be disposed of at local landfills.

Demolition will remove approximately 11,450 square feet of existing building, or 990 tons. Demolition would last 45 days, with an average of 2.2 tons per day of demolition waste.<sup>218</sup> Construction of the approximately 229,138 square feet of new floor area would generate approximately 502 tons of

<sup>&</sup>lt;sup>213</sup> Los Angeles County Phase II Conversion Technology Evaluation Report - October 2007, <u>http://www.socalconversion.org/pdfs/LACo\_Conversion\_PII\_Report.pdf</u>, October 8, 2014.

<sup>&</sup>lt;sup>218</sup> Based on 173 pounds per square foot. (Source: U.S. Environmental Protection Agency Report No. EPA530-98-010. Characterization of Building Related Construction and Demolition Debris in the United States, June 1998, Table A-4, page A-3).

construction waste.<sup>219</sup> Construction would take approximately 20 months. Therefore, Project construction would generate approximately 1.05 tons per day of construction waste on average throughout the various construction phase.<sup>220</sup>

The Sunshine Canyon Landfill would have adequate capacity to accept the Project's demolition and construction waste. Compliance with AB 939 would require a minimum of 50 percent of demolition and construction debris to be recycled. Therefore, construction impacts to landfills and solid waste services will be less than significant.

# **O**peration

As shown on **Table 3.18-3**, **Project Estimated Solid Waste Generation**, it is estimated the Project will generate a total of approximately 1,045 pound per day (or 0.52 tons per day) of solid waste (if the full-service hotel). However, the Project's limited service hotel would have fewer employees and generate approximately 672 pounds (0.34 tons). This total takes into account the diversion rate. It does not reflect the net increase since no credit is taken for existing uses. This is a worse-case, conservative approach.

Land Use	Size	Solid Waste Generation Rates	<b>Diversion Rate</b>	Total (pounds)			
Residential	212 residents	4.7 pounds /resident	4.7 pounds /resident 63%				
Commercial (under Full Service Hotel)	174 employees	11.1 pounds / employee	65%	676			
Commercial (under Limited Service Hotel)	78 employees	11.1 pounds / employee	65%	303			
	1,045						
	Total Project Usage (Limited Service Hotel)672						
<i>Note: sf</i> = <i>square feet</i>							
http://www.calrecycle.ca.gov/LGcentral/GoalMeasure/DisposalRate/MostRecent/default.htm							
Table: CAJA Environmental Services, April 2017.							

Table 3.18-3Project Estimated Solid Waste Generation

The Sunshine Canyon Landfill can accept 12,100 tpd (and currently accepts 7,800 tpd on weekdays and 3,000 tpd on Saturday), and could therefore accommodate the additional approximately 0.52 tons per day increase in solid waste resulting from the Project. Further, pursuant to AB 939, each city and county in the state must divert 50 percent of its solid waste from landfill disposal through source reduction, recycling, and composting. The City had an accelerated goal of 75 percent by 2013. During fiscal 2013-

<sup>&</sup>lt;sup>219</sup> Based on 4.02 pounds of nonresidential construction and 4.38 lbs for residential construction per square foot. (Source: U.S. Environmental Protection Agency Report No. EPA530-98-010. Characterization of Building Related Construction and Demolition Debris in the United States, June 1998, Table A-2, page A-1).

<sup>&</sup>lt;sup>220</sup> 20 months x 24 working days per month = 480 working days. 502 / 480 days = 1.05 tons per day.

14, the City exceeded the mandated 75 percent diversion rate goal, achieving 76.4 percent,<sup>221</sup> with the goal to achieve a 90 percent diversion by 2025.<sup>222</sup> The regulatory compliance measures **RCM-18-5** through **RCM-18-7** listed below would ensure that solid waste is separated and disposed/recycled properly during operation further mitigating any potential solid waste impact from Project operations. Therefore, the impact associated with solid waste during operation of the Project would be less than significant.

### **Regulatory Compliance Measures**

# RCM-18-5 Designated Recycling Area

In compliance with Los Angeles Municipal Code, the Project shall provide readily accessible areas that serve the entire building and are identified for the depositing, storage, and collection of nonhazardous materials for recycling, including (at a minimum) paper, corrugated cardboard, glass, plastics, and metals.

# **RCM-18-6** Construction Waste Recycling

In order to meet the diversion goals of the California Integrated Waste Management Act and the City of Los Angeles, which was 76 percent in 2013, the Applicant shall salvage and recycle construction and demolition materials to ensure that a minimum of 70 percent of construction-related solid waste that can be recycled is diverted from the waste stream to be landfilled. Solid waste diversion would be accomplished though the on-site separation of materials and/or by contracting with a solid waste disposal facility that can guarantee a minimum diversion rate of 70 percent. In compliance with the Los Angeles Municipal Code, the General Contractor shall utilize solid waste haulers, contractors, and recyclers who have obtained an Assembly Bill (AB) 939 Compliance Permit from the City of Los Angeles Bureau of Sanitation.

#### **RCM-18-7** Commercial/Multifamily Mandatory Recycling

In compliance with AB341, recycling bins shall be provided at appropriate locations to promote recycling of paper, metal, glass and other recyclable material. These bins shall be emptied and recycled accordingly as a part of the Proposed Project's regular solid waste disposal program. The Project Applicant shall only contract for waste disposal services with a company that recycles solid waste in compliance with AB3 41.

<sup>&</sup>lt;sup>221</sup> City of Los Angeles, Department of Public Works, Annual Report, 2013-14: http://bpw.lacity.org/DPW-2013-14-ANNUAL-REPORT.pdf, November 19, 2016.

<sup>&</sup>lt;sup>222</sup> City of Los Angeles, Department of Public Works, A Five-Year Strategic Plan, Fiscal Years 2013/14-2017/18: http://www.lacitysan.org/general\_info/pdfs/Strategic\_Plan2013-14.pdf, accessed August 11, 2016.

# g) Would the project comply with federal, state, and local statutes and regulations related to solid waste?

Less Than Significant Impact. A significant impact may occur if a project would generate solid waste that was not disposed of in accordance with applicable regulations. Solid waste generated on-site by the Project will be disposed of in compliance with all applicable federal, state, and local regulations, related to solid waste, such as AB 939. The amount of Project-related waste disposed of at area landfills would be reduced through recycling and waste diversion programs implemented by the City, in compliance with the City's Solid Waste Integrated Resources Plan, which is the long-range solid waste management policy plan for the City through 2025, and the Source Reduction and Recycling Element, which is the strategic action policy plan for diverting solid waste from landfills. The Project would also comply with applicable regulatory measures, including the provisions of City Ordinance No. 171,687 regarding recycling for all new construction and other recycling measures; implementation of a demolition and construction debris recycling plan, with the explicit intent of requiring recycling during all phases of site preparation and building construction, and the provision of permanent, clearly marked, durable, source-sorted bins to facilitate the separation and deposit of recyclable materials. Waste generated by the Project would not alter the projected timeline for landfills within the region to reach capacity. The Sunshine Canyon Landfill has adequate capacity to accept the Project's waste through its slated to closure date of 2037. The Waste-By-Rails program to the Mesquite Landfill would have adequate capacity and is slated to operate for 100 years. The Project would comply with federal, state, and local regulations, and as such, impacts would be less than significant.

# **ENERGY ANALYSIS**

#### **Regulatory Framework**

#### State Building Energy Efficiency Standards

New buildings in California are required to conform to energy conservation standards specified in Title 24 of the California Code of Regulations (CCR). The rehabilitated historic building will be brought up to the applicable standards for its building type and status. The California Green Building Standards Code (CalGreen) establishes "energy budgets" for different types of residential and nonresidential buildings, with which all new buildings must comply. The energy budget has a space conditioning component and a water-heating component, both expressed in terms of energy (British thermal units, or BTU) consumed per year. The regulations allow for trade-offs within and between the components to meet the overall budget. The building efficiency standards are enforced through the local building or individual agency permit and approval processes.<sup>223</sup>

#### California Green Building Code

Part 11 of the Title 24 California Building Standards Code is referred to as the California Green Building Standards Code, or CalGreen. The purpose of the California Green Building Standards Code is to "improve public health, safety and general welfare by enhancing the design and construction of buildings through the use of building concepts having a positive environmental impact and encouraging sustainable construction practices in the following categories: (1) Planning and design; (2) Energy efficiency; (3) Water efficiency and conservation; (4) Material conservation and resource efficiency; and (5) Environmental air quality." As of January 1, 2011, the California Green Building Standards Code is mandatory for all new buildings constructed in the state. The California Green Building Standards Code establishes mandatory measures for new residential and non-residential buildings. Such mandatory measures include energy efficiency, water conservation, material conservation, planning and design and overall environmental quality. The California Green Building Standards Code was most recently updated in 2016 to include new mandatory measures for residential as well as nonresidential uses; the new measures took effect on January 1, 2017.

#### 2015 Final Power Integrated Resource Plan<sup>224</sup>

The LADWP released the 2015 Final Power Integrated Resource Plan (IRP) in December 2015, which provides a 20-year framework to ensure LADWP will meet the future energy needs of its ratepayers by forecasting demand for energy and determining how that demand will be met. The IRP is an update of the 2014 IRP, and reflects evolving environmental, regulatory, and economic developments. Major changes from the 2014 IRP include a newly created and redesigned energy efficiency (EE) program to achieve at

<sup>&</sup>lt;sup>223</sup> CalGreen: <u>http://www.documents.dgs.ca.gov/bsc/CALGreen/2010\_CA\_Green\_Bldg.pdf</u>, November 19, 2016.

<sup>&</sup>lt;sup>224</sup> 2015 Final Power IRP: https://www.ladwp.com/ladwp/faces/wcnav\_externalId/a-p-doc?\_adf.ctrlstate=11j0xz3uxz\_4&\_afrLoop=399494189004579.

least 10 percent less customer usage of electricity by 2020; efforts underway to expand upon the existing Power Reliability Program (PRP) by developing a new Power System Reliability Program (PSRP) to incorporate not only distribution, but also generation, transmission, and substations with a new prioritization model to improve system reliability; and plans for an agreement between Intermountain Power Agency and the Intermountain Power Project (IPP) participants to replace IPP coal-fired generation with new highly efficient gas-fired generators by no later than July 1, 2025, two years earlier than recommended in 2012's IRP.

This 2015 IRP incorporates updates to reflect the latest load forecast, fuel price and projected renewable price forecasts, and other modeling assumptions. Major renewable projects approved or implemented include the approval of 460 megawatt (MW) of large scale solar, approval of the 250 MW Beacon Solar Project, implementation of Pine Tree and Adelanto Solar, and implementation of two geothermal projects. An innovative Solar Feed-in-Tariff (FiT) Program was implemented by the Department of Energy, which consists of a FiT 100 – Set Pricing Program and a FiT 50 – Competitive Pricing Program, which bundles Beacon Solar and Local Solar. The Fit 50 - Competitive Pricing Program is an innovative program that combines both a FiT local solar agreement committing to a large block of approximately 10 MW, together with a commitment to a large utility scale project of approximately 50 MW to be built by the same vendor at LADWP's Beacon Solar site. This IRP considers a 20-year planning horizon to guide LADWP as it executes major new and replacement projects and programs. The overriding purpose is to provide a framework to assure the future energy needs of LADWP customers are met in a manner that balances the following key objectives: superior reliability and supply of electric service; competitive electric rates consistent with sound business principles; and responsible environmental stewardship exceeding all regulatory obligations.<sup>225</sup>

#### Los Angeles Department of Water and Power

The LADWP provides electricity to the Project Site. The LADWP provides its 1.4 million customers with more than 26 million megawatt hours (mw-h) of electricity a year.<sup>226</sup> LADWP serves a 465-square-mile area and is the largest municipal utility in the nation. In total, LADWP operates 20 receiving stations and 174 distribution stations and plans to acquire additional facilities as their load increases. The LADWP electricity portfolio is made up of coal (39 percent), natural gas (22 percent), renewables<sup>227</sup> (20 percent), nuclear (11 percent), unspecified sources (5 percent), and large hydroelectric (3 percent).<sup>228</sup> Table 3.18-4,

<sup>&</sup>lt;sup>225</sup> LADWP, 2015 IRP, pg ES-1: https://www.ladwp.com/ladwp/faces/wcnav\_externalId/a-p-doc?\_adf.ctrlstate=11j0xz3uxz\_4&\_afrLoop=399494189004579.

<sup>&</sup>lt;sup>226</sup> LADWP, website: <u>https://www.ladwp.com/ladwp/faces/ladwp/aboutus/a-power/a-p-pastandpresent?\_adf.ctrl-state=na2o8wvza\_4&\_afrLoop=81976737428000</u>, April 8, 2016.

<sup>&</sup>lt;sup>227</sup> Renewables include small hydroelectric, solar, wind, geothermal, biomass and waste.

<sup>&</sup>lt;sup>228</sup> LADWP, Power Facts and Figures website: <u>https://www.ladwp.com/ladwp/faces/ladwp/aboutus/a-power/a-p-factandfigures?\_adf.ctrl-</u> state=scgxlug8o\_21&\_afrLoop=82063279159000&\_afrWindowMode=0&\_afrWindowId=na2o8wvza\_1#%40

LADWP Electricity Capacity, shows the LADWP electricity system capacity and Table 3.18-5, LADWP Energy Usage, shows the LADWP power usage. Table 3.18-6, Energy Sales and Peak Demand, provides the estimated sales (consumption) by sector (residential, commercial, industrial, etc.) and peak demand over the next 10 years.

	Amount (megawatts)		
Net Maximum Plant Capacity	7,300		
Los Angeles Peak Demand	6,177		
Source: LADWP: https://www.ladwp.com/law factandfigures?_adf.ctrl-state=15ti2xge Table: CAJA Environmental Services, March	i0_4&_afrLoop=1119458526572567		

<b>Table 3.18-4</b>
LADWP Electricity Capacity

<b>Table 3.18-5</b>
LADWP Energy Usage

	Amount (megawatt-hours)
Residential	8.4
Commercial	12.8
Industrial	1.9
Other	0.4
Total	23.14
Fiscal Year 2013. Source: LADWP: https://www.ladwp.com/ladwp/faces/ladwp/a state=15ti2xgei0_4&_afrLoop=1119458526 Table: CAJA Environmental Services, March	

# Table 3.18-6

**Energy Sales and Peak Demand** 

Year Sector Sales (gw-h)							Peak Demand
rear	Residential	Commercial	Industrial	Misc.	PHEV	Total	(mw)
2016-17	8,206	12,760	1,985	455	224	26,878	6,721
2017-18	8,215	12,586	1,989	457	270	26,714	5,671
2018-19	8,242	12,413	1,994	458	350	26,638	5,650
2019-20	8,279	12,251	1,997	460	429	26,695	5,634

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		-					-
2020-21	8,328	12,339	1,997	462	512	26,859	5,638
2021-22	8,411	12,576	1,998	464	592	27,297	5,730
2022-23	8,510	12,772	1,997	466	675	27,728	5,812
2023-24	8,613	12,989	1,996	468	755	28,253	5,899
2024-25	8,710	13,230	1,994	469	834	28,649	5,991
	-						

gw-h-gigawatt-hours; mw-megawatts

Misc. includes streetlighting, Owens Valley, and intra-departmental

LADWP, 2015 IRP, Table A-1, page A-5: https://www.ladwp.com/ladwp/faces/wcnav\_externalId/a-pdoc?\_adf.ctrl-state=11j0xz3uxz\_4&\_afrLoop=399494189004579 Table: CAJA Environmental Services March 2017.

#### Power and Energy

When discussing electricity, the appropriate unit of measurement depends on whether one is referring to power or energy. Power is the rate at which energy is consumed (in watts, kilowatts, or megawatts). Energy is the amount of power consumed (in watt-hours). Customers are charged based on their energy use (typically kilowatt-hours). The relationship between power and energy:

• Energy (watt-hours) = power (watts) X time (hours)

For example, a 60-watt light bulb refers to the amount of power the light consumes. If the 60-watt light bulb was on for 12 hours, it would consume 720 watt-hours (or 0.72 kilowatt-hours) of energy.

#### Load Factor

Load factor represents how consistent the rate of energy usage throughout a given day. A 100 percent load factor means that the same amount of power is used off peak as on peak, so the system is getting full use of its generating resources. A low load factor results in generators being started more often to serve load for a few hours a day, which is not optimum. From the 1990s through 2005, annual system load factors were trending slowly upward, which is a positive movement. Since 2006, system load factors are trending down. Some of this decline in load factor is due to the fact that much of the historic energy efficiency effort is directed at lighting, which has a higher impact on sales when compared to peak. In the forecast for the future, this downward trend is sustained.<sup>229</sup>

Load factor can be expressed as the ratio of the average load in kilowatts (kw) supplied at a designated period compared to the peak or maximum load in kilowatts occurring in the period. Load factor, in

<sup>&</sup>lt;sup>229</sup> LADWP, 2014 IRP, pg 47: https://www.ladwp.com/ladwp/faces/wcnav\_externalId/a-p-doc?\_adf.ctrlstate=q463ohn9x\_17&\_afrLoop=1251830725757441, April 14, 2015.

percent, is derived by multiplying the kilowatt-hours (kw-h) in the period by 100 and dividing by the product of the maximum demand in kilowatts and the number of hours in the period:<sup>230</sup>

- Load Factor (%) = (kw-h / hours / kw) X 100%
- Example: Assume a 30-day billing period or 30 days X 24 hours for a total of 720 hours. Assume a customer used 10,000 kw-h and had a maximum demand of 21 kw. The customer's load factor would be 66 percent [(10,000 kw-h / 720 hours / 21 kw)\*100].

# Natural Gas Supply and Demand

The Southern California Gas Company (SCG) provides natural gas to the Project Site. SCG is a subsidiary of Sempra Energy and the nation's largest natural gas supplier, distributes natural gas to 19.5 million residential, commercial, and industrial customers throughout southern California, including the Project Site. SCG owns and operates 95,000 miles of gas distribution mains and service lines, gas transmission compressor stations, underground storage facilities, as well as nearly 3,000 miles of transmission and storage pipeline. The total 136.1 billion cubic feet (Bcf) of natural gas storage capacity is divided as follows: 82 Bcf is for core customers, small industrial, and commercial customers; 4 Bcf is for system balancing; and the remaining 49.1 Bcf is available to other customers.<sup>231</sup> Natural gas service is provided in accordance with SCG's policies and extension rules on file with the California Public Utilities Commission (PUC) at the time contractual agreements are made.

The State produces about 15 percent of the natural gas it uses. The remaining 85 percent is obtained from sources outside of the State, 62 percent from the Southwest and Rocky Mountain area, and 23 percent from Canada. In the last ten years, three new interstate gas pipelines were built to serve California, expanding the over one million miles of existing pipelines. However, the availability of natural gas is based upon present conditions of gas supply and regulatory policies. As a public utility, SCG is under the jurisdiction of the PUC, but can be affected by the actions of federal regulatory agencies. Should these agencies take any action affecting natural gas supply or the conditions under which service is available, natural gas service would be provided in accordance with those revised conditions.

The 2016 California Gas Report includes projections regarding future demand for natural gas in the Southern California region. SCG projects total gas demand to decline at an annual rate of 0.6% from 2016 to 2035. The decline in throughput demand is due to modest economic growth, CPUC-mandated energy efficiency (EE) standards and programs, renewable electricity goals, the decline in commercial and industrial demand, and conservation savings linked to Advanced Metering Infrastructure (AMI). From 2016 to 2035, residential demand is expected to decline from 239 Bcf to 218 Bcf. The decline is due to declining use per meter offsetting new meter growth. The core, non-residential markets are expected to

<sup>&</sup>lt;sup>230</sup> Madison Gas and Electric, Glossary for Load Factor: <u>http://www.mge.com/about/electric/glossary.htm#f</u>, November 19, 2016.

<sup>&</sup>lt;sup>231</sup> 2016 CA Gas Report: <u>https://www.socalgas.com/regulatory/documents/cgr/2016-cgr.pdf</u>, November 19, 2016.

grow from 113 Bcf in 2016 to 105 Bcf by 2035. The change reflects an annual growth rate of 0.5% over the forecast period. The noncore, non-EG markets are expected to decline from 170 Bcf in 2016 to 153 Bcf by 2035. The annual rate of decline is approximately 0.5% due to very aggressive energy efficiency goals and associated programs. On the other hand, utility gas demand for enhanced oil recovery (EOR) steaming operations, which had declined since the FERC-regulated Kern/Mojave interstate pipeline began offering direct service to California customers in 1992, has shown some growth in recent years because of continuing high oil prices and is expected to show further growth in the early years of the forecast period. EOR demand is expected to remain at about its 2015 level through 2035 as gains are offset by the depletion of older oil fields.<sup>232</sup>

In 2016 gas demand for California is projected to average 6,072 million cubic feet per day (cf/day) and is projected to decrease to 4,626 million cf/day by 2035, a decline of 1.35 percent per year.<sup>233</sup> **Table 3.18-7**, **Statewide Total Supplies and Requirements**, shows the anticipated statewide total supplies and requirements for natural gas for 2014 to 2030. In 2014 (the latest data available from the 2014 California Gas Report), SCG's highest winter sendout was 4,881 million cf/day and highest summer sendout was 3,393 million cf/day.<sup>234</sup>

	2016	2018	2020	2025	2030
Utility Supply Source					
California Sources	165	165	165	165	165
Out-of-State	5,060	4,758	4,668	4,599	4,489
Non-Utility Served Load	1,132	985	813	547	258
Statewide Supply Source Total	6,358	5,909	5,645	5,312	4,912
Utility Requirements					
Residential	1,181	1,185	1,155	1,114	1,076
Commercial	484	481	473	454	443
Natural Gas Vehicles	46	50	54	66	85
Industrial	964	943	932	930	938
Electric Generation	1,897	1,623	1,566	1,548	1,453
Enhanced Oil Recovery Steaming	46	46	46	46	46
Wholesale/International Exchange	241	246	247	247	256

Table 3.18-7Statewide Total Supplies and Requirements

<sup>&</sup>lt;sup>232</sup> 2016 CA Gas Report: <u>https://www.socalgas.com/regulatory/documents/cgr/2016-cgr.pdf</u>, November 19, 2016.

<sup>&</sup>lt;sup>233</sup> 2016 CA Gas Report: <u>https://www.socalgas.com/regulatory/documents/cgr/2016-cgr.pdf</u>, November 19, 2016.

<sup>&</sup>lt;sup>234</sup> 2016 CA Gas Report: <u>https://www.socalgas.com/regulatory/documents/cgr/2016-cgr.pdf</u>, November 19, 2016.

Company Use and Unaccounted-For	79	74	73	72	71
Non-Utility Served Load	1,132	985	813	547	258
Statewide Requirements Total	6,072	5,623	5,360	5,026	4,626
All measurements in million cf per day. Numbers in the table may not add up exactly due to rounding. Average temperature and normal hydro year.					
2016 California Gas Report: <u>https://www.socalgas.com/regulatory/documents/cgr/2016-cgr.pdf</u> , November 19, 2016. Table: CALA Environmental Services November 2016.					

The SCG demands for 2015 and 2035 are shown in **Table 3.18-8**. Demand is expected to be relatively flat (commercial) or exhibit annual declines (residential, industrial) due to modest economic growth, PUC-mandated demand-side management goals and renewable electricity goals, decline in commercial and industrial demand, and continued increased use of non-utility pipeline systems by EOR customers and savings linked to advanced metering modules.<sup>235</sup>

Table 3.18-8SCG Natural Gas Demands

	2015	2035	Difference
Residential	239	218	-21
Core Commercial	81	65	-16
Non-Core Commercial	16.4	14.7	-1.7
Industrial	21.6	15.3	-6.3

All measurements in billion cf

2016 California Gas Report: <u>https://www.socalgas.com/regulatory/documents/cgr/2016-cgr.pdf</u>, August 31, 2016. Table: CAJA Environmental Services November 2016.

# **ENVIRONMENTAL IMPACTS**

# **Thresholds of Significance**

# State CEQA Guidelines

Appendix F, Energy Conservation, of the CEQA Guidelines directs an EIR<sup>236</sup> to include the following:

(a) The project's energy requirements and its energy use efficiencies by amount and fuel type for each stage of the project including construction, operation, maintenance and/or removal. If appropriate, the energy intensiveness of materials maybe discussed;

<sup>&</sup>lt;sup>235</sup> 2016 CA Gas Report: <u>https://www.socalgas.com/regulatory/documents/cgr/2016-cgr.pdf</u>, November 19, 2016.

<sup>&</sup>lt;sup>236</sup> The analysis is included in this MND for disclosure purposes.

- (b) The effects of the project on local and regional energy supplies and on requirements for additional capacity;
- (c) The effects of the project on peak and base period demands for electricity and other forms of energy;
- (d) The degree to which the project complies with existing energy standards;
- (e) The effects of the project on energy resources; and
- (f) The project's projected transportation energy use requirements and its overall use of efficient transportation alternatives.

# City of Los Angeles CEQA Thresholds Guide

As set forth in the *L.A. CEQA Thresholds Guide*, the determination of significance shall be made on a case-by-case basis, considering the following:

- (a) The extent to which the project would require new (off-site) energy supply facilities and distribution infrastructure, or capacity enhancing alterations to existing facilities;
- (b) Whether and when the needed infrastructure was anticipated by adopted plans; and
- (c) The degree to which the project design and/or operations incorporate energy conservation measures, particularly those that go beyond City requirements.

Based on these factors a project would have a significant impact if:

- The project would result in an increase in demand for electricity or natural gas that exceeds available supply or distribution infrastructure capabilities; or
- The design of the project fails to incorporate energy conservation measures that go beyond existing requirements.

# Methodology

The SCAQMD has electricity<sup>237</sup> and natural gas<sup>238</sup> consumption rates for various land uses based on the square footage of development. Applying the SCAQMD rates to the proposed building square footages and use types, an estimate was made as to the future demand for the Project. Given the existing capacity of the Project Site's electrical and natural gas delivery system and future projected consumption and demand, an assessment was made of the Project's impacts. Appendix F of the State CEQA Guidelines further states that a project's energy consumption and proposed conservation measures may be addressed, as relevant and applicable, in the Project Description, Environmental Setting and Impact Analysis

<sup>&</sup>lt;sup>237</sup> SCAQMD Air Quality Handbook, 1993, Appendix 9, Table A9-11-A, Electricity Usage Rate.

<sup>&</sup>lt;sup>238</sup> SCAQMD Air Quality Handbook, 1993, Appendix 9, Table A9-12-A, Natural Gas Usage Rate.

portions of technical sections, as well as through mitigation measures and alternatives. In accordance with Appendix F of the State CEQA Guidelines, this section includes relevant information and analyses that address the energy implications of the Project. This section represents a summary of the Project's anticipated energy needs, impacts, and conservation measures.

#### **Project Impacts**

#### Construction

#### Fuel Calculation

Heavy-duty construction equipment associated with construction activities would include diesel-fueled haul trucks, excavators, skid steer loaders, tractors, and water trucks. Heavy-duty construction equipment associated with building construction would include air compressors, concrete pumps, forklifts, lifts, and welders. Heavy-duty construction equipment associated with outdoor hardscape and landscaping would include air compressors, backhoes, dozers, forklifts, lifts, loaders, and rollers. The equipment would be in compliance with the Project Design Features and Regulatory Compliance Measures required in the Air Quality and Noise sections of this IS/MND. Construction equipment fuels (diesel, gas, or natural gas) would be provided by local or regional suppliers and vendors. The transportation fuel required by construction activity. A study by Caltrans found that the statewide average fuel economy for all vehicle types (automobiles, trucks, and motorcycles) is projected at 22.711 miles per gallon (mpg) and worse-case diesel trucks is 6.178 mpg in 2015.<sup>239</sup>

During Project construction, energy would be consumed in three general forms: (1) petroleum-based fuels used to power off-road construction vehicles and equipment on the Project Site, construction worker travel to and from the Project Site, as well as delivery and haul truck trips (e.g., hauling of demolition material to off-site reuse and disposal facilities); (2) electricity associated with the conveyance of water that would be used during Project construction for dust control (supply and conveyance), and electricity associated with providing temporary power for lighting and electronic equipment inside temporary construction trailers and within the proposed structures; and (3) energy used in the production of construction materials, such as asphalt, steel, concrete, pipes, and manufactured or processed materials such as lumber and glass. The energy usage during construction is shown in **Table 3.18-9**.

Fuel Type	Quantity		
Gasoline	69,206 gallons		
Diesel	7,732 gallons		
Electricity	870 kWhr		
See calculations in Appendix J of this MND.			

 Table 3.18-9

 Summary of Energy Use During Construction

<sup>239</sup> Caltrans, 2007 California Motor Vehicle Stock, Travel and Fuel Forecast, Table 7, http://www.energy.ca.gov/2008publications/CALTRANS-1000-2008-036/CALTRANS-1000-2008-036.PDF.

The petroleum-based fuel use summary represents a conservative estimate of energy that would be consumed throughout the Project construction period based on maximum intensity construction assumptions. While construction activities would consume petroleum-based fuels, consumption of such resources would be temporary and would cease upon the completion of construction. In addition, construction activities would be subject to compliance with applicable regulatory requirements designed to reduce the consumption of energy resources. Specifically, regulatory requirements would require idling of all diesel-fueled commercial vehicles weighing over 10,000 pounds during construction to be limited to five minutes at any location. Compliance with this measure would reduce the Project's reliance on petroleum-based fuels during construction activities and the Project's consumption of petroleum-based fuels would not have an adverse impact on available supplies. In addition, with regard to trips for hauling demolition materials, the City of Los Angeles has adopted several plans and regulations to promote the reduction, reuse, recycling, and conversion of solid waste going to disposal systems. The project's compliance with these regulations would reduce the number of trips and fuel required to transport construction debris, which would reduce the wasteful, inefficient, and unnecessary consumption of energy, and provide for reduced transportation-related energy usage compared to similar projects in other jurisdictions.

In 2012, California consumed a total of 337,666 thousand barrels of gasoline for transportation, which is equivalent to a total annual consumption of 14.1 billion gallons by the transportation sector.<sup>240</sup> Construction of the Project would represent 0.001 percent of the statewide gasoline consumption and 0.001 percent of the statewide diesel consumption. The expected construction gasoline and diesel fuel gas for the Project would be negligible compared with statewide supplies and would be accommodated by local or regional suppliers and vendors. Therefore, gas impacts during construction would be less than significant.

# Electricity Demand

Electricity would be consumed during the conveyance of the water used during construction activities that require the use of water to control fugitive dust. Furthermore, electricity used to provide temporary power for lighting electronic equipment inside temporary construction trailers and within the proposed structures. This electricity would be supplied to the Project Site by LADWP and would be obtained from the existing electrical lines that connect to the Project Site. Similar to the use of petroleum-based fuels, electricity consumed during Project construction would be temporary and would cease upon the completion of construction, as well as vary depending on site-specific operations and the amount of construction occurring at any given time. Overall, construction activities associated with the Project would require limited electricity generation that would not be expected to have an adverse impact on available electricity supplies.

Construction of the Project's electrical infrastructure would occur entirely within the Project Site with the possible need for off-site connections to facilities adjacent to the Project Site. As such, construction of the

<sup>&</sup>lt;sup>240</sup> US EPA, State Energy Data System, Table F-3: <u>http://www.eia.gov/state/seds/sep\_fuel/html/pdf/fuel\_mg.pdf</u>.

Project's electrical infrastructure is not anticipated to adversely affect the electrical infrastructure serving the surrounding uses, utility system capacity, or existing electrical infrastructure. The Project's on-site electrical system would consist of underground electrical lines, conduits, banks, and transformers, as needed. Where feasible, the new service installations and connections would be scheduled and implemented in a manner that would not result in electrical service interruptions to other properties. Compliance with LADWP's guidelines and requirements would ensure that the Project Applicant fulfills its responsibilities relative to infrastructure installation, coordinates any electrical infrastructure removals or relocations with LADWP, and limits any impacts associated with grading, construction, and development within LADWP easements.

While it is difficult to measure the energy used in the production of construction materials such as asphalt, steel, and concrete, it is reasonable to assume that the production of building materials such as concrete, steel, etc., would employ all reasonable energy conservation practices in the interest of minimizing the cost of doing business. In addition, the Project would feature a sustainable design to comply with CALGreen, which would also result in the use of sustainable materials and recycled content that would reduce energy consumption during Project construction. Thus, as compared to a similar project that utilizes more conventional materials, the Project would result in reduced indirect energy usage related to construction material production.

Therefore, the Project's on-site construction activities would not result in the wasteful, inefficient, or unnecessary use of energy resources, create energy utility system capacity problems, create problems with the provision of energy services, or result in a significant impact associated with the construction of new or expanded energy facilities. Furthermore, Project construction would not violate state or federal energy standards or consume a substantially greater amount of energy than other similar projects. As such, impacts would be less than significant.

#### Energy Conservation

The Project would utilize construction contractors who demonstrate compliance with applicable California Air Resources Board (CARB) regulations governing the accelerated retrofitting, repowering, or replacement of heavy-duty diesel on- and off-road equipment. CARB has adopted an Airborne Toxic Control Measure to limit heavy-duty diesel motor vehicle idling in order to reduce public exposure to diesel particulate matter and other Toxic Air Contaminants. This measure prohibits diesel-fueled commercial vehicles greater than 10,000 pounds from idling for more than five minutes at any given time. CARB has also approved the Truck and Bus regulation (CARB Rules Division 3, Chapter 1, Section 2025, subsection (h))<sup>241</sup> to reduce NOX, PM10, and PM2.5 emissions from existing diesel vehicles operating in California; this regulation will be phased in with full implementation by 2023. In addition to limiting exhaust from idling trucks, CARB recently promulgated emission standards for off-road diesel construction equipment of greater than 25 horsepower. The regulation aims to reduce emissions by

<sup>&</sup>lt;sup>241</sup> California Air Resources Board, Final Regulation Order, Amendments to the Regulation to Reduce Emissions of Diesel Particulate Matter, Oxides of Nitrogen and Other Criteria Pollutants from In-Use On-Road Diesel-Fueled Vehicles, <u>http://www.arb.ca.gov/msprog/onrdiesel/documents/tbfinalreg.pdf</u>.

requiring the installation of diesel soot filters and encouraging the retirement, replacement, or repower of older, dirtier engines with newer emission-controlled models. Implementation began January 1, 2014, and the compliance schedule requires that best available control technology turnovers or retrofits be fully implemented by 2023 for large and medium equipment fleets and by 2028 for small fleets. Compliance with the above anti-idling and emissions regulations would result in efficient use of construction-related energy and the minimization or elimination of wasteful and unnecessary consumption of energy. Idling restrictions and the use of newer engines and equipment would result in less fuel combustion and energy consumption, as would use of haul trucks with larger capacities, as previously stated.

#### Operation

# Electricity Demand

Electrical conduits, wiring and associated infrastructure would be conveyed to the Project from existing LADWP lines in the surrounding streets to the Project during construction. The Project could likely require transformer vaults, which are common for buildings of its size. However, the construction of these vaults is part of the overall building construction and would not constitute unusual or unplanned infrastructure that would cause a significant impact on the environment. This analysis compares the electricity demand for the Project to the overall LADWP capacity Citywide. The LADWP forecasts that in 2018-19, the total adjusted electricity sales (load forecast) will be 26,638 gigawatt-hours (gw-h) with residential uses consisting 8.242 gw-h and commercial uses consisting of 12.413 gw-h. The peak demand would be 5,650 megawatts (mw).<sup>242</sup>

As shown in **Table 3.18-10, Project Estimated Electricity Demand**, the Project would demand approximately 3,267,190 kw-h/year (3.2 gw-h/year) of electricity. This total does not take any credit for the proposed sustainable and energy conservation features of the Project nor does it reflect the net increase since no credit is taken for existing uses. This is a worse-case, conservative approach.

Land Use	Size	Electricity Rates	Total (kw-h/yr)
Residential	96 units	5,626.5 kw-h / unit	540,144
Hotel	90,523 sf	9.95 kw-h/sf	900,704
Restaurant	30,000 sf	47.45 kw-h/sf	1,423,500
Retail	29,730 sf	13.55 kw-h/sf	402,842
		Total Project Usage	3,267,190

Table 3.18-10Project Estimated Electricity Demand

<sup>242</sup> LADWP, 2014 IRP, Table A-1, page A-5: <u>https://www.ladwp.com/ladwp/faces/wcnav\_externalId/a-p-doc?\_adf.ctrl-state=9kjcyeafd\_4&\_afrLoop=1178238919540287</u>.

<b>Table 3.18-10</b>
<b>Project Estimated Electricity Demand</b>

Land Use	Size	Electricity Rates	Total (kw-h/yr)
sf =square feet; kw-h = kilowatt-hour; yr = year			
Source: SCAQMD Air Quality Handbook, 1993, Table A9-11-A Electricity Usage Rate			
The LADWP does not provide or comment on generation rates to provide an estimate of demand. In addition,			
the Los Angeles City Planning Department has consistently accepted use of the SCAQMD rates in its EIRs.			
Table: CAJA Environmental Services, March 2017.			

The Project's annual electricity consumption would represent approximately 0.02 percent of the forecasted electricity demand in 2019-20.<sup>243</sup> Thus, the Project is within the anticipated demand of the LADWP system. The LADWP is able to supply 7,300 mw of power with a current peak of 6,177 mw. Thus, there is 1,055 mw of additional power capacity. To put this into perspective, this represents approximately 0.002 percent of the additional power capacity at existing levels. Peak demand is expected to grow to 5,786 mw in 2018-2019 and 6,166 mw in 2023-2024.<sup>244</sup> Despite these growth projections, they would still not exceed the existing capacity of 7,300 mw. Thus, there is adequate supply capacity to serve the Project. Therefore, the LADWP's current and planned electricity supplies would be sufficient to support the Project's electricity consumption.

The Project would not require the acquisition of additional electricity supplies beyond those that exist or anticipated by the LADWP. The Project would be in compliance with Title 24 of the CCR (CalGreen) requiring building energy efficiency standards, and would also be in compliance with the LA Green Building Code. Electrical service would be provided in accordance with the LADWP's Rules Governing Water and Electric Service.<sup>245</sup> It should also be noted that the Project's estimated electricity consumption is based on usage rates that do not account for the Project's energy conservation features or updates to the Los Angeles Building Code. This represents a conservative (worst-case scenario) approach. Therefore, actual electricity consumption from the Project would likely be lower than that forecasted. Based on the above analysis, no operational impacts associated with the consumption of electricity would occur.

#### Natural Gas Demand

As shown in Table 3.18-11, Project Estimated Natural Gas Demand, the Project is estimated to demand approximately a net increase of 992,831 cf/month (33,094 cf/day) of natural gas. This total

<sup>&</sup>lt;sup>243</sup> 3.2/26,638 x 100% = 0.02%

<sup>&</sup>lt;sup>244</sup> 2014 Power Integrated Resource Plan, Table 2-3, Forecasted growth in Annual Peak Demand: <u>https://www.ladwp.com/ladwp/faces/ladwp/aboutus/a-power/a-p-integratedresourceplanning/a-p-irp-documents?\_afrLoop=1185569764107656&\_afrWindowMode=0&\_afrWindowId=9kjcyeafd\_1#%40%3F\_afr WindowId%3D9kjcyeafd\_1%26\_afrLoop%3D1185569764107656%26\_afrWindowMode%3D0%26\_adf.ctrl-state%3D1ahsnk3itw\_4.</u>

<sup>&</sup>lt;sup>245</sup> LADWP Rules Governing Water and Electric Service: <u>http://netinfo.ladbs.org/ladbsec.nsf/d3450fd072c7344c882564e5005d0db4/0476e63f972b28e288256b79007c41</u> <u>7d/\$FILE/Rule%2016-d.pdf</u>.

represents a more conservative result since it does not take any credit for the proposed sustainable and energy conservation features of the Project, nor does it reflect the net increase since no credit is taken for existing uses. This is a worse-case, conservative approach.

The natural gas demand is based on natural gas usage rates from the SCAQMD and without taking credit for the Project's energy conservation features, which would reduce natural gas usage. The approximate demand is based on the best available data and is intended to provide an analysis of the estimated demand in comparison to SCG's overall supply. The SCG retail core peak day demand in 2016 is estimated at 2,947 million cf/day and 2022 is estimated at 2,849 million cf/day. The Project's 102,239 cf/day represents approximately 0.0036 percent of the 2022 peak demand. Thus, there is adequate supply capacity and no impacts would occur.

Land Use	Size	Natural Gas Rates	Total (cf/mo)
Residential	96 units	4,011.5 cf / mo	385,104
Hotel	90,523 sf	4.8 cf / mo	434,510
Commercial	59,730 sf	2.9 cf / mo	173,217
		Total Project Usage	992,831
sf =square feet; cf = cubic feet; mo = month Source: SCAQMD Air Quality Handbook, 1993, Appendix 9, Table A9-12-A, Natural Gas Usage Rate The SCG does not provide or comment on generation rates to provide an estimate of demand. In addition, the Los Angeles City Planning Department has consistently accepted use of the SCAQMD rates in its EIRs. Table: CAJA Environmental Services, March 2017.			

Table 3.18-11Project Estimated Natural Gas Demand

The Project would be responsible for paying connection costs to connect its on-site service meters to existing infrastructure. SCG undertakes expansion and/or modification of the natural gas infrastructure to serve future growth within its service area as part of the normal process of providing service. There would be no disruption of service to other consumers during the installation of these improvements. The Project would not result in the construction of natural gas facilities (i.e., distribution lines) that would cause significant environmental impacts. As such, no impacts on natural gas infrastructure would occur.

Project design features for building efficiency would help alleviate natural gas demand. In 2015, the state anticipated a surplus difference of 179 million cf of gas between the supply and demand requirements. Therefore, it is anticipated that adequate supplies exist to accommodate the Project's demand for natural gas. Even if this were not the case, SCG would make the adequate changes in order to provide the load to the customer, as SCG has an obligation to serve projects in its service area. Overall, the Project would not require the acquisition of additional natural gas resources beyond those that are anticipated by SCG.

LADWP and SCG undertake system expansions and secure the capacity to serve their service areas and take into consideration general growth and development. Project operation would result in the irreversible consumption use of non-renewable natural gas and would thus limit the availability of this resource.

However, the continued use of natural gas would be on a relatively small scale and consistent with regional and local growth expectations for the area. The Project would be in compliance with the City's Green Building Ordinance and would thus exceed the standards in Title 24 of the CCR requiring building energy efficiency standards. Therefore, because of energy efficient design features, compliance with the Green Building Ordinance, adequate projected supply and the obligation of SCG to service the three sites, Project impacts related to natural gas would be less than significant.

# Transportation Energy Demand

The Project's location takes advantage of existing transportation alternatives in the vicinity that could reduce energy (gasoline, electric, or natural gas, depending on the mode of travel) consumption for transportation needs. A number of Metro bus routes and the Metro Purple Line Station are within reasonable walking distance (approximately one-quarter mile) of the Project Site. As such, the Project Site is located in proximity to numerous Metro bus routes, thereby providing access for employees, patrons, and residents of the Project Site. These services provide an alternative to driving individual vehicles both into the Project Site from the surrounding areas as well as for residents, guests, and visitors at the Project Site to travel to surrounding areas. The increases in land use diversity and mix of uses on the Project Sites would reduce vehicle trips and vehicle miles travelled by encouraging walking, bicycling, and other nonautomotive forms of transportation, which would result in corresponding reductions in energy demand. Regarding bicycling, the Project would provide bicycle parking spaces at least to the City's Bicycle Parking Ordinance.

Transportation fuels, primarily gasoline and diesel, would be provided by local or regional suppliers and vendors. Project-related vehicles would require a negligible fraction of the total state's transportation fuel consumption. Based on the Project's estimated VMT of approximately 9,377,509 million miles per year<sup>246</sup>, and assuming the Project's mix of vehicle types (automobiles, trucks, and motorcycles) have an average fuel economy of 22.711 mpg<sup>247</sup>, approximately 412,906 gallons of fuel would be required in a year. This would represent less than 0.001 percent of the statewide gasoline consumption. Alternative-fueled, electric, and hybrid vehicles, to the extent these types of vehicles would be utilized by visitors to the Project Sites would reduce the Project's consumption of gasoline and diesel. With compliance with regulatory measures, the Project operations would not result in wasteful, inefficient, and unnecessary consumption of energy.

#### **Alternative Energy Discussion**

The use of energy provided by alternative (i.e., renewable) resources, off-site and on-site, to meet the Project's operational demands is constrained by the energy portfolio mix managed by LADPW, the

<sup>&</sup>lt;sup>246</sup> Operational VMT derived from the Air quality trips and VMT model sheets, included in appendix B to the MND.

<sup>&</sup>lt;sup>247</sup> Caltrans, 2007 California Motor Vehicle Stock, Travel and Fuel Forecast, Table 7, http://www.energy.ca.gov/2008publications/CALTRANS-1000-2008-036/CALTRANS-1000-2008-036.PDF.

service provider for the Project Site, and limitations on the availability or feasibility of on-site energy generation. LADWP is required to commit to the use of renewable energy sources for compliance with the California Renewable Energy Resources Act, as defined in its 2013 Renewables Portfolio Standard Policy and Enforcement Program. LADWP has committed to meeting the requirement to procure at least 33 percent of their energy portfolio from renewable sources by 2020 through the procurement of energy from eligible renewable resources, to be implemented as fiscal constraints, renewable energy pricing, system integration limits, and transmission constraints permit. Eligible renewable resources are defined in the 2013 Renewable Portfolio Standard to include biodiesel; biomass; hydroelectric and small hydro (30 MW or less); Los Angeles Aqueduct hydro power plants; digester gas; fuel cells; geothermal; landfill gas; municipal solid waste; ocean thermal, ocean wave, and tidal current technologies; renewable derived biogas; multi-fuel facilities using renewable fuels; solar photovoltaic; solar thermal electric; wind; and "other renewables that may be defined later".<sup>248</sup> LADWP's target procurement of energy from renewable resources was 20 percent by 2010. As of 2012, the most recent year for which data is available, its existing renewable energy resources included small hydro, wind, solar, and biogas, which accounted for 20 percent of its overall energy mix. This represents the available off-site renewable sources of energy that would meet Project demand. LADWP is committed to reach a goal of 35% renewable energy by 2020.249

With respect to on-site renewable energy sources, because of the Project's location, there are no local sources of energy from the following sources: biodiesel, biomass hydroelectric and small hydro, digester gas, fuel cells, landfill gas, municipal solid waste, ocean thermal, ocean wave, and tidal current technologies, or multi-fuel facilities using renewable fuels. Geothermal energy, the use of heat naturally present in shallow soil or in groundwater or rock to provide building heating/cooling and to heat water, requires the installation of a heat exchanger consisting of a network of below-ground pipes to convey heated or cooled air to a building. Although methane is a renewable derived biogas, it is not available on the Project Site in commercially viable quantities or form (i.e., a form that could be used without further treatment), and its extraction and treatment for energy purposes would result in secondary impacts; it is currently regulated as a hazardous material by the City through its Methane Code.

The City's Green Building Code discusses renewable energy (Section 99.04.211):

99.04.211.4. Solar Ready Buildings [N]. Buildings for which plans were submitted to the Department for plan check and the plan check fee was paid after the effective date of the 2013 California Energy Code (Title 24, Part 6) shall comply with the following:

1. All one- and two-family dwellings, shall comply with Section 110.10(b)1A, 110.10(b)2, 110.10(b)3, 110.10(b)4, 110.10(c), 110.10(d) and 110.10(e) of the California Energy Code (Title 24, Part 6).

<sup>&</sup>lt;sup>248</sup> City of Los Angeles, Department of Water and Power, Renewables Portfolio Standard Policy and Enforcement Program, amended December 2013.

<sup>&</sup>lt;sup>249</sup> https://www.ladwp.com/ladwp/faces/ladwp/aboutus/a-power/a-p-renewableenergy/a-p-rerpsprogram?\_adf.ctrl-state=2zwwyiver\_4&\_afrLoop=482029044070877.

2. All buildings, other than one- and two-family dwellings, shall comply with Section 110.10(b) through 110.10(d) of the California Energy Code (Title 24, Part 6).

99.04.211.5. Space for Future Electrical Solar System Installation [N]. Buildings for which plans were submitted to the Department for plan check and the plan check fee was paid prior to the effective date of the 2013 California Energy Code (Title 24, Part 6), shall provide a minimum of 250 square feet of contiguous unobstructed roof area for the installation of future solar photovoltaic or other electrical solar panels. The location shall be suitable for installing future solar panels as determined by the designer.

Finally, solar and wind power represent variable-energy, or intermittent, resources that are generally used to augment, but not replace, natural gas-fired energy power generation, since reliability of energy availability and transmission is necessary to meet demand, which is constant. Wind-powered energy is not viable on the Project Sites due to the lack of sufficient wind in the Los Angeles basin. The California Energy Commission (CEC) studied the State's high wind resource potential.<sup>250</sup> Based on a map of California's wind resource potential, the Project Site is not identified as an area with wind resource potential. Wind resource areas with winds above 12 mph within Los Angeles County are located in relatively remote areas in the northwestern portion of the County. Additionally, there are no viable sites within the Project Site for placement and operation of a wind turbine. The CEC has identified areas within the State with high potential for viable solar, wind, and geothermal energy production. The CEC rated California's solar potential by county using insolation values available to typical photovoltaic system configurations, as provided by the National Renewable Energy Laboratory. Although Los Angeles as a County has a relatively high photovoltaic potential of 3,912,346 megawatt-hours (MWh)/day, inland counties such as Inyo (10,047,177 MWh/day), Riverside (7,811,694 MWh/day), and San Bernardino (25,338,276 MWh/day) are more suitable for large-scale solar power generation.<sup>251</sup> In addition, most of the high potential areas of greater than 6 KWh/sqm/day in Los Angeles County are concentrated in the northeastern corner of the county around Lancaster, approximately 45 miles away from the Project Site.

# **Regulatory Compliance Measures**

- **RCM-18-8** The Project shall implement all applicable mandatory measures within the LA Green Building Code that would have the effect of reducing the Project's energy use.
- **RCM-18-9** The Project shall comply with City Ordinance No. 179,820 (Green Building Ordinance), which establishes a requirement to incorporate green building practices into projects that meet certain threshold criteria.
- **RCM-18-10** The Project shall comply with the lighting power requirements in the California Energy Code, California Code of Regulations (CCR), Title 24, Part 6.

<sup>&</sup>lt;sup>250</sup> California Energy Commission. California Wind Resource Potential, <u>http://www.energy.ca.gov/maps/renewable/Wind\_Potential.pdf.</u>

 <sup>&</sup>lt;sup>251</sup> California Energy Commission, California Solar Resources, April 2005, http://www.energy.ca.gov/2005publications/CEC-500-2005-072/CEC-500-2005-072-D.PDF.

# **19. MANDATORY FINDINGS OF SIGNIFICANCE**

a) Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?

Less Than Significant Impact. A significant impact may occur if a project would have an identified potentially significant impact for any of the above issues. The Project Site is located in an urbanized area of the City. The Project Site is entirely covered with a building and parking structure. The Project would not impact any protected trees. However, environmental impacts may result due to the loss of the trees on the Project Site and the City's right-of-way. The potential impacts will be mitigated to a less than significant level with Mitigation Measure MM-4-1. The Project will have a less than significant impact on archeological resources, paleontological resources, and human remains, with implementation of required Regulatory Compliance Measures RCM-5-1, RCM-5-2, and RCM-5-3. As previously discussed in this IS/MND, the Project will not degrade the quality of the environment, reduce or threaten any fish or wildlife species (endangered or otherwise), or eliminate important examples of the major periods of California history or pre-history. Therefore, impacts from the Project would be less than significant.

b) Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?

**Less Than Significant Impact.** A significant impact may occur if a project, in conjunction with other related projects in the area of the Project Site, would result in impacts that are less than significant when viewed separately, but would be significant when viewed together. The Project will not combine with related projects or expected to have concurrent construction in the immediate area to create a cumulatively significant impact in any of the environmental issue areas analyzed in the Draft IS/MND.

In accordance with CEQA Guidelines Section 15064(h), this IS/MND includes an evaluation of the Project's cumulative impacts. An adequate discussion of a project's significant cumulative impact, in combination with other closely related projects, can be based on either: (1) a list of past, present, and probable future related impacts; or (2) a summary of projections contained in an adopted local, regional, statewide plan, or related planning document that describes conditions contributing to the cumulative effect. (CEQA Guidelines Section 15130(b)(1)(A)-(B). The lead agency may also blend the "list" and "plan" approaches to analyze the severity of impacts and their likelihood of occurrence. Accordingly, all proposed, recently approved, under construction, or reasonably foreseeable projects that could produce a related or cumulative impact on the local environment, when considered in conjunction with the Project, were identified for evaluation.

A total of 75 cumulative projects were identified in the study area (Related Projects); these projects are listed in Table 5 and illustrated in Figure 6 (*<u>Transportation Impact Analysis</u>*, *Fehr & Peers*, *April 2017*) attached hereto as Appendix I-1. The Related Projects include approximately:

- 11,150 residential units (apartments, condominiums)
- 623,761 square feet retail
- 50,369 square feet restaurant and bar
- 313,794 square feet office and church
- 773 hotel rooms
- 1,262 student seats
- 1,272 theater seats
- 20,178 square feet health club

There was one proposed developments nearby the Project Site that were identified by the Project's traffic study.<sup>252</sup>

No. 48 – 3525 8<sup>th</sup> Street, 367 dwelling units, and 22,906 square feet of retail, approximately 150 feet northeast of the Site. A Letter of Determination was sent in March 2017.<sup>253</sup> The related project is expected to begin construction prior to this Project. The related project's MND (ENV-2014-4614-MND) determined no significant construction impacts.

The other Related Projects are not within the immediate vicinity (within a block) of the Project Site, and there are several intervening buildings between them. The balance of the Related Projects, other than No. 48, have several intervening buildings and major roadways/freeway in between, and are at least 1,000 feet away or more, distances which ensure that any other localized impacts of the Related Projects would not combine with the Project.

#### Aesthetics

For Project-level analysis, see Section 3.1, of this MND. Development of the Project in conjunction with the Related Projects would result in an incremental intensification of existing prevailing land uses in an already heavily urbanized area of Los Angeles. With respect to aesthetics and views, and shade and shadow impacts, none of the Related Projects are located in proximity to the Project Site such that their

<sup>&</sup>lt;sup>252</sup> <u>Transportation Impact Analysis</u>, Fehr & Peers, April 2017.

<sup>&</sup>lt;sup>253</sup> http://161.149.221.137/caseinfo/casesummary.aspx?case=CPC-2015-4613-GPA-VZC-HD-BL-CUB-SPR

development would affect the aesthetic character of the Project Site or its immediate surroundings. There are no scenic or protected views in the area. Views in the immediate area would not be affected by the Project or the nearest Related Project. Development of related projects is expected to occur in accordance with adopted plans and regulations. As per ZI No. 2145 and SB 743, aesthetic impacts "shall not be considered significant impacts on the environment." Thus, the Project would not be cumulatively considerable. Therefore, cumulative aesthetic impacts would be less than significant.

#### **Agriculture and Forestry Resources**

For Project-level analysis, see Section 3.2, of this MND. Development of the Project in combination with the Related Projects would not result in the conversion of State-designated agricultural land from agricultural use to a non-agricultural use, nor result in the loss of forest land or conversion of forest land to non-forest use. The Extent of Important Farmland Map Coverage maintained by the Division of Land Protection indicates that the Project Site and the surrounding area are not included in the Important Farmland category. The Project Site and the surrounding area are highly urbanized area and do not include any State-designated agricultural lands or forest uses. Therefore, no cumulative impact would occur.

# Air Quality

For Project-level analysis, see Section 3.3, of this MND.

# AQMP Consistency

Cumulative development can affect implementation of the 2016 AQMP. The 2016 AQMP was prepared to accommodate growth, reduce pollutants within the areas under SCAQMD jurisdiction, improve the overall air quality of the region, and minimize the impact on the economy. Growth considered to be consistent with the 2016 AQMP would not interfere with attainment because this growth is included in the projections utilized in the formulation of the AQMP. Consequently, as long as growth in the Basin is within the projections for growth identified by SCAG's 2016 RTP, implementation of the 2016 AQMP will not be obstructed by such growth and cumulative impacts would be less than significant. Since the Project is consistent with SCAG's growth projections, it would not have a cumulatively considerable contribution to an impact regarding a potential conflict with or obstruction of the 2016 AQMP would be less than significant.

#### **Construction and Operational Emissions**

Cumulative air quality impacts from construction and operation of the Project, based on SCAQMD guidelines, are analyzed in a manner similar to Project-specific air quality impacts. The SCAQMD recommends that a project's potential contribution to cumulative impacts should be assessed utilizing the same significance criteria as those for project specific impacts. Therefore, according to the SCAQMD, individual development projects that generate construction or operational emissions that exceed the SCAQMD recommended daily thresholds for project-specific impacts would also cause a cumulatively

considerable increase in emissions for those pollutants for which the Basin is in nonattainment. Thus, as discussed in the Air Quality section of this IS/MND, above, because the construction-related and operational daily emissions associated with Project would not exceed the SCAQMD's recommended thresholds, these emissions associated with the Project would not be cumulatively considerable. Therefore, cumulative air quality impacts would be less than significant.

# **Odor Impacts**

With respect to odor impacts, potential sources that may emit odors during construction activities at each related project include the use of architectural coatings, solvents, and asphalt paving. Based on mandatory compliance with SCAQMD Rules, construction activities and materials used in the construction of the Project and related projects would not combine to create objectionable construction odors. None of the Related Projects is close to the Project Site. With respect to operations, SCAQMD Rule 402 (Nuisance) and SCAQMD Best Available Control Technology Guidelines would limit potential objectionable odor impacts from the Related Projects and the Project's long-term operations phase. Thus, cumulative odor impacts would be less than significant.

#### **Biological Resources**

For Project-level analysis, see Section 3.4, of this MND. The Project would not impact any protected trees. However, environmental impacts may result due to the loss of the trees on the Project Site and the City right-of-way. The potential impacts will be mitigated to a less than significant level with **Mitigation Measures MM-4-1** and **MM-4-2**. The Project would have no impact upon other biological resources. Development of the Project in combination with the Related Projects would not significantly impact wildlife corridors or habitat for any candidate, sensitive, or special status species identified in local plans, policies, or regulations, or by the CDFG or the USFWS. No such habitat occurs in the vicinity of the Project Site or Related Projects due to the existing urban development. Development of any of the related projects would be subject to the City of Los Angeles Protected Tree Ordinance. The Project would not be cumulatively considerable since it is unknown if the Related Projects have potential significant impacts such as tree or habitat removal and the Project itself does not involve the removal of protected trees or otherwise have significant impacts to biological resources. Thus, cumulative impacts to biological resources will be less than significant.

#### **Cultural Resources**

For Project-level analysis, see Section 3.5, of this MND. The Project and Related Projects would comply with applicable federal, state, and city regulations that would preclude significant cumulative impacts regarding cultural resources. This resource area is site and locally specific so that each Related Project would need to be evaluated within its own site-specific context. In addition, any Related Project within a historic district or affecting a historic resource would require a historic resource evaluation to ensure that removal of an existing building, addition of a new building, and/or conversion would not impact the historic resource in the area. The Project will have a less than significant impact on historic resources with **Mitigation Measures MM-5, MM-5-2**, and **MM-5-3** and a less than significant impact on archeological resources, paleontological resources, and human remains, with implementation of required **Regulatory** 

**Compliance Measures RCM-5-1, RCM-5-2,** and **RCM-5-3**. Cumulative impacts on cultural resource will be less than significant.

#### **Geology and Soils**

For Project-level analysis, see Section 3.6, of this MND. Geotechnical hazards are site-specific and there is little, if any, cumulative geological relationship between the Project and any of the Related Projects. Similar to the Project, potential impacts related to geology and soils would be assessed on a case-by-case basis and, if necessary, the applicants of the Related Projects would be required to implement the appropriate mitigation measures. Furthermore, the analysis of the Project's geology and soils impacts concluded that, through the implementation of the mitigation measures recommended above, Project impacts would be reduced to less than significant levels. Therefore, the Project would not make a cumulatively considerable contribution to any potential cumulative impacts, and cumulative geology and soil impacts would be less than significant.

# **Greenhouse Gas Emissions**

For Project-level analysis, see Section 3.7, of this MND. The GHG analysis contained in the IS/MND is a cumulative analysis. That analysis concluded that there would be no cumulative significant impact on GHS. Since the Project's generation of GHG emissions would not make a cumulatively considerable contribution to GHG emissions, impacts would be less than significant.

#### Hazards and Hazardous Materials

For Project-level analysis, see Section 3.8, of this MND. Hazards are site-specific and there is little, if any, cumulative hazardous relationship between the Project and any of the Related Projects. Similar to the Project, potential impacts related to hazards would be assessed on a case-by-case basis and, if necessary, the applicants of the Related Projects would be required to implement the appropriate mitigation measures. Furthermore, the analysis of the Project's hazards and hazardous materials impact concluded that, through the implementation of the mitigation measures recommended above, Project impacts would be reduced to less than significant levels. Therefore, the Project would not make a cumulatively considerable contribution to any potential cumulative impacts, and cumulative hazard and hazardous materials impacts would be less than significant.

#### Hydrology and Water Quality

For Project-level analysis, see Section 3.9, of this MND. The Project Site and the surrounding areas are served by the existing City storm drain system. Runoff from the Project Site and adjacent urban uses is typically directed into the adjacent streets, where it flows to the nearest drainage improvements. It is likely that most, if not all, of the Related Projects would also drain to the surrounding street system. However, little if any additional cumulative runoff is expected from the Project Site and the Related Projects, since this part of the City is already fully developed with impervious surfaces. Under the requirements of the Low Impact Development Ordinance, each related project will be required to implement stormwater BMPs to retain or treat the runoff from a storm event producing <sup>3</sup>/<sub>4</sub> inch of rainfall

in a 24-hour period. Mandatory structural BMPs in accordance with the NPDES water quality program will therefore result in a cumulative reduction to surface water runoff, as the development in the surrounding area is limited to infill developments and redevelopment of existing urbanized areas. Therefore, the Project would not make a cumulatively considerable contribution to impacting the volume or quality of surface water runoff, and cumulative impacts to the existing or planned stormwater drainage systems would be less than significant. Therefore, cumulative water quality impacts would be less than significant.

# Land Use

For Project-level analysis, see Section 3.10, of this MND. Compliance with City's land use standards would ensure that any cumulative impacts related to land use would be less than significant. Further, all Related Projects would be individually evaluated for consistency with applicable land use standards. None of the Related Projects would physically divide an established community or conflict with a habitat conservation plan. The Project would not make a cumulatively considerable contribution to land use planning, and cumulative impacts would be less than significant. Therefore, cumulative land use impacts would be less than significant.

#### **Mineral Resources**

For Project-level analysis, see Section 3.11, of this MND. Development of the Project in combination with the Related Projects would not result in the loss of availability of mineral resources. The Project Site and the surrounding area are highly urbanized area and do not include any MRZ zones. Therefore, no cumulative impact would occur.

#### Noise

For Project-level analysis, see Section 3.12, of this MND. Development of the Project in conjunction with the Related Projects would result in an increase in construction-related and traffic-related noise as well as on-site stationary noise sources in the already urbanized area of the City of Los Angeles. Construction-period noise for the Project and each Related Project (that has not yet been built) would be localized in nature. One such development was identified within the Project's vicinity, a residential and commercial project located at 3525 W. 8<sup>th</sup> Street. The related project is expected to begin construction prior to this Project. The related project's MND (ENV-2014-4614-MND) determined no significant construction impacts. It is possible that construction noises from this project and the Project could cumulatively increase temporary noise levels at nearby sensitive receptors to above the L.A. CEQA Threshold Guide's 5 dBA construction noise threshold should the construction of both projects overlap. However, appropriate mitigation strategies by both projects would reduce the potential for cumulative construction noises to raise ambient noise levels at nearby receptors by more than 5 dBA.

None of the other Related Projects are in close enough proximity to the Project Site to cause cumulative construction or stationary noise or vibration impacts. Any construction noise from the Related Project, were it to occur concurrently with the Project, would be attenuated by the distance across intervening streets and/or structures that break the line of sight from these sites to the nearby receptors.

Additionally, each of these Related Projects would be subject to LAMC Section 41.40, which limits the hours of allowable construction activities. Each related project would also be subject to Section 112.05 of the LAMC, which prohibits any powered equipment or powered hand tool from producing noise levels that exceed 75 dBA at a distance of 50 feet from the noise source within 500 feet of a residential zone. Noise levels are only allowed to exceed this noise limitation under conditions where compliance is technically infeasible. With respect to cumulative traffic noise impacts, it should be noted that the Project's mobile source vehicular noise impacts are based on the predicted traffic volumes as presented in the Project Traffic Impact Study (included as an Appendix I-1 to this IS/MND). Based on the Project's estimated trip generation, the Project plus future cumulative baseline conditions would not have the potential to create a significant cumulative impact. As such, the Project's noise volumes would be less than significant.

#### **Population and Housing**

For Project-level analysis, see Section 3.13, of this MND. The Related Projects would introduce additional residential, commercial/retail/restaurant, office, school, and other related uses to the City of Los Angeles. Any residential related projects would result in direct population growth. The Related Projects that involve residential developments would contribute approximately 11,150 new residential dwelling units to the area, generating approximately 31,332 new residents.<sup>254</sup> The City is expected to increase its population by 199,079 persons between 2010 and 2020. The related project growth would not exceed the projected growth. The net increase of employees is not cumulatively considerable as there are no thresholds for employee impacts. Because the Project would not displace any residents, and the population growth associated with the Project is 212 residents and the Related Projects generate 31,332 residents, the Project's population growth (0.6% of the total) would not be cumulatively considerable. Therefore, the Project's cumulative impacts to population and housing would be less than significant.

#### **Public Services**

For Project-level analysis, see Section 3.14, of this MND.

#### Fire

Given the geographic range of the Related Projects, they would be served by a variety of fire stations (Nos. 29, 11, 26, 52).<sup>255</sup> The Project, in combination with the Related Projects, could increase the demand for fire protection services in the Project area. Specifically, there could be increased demands for additional LAFD staffing, equipment, and facilities over time. This need would be funded via existing mechanisms (e.g., property taxes, government funding, and developer fees) to which the Project and

<sup>&</sup>lt;sup>254</sup> The 2010 Census also shows that the average household size in Los Angeles is 2.81 persons. Page 1-11 in City of Los Angeles, Housing Element, 2013-2021: http://cityplanning.lacity.org/HousingInitiatives/HousingElement/Text/Ch1.pdf.

<sup>&</sup>lt;sup>255</sup> LAFD Fire Station Finder: http://www.lafd.org/fire\_stations/find\_your\_station.

Related Projects would contribute. Similar to the Project, each of the Related Projects in the City of Los Angeles would be individually subject to LAFD review and would be required to comply with all applicable fire safety requirements of the LAFD in order to adequately mitigate fire protection impacts. Specifically, any related project that exceeded the applicable response distance standards described above would be required to install automatic fire sprinkler systems in order to mitigate the additional response distance. To the extent cumulative development causes the need for additional fire stations to be built throughout the City, the development of such stations would be on small infill lots within existing developed areas. Nevertheless, the development of any new fire stations would be subject to further CEQA review and evaluated on a case-by-case basis. However, as the LAFD does not currently have any plans for new fire stations to be developed in proximity to the Project Site, no impacts are currently anticipated to occur. On this basis, the Project would not make a cumulatively considerable contribution to fire protection services impacts, and, as such cumulative impacts on fire protection would be less than significant.

# Police

The Project, in combination with the Related Projects, would increase the demand for police protection services in the Project area. Specifically, there would be an increased demand for additional LAPD staffing, equipment, and facilities over time. This need would be funded via existing mechanisms (e.g., sales taxes, government funding, and developer fees), to which the Project and Related Projects would contribute. In addition, each of the related projects would be individually subject to LAPD review and would be required to comply with all applicable safety requirements of the LAPD and the City of Los Angeles in order to adequately address police protection service demands. Furthermore, each of the related projects would likely install and/or incorporate adequate crime prevention design features in consultation with the LAPD, as necessary, to further decrease the demand for police protection services. To the extent cumulative development causes the need for additional police stations to be built throughout the City, the development of such stations would be on small infill lots within existing developed areas. Nevertheless, the siting and development of any new police stations would be subject to further CEQA review and evaluated on a case-by-case basis. However, as the LAPD does not currently have any plans for new police stations to be developed in proximity to the Project Site, no impacts are currently anticipated to occur. On this basis, the Project would not make a cumulatively considerable contribution to police protection services impacts, and cumulative impacts on police protection would be less than significant.

#### Schools

Given the geographic range of the Related Projects, they would be served by a variety of public schools depending on the location and service boundaries. The Project, in combination with the Related Projects is expected to result in a cumulative increase in the demand for school services. Development of the Related Projects include 1,262 student seats and is projected to generate approximately 11,150 new residential dwelling units to the area, which would generate additional demands upon school services. The Related Project would generate approximately 4,460 elementary school students, 1,115 middle school

students, and 2,230 high school students.<sup>256</sup> These Related Projects would have the potential to generate students that would attend the same schools as the Project. However, each of the projects would be responsible for paying mandatory school fees to mitigate the increased demands for school services. Thus, cumulative impacts on schools would be less than significant.

#### Parks and Recreation

Development of the Project in conjunction with the Related Projects could result in an increase in permanent residents residing in the Project area. Additional cumulative development would contribute to lowering the City's existing parkland to population ratio, which is currently below the preferred standard. However, each of the residential related projects is required to comply with payment of Quimby (for condominium units) and other fees, such as the Parks and Recreation Fee (for apartment units). Each residential related project would also be required to comply with the on-site open space requirements of the LAMC. Therefore, with payment of the applicable recreation fees on a project-by-project basis, the Project would not make a cumulatively considerable impact to parks and recreational facilities and cumulative impacts would be less than significant.

#### Library

Given the geographic range of the Related Projects, they would be served by a variety of libraries (De Neve, Pio Pico, Pico Union, Wilshire, Memorial).<sup>257</sup> Development of the Related Projects would likely generate additional demands upon library services. The LAPL has no plans for new or expanded libraries; however, the Related Projects, like the Project, would contribute to the City General Fund, which goes to, among other things, library services. Therefore, the cumulative impacts related to library facilities would be less than significant.

#### Traffic

For Project-level analysis, see Section 3.16, of this MND. Development of the Project in conjunction with the Related Projects would result in an increase in average daily vehicle trips and peak hour vehicle trips. The methodology for traffic analysis included both an individual project level analysis (existing with Project scenario) and a cumulative impact analysis (future baseline with Project scenario). The future includes ambient growth (1 percent per year increase) and the Related Projects. The future traffic conditions with the Project show that none of the 15 study intersections would have a significant impact in either the existing or future baseline (cumulative) condition after implementation of **Mitigation Measure MM-16-1** (see Section 16, Transportation/Traffic, of this IS/MND). The Project would also comply with **RCM-16-1**, **RCM-16-2**, and **MM-16-3** to reduce potential safety impacts. Finally, **PDF-16-1** and **PDF-16-2** would be part of the Project. Additionally, the Project would not contribute to a cumulative 150 trips at the nearby freeways. No more than 31 Project trips are expected to occur in any

<sup>&</sup>lt;sup>256</sup> *Residential land uses: Elementary:0.4 students per household; Middle: 0.1 students per household; High: 0.2 students per household.* 

<sup>&</sup>lt;sup>257</sup> LAPL Locations: http://www.lapl.org/branches.

analyzed peak hour on any particular segment. Accordingly, the mainline screening threshold is not met and no further analysis under the City's amended agreement with Caltrans was required. In addition, the Project would not result in a significant impact at the study neighborhood street segment (Oxford Avenue, south of 8<sup>th</sup> Street).<sup>258</sup> Therefore, the Project's cumulative impact is considered less than significant.

#### **Tribal Cultural Resources**

For Project-level analysis, see Section 3.17, of this MND. The Project and Related Projects would comply with applicable federal, state, and city regulations that would preclude significant cumulative impacts regarding tribal resources. This resource area is site and locally specific so that each Related Project would need to be evaluated within its own site-specific context. In addition, any Related Project within a historic district or affecting a historic resource would require a historic resource evaluation to ensure that removal of an existing building, addition of a new building, and/or conversion would not impact the historic resource in the area. To ensure any unforeseen and inadvertent discovery of TCR would not result in any potentially significant impact, in the event that objects or artifacts that may be TCRs are encountered during the course of any ground-disturbance activities, all such activities would temporarily cease on the Project Site until potential TCRs are properly assessed following specific protocol required by the Department of City Planning (see **Project Design Feature PDF-17-1**). Cumulative impacts on tribal resource will be less than significant.

# Utilities

For Project-level analysis, see Section 3.18, of this MND. Individual sewer and water infrastructure is location and site-specific and made on a case by case basis. Through the 2010 Urban Water Management Plan, the LADWP has demonstrated that it can provide adequate water supplies for the City through the year 2035. Demands on water consumption, wastewater generation, and solid waste generation resulting from the Project would be less than significant with implementation of provided **Project Design Features PDF-18-1** and **PDF-18-2** and **Regulatory Compliance Measures RCM-18-1** to **RCM-18-4**. These mitigation measures identified for the Project are standard mitigation measures from the City that would also apply to the Related Projects in the City. In addition, several of the Related Projects could be subject to SB 610, which requires a water supply assessment to evaluate whether total projected water supplies will meet the projected water demand. Ultimately, the wastewater and water facilities (HTP and LAAFP) and the Puente Hills MRF, Sunshine Canyon landfill, and Mesquite landfill have adequate capacity to accommodate the Project and Related Projects along with the general growth within the City. Therefore, the Project's contribution to cumulative wastewater, water, and solid waste impacts will not be cumulatively considerable and cumulative impacts would be less than significant.

Each of the related projects would be evaluated within its own context with consideration of energy conservation features that could alleviate electrical demand. Each related project would be required to be in compliance with Title 24 of the CCR (CalGreen) requiring building energy efficiency standards, and

<sup>&</sup>lt;sup>258</sup> <u>Transportation Impact Analysis</u>, Fehr & Peers, April 2017. MOU Attachment A.

would also be in compliance with the Los Angeles Green Building Code. Further, each related project would need to be consistent with how the LADWP serves each location with its existing distribution infrastructure and each related project would need to be consistent with the building energy efficiency requirements of Title 24 as well as how SCG serves each location with its existing distribution infrastructure. Therefore, cumulative impacts would be less than significant. LADWP and SCG undertake system expansions and secure the capacity to serve their service areas and take into consideration general growth and development. Operation would result in the irreversible consumption use of non-renewable natural gas and would thus limit the availability of this resource. However, the continued use of natural gas would be on a relatively small scale and consistent with regional and local growth expectations for the area. The Related Projects would be in compliance with the City's Green Building Ordinance (for the City of Los Angeles) and would thus exceed the standards in Title 24 of the CCR requiring building energy efficiency standards.

All forecasted growth would incorporate design features and energy conservation measures, as required by Title 24 of the CCR (CalGreen) requiring building energy efficiency standards, and would also be in compliance with the LA Green Building Code, which would reduce the impact on natural gas demand. It is also anticipated that future developments would upgrade distribution facilities, commensurate with their demand, in accordance with all established policies and procedures. There would be sufficient statewide supplies to accommodate the statewide requirements from 2018-2030. Thus, there is a plan to secure natural gas supplies to meet demand. Therefore, cumulative impacts would be less than significant.

# c) Does the project have environmental effects, which will cause substantial adverse effects on human beings, either directly or indirectly?

Less Than Significant Impact. A significant impact may occur if a project has the potential to result in significant impacts, as discussed in the preceding sections. As described throughout this environmental impact analysis, with implementation of the recommended mitigation measures, where applicable, the Project would not result in any unmitigated significant impacts. Thus, the Project would not have the potential to result in substantial adverse effects on human beings and impacts would be less than significant.

# **4. LIST OF PREPARERS**

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